

CF/42-0.19-9 SWRCB ORDER APPROVING TEMPORARY URGENCY CHANGE IN PERMITS 12947A, 12949, 12950 & 16596 FOR 2013 (ID 4707)

April 24, 2013

Barbara Evoy, Deputy Director of Water Rights State Water Resources Control Board Division of Water Rights P.O. Box 2000 Sacramento, CA 95812-2000

RE: Petition for Temporary Urgency Change—Permits 12947A, 12949, 12950, and 16596

Dear Ms. Evoy:

Enclosed is a Petition for Temporary Urgency Change to modify the minimum instream flow requirements for the Russian River as established by Decision 1610 for Permits 12947A, 12949, 12950 and 16596. Accompanying the petition are the following:

- 1) Attachment 1, Description of Temporary Urgency Change Petition Request
- 2) Attachment 2, Instream Flow Analysis for 2013 Temporary Urgency Change Petition (basis and supporting analysis)
- 3) Environmental Information for Petitions
- 4) Notice of Exemptions
- 5) California Department of Fish and Wildlife Review Fee Payment
- 6) State Water Resources Control Board Petition Fee Payment

The petition is being submitted due to severely low storage levels in Lake Mendocino. The Sonoma County Water Agency requests that the Division of Water Rights act expeditiously to approve the requested changes to minimum instream flows to conserve critical storage in Lake Mendocino.

Rcud Rcud # 85000 # 23,136.80 CHK # 1334488 CHK # 1334487 4/25/13 4/25/13 CH CH Barbara Evoy, Deputy Director of Water Rights State Water Resources Control Board Division of Water Rights April 24, 2013 Page 2

I look forward to working with the State Water Resources Control Board and Division of Water Rights staff on this important conservation effort.

Sincerely,

Grant Davis General Manager

- c Katy Lee State Water Resources Control Board
 - D. Butler, W. Hearn National Marine Fisheries Service
 - E. Larson CA Department of Fish & Game
 - P. Jeane, D. Seymour, T. Schram, J. Martini Lamb, J. Jasperse Sonoma County Water Agency
 - S. Shupe, C. O'Donnell Sonoma County Counsel
 - A. Lilly Bartkiewicz, Kronick & Shanahan

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MAIL FORM AND ATTACHMENTS TO: State Water Resources Control Board DIVISION OF WATER RIGHTS P.O. Box 2000, Sacramento, CA 95812-2000 Tel: (916) 341-5300 Fax: (916) 341-5400

Tel: (916) 341-5300 Fax: (916) 341-5400 http://www.waterboards.ca.gov/waterrights

PETITION FOR CHANGE

Point of Diversion Wat. Code, § 1701 Point of Rediversion Cal. Code Regs., tit. 23, § 791(e) Place of Use Wat. Code, § 1701 Purpose of Use Wat. Code, § 1701
Distribution of Storage Cal. Code Regs., tit. 23, § 791(e) Temporary Urgency Wat. Code, § 1435 Instream Flow Dedication Wat. Code, § 1707 Wat. Code, § 1211
Split Cal. Code Regs., tit. 23, § 836 Terms or Conditions Cal. Code Regs., tit. 23, § 791(e) Other
Application 12919A Permit 12947A License Statement
I (we) hereby petition for change(s) noted above and described as follows:
Point of Diversion or Rediversion – Provide source name and identify points using both Public Land Survey System description to 1/4-1/4 level and California Coordinate System (NAD 83). Present:
Proposed:
Place of Use – Identify area using Public Land Survey System descriptions to 1/4-1/4 level; for irrigation, list number of acres irrigated
Present:
Proposed:
Purpose of Use
Present:
Proposed:
Split Provide the names, addresses, and phone numbers for all proposed water right holders.
In addition, provide a separate sheet with a table describing how the water right will be split between the water right holders: for each party list amount by direct diversion and/or storage, season of diversion, maximum annual amount, maximum diversion to offstream storage, point(s) of diversion, place(s) of use, and purpose(s) of use. Maps showing the point(s) of diversion and place of use for each party should be provided.
Distribution of Storage Present:
Proposed:

Temporary Urgency This temporary urgency change will be effective	from May 1, 2013	to October 28, 2013 .				
Include an attachment that describes the urgent need that is the basis of the temporary urgency change and whether the change will result in injury to any lawful user of water or have unreasonable effects on fish, wildlife or instream uses.						
Instream Flow Dedication – Provide source name and identify points using both Public Land Survey System descriptions to 1/4-1/4 level and California Coordinate System (NAD 83). Upstream Location:						
Downstream Location:						
List the quantities dedicated to instream flow in e Jan Feb Mar Apr May		or gallons per day: Sep Oct Nov Dec				
Will the dedicated flow be diverted for consumpt						
If yes, provide the source name, location coording	nates, and the quantities of flow th	eat will be diverted from the stream.				
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Waste Water If applicable, provide the reduction in amount of	treated waste water discharged in	cubic feet per second.				
Will this change involve water provided by a water your exclusive right to this treated waste water?	er service contract which prohibits	S Yes O No				
Will any legal user of the treated waste water dis	scharged be affected? OYes O	No				
General Information – For all Petitions, provide	32 0 00000					
Will any current Point of Diversion, Point of Stora	age, or Place of Use be abandone	ed? OYes • No				
I (we) have access to the proposed point of diversion or control the proposed place of use by virtue of: ownership lease verbal agreement written agreement						
If by lease or agreement, state name and address	ss of person(s) from whom acces	s has been obtained.				
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Give name and address of any person(s) taking water from the stream between the present point of diversion or rediversion and the proposed point of diversion or rediversion, as well as any other person(s) known to you who may be affected by the proposed change.						
All Water Right Holders Must Sign This Form: I (we) declare under penalty of perjury that this change does not involve an increase in the amount of the appropriation or the season of diversion, and that the above is true and correct to the best of my (our) knowledge and belief. Dated 4 -24 -(3) Santa Rosa, CA						
Water Right Holder or Authorized Agent Signature	re Water Right Holde	er or Authorized Agent Signature				
NOTE: All petitions must be accompanied by: (1) the form Environmental Information for Petitions, available at:						

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DIVISION OF WATER RIGHTS

P.O. Box 2000, Sacramento, CA 95812-2000

Tel: (916) 341-5300 Fax: (916) 341-5400 http://www.waterboards.ca.gov/waterrights

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Split Cal. Code Regs., tit. 23, § 836 Terms or Conditions Cal. Code Regs., tit. 23, § 791(e) Other
Application 15736 Permit 12949 License Statement
I (we) hereby petition for change(s) noted above and described as follows:
Point of Diversion or Rediversion – Provide source name and identify points using both Public Land Survey System descriptions to 1/4-1/4 level and California Coordinate System (NAD 83). Present:
Proposed:
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Proposed:
Purpose of Use
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Downstream Location:						
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Will the dedicated flow be diverted for consumptive use at a downstream location? Yes No If yes, provide the source name, location coordinates, and the quantities of flow that will be diverted from the stream.						
Waste Water If applicable, provide the reduction in amount of treated waste water discharged in cubic feet per second.						
Will this change involve water provided by a water service contract which prohibits Yes No your exclusive right to this treated waste water?						
Will any legal user of the treated waste water discharged be affected? OYes ONo						
General Information – For all Petitions, provide the following information, if applicable to your proposed change(s).						
Will any current Point of Diversion, Point of Storage, or Place of Use be abandoned? Yes No						
I (we) have access to the proposed point of diversion or control the proposed place of use by virtue of: ownership lease verbal agreement written agreement						
If by lease or agreement, state name and address of person(s) from whom access has been obtained.						
Give name and address of any person(s) taking water from the stream between the present point of diversion or rediversion and the proposed point of diversion or rediversion, as well as any other person(s) known to you who may be affected by the proposed change.						
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Water Right Holder or Authorized Agent Signature Water Right Holder or Authorized Agent Signature						
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Split Cal. Code Regs., tit. 23, § 836 Terms or Conditions Cal. Code Regs., tit. 23, § 791(e) Other
Application 15737 Permit 12950 License Statement
I (we) hereby petition for change(s) noted above and described as follows:
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Will this change involve water provided by a water service contract which prohibits Yes No your exclusive right to this treated waste water?
Will any legal user of the treated waste water discharged be affected? OYes ONo
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Split Cal. Code Regs., tit. 23, § 836 Terms or Conditions Cal. Code Regs., tit. 23, § 791(e) Other					
Application 19351 Permit 16596 License Statement					
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DESCRIPTION OF TEMPORARY URGENCY CHANGE PETITION REQUEST

The Sonoma County Water Agency requests that the State Water Resources Control Board make the following temporary changes to the Decision 1610 (D-1610) instream flow requirements for the period of 180 days from May 1 through October 28: (a) for May 1 through June 30, the Decision 1610 requirements for *Dry* conditions will apply in the main stem Russian River (75 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 85 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean); (b) if, after July 1 storage in Lake Mendocino is above the Water Agency's calculated critical storage curve (presented in Attachment 2, *Instream Flow Analysis for 2013 Temporary Urgency Change Petition*), then, the Decision 1610 requirements for *Dry* water supply conditions will continue to apply; (c) if, after July 1 storage in Lake Mendocino drops below the critical storage curve for more than three consecutive days, then, from that date through October 28 the Decision 1610 requirements for *Critical* water supply conditions will apply in the Russian River (25 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 35 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean).

