



Linda S. Adams
Secretary for
Environmental Protection

California Regional Water Quality Control Board Santa Ana Region

3737 Main Street, Suite 500, Riverside, California 92501-3348
Phone (951) 782-4130 • FAX (951) 781-6288 • TDD (951) 782-3221
www.waterboards.ca.gov/santaana



Arnold Schwarzenegger
Governor

June 17, 2008

Michael Wehner, Assistant General Manager
Orange County Water District
18700 Ward Street
Fountain Valley, CA 92708

ORDER NO. R8-2008-0058 - AMENDING ORDER NO. R8-2004-0002,
PRODUCER/USER WATER RECYCLING REQUIREMENTS - FOR THE ORANGE
COUNTY WATER DISTRICT'S INTERIM WATER FACTORY 21 AND
GROUNDWATER REPLENISHMENT SYSTEM, ORANGE COUNTY

Dear Mr. Wehner:

Enclosed is a copy of tentative Order No. R8-2008-0058 for your review and comments. The tentative Order amends Order No. R8-2004-0002 to include changes related to monitoring and the use of Well SCWC-PLJ2 for water supply purposes.

This Order was originally scheduled for consideration by the Regional Board on June 6, 2008, but was postponed. This Order will now be considered by the Regional Board on July 18, 2008. The Board meeting will start at 9:30 a.m. and will be held at the City Council Chambers of Loma Linda, 25541 Barton Road, City of Loma Linda. Although all comments that are provided up to and during the public hearing on this matter will be considered, receipt of comments by June 27, 2008, would be appreciated so that they can be used in the formulation of the draft Order that will be transmitted to the Board two weeks prior to the hearing. The draft Order may contain changes resulting from comments received from you and others. To view and/or download a copy of the draft Order, please access our website at <http://www.waterboards.ca.gov/santaana/html/2008agendas.html> on or after July 7, 2008.

State regulations require that the public be notified of the public hearing regarding these waste discharge requirements at least 30 days in advance. Therefore, in order for the Board to consider your waste discharge requirements on July 18, 2008, such notice must be made by June 18, 2008. Copies of the "Notice of Public Hearing" are also enclosed. Two copies are to be posted by June 18, 2008, in conspicuous places, one in the vicinity of the facility and one in the locality to be affected by the discharge (e.g. local post office, library, city hall, or courthouse). A copy of the notice must be published in a local newspaper of general circulation for one day, no later than June 18, 2008. The expense of publication is to be paid by the District. By June 25, 2008, you must file with this office proof of posting and publication. Proof of posting shall consist of a statement executed on the enclosed form and the proof of publication shall consist of an affidavit from the publisher or the foreman of the newspaper, with a copy of the notice as published, attached.

California Environmental Protection Agency



Recycled Paper

Michael Wehner

June 17, 2008

If you have any questions, please contact Jun Martirez at (951) 782-3258 or Jane Qiu at (951) 320-2008.

Sincerely,

Joanne E. Schneider
Environmental Program Manager

Enclosure: Tentative Order No. R8-2008-0058 and Staff Report
Notice of Public Hearing and Statement of Posting Notice



California Regional Water Quality Control Board Santa Ana Region



Linda S. Adams
Secretary for
Environmental Protection

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June 17, 2008

State Water Resources Control Board, Office of the Chief Counsel – David Rice
State Water Resources Control Board, Division of Water Quality- Gordon Innes
State Water Resources Control Board, Division of Financial Assistance -
State Department of Water Resources, Glendale – Charles Keene
California Department of Public Health, Fresno - Cindy Forbes
California Department of Public Health, San Bernardino – Heather Collins
California Department of Public Health, Carpinteria – Jeff Stone
California Department of Public Health, Santa Ana – Oliver Pacifico
California Department of Public Health, Sacramento - Leah Walker
State Department of Fish and Game, San Diego
Orange County Sanitation District - Robert P. Ghirelli
Orange County Sanitation District – Jim Colston
Orange County Water District – Michael Wehner
Southern California Association of Governments – Mark A. Pisano
South Coast Air Quality Management District - James Lents
Orange County Resources Development Management Department – Richard Boon
Orange County Health Care Agency, Santa Ana - Larry Honeybourne
City of Fountain Valley - City Manager
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Defend the Bay, Newport Beach - Bob Caustin
Surfrider Foundation, H.B./Seal Beach chapter – Don Schulz
Golden State Water Company – Sunil Pillai
Golden State Water Company – Toby Moore

ORDER NO. R8-2008-0058 - AMENDING ORDER NO. R8-2004-0002,
PRODUCER/USER WATER RECYCLING REQUIREMENTS - FOR THE ORANGE
COUNTY WATER DISTRICT'S INTERIM WATER FACTORY 21 AND
GROUNDWATER REPLENISHMENT SYSTEM, ORANGE COUNTY

Ladies and Gentlemen:

Enclosed is a copy of tentative Order No. R8-2008-0058 for your review and comments.
The tentative Order amends Order No. R8-2004-0002 to include changes related to
monitoring and the use of Well SCWC-PLJ2 for water supply purposes.

California Environmental Protection Agency



This Order was originally scheduled for consideration by the Regional Board on June 6, 2008, but was postponed. This Order will now be considered by the Regional Board on July 18, 2008. The Board meeting will start at 9:30 a.m. and will be held at the City Council Chambers of Loma Linda, 25541 Barton Road, City of Loma Linda. Although all comments that are provided up to and during the public hearing on this matter will be considered, receipt of comments by June 27, 2008, would be appreciated so that they can be used in the formulation of the draft Order that will be transmitted to the Board two weeks prior to the hearing. The draft Order may contain changes resulting from comments received from you and others. To view and/or download a copy of the draft Order, please access our website at <http://www.waterboards.ca.gov/santaana/html/2008agendas.html> on or after July 7, 2008.