To improve its efforts in optimally managing flows in the Russian River, the Water Agency requests that under *Dry* water supply conditions the minimum instream flow requirements be implemented on a 5-day running average of average daily stream flow measurements with instantaneous flows on the Upper Russian River being no less than 65 cfs and on the Lower Russian River being no less than 70 cfs.

April 2013

Sonoma County Water Agency

Instream Flow Analysis for 2013 Temporary Urgency Change Petition

1.0 BACKGROUND

The Sonoma County Water Agency (Water Agency) controls and coordinates water supply releases from the Coyote Valley Dam and Warm Springs Dam projects in accordance with the provisions of Decision 1610, which the State Water Resources Control Board (State Water Board) adopted on April 17, 1986. Decision 1610 specifies the minimum flow requirements for the Upper Russian River, Dry Creek and the Lower Russian River. These minimum flow requirements vary based on water supply conditions, which are also specified by Decision 1610. The Water Agency's operations are also subject to the Russian River Biological Opinion issued by the National Marine Fisheries Service on September 24, 2008.

1.1 Minimum Flow Requirements

Decision 1610 requires a minimum flow of 25 cubic feet per second (cfs) in the East Fork of the Russian River from Coyote Valley Dam to the confluence with the West Fork of the Russian River under all water supply conditions. From this point to Dry Creek, the Decision 1610 required minimum Russian River flows are 185 cfs from April through August and 150 cfs from September through March during Normal water supply conditions, 75 cfs during Dry conditions and 25 cfs during Critical conditions. Decision 1610 further specifies two variations of the *Normal* water supply condition, commonly known as Dry Spring 1 and Dry Spring 2. These conditions provide for lower required minimum flows in the Upper Russian River during times when the combined storage in Lake Pillsbury (owned and operated by the Pacific Gas and Electric Company) and Lake Mendocino on May 31 is unusually low. Dry Spring 1 conditions exist if the combined storage in Lake Pillsbury and Lake Mendocino is less than 150,000 acre-feet on May 31. Under Dry Spring 1 conditions, the required minimum flow in the Upper Russian River between the confluence of the East Fork and West Fork and Healdsburg is 150 cfs from June through March, with a reduction to 75 cfs during October through December if Lake Mendocino storage is less than 30,000 acre-feet during those months. Dry Spring 2 conditions exist if the combined storage in Lake Pillsbury and Lake Mendocino is less

than 130,000 acre-feet on May 31. Under *Dry Spring 2* conditions, the required minimum flows in the Upper Russian River are 75 cfs from June through December and 150 cfs from January through March.

From Dry Creek to the Pacific Ocean, the required minimum flows in the Lower Russian River are 125 cfs during *Normal* water supply conditions, 85 cfs during *Dry* conditions and 35 cfs during *Critical* conditions.

In Dry Creek below Warm Springs Dam, the required minimum flows are 75 cfs from January through April, 80 cfs from May through October and 105 cfs in November and December during *Normal* water supply conditions. During *Dry* and *Critical* conditions, these required minimum flows are 25 cfs from April through October and 75 cfs from November through March.

Figure 1 shows all of the required minimum instream flows specified in Decision 1610 by river reach, the gauging stations used to monitor compliance, and the definitions of the various water supply conditions.

1.2 Water Supply Conditions

There are three main water supply conditions that are defined in Decision 1610, which set the minimum instream flow requirements based on the hydrologic conditions for the Russian River system. These water supply conditions are determined based on criteria for the calculated cumulative inflow into Lake Pillsbury from October 1 to the first day of each month from January to June. Decision 1610 defines cumulative inflow for Lake Pillsbury as the algebraic sum of releases from Lake Pillsbury, change in storage and lake evaporation.

Dry water supply conditions exist when cumulative inflow to Lake Pillsbury from October 1 to the date specified below is less than:

- 8,000 acre-feet as of January 1;
- 39,200 acre-feet as of February 1;
- 65,700 acre-feet as of March 1;
- 114,500 acre-feet as of April 1;
- 145,600 acre-feet as of May 1; and
- 160,000 acre-feet as of June 1.

Critical water supply conditions exist when cumulative inflow to Lake Pillsbury from October 1 to the date specified below is less than:

- 4,000 acre-feet as of January 1;
- 20,000 acre-feet as of February 1;
- 45,000 acre-feet as of March 1;
- 50,000 acre-feet as of April 1;
- 70,000 acre-feet as of May 1; and
- 75,000 acre-feet as of June 1.

Normal water supply conditions exist whenever a *Dry* or *Critical* water supply condition is not present. As indicated above, Decision 1610 further specifies three variations of the *Normal* water supply condition based on the combined storage in Lake Pillsbury and Lake Mendocino on May 31. These three variations of the *Normal* water supply condition determine the required minimum instream flows for the Upper Russian River from the confluence of the East Fork and the West Fork to the Russian River's confluence with Dry Creek. This provision of Decision 1610 does not provide for any changes in the required minimum instream flows in Dry Creek or the Lower Russian River (the Russian River between its confluence with Dry Creek and the Pacific Ocean). A summary of the required minimum flows in the Russian River for *Normal*, *Normal* — *Dry Spring 1* and *Normal* — *Dry Spring 2* water supply conditions is provided here:

 Normal: When the combined water in storage in Lake Pillsbury and Lake Mendocino on May 31 of any year exceeds 150,000 acre-feet or 90 percent of the estimated water supply storage capacity of the reservoirs, whichever is less:

From June 1 through August 31	185 cfs
From September 1 through March 31	150 cfs
From April 1 through May 31	185 cfs

2. <u>Normal-Dry Spring 1</u>: When the combined water in storage in Lake Pillsbury and Lake Mendocino on May 31 of any year is between 150,000 acre-feet or 90 percent of the estimated water supply storage capacity of the reservoirs, whichever is less, and 130,000 acre-feet or 80 percent or the estimated water supply storage capacity of the reservoirs, whichever is less:

From June 1 through March 31 150 cfs
From April 1 through May 31 185 cfs

If from October 1 through December 31, storage in Lake Mendocino is less than 30,000 acre-feet

75 cfs

3. <u>Normal-Dry Spring 2</u>: When the combined water in storage in Lake Pillsbury and Lake Mendocino on May 31 of any year is less than 130,000 acre-feet or 80 percent of the estimated water supply storage capacity of the reservoirs, whichever is less:

From June 1 through December 31 75 cfs

From January 1 through March 31 150 cfs

From April 1 through May 31 185 cfs

2.0 PROJECTED WATER SUPPLY CONDITION

From October 1, 2012 to April 16, 2013, the cumulative inflow into Lake Pillsbury was 254,029 acre-feet. Consequently, the water supply condition is categorized as *Normal* for the remainder of the year. Based on these criteria, the Decision 1610 required minimum instream flows in the Upper Russian River (from the East Branch Russian River to the Russian River's confluence of Dry Creek) will be 185 cfs between April 1 and May 31. The required minimum in-stream flows starting June 1 will be determined based on the combined storage of Lake Pillsbury and Lake Mendocino on May 31. At this time, the projected combined storage amount is difficult to predict because it is heavily dependent on late spring precipitation. However, based on the current hydrologic trends, the Water Agency anticipates *Normal-Dry Spring 2* water supply conditions starting June 1. Consequently, the Decision 1610 required minimum instream flows in the Upper Russian River will likely be 75 cfs and on the Lower Russian River 125 cfs.

Lake Mendocino Storage

As of April 16, 2013 the water supply storage level in Lake Mendocino was 62,463 acrefeet (AF). This storage level is 62 percent of the available water conservation pool. This is roughly 9,500 AF higher than Lake Mendocino storage was in 2009 at this time. 2009 is the most recent year during which the Water Agency filed a temporary urgency change petition to change the minimum Russian River instream flow requirements in the Water Agency's water-right permits due to low storage levels in the reservoir. However, unlike 2009, the storage levels in the reservoir are rapidly declining this year. Since mid-February, reservoir storage levels have declined by approximately 10,000 acre-feet.

Figure 2 shows Lake Mendocino storage levels for the years 2009 to current. As shown in the figure, the rate of decline in 2013 from mid February to date is similar to higher rates of decline that normally occur in the late summer. The rate of decline and low storage levels are the result of the unusually low rainfall in the region this winter. Precipitation records for Ukiah indicate 4.75 inches of rainfall in the area since January 1st, which is just 22.8% of the average for this period based on records going back to 1952.

Analyses recently prepared by Water Agency engineering staff indicate that without significant storm events between now and June 1, the storage levels in Lake Mendocino will decline to below 20,000 AF by October 1 from releases to meet downstream water demands and the anticipated minimum instream flow requirements on the Russian River. Under the projected water supply condition of Normal- Dry Spring 2, Decision 1610 requirements specify minimum in-stream flows in the Upper Russian River of 185 cfs from April 1 through May 31 and 75 cfs from June 1 through December 31. The analysis used to calculate the projected storage was completed using the Water Agency's Russian River simulation model with the following assumptions: (1) Decision 1610 minimum instream flow requirements; (2) 1988 hydrology; (3) current Russian River system losses; and (4) Potter Valley Project operations based on the 2004 amended license issued by the Federal Energy Regulatory Commission. The 1988 hydrology was selected based on very similar distribution and quantity of precipitation compared to 2013. Figure 3 shows the cumulative precipitation near the City of Ukiah for 1988 and 2013. Figure 4 shows the Lake Mendocino storage levels that have occurred so far during 2013 and the storage levels that are projected to occur during the rest of 2013 if the Decision 1610 minimum instream flow requirements are not changed.

The extremely low projected storage level in Lake Mendocino could severely impact listed and threatened Russian River fish species, create serious water-supply impacts in Mendocino County and the Alexander Valley in Sonoma County, and harm Lake Mendocino and Russian River recreation.

Lake Sonoma Storage

As of April 16, 2013 the water supply storage level in Lake Sonoma was 234,256 acrefeet (AF). This storage level is 96 percent of the available water conservation pool. This storage level is near normal for this time of year. In addition, the much larger water supply pool of Lake Sonoma provides multiple years of carry over storage. Consequently, no changes to the minimum instream flow requirements in Dry Creek are being requested in this petition.

As discussed in Section 4.0 below, the Water Agency is requesting changes to the minimum instream flow requirements on the Lower Russian River, downstream of its confluence with Dry Creek to the Pacific Ocean. These changes are required because

the reduced minimum instream flows being requested on the Upper Russian River, necessary to preserve Lake Mendocino storage, will provide significantly less contribution to meet minimum instream flow requirements in the lower river. Consequently, increased releases from Lake Sonoma into Dry Creek would be necessary to maintain Decision 1610 minimum instream flow requirements (125 cfs) on the lower river. However, such increased releases into Dry Creek would result in the Water Agency violating the Incidental Take Statement contained in the Russian River Biological Opinion (See NMFS Biological Opinion for Water Supply, Flood Control Operations and Channel Maintenance conducted by U.S. Army Corps of Engineers, the Sonoma County Water Agency and the Mendocino County Russian River Flood Control and Water Conservation Improvement District in the Russian River watershed, pp. 297-299 (Sept. 24, 2008)). The Incidental Take Statement restricts releases from Lake Sonoma into Dry Creek because they can result in flows that are too high for optimal habitat for juvenile salmonids.

Furthermore, NMFS concluded in the Biological Opinion that minimum instream flows lower than those required by Decision 1610 may result in flows into the estuary that improve opportunities to maintain a freshwater lagoon while preventing flooding of adjacent properties and requires the Water Agency to annually request lower minimum instream flows to avoid jeopardizing listed salmonids and their critical habitat. Consequently, lowering minimum instream flows on the Lower Russian River will be consistent with the objectives of the Biological Opinion.

3.0 CRITERIA FOR APPROVING TEMPORARY UNGENCY CHANGE TO PERMITS 12947A, 12949, 12950, 16596

As required by Water Code section 1435, subdivision (b), the Board must make the following findings before issuing a temporary change order:

- The permittee or licensee has an urgent need to make the proposed change;
- 2. The proposed change may be made without injury to any other lawful user of water;
- 3. The proposed change may be made without unreasonable effect upon fish, wildlife, or other instream beneficial uses; and
- 4. The proposed change is in the public interest.

3.1 <u>Urgency of the Proposed Change</u>

Under Water Code section 1435, subdivision (c), an urgent need to make a proposed change exists when the State Water Board concludes that the proposed temporary change is necessary to further the constitutional policy that the water resources of the State be put to beneficial use to the fullest extent of which they are capable and that waste of water be prevented.

In this case, an urgent need exists for the proposed flow changes on the Upper Russian River because the Water Agency predicts near depletion of water supply storage in Lake Mendocino by October 1, 2013 unless the requested temporary urgency change is approved. Water supplies sufficient to support survival of listed Russian River salmonid fisheries, agricultural and municipal use, and recreation are at risk. Without the proposed changes, the Water Agency would need to release additional stored water from Lake Mendocino, which would result in the significant depletion of storage during the summer and potential elimination of water supplies for water users in Mendocino County and northern Sonoma County (above the confluence with Dry Creek) during the fall, which would cause serious impacts to human health and welfare, and reduce water supplies needed for fishery protection and stable flows in the upper Russian River during the fall when spawning state and federally listed fish species are most sensitive to flow and water temperatures. Furthermore, if the upcoming Water Year 2014 is a dry year, carryover storage in Lake Mendocino from 2013 will be crucial for the continued recovery of the Russian River salmonid fishery and water supply reliability during 2014.

An urgent need exists for the proposed changes on the Lower Russian River because the Water Agency will violate the Incidental Take Statement contained in the Biological Opinion unless the requested temporary urgency change is approved. Furthermore, NMFS concluded in the Biological Opinion that minimum instream flows lower than those required by Decision 1610 may result in flows into the estuary that improve opportunities to maintain a freshwater lagoon while preventing flooding of adjacent properties.

The Water Agency predicts that without the proposed change, Lake Mendocino will be drawn down to storage levels that jeopardize the Water Agency's ability to release water to the Russian River. In this event, water supplies for domestic and municipal uses of Russian River water would be severely impaired. Moreover, the Water Agency's permits include terms requiring a 50 percent reduction in deliveries to Redwood Valley County Water District when Lake Mendocino storage drops below 30,000 acre-feet in order to preserve Lake Mendocino water supply reliability. The purpose of this order is, in part, to prevent Lake Mendocino storage from dropping below 30,000 acre-feet. The Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre-feet during August 2013 unless the Temporary Urgency Change Petition is approved. For the reasons stated above, an urgent need for the proposed change exists.

3.2 No Injury to Any Other Lawful User of Water

If this petition is granted, the Water Agency still will be required to maintain specific minimum flows in the Russian River. Because these minimum flows will be present, all other legal users of water still will be able to divert and use the amounts of water that they may legally divert and use. Moreover, failure to implement the reduced instream flow could result in severe depletion of Lake Mendocino, which in turn could result in serious impacts to entitled users of water downstream of Lake Mendocino later in the year. Accordingly, granting this petition will not result in any injury to any other lawful user of water.

3.3 No Unreasonable Effect upon Fish, Wildlife, or Other Instream Beneficial Uses

Although flows in the main stem Russian River will be reduced upon approval of this petition, conservation of water in Lake Mendocino will allow enhanced management of flows in early fall for the benefit of salmon migration and spawning. It is possible that reduced flows in the Russian River may impair some instream beneficial uses, principally recreation uses. Although some recreation uses may be affected by these reduced flows, it is not unreasonable considering the potential grave impacts to fisheries, water supply and recreation in Lake Mendocino and loss of juvenile salmonid habitat in Dry Creek that could occur if the petition were not approved.

3.4 The Proposed Change is in the Public Interest

Approval of this petition will help conserve stored water in Lake Mendocino so that it can be released for listed Russian River salmonid fisheries present in the Russian River during the fall Chinook salmon migration season. In addition, approval of this petition will help preserve storage in Lake Mendocino as a precaution in case 2014 also is a dry water year. It is in the public interest to preserve water supplies for these beneficial uses when hydrologic circumstances cause severe reductions to water supplies.