If you have any questions, please contact Jun Martirez at (951) 782-3258 or Jane Qiu at (951) 320-2008.

Sincerely,

Joanne E. Schneider
Environmental Program Manager

Enclosure: Tentative Order No. R8-2008-0058 and Staff Report

California Regional Water Quality Control Board
Santa Ana Region
3737 Main Street, Suite 500
Riverside, CA 92501-3348

NOTICE OF PUBLIC HEARING
For

WASTE DISCHARGE REQUIREMENTS
ORDER No. R8-2008-0058 Amending Order No. R8-2004-0002
Groundwater Replenishment System
And
WASTE DISCHARGE REQUIREMENTS
(National Pollutant Discharge Elimination System Permit)
Order No. R8-2008-0004, NPDES No. CA8000408
Advanced Water Treatment Facility Emergency Discharge to the Santa Ana River

Orange County Water District
Orange County

On the basis of preliminary staff review and application of lawful standards and regulations, the California Regional Water Quality Control Board, Santa Ana Region, proposes to amend Order No. R8-2004-0002 to make changes related to monitoring and the use of Well SCWC-PLJ2 for water supply purposes. In addition, the Regional Board proposes to issue new waste discharge requirements for the emergency discharge of tertiary treated and disinfected wastewater from the Orange County Water District's Advanced Water Treatment Facility to Reach 1 of Santa Ana River in Orange County.

The Board is seeking comments concerning the proposed amendments and waste discharge requirements and the potential effects of the discharge on the water quality and beneficial uses of the affected receiving waters.

The Board will hold a public hearing to consider adoption of the proposed waste discharge requirements as follows:

DATE: July 18, 2008
TIME: 9:30 a.m.
PLACE: City Council Chambers of Loma Linda
25541 Barton Road
City of Loma Linda

The Board's proposed Orders, related documents, and all comments and petitions received may be inspected and copied at the Regional Board office, 3737 Main Street, Suite 500, Riverside, CA 92501-3348 (phone 951-782-4130) by appointment scheduled between the hours of 9:00 a.m. and 3:00 p.m., Monday through Friday. Copies of the proposed Order will be mailed to interested persons upon request to Jane Qiu at (951) 320-2008. The proposed Order can also be downloaded from our website at http://www.waterboards.ca.gov/santaana/board_decisions/tentative_orders/index.shtml starting June 18, 2008

Interested persons are invited to submit written comments on the proposed Orders No. R8-2008-0004 and No. R8-2008-0058. Interested persons are also invited to attend and express their views on issues relating to the proposed Order. Oral statements will be heard, but should be brief to allow all interested persons time to be heard. For the accuracy of the record, all testimony (oral statements) should be submitted in writing.

Although all comments that are provided up to and during the public hearing on this matter will be considered, receipt of comments by June 27, 2008 would be appreciated so that they can be used in the formulation of the draft Order that will be transmitted to the Board two weeks prior to the hearing. To view or download a copy of the tentative Order that the Board will consider at its meeting, please access our website at http://www.waterboards.ca.gov/santaana/board_info/agendas/2008_agendas.shtml on or after July 7, 2008.

Any person who is physically challenged and requires reasonable accommodation to participate in this Regional Board Meeting should contact Felipa Carrillo at (951) 782-3285 no later than July 7, 2008. Please bring the foregoing to the attention of any persons known to you who would be interested in this matter.

California Regional Water Quality Control Board
Santa Ana Region

July 18, 2008

STAFF REPORT

ITEM:

SUBJECT: Amendment of Order No. R8-2004-0002, Producer/User Water Recycling Requirements for Orange County Water District's Interim Water Factory 21 and Groundwater Replenishment System – Order No. R8-2008-0058

DISCUSSION:

On March 12, 2004, the Regional Water Quality Control Board (the Regional Board) adopted Order No. R8-2004-0002, prescribing Producer/User Water Recycling Requirements for the Orange County Water District (OCWD) Interim Water Factory 21 (Interim WF-21) and Groundwater Replenishment System (GWRS) for groundwater recharge and reuse of recycled water at the Talbert Gap Seawater Intrusion Barrier and at the Kraemer/Miller Recharge Basins in Orange County.

In accordance with the recommendations of the California Department of Public Health (CDPH), Order No. R8-2004-0002 requires that no domestic drinking water wells shall be allowed within a buffer zone defined by the area less than 500 feet and 6 months underground travel time from Kraemer/Miller Basins. Finding 27 of Order No. R8-2004-0002 states that recycled water recharged at Kraemer/Miller Basins will flow towards the west/southwest, towards existing active domestic production well SCWC-PLJ2¹. At the time Order No. R8-2004-0002 was adopted, the estimated travel time for recharge water from Kraemer Basin to well SCWC-PLJ2 was 6 months. Because the estimated arrival time to well SCWC-PLJ2 was at the six-month minimum travel time requirement, the plan was to take well SCWC-PLJ2 out of production and to replace it outside of the buffer zone prior to the time that the recycled water spread at Kraemer/Miller Basin would reach the well. Domestic water Well SCWC-PLJ2 is located approximately 5,300 feet from Kraemer Basin.