4.0 REQUESTED TEMPORARY URGENCY CHANGE TO PERMITS 12947A, 12949, 12950, 16596

To address the water supply condition in Lake Mendocino and not violate the Incidental Take Statement contained in the Biological Opinion by making excessive releases into Dry Creek, the Water Agency is filing this TUCP, which requests that the State Board make the following temporary changes to the Decision 1610 instream flow requirements: (a) for May 1 through June 30, the Decision 1610 requirements for *Dry* conditions will apply in the main stem Russian River (75 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 85 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean); (b) if,

after July 1, storage in Lake Mendocino is above the Water Agency's calculated critical storage curve, then, the Decision 1610 requirements for *Dry* water supply conditions will continue to apply; (c) if, after July 1, storage in Lake Mendocino drops below the critical storage curve for more than three consecutive days, then, from that date through October 28 the Decision 1610 requirements for *Critical* water supply conditions will apply in the Russian River (25 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 35 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean). Table 1 summarizes the calculated daily values for the Water Agency's critical storage curve.

The critical storage curve used to determine whether to remain in *Dry* water supply conditions or adjust to *Critical* water supply conditions after July 1 was calculated using the Water Agency's Russian River simulation model with the following assumptions: (1) *Dry* water supply conditions from May 1 through June 30; (2) *Critical* water supply conditions from July 1 through October 28; (3) 1988 hydrology; (4) current Russian River system losses; and (5) Potter Valley Project operations based on the 2004 amended license issued by the Federal Energy Regulatory Commission. Figure 5 shows the calculated critical storage curve.

To improve its efforts in optimally managing flows in the Russian River, the Water Agency is also requesting in this year's TUCP that under *Dry* water supply conditions the minimum instream flow requirement be implemented on a 5-day running average of average daily stream flow measurements with the condition that instantaneous flows on the Upper Russian River be no less than 65 cfs and on the Lower Russian River be no less than 70 cfs. This implementation of minimum instream flow requirements will allow the Water Agency to manage stream flows with smaller operational buffers, thereby conserving water supply in Lake Mendocino. This will result in higher storage levels in the fall, which will be used for releases of stored water for the benefit of outgoing migration of Chinook salmon, and improved carry over storage for use in 2014. If after July 1 the water supply condition changes to *Critical*, minimum instream flow requirements will be implemented on an instantaneous flow basis.

The proposed changes in the Decision 1610 Russian River minimum instream flows that are requested by this petition will not result in unusual circumstances. The proposed changes to minimum instream flows are within the range of those that already occur during the *Dry* and *Critical* water supply conditions specified by Decision 1610. Due to low rainfall and other hydrologic factors, minimum instream flow requirements in the Russian River from June through October for the three-year period from 2007 through 2009 have been similar to the minimum flows in the requested changes.

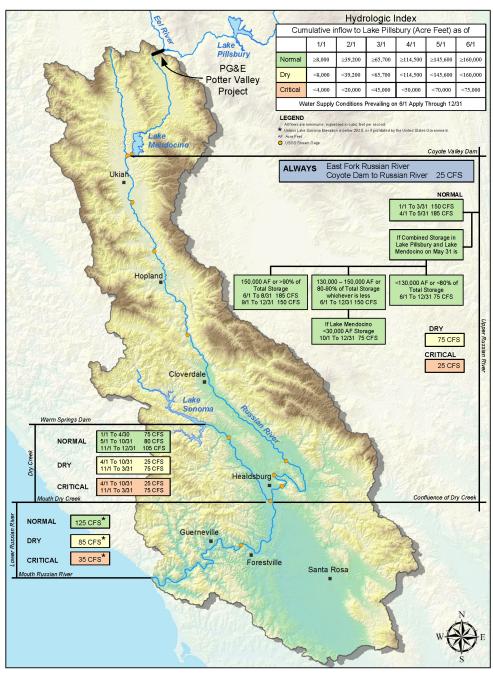
Because the requested changes are not driven by low storage levels in Lake Sonoma, reductions in summertime diversions by the Water Agency at its Wohler/Mirabel facilities on the Lower Russian River are not necessary. Furthermore, in past years reductions in

April 2013

diversions by the Water Agency resulted in increased groundwater pumping by the cities and special districts that purchase wholesale water from the Water Agency. This response has the unintended consequence of stressing local groundwater resources even though adequate surface water is available from Lake Sonoma.

Also, the Water Agency and its water contractors continue to implement water use efficiency programs that align with the California Urban Water Conservation Council's Best Management Practices (BMPs) and comply with SB 7x-7. While these BMPs remain the baseline for the region, the adoption of the Sonoma Marin Saving Water Partnership in December 2010 memorialized the region's commitment to long term, year-round water use efficiency. This partnership removes one of the most significant barriers to implementing conservation programs, funding. Each of the Partners has committed to a sustained level of funding that is allocated specifically to conservation program implementation.

Figures



State Water Resources Control Board Decision 1610

Russian River Basin Streamflow Requirements

Figure 1 - Decision 1610 Minimum In-Stream Flow Requirements by Reach

Lake Mendocino Storage

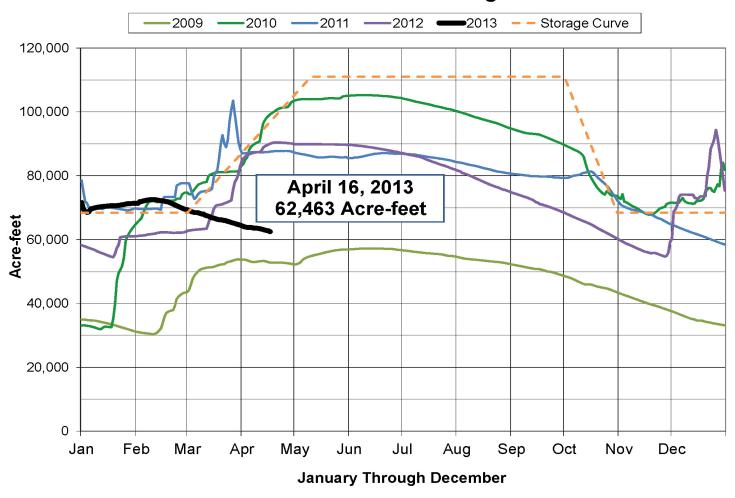


Figure 2 - Lake Mendocino Storage Levels for Years 2009 Through 2013

Ukiah Cumulative Precipitation

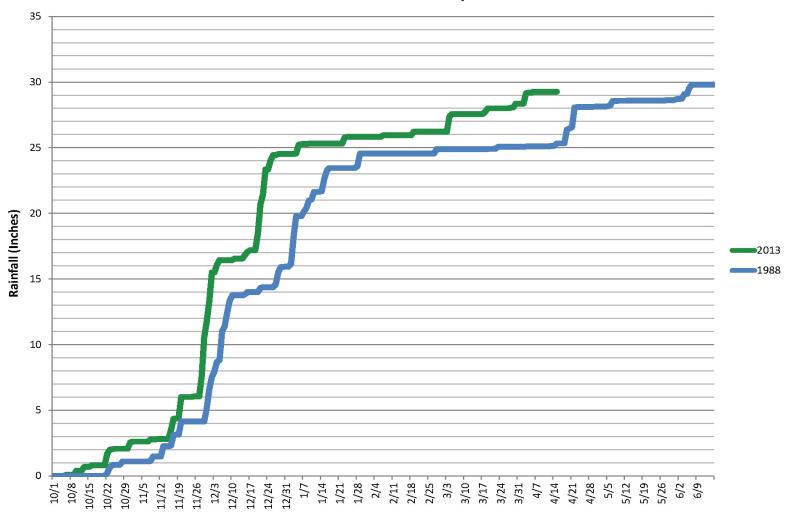


Figure 3 - Cumulative Precipitation Near the City of Ukiah for 1988 and 2013

Lake Mendocino 2013 Storage Projection 4/15/2013

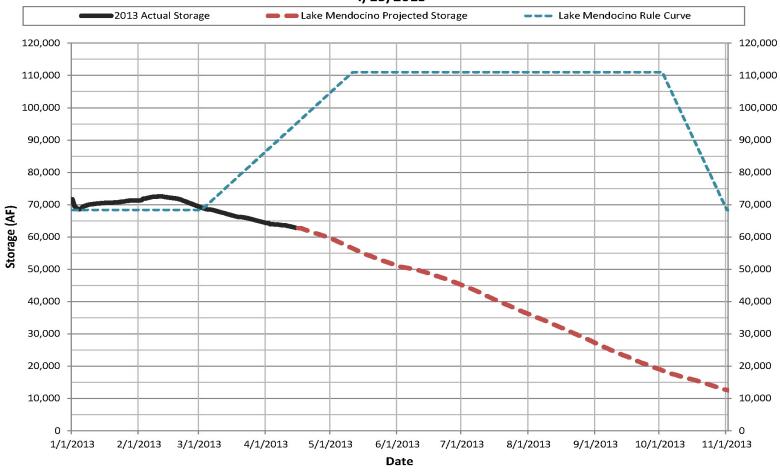


Figure 4 - Projected 2013 Storage Level for Lake Mendocino

Lake Mendocino 2013 Critical Storage Curve 4/15/2013

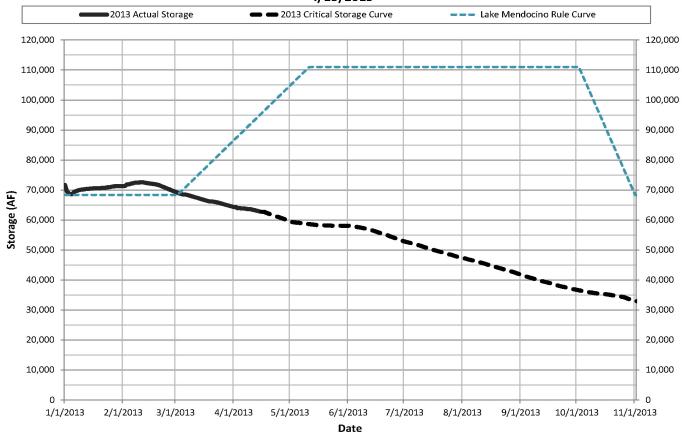


Figure 5 - Water Agency Calculated Critical Storage Curve for Lake Mendocino

Tables

Table 1 - Water Agency Critical Daily Storage Values

Day	July	Aug	Sept	Oct
1	52,682	47,239	41,595	36,572
2	52,542	47,055	41,395	36,445
3	52,390	46,877	41,177	36,312
4	52,226	46,715	40,975	36,187
5	52,069	46,568	40,796	36,097
6	51,906	46,413	40,609	35,964
7	51,714	46,257	40,416	35,891
8	51,522	46,095	40,225	35,816
9	51,314	45,934	40,022	35,699
10	51,111	45,764	39,849	35,591
11	50,888	45,583	39,673	35,494
12	50,683	45,390	39,511	35,392
13	50,493	45,197	39,358	35,365
14	50,285	45,021	39,214	35,315
15	50,085	44,844	39,070	35,270
16	49,936	44,669	38,887	35,230
17	49,765	44,476	38,725	35,146
18	49,585	44,288	38,506	35,026
19	49,424	44,104	38,324	34,909
20	49,254	43,914	38,129	34,821
21	49,079	43,725	37,970	34,719
22	48,901	43,533	37,813	34,605
23	48,715	43,366	37,683	34,501
24	48,539	43,201	37,549	34,407
25	48,373	43,019	37,408	34,275
26	48,182	42,830	37,269	34,039
27	47,997	42,646	37,109	33,806
28	47,792	42,445	36,973	33,573
29	47,642	42,213	36,830	
30	47,503	42,006	36,707	
31	47,380	41,802		

State of California State Water Resources Control Board

DIVISION OF WATER RIGHTS P.O. Box 2000, Sacramento, CA 95812-2000

Tel: (916) 341-5300 Fax: (916) 341-5400

http://www.waterboards.ca.gov/waterrights

ENVIRONMENTAL INFORMATION FOR PETITIONS

This form is required for all petitions.

Before the State Water Resources Control Board (State Water Board) can approve a petition, the State Water Board must consider the information contained in an environmental document prepared in compliance with the California Environmental Quality Act (CEQA). This form is not a CEQA document. If a CEQA document has not yet been prepared, a determination must be made of who is responsible for its preparation. As the petitioner, you are responsible for all costs associated with the environmental evaluation and preparation of the required CEQA documents. Please answer the following questions to the best of your ability and submit any studies that have been conducted regarding the environmental evaluation of your project. If you need more space to completely answer the questions, please number and attach additional sheets.

DESCRIPTION OF PROPOSED CHANGES OR WORK REMAINING TO BE COMPLETED. For a petition for change, provide a description of the proposed changes to your project including, but not limited to, type of construction activity, structures existing or to be built, area to be graded or excavated, increase in water diversion and use (up to the amount authorized by the permit), changes in land use, and project operational changes, including changes in how the water will be used. For a petition for extension of time, provide a description of what work has been completed and what remains to be done. Include in your description any of the above elements that will occur during the requested extension period.

Page 1 of 4

Insert the attachment number here, if applicable:

Coordination with Regional Water Quality Control Board

For change petitions only, you must request consultation with the Regional Water Quality Control Board regarding the potential effects of your proposed		Date of	Request
change on water quality and other instream beneficial uses. (Cal. Code Regs., tit. 23, § 794.) In order to determine the appropriate office for consultation, see: http://www.waterboards.ca.gov/waterboards_map.shtml. Provide the date you submitted your request for consultation here, then provide the following information.			A.A.
Will your project, during construction or operation, (1) generate waste or wastewater containing such things as sewage, industrial chemicals, metals, or agricultural chemicals, or (2) cause erosion, turbidity or sedimentation?	0	Yes	No
Will a waste discharge permit be required for the project?	0	Yes	No
If necessary, provide additional information below: Consultations with RWQCB were held by Water Agency staff and Rebecca Fitzgerald (707-576-2650) on April 17	⁷ , 2013.	***************************************	
Insert the attachment number here, if applicable:			MARTINIA P. M. Combining and a second and a
Local Permits			
For temporary transfers only, you must contact the board of supervisors for the county(ies) both for where you currently store or use water and where you propose to transfer the water. (Wat. Code § 1726.) Provide the date you submitted your request for consultation here.	÷	Date of	Contact
For change petitions only, you should contact your local planning or public works of information below.	lepart	ment an	d provide the
Person Contacted: Date of Contact:			
Department: Phone Number:			
County Zoning Designation:			
Are any county permits required for your project? If yes, indicate type below.	O Y	es (No
Grading Permit Use Permit Watercourse	Obstru	iction Pe	ermit
Change of Zoning General Plan Change Other (explain b	oelow)	Į.	
If applicable, have you obtained any of the permits listed above? If yes, provide co	pies.	\bigcirc Y	es O No
If necessary, provide additional information below:	<u></u>		
Insert the attachment number here, if applicable:			

Check any additional agencies that may require permits or other approvals for your project: Regional Water Quality Control Board Department of Fish and Game Dept of Water Resources, Division of Safety of Dams California Coastal Commission State Reclamation Board U.S. Army Corps of Engineers U.S. Forest Service Bureau of Land Management Federal Energy Regulatory Commission Natural Resources Conservation Service Have you obtained any of the permits listed above? If yes, provide copies. No Yes For each agency from which a permit is required, provide the following information: Agency Permit Type Person(s) Contacted Contact Date Phone Number If necessary, provide additional information below: Consultations with NOAA National Marine Fisheries Service and CA Department of Fish & Wildlife were held with Water Agency staff on several occasions between April 2, 2013 and April 22, 2013. Contacts for the agencies are as follows: 1) NOAA NMFS -- Dr. William Hearn (707-575-6062) 2) CA DFW -- Eric Larson (707-944-5528) Insert the attachment number here, if applicable: Construction or Grading Activity Does the project involve any construction or grading-related activity that has significantly Yes altered or would significantly alter the bed, bank or riparian habitat of any stream or lake? If necessary, provide additional information below: Insert the attachment number here, if applicable:

Federal and State Permits

Archeology		
Has an archeological report been prepared for this project? If yes, provide a copy.	O Yes	No
Will another public agency be preparing an archeological report?	O Yes	No
Do you know of any archeological or historic sites in the area? If yes, explain below.	OYes	No
If necessary, provide additional information below:		
n/a		
Insert the attachment number here, if applicable:		
Photographs		
For all petitions other than time extensions, attach complete sets of color photograph labeled, showing the vegetation that exists at the following three locations:	hs, clearly dat	ted and
Along the stream channel immediately downstream from each point of divers	sion	
Along the stream channel immediately upstream from each point of diversion	ı	
At the place where water subject to this water right will be used		
Maps		
For all petitions other than time extensions, attach maps labeled in accordance with applicable features, both present and proposed, including but not limited to: point of rediversion, distribution of storage reservoirs, point of discharge of treated wastewat location of instream flow dedication reach. (Cal. Code Regs., tit. 23, §§ 715 et seq.,	diversion, poi ter, place of u	int of
Pursuant to California Code of Regulations, title 23, section 794, petitions for change may not be accepted.	e submitted w	ithout maps
All Water Right Holders Must Sign This Form: I (we) hereby certify that the statements I (we) have furnished above and in the attact the best of my (our) ability and that the facts, statements, and information presented best of my (our) knowledge. Dated 4-24-/3 at Santa Rosa,	l are true and	
Water Right Holder or Authorized Agent Signature Water Right Holder or Authorized Agent Signature	horized Agent	Signature
NOTE:		
 Petitions for Change may not be accepted unless you include proof that a copy of the petitions. 	tion was served	d on the

- <u>Petitions for Change</u> may not be accepted unless you include proof that a copy of the petition was served on the Department of Fish and Game. (Cal. Code Regs., tit. 23, § 794.)
- <u>Petitions for Temporary Transfer</u> may not be accepted unless you include proof that a copy of the petition was served
 on the Department of Fish and Game and the board of supervisors for the county(ies) where you currently store or use
 water and the county(ies) where you propose to transfer the water. (Wat. Code § 1726.)