Recently, a new condition has arisen that is likely to affect the Kraemer/Miller Basin recharge water flow paths such that Well SCWC-PLJ2 is expected to be outside the minimum 6-month travel time buffer zone. OCWD has installed and begun operating a new recharge basin, La Jolla Basin, which is located along the groundwater flow path between Kraemer Basin and Well SCWC-PLJ2. OCWD recharges Santa Ana River water or imported water at La Jolla Basin, but not recycled water. The operation of La Jolla Basin is expected to create a localized recharge mound that will deflect or slow incoming groundwater flow coming from the direction of Kraemer Basin. It is anticipated that recharge at La Jolla Basin will be sufficient to slow or deflect GWRS recycled water recharged at Kraemer Basin such that the estimated travel time to Well SCWC-PLJ2 will exceed 6 months.

¹ Well SCWC-PLJ2 is a domestic water supply well owned and operated by Golden State Water Company.

On January 11, 2008, OCWD sent a letter to the CDPH with a copy to the Regional Board documenting the artificial tracer test that OCWD is conducting to empirically determine the travel time for water recharged in Kraemer Basin prior to its extraction by Well SCWC-PLJ2.

On January 17, 2008, the CDPH sent a letter to OCWD granting conditional approval of the tracer test protocol and delivery of GWRS recycled water to Kraemer and Miller Basins. The CDPH conditions of approval for the tracer test and delivery of GWRS recycled water to Kraemer and Miller Basins include operating, monitoring, and reporting requirements.

It is appropriate to amend Order No. R8-2004-0002 to revise Finding 27 of Order No. R8-2004-0002, add new provisions related to the operation of Well SCWC-PLJ2, and include necessary changes to the monitoring and reporting program that were requested by the producer.

The following show the proposed changes to the Order. Additions are bold and highlighted. Deletions are shown in strike-out type.

1. Order No. R8-2004-0002, page 8, replace Finding 27. with the following:

~~27. Based on the groundwater tracer studies conducted by Lawrence Livermore National Laboratory, recycled water recharged at Kraemer/Miller Basins will flow towards the west/southwest, towards existing active domestic production wells SCWC-PLJ2 and A-26, owned and operated by Southern California Water Company (SCWC) and the City of Anaheim, respectively. Domestic water well SCWC-PLJ2 is located approximately 5,300 feet from Kraemer Basin. Domestic water well A-26 is located approximately 7,800 feet from Kraemer Basin, the closer of the two recharge basins. The estimated retention times for recharge water from Kraemer Basin are 6 months to well SCWC-PLJ2 and 8 months to well A-26. Because the arrival time to well SCWC-PLJ2 is roughly equivalent to the six-month minimum travel time requirement, well SCWC-PLJ2 will be taken out of production and replaced outside of the buffer zone prior to the time that the recycled water spread at Kraemer/Miller Basin reaches well SCWC-PLJ2. As a result, well A-26 will be the closest active domestic water supply well to the proposed Kraemer/Miller Basin recharge operation.~~

Based on groundwater tracer studies conducted by Lawrence Livermore National Laboratory (LLNL) in 1998, GWRS recycled water recharged at Kraemer/Miller basins will flow towards the west/southwest, towards the domestic production well A-26 (which was owned and operated by the City of Anaheim but has since been destroyed), and the La Jolla Well (SCWC-PLJ2), which is owned and operated by Golden State Water

Company (GSWC) (formerly Southern California Water Company (SCWC)). Domestic water Well SCWC-PLJ2 is located approximately 5,300 feet from Kraemer Basin, the closer of the two GWRS recharge basins. The LLNL tracer studies estimated that the underground travel time from Kraemer Basin to Well SCWC-PLJ2 is 6 months. Because the arrival time to Well SCWC-PLJ2 is at the 6-month minimum travel time requirement, Order No. R8-2004-0002 requires that SCWC-PLJ2 be taken out of production and replaced outside of the 6-month minimum travel time buffer zone prior to the time that the recycled water spread at Kraemer/Miller Basins reaches Well SCWC-PLJ2. However, since the LLNL tracer studies were completed, OCWD has installed and begun operating a new recharge basin, La Jolla Basin, which is located along the groundwater flow path between Kraemer/Miller Basins and Well SCWC-PLJ2. The recharge of Santa Ana River water or imported water at La Jolla Basin is expected to slow or deflect GWRS recycled water recharged at Kraemer/Miller Basins such that the expected travel time to Well SCWC-PLJ2 will exceed 6 months. A new tracer study will be conducted to determine the underground travel time from Kraemer Basin to Well SCWC-PLJ2 under the new conditions created by La Jolla Basin.

2. Order No. R8-2004-0002, page 8, replace Finding 28., with the following:
 28. ~~OCWD has installed four groundwater monitoring wells and will install, at minimum, one new multi-depth monitoring well at west of Kraemer/Miller Basins along the groundwater flow path towards domestic water supply well A-26. After well SCWC-PLJ2 is taken out of service, it will be used for monitoring purposes, as it is located about three-quarters of the distance between Kraemer/Miller Basins and well A-26.~~ **OCWD has installed five groundwater monitoring wells, including one new multi-depth monitoring well, west of Kraemer/Miller Basins along the groundwater flow path towards domestic water supply well SCWC-PLJ2.**