NOTICE OF EXEMPTION

To: X Office of Planning & Research 1400 Tenth Street

Sacramento, CA 95814

X County Clerk
County of Sonoma
Santa Rosa, CA 95401

X County Clerk
County of Mendocino
Ukiah, CA 95482

CONFORMED COPY

Copy of Document Recorded on 04/23/2013 11:29:00 AM as 2013-E0016 Mendocino County Clerk-Recorder

Project Title:

Petition Requesting Approval of a Temporary Urgency Change in Water Right Permits 12947A,

12949, 12950, and 16596 in Mendocino and Sonoma counties

Project Location-Specific: The proposed action would occur in Mendocino and Sonoma counties at Lake Mendocino, in the Upper Russian River from Coyote Valley Dam/Lake Mendocino to the confluence with Dry Creek, and in the Lower Russian River from its confluence with Dry Creek to the Pacific Ocean. Figure 1 shows the streamflow requirements for the Russian River system. Communities and cities along the Russian River include Ukiah, Hopland, Cloverdale, Geyserville, Healdsburg, Forestville, Mirabel Park, Rio Nido, Guerneville, Monte Rio, Duncans Mills, and Jenner.

Project Location – City:	N/A	Project Location – County:	Mendocino and Sonoma

Description of Nature, Purpose and Beneficiaries of Project: Sonoma County Water Agency (Water Agency) is filing a temporary urgency change petition requesting that the State Water Resources Control Board (SWRCB) make the following changes in the minimum instream flow requirements for the Russian River mainstem that are specified in SWRCB Decision 1610 and the Water Agency's water right permits: (a) for May 1 through June 30, the Decision 1610 requirements for *Dry* conditions will apply in the main stem Russian River. These requirements are 75 cubic feet per second (cfs) in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 85 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean; (b) if, after July 1 storage in Lake Mendocino is above the Water Agency's calculated critical storage curve, then, the Decision 1610 requirements for *Dry* water supply conditions will continue to apply; (c) if, after July 1 storage in Lake Mendocino drops below the critical storage curve for more than three consecutive days, then, from that date through October 28 the Decision 1610 requirements for *Critical* water supply conditions will apply in the Russian River. These requirements are 25 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 35 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean.

To improve its efforts in optimally managing flows in the Russian River, the Water Agency is also requesting that the minimum instream flow requirements be implemented on a 5-day running averages of average daily stream flow measurements with the condition that instantaneous flows on the Upper Russian River under Dry water supply conditions be no less than 65 cfs and on the Lower Russian River be no less than 70 cfs and that instantaneous flows under Critical water supply conditions on the Upper Russian River be no less than 15 cfs and on the Lower Russian River be no less than 25 cfs. This implementation of minimum instream flow requirements will allow the Water Agency to manage stream flows with a smaller operational buffer, thereby conserving water supply in Lake Mendocino. This will result in higher storage levels in the fall for increased releases for the migration and spawning of Chinook salmon and improving carry over storage for the following year.

An urgent need exists for the proposed flow changes on the Upper Russian River because the Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. Water supplies sufficient to support survival of listed Russian River salmonid fisheries, agricultural and municipal use, and recreation are threatened. Without the proposed

changes, the Water Agency would need to release additional stored water from Lake Mendocino to meet Decision 1610 minimum instream flow requirements, which would result in the significant depletion and potential elimination of water supplies for water users in Mendocino County and northern Sonoma County (above the confluence with Dry Creek), which would cause serious impacts to human health and welfare, and which would reduce the water supplies needed for fishery protection and stable flows in the Upper Russian River during the fall when spawning state and federally listed fish species are sensitive to flow levels and water temperatures. Furthermore, if the upcoming Water Year 2014 is a dry year, carryover storage in Lake Mendocino will be crucial for the continued recovery of the Russian River salmonid fishery and for water supply reliability during 2014.

An urgent need exists for the proposed changes on the Lower Russian River because the Water Agency will violate the Incidental Take Statement contained in the National Marine Fisheries Service's Biological Opinion for Water Supply, Flood Control Operations and Channel Maintenance conducted by U.S. Army Corps of Engineers, the Sonoma County Water Agency and the Mendocino County Russian River Flood Control and Water Conservation Improvement District in the Russian River watershed, at pages 297-299 (September 24, 2008) due to higher releases being required on Dry Creek to meet Decision 1610 minimum flow requirements in the Lower Russian River unless the requested temporary urgency change is approved. Furthermore, NMFS concluded in the Biological Opinion that minimum instream flows lower than those required by Decision 1610 may result in flows into the estuary that improve opportunities to maintain a freshwater lagoon while preventing flooding of adjacent properties and requires the Water Agency to annual request lower minimum instream flows to avoid jeopardizing listed salmonids and their critical habitat.

The Water Agency predicts that without the proposed change, Lake Mendocino will be drawn down to storage levels that would jeopardize the Water Agency's ability to release water to the Russian River. In this event, water supplies for domestic and municipal uses of Russian River water would be severely impaired. Moreover, the Water Agency's permits include terms requiring a 50 percent reduction in deliveries to Redwood Valley County Water District when Lake Mendocino storage drops below 30,000 acre feet in order to preserve Lake Mendocino water supply reliability. The purpose of this order is, in part, to prevent Lake Mendocino storage from dropping below 30,000 acre feet. The Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. For the reasons stated above, an urgent need for the proposed change exists.

Name of Public Agency Approving Project: State Water Resources Control Board - Division of Water Rights

Name of Person or Agency Carrying Out Project: Sonoma County Water Agency

Exempt Status: (check one)

CHILL	Check one)				
	Ministerial (Sec. 21080(b)(1); 15268)				
	Declared Emergency (Sec. 21080(b)(3); 15269(a))				
X	Emergency Project (Sec.21080 (b)(4); 15269(b)(c)):	Section 21080(b)(4): Specific actions necessary to prevent or mitigate an emergency			
X	Categorical Exemption. State type and section number:	State CEQA Guidelines 15307: Actions by Regulatory Agencies for Protection of Natural Resources			
		State CEQA Guidelines 15308: Actions by Regulatory Agencies for Protection of the Environment			
		State CEQA Guidelines 15301(i): Existing Facilities			
	Statutory Exemptions. State code number:	·			

Reasons why project is exempt: The proposed action is statutorily exempt under CEQA Statute 21080(b)(4) and categorically exempt from the California Environmental Quality Act (CEQA) under the State CEQA Guidelines Sections 15307, 15308, and 15301(i).

A. Actions to Prevent or Mitigate an Emergency

California Public Resources Code, Division 13, Section 21080(b)(4) provides that specific actions necessary to prevent or mitigate an emergency are exempt from CEQA. The Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. Water supplies sufficient to support survival of listed Russian River salmonid fisheries, agricultural and municipal use, and recreation are threatened. Without the proposed change, the Water Agency would need to release additional stored water from Lake Mendocino to meet Decision 1610 minimum instream flow requirements, which would result in the significant depletion and potential elimination of water supplies for water users in Mendocino County and northern Sonoma County (above the confluence with Dry Creek), which would cause serious impacts to human health and welfare, and which would reduce water supplies needed for fishery protection and stable flows in the Upper Russian River for the fall migration and spawning of listed salmon species. Water supplies for domestic and municipal uses of Russian River water would be severely impaired. Moreover, the Water Agency's permits include terms requiring a 50 percent reduction in deliveries to Redwood Valley County Water District when Lake Mendocino storage drops below 30,000 acre feet in order to preserve Lake Mendocino water supply reliability. The purpose of this order is, in part, to prevent Lake Mendocino storage from dropping below 30,000 acre feet, which will otherwise occur in the absence of the SWRCB approving the requested changes. Furthermore, if the upcoming Water Year 2014 is a dry year, carryover storage in Lake Mendocino will be crucial for the continued recovery of the Russian River salmonid fishery and for water supply reliability during 2014.

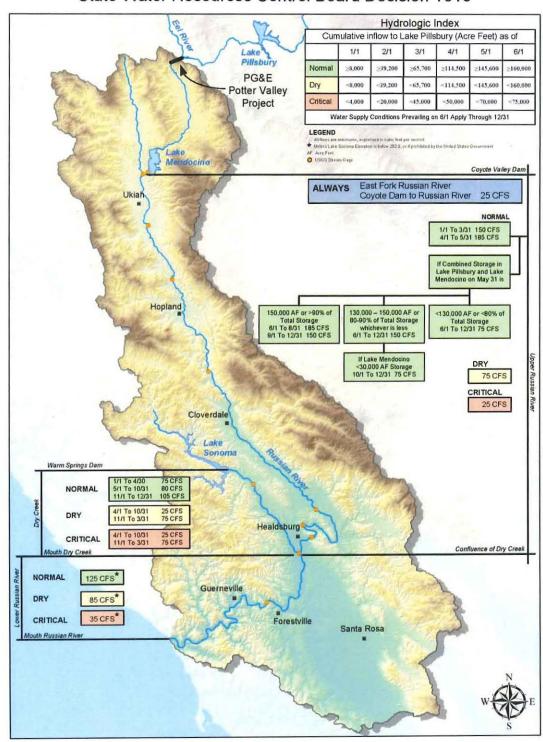
B. Actions by Regulatory Agencies for Protection of Natural Resources and the Environment CEQA Guidelines Sections 15307 and 15308 provide that actions taken by regulatory agencies to assure the maintenance, restoration or enhancement of a natural resource and the environment are categorically exempt. The proposed change in Russian River instream flow requirements would conserve water in Lake Mendocino to benefit the migration and spawning of adult Chinook salmon in the fall.

C. Existing Facilities

CEQA Guidelines Section 15301(i) provides, generally, that the operation of existing facilities involving negligible or no expansion of use beyond that existing at the time of the lead agency's determination is categorically exempt from CEQA. The examples in subdivision (i) of Section 15301(i) specifically provide that the maintenance of streamflows to protect fish and wildlife resources is exempt. The Water Agency's request to change minimum instream flow requirements and make releases from Lake Mendocino from May to October 2013 under the same minimum instream flow requirements that normally apply during Dry or Critical hydrologic conditions for the purpose of conserving water storage in Lake Mendocino would not expand the Water Agency's use or increase the water diversions available to the Water Agency for consumptive purposes. The proposed change in Russian River minimum instream flow requirements would still be within the existing operational parameters for Lake Mendocino established by SWRCB Decision 1610. In addition, the proposal would maintain streamflows specifically to protect listed salmonid species.

Lead Agency Contact Person: Jessica Martini-Lamb	Area Code/Telephone:	707-547-1903
Signature: Sexee J. Webber Date: 04/23/2013	Title General Manag	er
X Lead Agency Applicant Date Received for filing at OPR:		
X Lead Agency Applicant Date Received for filing at OPR:		

State Water Resources Control Board Decision 1610



Russian River Basin Streamflow Requirements

Figure 1. Project location for Petition Requesting Approval of a Temporary Urgency Change in Water Right Permits 12947A, 12949, 12950, and 16596 in Mendocino and Sonoma counties.

through	WAY 2.8 2013	NOTICE OF EXEMPTION
To: <u>X</u>	Office of Planning & Research 1400 Tenth Street Sacramento, CA 95814	From: Sonoma County Water Agency 404 Aviation Boulevard Santa Rosa, CA 95403
<u>X</u>	County Clerk County of Sonoma Santa Rosa, CA 95401	WILLIAM F. ROUSSEAU, Co. Clerk Julie Garfia
<u>X</u>	County Clerk County of Mendocino Ukiah, CA 95482	BY'

Project Title:

This notice was posted on

Petition Requesting Approval of a Temporary Urgency Change in Water Right Permits 12947A,

12949, 12950, and 16596 in Mendocino and Sonoma counties

APR 2 3 2013

Project Location-Specific: The proposed action would occur in Mendocino and Sonoma counties at Lake Mendocino, in the Upper Russian River from Coyote Valley Dam/Lake Mendocino to the confluence with Dry Creek, and in the Lower Russian River from its confluence with Dry Creek to the Pacific Ocean. Figure 1 shows the streamflow requirements for the Russian River system. Communities and cities along the Russian River include Ukiah, Hopland, Cloverdale, Geyserville, Healdsburg, Forestville, Mirabel Park, Rio Nido, Guerneville, Monte Rio, Duncans Mills, and Jenner.

Project Location – County:	Mendocino and Sonoma
	Project Location – County:

Description of Nature, Purpose and Beneficiaries of Project: Sonoma County Water Agency (Water Agency) is filing a temporary urgency change petition requesting that the State Water Resources Control Board (SWRCB) make the following changes in the minimum instream flow requirements for the Russian River mainstem that are specified in SWRCB Decision 1610 and the Water Agency's water right permits: (a) for May 1 through June 30, the Decision 1610 requirements for *Dry* conditions will apply in the main stem Russian River. These requirements are 75 cubic feet per second (cfs) in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 85 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean; (b) if, after July 1 storage in Lake Mendocino is above the Water Agency's calculated critical storage curve, then, the Decision 1610 requirements for *Dry* water supply conditions will continue to apply; (c) if, after July 1 storage in Lake Mendocino drops below the critical storage curve for more than three consecutive days, then, from that date through October 28 the Decision 1610 requirements for *Critical* water supply conditions will apply in the Russian River. These requirements are 25 cfs in the Upper Russian River from its confluence with the East Fork to its confluence with Dry Creek and 35 cfs in the Lower Russian River downstream of its confluence with Dry Creek to the Pacific Ocean.

To improve its efforts in optimally managing flows in the Russian River, the Water Agency is also requesting that the minimum instream flow requirements be implemented on a 5-day running averages of average daily stream flow measurements with the condition that instantaneous flows on the Upper Russian River under Dry water supply conditions be no less than 65 cfs and on the Lower Russian River be no less than 70 cfs and that instantaneous flows under Critical water supply conditions on the Upper Russian River be no less than 15 cfs and on the Lower Russian River be no less than 25 cfs. This implementation of minimum instream flow requirements will allow the Water Agency to manage stream flows with a smaller operational buffer, thereby conserving water supply in Lake Mendocino. This will result in higher storage levels in the fall for increased releases for the migration and spawning of Chinook salmon and improving carry over storage for the following year.

An urgent need exists for the proposed flow changes on the Upper Russian River because the Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. Water supplies sufficient to support survival of listed Russian River salmonid fisheries, agricultural and municipal use, and recreation are threatened. Without the proposed

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changes, the Water Agency would need to release additional stored water from Lake Mendocino to meet Decision 1610 minimum instream flow requirements, which would result in the significant depletion and potential elimination of water supplies for water users in Mendocino County and northern Sonoma County (above the confluence with Dry Creek), which would cause serious impacts to human health and welfare, and which would reduce the water supplies needed for fishery protection and stable flows in the Upper Russian River during the fall when spawning state and federally listed fish species are sensitive to flow levels and water temperatures. Furthermore, if the upcoming Water Year 2014 is a dry year, carryover storage in Lake Mendocino will be crucial for the continued recovery of the Russian River salmonid fishery and for water supply reliability during 2014.

An urgent need exists for the proposed changes on the Lower Russian River because the Water Agency will violate the Incidental Take Statement contained in the National Marine Fisheries Service's Biological Opinion for Water Supply, Flood Control Operations and Channel Maintenance conducted by U.S. Army Corps of Engineers, the Sonoma County Water Agency and the Mendocino County Russian River Flood Control and Water Conservation Improvement District in the Russian River watershed, at pages 297-299 (September 24, 2008) due to higher releases being required on Dry Creek to meet Decision 1610 minimum flow requirements in the Lower Russian River unless the requested temporary urgency change is approved. Furthermore, NMFS concluded in the Biological Opinion that minimum instream flows lower than those required by Decision 1610 may result in flows into the estuary that improve opportunities to maintain a freshwater lagoon while preventing flooding of adjacent properties and requires the Water Agency to annual request lower minimum instream flows to avoid jeopardizing listed salmonids and their critical habitat.