3. Order No. R8-2004-0002, Section E., page 18, modify Paragraph 3. as follows and delete footnote 12:

3. At a minimum, one new multi-depth groundwater monitoring well, AMD-12, shall be constructed for the GWRS west of Kraemer/Miller Basins along the groundwater flow path toward domestic water supply well A-26 **SCWC-PLJ2** to monitor water quality in multiple zones of the Main Aquifer. Well AMD-12 shall be located approximately ~~2,600~~ **1,600** feet away from the recharge operation, or about ~~one-third~~ **30%** of the distance (approximately ~~three~~ **2.5** months travel time) between Kraemer/Miller Basins and well A-26 **SCWC-PLJ2**. In addition, two existing monitoring wells, AM-7 and AM-8¹¹, located west of Kraemer/Miller Basins along the flow path toward well A-26 **SCWC-PLJ2**, shall be regularly monitored. ~~After it is~~ **If the results of tracer tests specified in Section J. Provisions, Paragraph 21 show that the travel time to well SCWC-PLJ2 is six months or less, then the well must be** taken out of service; ~~well SCWC-PLJ212, may be used for monitoring purposes.~~ **for domestic production.**

4. Order No. R8-2004-0002, page 18, modify Footnote 11, as follows:

Footnote 11: AMD-7 is located at about ~~one-quarter~~ **22%** of the distance (approximately 2 months travel time) between Kraemer/Miller Basins and well A-26 **SCWC-PLJ2**. AM-8 is located at approximately ~~one-half~~ **75%** of the distance (approximately ~~four~~ **three** months travel time) between Kraemer/Miller Basins and well A-26 **SCWC-PLJ2**.

5. Order No. R8-2004-0002, page 19, Section F. Buffer Zone Specifications in Recharged Groundwater Basins, modify Paragraph 4., as follows:
 4. At Kraemer/Miller Basins, no domestic drinking water wells shall be allowed within a buffer zone defined by the area less than 500 feet and 6 months underground travel time from Kraemer/Miller Basins. **Should the data collected in multi-depth monitoring wells indicate that the tracer is not detected below particular depths within 6 months, it is appropriate to allow for a three-dimensional travel time boundary to be proposed that may allow for construction of deeper production well(s) at the SCWC-PLJ2 site and other sites in the future that intercept GWRS generated waters at a travel time greater than 6 months. Within 30 days of receipt of the final tracer study report, if the tracer study shows that the travel time in certain aquifers may be less than 6 months, then OCWD shall submit to the Regional Board, CDPH and Orange County Health Care Agency (OCHCA) a proposed three-dimensional buffer zone, representing the 6-month travel path of GWRS water. If the Regional Board, CDPH, and OCHCA approve the three-dimensional buffer zone, OCWD shall adopt a resolution that effectively prevents the use of groundwater for drinking water purposes within the area defined by the three-dimensional buffer zone and shall notify the Orange County Well Standards Advisory Board of its resolution to prevent construction of any domestic supply wells within the three dimensional buffer zone.**
6. Order No. R8-2004-0002, page 28, Section J. Provisions, add the following new paragraph 21:
 21. **The producer shall complete a tracer test following a protocol approved by the CDPH to determine the underground travel time from Kraemer Basin to well SCWC-PLJ2, which is the closest active downgradient domestic well. The tracer test shall be conducted with La Jolla Recharge Basin in operation to demonstrate its impacts, if any, on the underground travel time to SCWC-PLJ2 and the required 6-month buffer zone. Results of the tracer test shall be submitted to CDPH and the Regional Board for review and approval. Provided that the tracer test results show that the underground travel time from Kraemer Basin to well SCWC-PLJ2 will exceed 6 months, well SCWC-PLJ2 shall be allowed to remain in service as a domestic water production well. If the tracer test results show that the underground travel time from Kraemer Basin to well SCWC-PLJ2 will be 6 months or less, then well SCWC-PLJ2 shall be taken out of service.**

7. M&RP No. R8-2004-0002, Section I. A. Sampling Requirements, modify Paragraphs 3., 4., and 5. as follows:
 3. Monthly samples shall be collected ~~on the 10th working day of the month~~ **on any representative day of each month.**
 4. Quarterly samples: shall be collected ~~on the 10th working day of January, April, July, and October.~~ **any representative day of January, April, July, and October. Test results shall be reported in either micrograms/liter (µg/L) or milligrams/liter (mg/L) or nanograms/L (ng/L), as appropriate. For groundwater monitoring wells, quarterly samples shall be collected during the first two months of each quarter.**
 5. Annual samples shall be collected **in accordance with the following schedule** ~~on the 10th working day of the following months:~~
8. M&RP No. R8-2004-0002, page 2, Section I.B., modify Monitoring Program for Influent Flow Table as follows:

Monitoring Program for Influent Flow				
Parameter	Sample Location	Units	Type of Sample	Minimum Frequency of Analysis
Influent Flow	Screening Influent or Microfiltration Feed	mgd	Flow meter/Totalizer	continuous
pH	Microfiltration Feed	pH units	recorder	continuous
Electrical Conductivity	Microfiltration Effluent	micromhos/cm	Grab recorder	Quarterly continuous
BOD ₅	Screening Influent	mg/l	24-hr composite	quarterly
Total Suspended Solids	Screening Influent	"	"	"
Oil and Grease	Screening Influent	"	"	"

9. M&RP No. R8-2004-0002, pages 3, Section I.C., Table I, delete monitoring for Oil and Grease.
10. M&RP No. R8-2004-0002, pages 3 and 5, Section I.C., Table I, move Perchlorate from "Unregulated Chemicals" in page 5 into "Inorganic Chemical" in page 3.
11. M&RP No. R8-2004-0002, page 5, Section I.C., Table I, delete Tentatively Identified Chemicals (TIC) from "Unregulated Chemicals".
12. M&RP No. R8-2004-0002, page 6, Section I.C., Table II, Minimum Frequency of Sampling and Analysis column, modify Table II as shown:

Table II	Units	Type of Sample	Minimum Frequency of Sampling and Analysis
Constituents			(See Note 1 below)
Aluminum	mg/l	grab	Annually
Color	unit	"	Annually
Copper	mg/l	"	"
Corrosivity	"	"	"
Foaming Agents (MBAS)	"	"	"
Iron	"	"	"
Manganese	mg/l	grab	Annually
Methyl- <i>tert</i> -butyl ether (MTBE)	"	"	"
Odor—Threshold	"	"	"
Silver	"	"	"
Thiobencarb	"	"	"
Turbidity	NTU	on-line	continuous
Zinc	mg/l	grab	Annually

Note 1: Quarterly monitoring results may be used to fulfill the annual testing requirements.

13. M&RP No. R8-2004-0002, page 7, Section I.C., Paragraph 4., change CDHS to CDPH as follows:

4. During the first two years of start up of operation of Interim WF 21 and GWRS, recycled water samples shall be collected and analyzed quarterly for endocrine disrupting chemicals and pharmaceuticals specified by the CDHSPH and using methods accepted by the CDHSPH. The results of this monitoring shall be submitted to the CDHSPH and the Regional Board quarterly. After two years of operation of either the Interim WF 21 or GWRS, the quarterly monitoring program shall be reduced to annually upon the approval of CDHSPH and Regional Board's Executive Officer.

14. M&RP No. R8-2004-0002, page 8, modify footnote 6, 7 and 8 as follows:

Footnote 6: This is a new multi-depth groundwater monitoring well. AMD-12, shall be constructed west of Kraemer/Miller Basins along the groundwater flow path toward domestic water supply well A-26 SCWC-PLJ2 to monitor water quality in multiple zones of the Main Aquifer. Well AMD-12 shall be located approximately 2-1,600 feet away from the recharge operation, or about 30 one-third% of the distance (approximately 2.5 three-months travel time) between Kraemer/Miller Basins and well A-26 SCWC-PLJ2.

- Footnote 7: AMD-7 is located at about ~~one-quarter~~ **22%** of the distance (approximately 2 months travel time) between Kraemer/Miller Basins and well A-26 **SCWC-PLJ2**.
- Footnote 8: AM-8 is located at approximately **75%** ~~one-half~~ of the distance (approximately **3** ~~four~~ months travel time) between Kraemer/Miller Basins and well **SCWC-PLJ2** A-26.
15. M&RP No. R8-2004-0002, page 9, Section I.E., Groundwater Monitoring Program, Paragraphs 3. and 4., change CDHS to CDPH.
 16. M&RP No. R8-2004-0002, page 9, Section I.E., Groundwater Monitoring Program, Footnote 11, change CDHS to CDPH.
 17. M&RP No. R8-2004-0002, Section II. B. Annual Monitoring Reports, page 11, modify Item 1 as follows:
 1. By **June 30** ~~March 1~~ of each year, the Producer shall submit an annual report to the Board. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous calendar year. The Producer shall discuss the compliance record and a summary of corrective actions taken as a result of violations, suspensions of recharge, detections of monitored constituents and any observed trends, information on the travel of the recycled water, description of any changes in operation of any unit processes or facilities, and description of any anticipated changes, including any impacts on other unit processes.
 18. M&RP No. R8-2004-0002, page 12, Section II.B., Paragraph 3., change CDHS to CDPH.

RECOMMENDATION:

Adopt Order No. R8-2008-0058, as presented.

Comments were solicited from the following agencies:

State Water Resources Control Board, Office of the Chief Counsel – David Rice
State Water Resources Control Board, Division of Water Quality- Gordon Innes
State Water Resources Control Board, Division of Financial Assistance -
State Department of Water Resources, Glendale – Charles Keene
California Department of Public Health, Fresno - Cindy Forbes
California Department of Public Health, San Bernardino – Heather Collins
California Department of Public Health, Carpinteria – Jeff Stone
California Department of Public Health, Santa Ana – Oliver Pacifico
California Department of Public Health, Sacramento - Leah Walker

State Department of Fish and Game, San Diego

Orange County Sanitation District - Robert P. Ghirelli

Orange County Sanitation District – Jim Colston

Orange County Water District – Michael Wehner

Southern California Association of Governments – Mark A. Pisano

South Coast Air Quality Management District - James Lents

Orange County Resources Development Management Department – Richard Boon

Orange County Health Care Agency, Santa Ana - Larry Honeybourne

City of Fountain Valley - City Manager

DDB Engineering - Debbie Burris

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Defend the Bay, Newport Beach - Bob Caustin

Surfrider Foundation, H.B./Seal Beach chapter – Don Schulz

Golden State Water Company – Sunil Pillai

Golden State Water Company – Toby Moore

**California Regional Water Quality Control Board
Santa Ana Region**

**Order No. R8-2008-0058
Amending Order No. R8-2004-0002**

Producer/User Water Recycling Requirements

for the

Orange County Water District

**Interim Water Factory 21 and Groundwater Replenishment System
Groundwater Recharge and Reuse at
Talbert Gap Seawater Intrusion Barrier and Kraemer/Miller Recharge Basins**