The Water Agency predicts that without the proposed change, Lake Mendocino will be drawn down to storage levels that would jeopardize the Water Agency's ability to release water to the Russian River. In this event, water supplies for domestic and municipal uses of Russian River water would be severely impaired. Moreover, the Water Agency's permits include terms requiring a 50 percent reduction in deliveries to Redwood Valley County Water District when Lake Mendocino storage drops below 30,000 acre feet in order to preserve Lake Mendocino water supply reliability. The purpose of this order is, in part, to prevent Lake Mendocino storage from dropping below 30,000 acre feet. The Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. For the reasons stated above, an urgent need for the proposed change exists.

Name of Public Agency Approving Project: State Water Resources Control Board - Division of Water Rights

Name of Person or Agency Carrying Out Project: Sonoma County Water Agency

Exempt Status: (check one)

	Ministerial (Sec. 21080(b)(1); 15268)			
	Declared Emergency (Sec. 21080(b)(3); 15269(a))			
X	Emergency Project (Sec.21080 (b)(4); 15269(b)(c)):	Section 21080(b)(4): Specific actions necessary to prevent or mitigate an emergency		
X	Categorical Exemption. State type and section number:	State CEQA Guidelines 15307: Actions by Regulatory Agencies for Protection of Natural Resources		
		State CEQA Guidelines 15308: Actions by Regulatory Agencies for Protection of the Environment		
		State CEQA Guidelines 15301(i): Existing Facilities		
	Statutory Exemptions. State code number:			

Reasons why project is exempt: The proposed action is statutorily exempt under CEQA Statute 21080(b)(4) and categorically exempt from the California Environmental Quality Act (CEQA) under the State CEQA Guidelines Sections 15307, 15308, and 15301(i).

A. Actions to Prevent or Mitigate an Emergency

California Public Resources Code, Division 13, Section 21080(b)(4) provides that specific actions necessary to prevent or mitigate an emergency are exempt from CEQA. The Water Agency's forecasts indicate that Lake Mendocino storage will drop below 30,000 acre feet during August 2013 unless the Temporary Urgency Change Petition is approved. Water supplies sufficient to support survival of listed Russian River salmonid fisheries, agricultural and municipal use, and recreation are threatened. Without the proposed change, the Water Agency would need to release additional stored water from Lake Mendocino to meet Decision 1610 minimum instream flow requirements, which would result in the significant depletion and potential elimination of water supplies for water users in Mendocino County and northern Sonoma County (above the confluence with Dry Creek), which would cause serious impacts to human health and welfare, and which would reduce water supplies needed for fishery protection and stable flows in the Upper Russian River for the fall migration and spawning of listed salmon species. Water supplies for domestic and municipal uses of Russian River water would be severely impaired. Moreover, the Water Agency's permits include terms requiring a 50 percent reduction in deliveries to Redwood Valley County Water District when Lake Mendocino storage drops below 30,000 acre feet in order to preserve Lake Mendocino water supply reliability. The purpose of this order is, in part, to prevent Lake Mendocino storage from dropping below 30,000 acre feet, which will otherwise occur in the absence of the SWRCB approving the requested changes. Furthermore, if the upcoming Water Year 2014 is a dry year, carryover storage in Lake Mendocino will be crucial for the continued recovery of the Russian River salmonid fishery and for water supply reliability during 2014.

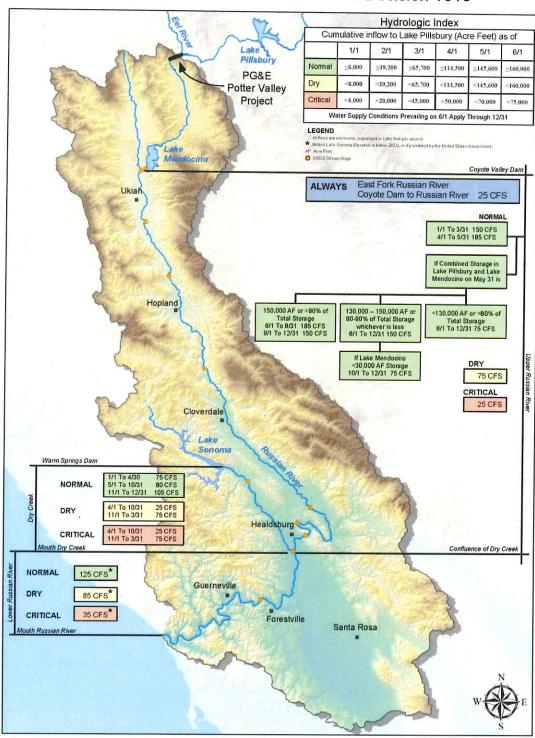
B. Actions by Regulatory Agencies for Protection of Natural Resources and the Environment CEQA Guidelines Sections 15307 and 15308 provide that actions taken by regulatory agencies to assure the maintenance, restoration or enhancement of a natural resource and the environment are categorically exempt. The proposed change in Russian River instream flow requirements would conserve water in Lake Mendocino to benefit the migration and spawning of adult Chinook salmon in the fall.

C. Existing Facilities

CEQA Guidelines Section 15301(i) provides, generally, that the operation of existing facilities involving negligible or no expansion of use beyond that existing at the time of the lead agency's determination is categorically exempt from CEQA. The examples in subdivision (i) of Section 15301(i) specifically provide that the maintenance of streamflows to protect fish and wildlife resources is exempt. The Water Agency's request to change minimum instream flow requirements and make releases from Lake Mendocino from May to October 2013 under the same minimum instream flow requirements that normally apply during Dry or Critical hydrologic conditions for the purpose of conserving water storage in Lake Mendocino would not expand the Water Agency's use or increase the water diversions available to the Water Agency for consumptive purposes. The proposed change in Russian River minimum instream flow requirements would still be within the existing operational parameters for Lake Mendocino established by SWRCB Decision 1610. In addition, the proposal would maintain streamflows specifically to protect listed salmonid species.

Lead Agency Contact Person:Jessica Martini-Lamb	Area Code/Telephone:	707-547-1903
Signature: Levil Q (Debber Date: 04/23/2013	Title: General Manage	er
X Lead Agency Applicant Date Received for filing at OPR:		

State Water Resources Control Board Decision 1610



Russian River Basin Streamflow Requirements

Figure 1. Project location for Petition Requesting Approval of a Temporary Urgency Change in Water Right Permits 12947A, 12949, 12950, and 16596 in Mendocino and Sonoma counties.

2013 ENVIRONMENTAL FILING FEE CASH RECEIPT RECEIPT# 49130055 STATE CLEARING HOUSE # (If applicable) SEE INSTRUCTIONS ON REVERSE. TYPE OR PRINT CLEARLY DATE LEADAGENCY 04/23/2013 SONOMA COUNTY WATER AGENCY DOCUMENTNUMBER COUNTY/STATE AGENCY OF FILING 13-0423-2 SONOMA PROJECT TITLE P P

PETITION REQUESTING APPROVAL OF A TEMPORARY URGENCY CHANGE IN WATER RIC	GHT PERMITS 12947A, 12949, 12950 & 16596 IN	N MENDOCINO & SONOMA COUNT	TES
PROJECTAPPLICANTNAME SONOMA COUNTY WATER AGENCY		A MANAGAMAN A A A A A A A A A A A A A A A A A A	PHONENUMBER (707) 547-1903
PROJECTAPPLICANTADDRESS 404 AVIATION BLVD	CITY SANTA ROSA	STATE CA	ZIP CODE 95403
PROJECT APPLICANT (Check appropriate box): Local Public Agency School District	Other Special District	State Agency	Private Entity
CHECK APPLICABLE FEES: Environmental Impact Report (EIR) Negative Declaration (ND)(MND) Application Fee Water Diversion (State Water Resource) Projects Subject to Certified Regulatory Programs (CRP) County Administrative Fee	es Control Board Only)	\$2,995.25 \$2,156.25 \$850.00 \$1,018.50 \$50.00	\$ 0.00 \$ 0.00 \$ 0.00 \$ 0.00 \$ CKENOT 0.00
Project that is exempt from fees Notice of Exemption CDFW No Effect Determination (Form Attached) Other			\$
PAYMENT METHOD: Cash Credit Check Other		TOTALRECEIVED	\$
SIGNATURE X		πιε Deputy Clerk	

COPY - LEAD AGENCY

ORIGINAL - PROJECT APPLICANT