Orange County

California Regional Water Quality Control Board
Santa Ana Region

Order No. R8-2008-0058
Amending Order No. R8-2004-0002

Producer/User Water Recycling Requirements
For
Orange County Water District

Interim Water Factory 21 and Groundwater Replenishment System
Groundwater Recharge and Reuse at
Talbert Gap Seawater Intrusion Barrier and Kraemer/Miller Recharge Basins
Orange County

The California Regional Water Quality Control Board, Santa Ana Region (hereinafter Regional Board), finds that:

1. On March 12, 2004, the Regional Water Quality Control Board adopted Order No. R8-2004-0002, prescribing Producer/User Water Recycling Requirements for the Orange County Water District's (OCWD) (hereinafter producer) Interim Water Factory 21 (Interim WF-21) and Groundwater Replenishment System (GWRS) for groundwater recharge and reuse of recycled water at the Talbert Gap Seawater Intrusion Barrier and at Kraemer/Miller Recharge Basins in Orange County.
2. OCWD was the owner and operator of Interim Water Factory 21, which was secured and demolished in 2006. OCWD is the owner and operator of GWRS.
3. In accordance with the recommendations from the California Department of Public Health (CDPH), Order No. R8-2004-0002 requires that no domestic drinking water wells shall be allowed within a buffer zone defined by the area less than 500 feet and 6 months underground travel time from Kraemer/Miller Basins. Furthermore, Order No. R8-2004-0002 specifies that a numerical model, tracer, or other method shall be used to determine the underground travel time, and that if a tracer is used, the tracer shall be determined prior to start-up.

4. Order No. R8-2004-0002 includes the finding that, based on groundwater tracer studies conducted by Lawrence Livermore National Laboratory (LLNL) in 1998, GWRS recycled water recharged at Kraemer/Miller basins will flow towards the west/southwest, towards the existing domestic production well A-26 (which was owned and operated by the City of Anaheim but has since been destroyed), and the La Jolla Well (SCWC-PLJ2), which is owned and operated by Golden State Water Company (GSWC) (formerly Southern California Water Company (SCWC)). Domestic water Well SCWC-PLJ2 is located approximately 5,300 feet from Kraemer Basin, the closer of the two GWRS recharge basins. The LLNL tracer studies estimated that the underground travel time from Kraemer Basin to Well SCWC-PLJ2 is 6 months. Because the arrival time to Well SCWC-PLJ2 is at the 6-month minimum travel time requirement, Order No. R8-2004-0002 requires that SCWC-PLJ2 be taken out of production and replaced outside of the 6-month minimum travel time buffer zone prior to the time that the recycled water spread at Kraemer/Miller Basins reaches Well SCWC-PLJ2.
5. Recently, a new condition has arisen that is likely to affect the Kraemer/Miller Basin recharge water flow paths such that Well SCWC-PLJ2 will be outside the minimum 6-month travel time buffer zone. OCWD has installed and begun operating a new recharge basin, La Jolla Basin, which is located along the groundwater flow path between Kraemer Basin and Well SCWC-PLJ2. OCWD recharges Santa Ana River water or imported water at La Jolla Basin, but not recycled water. The operation of La Jolla Basin is expected to create a localized recharge mound that will deflect or slow incoming groundwater flow coming from the direction of Kraemer Basin. It is anticipated that recharge at La Jolla Basin will be sufficient to slow or deflect GWRS recycled water recharged at Kraemer Basin such that the expected travel time to Well SCWC-PLJ2 will exceed 6 months.
6. On January 11, 2008, OCWD sent a letter to the CDPH with a copy to the Regional Board documenting the artificial tracer test that OCWD is conducting to empirically determine the travel time for water recharged in Kraemer Basin prior to its extraction at Well SCWC-PLJ2. The tracer test will define the 6-month underground travel time boundary from Kraemer Basin under the new hydrologic conditions created by La Jolla Basin.

7. On January 17, 2008, the CDPH sent a letter to OCWD granting conditional approval of the tracer test protocol and delivery of GWRS recycled water to Kraemer and Miller Basins. The CDPH conditions of approval for the tracer test and delivery of GWRS recycled water to Kraemer and Miller Basins include operating, monitoring, and reporting requirements. In addition, CDPH specified the condition that Well SCWC-PLJ2 must stop pumping to the potable water distribution system and instead be pumped and wasted for the balance of the tracer test before the expected arrival of GWRS recycled water if monitoring of upgradient wells indicates that GWRS recycled water will reach Well SCWC-PLJ2 in 6 months or less. Since the LLNL tracer studies were completed, OCWD has installed and begun operating a new recharge basin, La Jolla Basin, which is located along the groundwater flow path between Kraemer/Miller Basins and Well SCWC-PLJ2. The recharge of Santa Ana River water or imported water at La Jolla Basin is expected to slow or deflect GWRS recycled water recharged at Kraemer/Miller Basins such that the expected travel time to Well SCWC-PLJ2 will exceed 6 months. A new tracer study will be conducted to determine the underground travel time from Kraemer Basin to Well SCWC-PLJ2 under the new conditions created by La Jolla Basin.
8. It is appropriate to amend Order No. R8-2004-0002 to reflect the January 17, 2008 conditions of approval specified by CDPH and to allow the ongoing use of SCWC-PLJ2 for domestic production provided that the OCWD tracer test demonstrates that the underground travel time from Kraemer Basin to Well SCWC-PLJ2 exceeds 6 months. In addition, it is appropriate to amend the Order to include changes to the monitoring and reporting program No. R8-2004-0002 that were recommended by the producer for clarification purposes.
9. In compliance with the California Environmental Quality Act (Public Resources Code Section 21000 et seq.), OCWD prepared and certified an Environmental Impact Report (EIR) for the Interim WF 21 and GWRS. The EIR identified no significant adverse impact to water quality as a result of the use of recycled water. The EIR for the Interim Water Factory 21 and GWRS was certified and approved by the OCWD Board of Directors on March 24, 1999. The project involves the amendment of waste discharge requirements for an existing facility and, as such, is exempt from the California Environmental Quality Act (Public Resources Code, Section 21100 et. seq.) in accordance with Section 15301, Chapter 3, Title 14, California Code of Regulations.
10. The Board has notified the producer and other interested agencies and persons of its intent to amend the producer/user water recycling requirements set forth in Order No. R8-2004-0002 and has provided them with an opportunity to submit their written views and recommendations.
11. The Regional Board, in a public meeting, heard and considered all comments pertaining to these water-recycling requirements.

IT IS HEREBY ORDERED that Order No. R8-2004-0002 be amended as follows:

1. Order No. R8-2004-0002, page 8, replace Finding 27., with the following:
 27. Based on groundwater tracer studies conducted by Lawrence Livermore National Laboratory (LLNL) in 1998, GWRS recycled water recharged at Kraemer/Miller basins will flow towards the west/southwest, towards the domestic production well A-26 (which was owned and operated by the City of Anaheim but has since been destroyed), and the La Jolla Well (SCWC-PLJ2), which is owned and operated by Golden State Water Company (GSWC) (formerly Southern California Water Company (SCWC)). Domestic water Well SCWC-PLJ2 is located approximately 5,300 feet from Kraemer Basin, the closer of the two GWRS recharge basins. The LLNL tracer studies estimated that the underground travel time from Kraemer Basin to Well SCWC-PLJ2 is 6 months. Because the arrival time to Well SCWC-PLJ2 is at the 6-month minimum travel time requirement, Order No. R8-2004-0002 requires that SCWC-PLJ2 be taken out of production and replaced outside of the 6-month minimum travel time buffer zone prior to the time that the recycled water spread at Kraemer/Miller Basins reaches Well SCWC-PLJ2. However, since the LLNL tracer studies were completed, OCWD has installed and begun operating a new recharge basin, La Jolla Basin, which is located along the groundwater flow path between Kraemer/Miller Basins and Well SCWC-PLJ2. The recharge of Santa Ana River water or imported water at La Jolla Basin is expected to slow or deflect GWRS recycled water recharged at Kraemer/Miller Basins such that the expected travel time to Well SCWC-PLJ2 will exceed 6 months. A new tracer study will be conducted to determine the underground travel time from Kraemer Basin to Well SCWC-PLJ2 under the new conditions created by La Jolla Basin.
2. Order No. R8-2004-0002, page 8, replace Finding 28., with the following:
 28. OCWD has installed five groundwater monitoring wells, including one new multi-depth monitoring well, west of Kraemer/Miller Basins along the groundwater flow path towards domestic water supply well SCWC-PLJ2.
3. Order No. R8-2004-0002, Section E. Groundwater Monitoring Well Requirements, page 18, modify Paragraph 3., as follows and delete footnote 12:

3. At a minimum, one new multi-depth groundwater monitoring well, AMD-12, shall be constructed for the GWRS west of Kraemer/Miller Basins along the groundwater flow path toward domestic water supply well SCWC-PLJ2 to monitor water quality in multiple zones of the Main Aquifer. Well AMD-12 shall be located approximately 1,600 feet away from the recharge operation, or about 30% of the distance (approximately 2.5 months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2. In addition, two existing monitoring wells, AM-7 and AM-8¹¹, located west of Kraemer/Miller Basins along the flow path toward well SCWC-PLJ2, shall be regularly monitored. If the results of tracer tests specified in Section J. Provisions, Paragraph 21 show that the travel time to well SCWC-PLJ2 is six months or less, then the well must be taken out of service for domestic production.

4. Order No. R8-2004-0002, page 18, modify Footnote 11, as follows:

Footnote 11: AM7 is located at about 22% of the distance (approximately 2 months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2. AM-8 is located at approximately 75% of the distance (approximately three months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2.

5. Order No. R8-2004-0002, page 19, Section F. Buffer Zone Specifications in Recharged Groundwater Basins, modify Paragraph 4., as follows:

4. At Kraemer/Miller Basins, no domestic drinking water wells shall be allowed within a buffer zone defined by the area less than 500 feet and 6 months underground travel time from Kraemer/Miller Basins. Should the data collected in multi-depth monitoring wells indicate that the tracer is not detected below particular depths within 6 months, it is appropriate to allow for a three-dimensional travel time boundary to be proposed that may allow for construction of deeper production well(s) at the SCWC-PLJ2 site and other sites in the future that intercept GWRS generated waters at a travel time greater than 6 months. Within 30 days of receipt of the final tracer study report, if the tracer study shows that the travel time in certain aquifers may be less than 6 months, then OCWD shall submit to the Regional Board, CDPH and Orange County Health Care Agency (OCHCA) a proposed three-dimensional buffer zone, representing the 6-month travel path of GWRS water. If the Regional Board, CDPH, and OCHCA approve the three-dimensional buffer zone, OCWD shall adopt a resolution that effectively prevents the use of groundwater for drinking water purposes within the area defined by the three-dimensional buffer zone and shall notify the Orange County Well Standards Advisory Board of its resolution to prevent construction of any domestic supply wells within the three dimensional buffer zone.

6. Order No. R8-2004-0002, page 28, Section J. Provisions, add the following new paragraph 21:
 21. The producer shall complete a tracer test following a protocol approved by the CDPH to determine the underground travel time from Kraemer Basin to well SCWC-PLJ2, which is the closest active downgradient domestic well. The tracer test shall be conducted with La Jolla Recharge Basin in operation to demonstrate its impacts, if any, on the underground travel time to SCWC-PLJ2 and the required 6-month buffer zone. Results of the tracer test shall be submitted to CDPH and the Regional Board for review and approval. Provided that the tracer test results show that the underground travel time from Kraemer Basin to well SCWC-PLJ2 will exceed 6 months, well SCWC-PLJ2 shall be allowed to remain in service as a domestic water production well. If the tracer test results show that the underground travel time from Kraemer Basin to well SCWC-PLJ2 will be 6 months or less, then well SCWC-PLJ2 shall be taken out of service.

7. M&RP No. R8-2004-0002, Section I.A., Sampling Requirements, modify Paragraphs 3., 4., and 5. as follows:
 3. Monthly samples shall be collected on any representative day of each month.
 4. Quarterly samples: shall be collected on any representative day of January, April, July, and October. Test results shall be reported in either micrograms/liter ($\mu\text{g/L}$) or milligrams/liter (mg/L) or nanograms/L (ng/L), as appropriate. For groundwater monitoring wells, quarterly samples shall be collected during the first two months of each quarter.
 5. Annual samples shall be collected in accordance with the following schedule:

8. M&RP No. R8-2004-0002, page 2, Section I.B., modify Monitoring Program for Influent Flow Table as follows:

Monitoring Program for Influent Flow				
Parameter	Sample Location	Units	Type of Sample	Minimum Frequency of Analysis
Influent Flow	Screening Influent or Microfiltration Feed	mgd	Flow meter/Totalizer	continuous
pH	Microfiltration Feed	pH units	recorder	continuous
Electrical Conductivity	Microfiltration Effluent	micromhos/cm	Grab	Quarterly
BOD ₅	Screening Influent	mg/l	24-hr composite	quarterly
Total Suspended Solids	Screening Influent	"	"	"

9. M&RP No. R8-2004-0002, pages 3, Section I.C., Table I, delete monitoring for Oil and Grease.

10. M&RP No. R8-2004-0002, pages 3 and 5, Section I.C., Table I, move Perchlorate from “Unregulated Chemicals” in page 5 into “Inorganic Chemical” in page 3.
11. M&RP No. R8-2004-0002, page 5, Section I.C., Table I, delete Tentatively Identified Chemicals (TIC) from “Unregulated Chemicals”.
12. M&RP No. R8-2004-0002, page 6, Section I.C., Table II, Minimum Frequency of Sampling and Analysis column, modify Table II as shown:

<u>Table II</u>	Units	Type of Sample	Minimum Frequency of Sampling and Analysis
<u>Constituents</u>			(See Note 1 below)
Aluminum	mg/l	grab	Annually
Color	unit	“	Annually
Copper	mg/l	“	“
Corrosivity	“	“	“
Foaming Agents (MBAS)	“	“	“
Iron	“	“	“
Manganese	mg/l	grab	Annually
Methyl- <i>tert</i> -butyl ether (MTBE)	“	“	“
Odor—Threshold	“	“	“
Silver	“	“	“
Thiobencarb	“	“	“
Turbidity	NTU	on-line	continuous
Zinc	mg/l	grab	Annually

Note 1: Quarterly monitoring results may be used to fulfill the annual testing requirements.

13. M&RP No. R8-2004-0002, page 7, Section I.C., Paragraph 4., change CDHS to CDPH as follows:
 4. During the first two years of start up of operation of Interim WF 21 and GWRS, recycled water samples shall be collected and analyzed quarterly for endocrine disrupting chemicals and pharmaceuticals specified by the CDPH and using methods accepted by the CDPH. The results of this monitoring shall be submitted to the CDPH and the Regional Board quarterly. After two years operation of either the Interim WF 21 or GWRS, the quarterly monitoring program shall be reduced to annually upon the approval of CDPH and Regional Board’s Executive Officer.

14. M&RP No. R8-2004-0002, page 8, modify footnote 6, 7 and 8 as follows:
 - Footnote 6: This is a new multi-depth groundwater monitoring well. AMD-12, shall be constructed west of Kraemer/Miller Basins along the groundwater flow path toward domestic water supply well SCWC-PLJ2 to monitor water quality in multiple zones of the Main Aquifer. Well AMD-12 shall be located approximately 1,600 feet away from the recharge operation, or about 30% of the distance (approximately 2.5 months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2.
 - Footnote 7: AM-7 is located at about 22% of the distance (approximately 2 months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2.
 - Footnote 8: AM-8 is located at approximately 75% of the distance (approximately 3 months travel time) between Kraemer/Miller Basins and well SCWC-PLJ2.
15. M&RP No. R8-2004-0002, page 9, Section I.E., Groundwater Monitoring Program, Paragraphs 3. and 4., change CDHS to CDPH.
16. M&RP No. R8-2004-0002, page 9, Section I.E., Groundwater Monitoring Program, Footnote 11, change CDHS to CDPH.
17. M&RP No. R8-2004-0002, Section II. B. Annual Monitoring Reports, page 11, modify Item 1 as follows:
 1. By June 30 of each year, the Producer shall submit an annual report to the Board. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous calendar year. The Producer shall discuss the compliance record and a summary of corrective actions taken as a result of violations, suspensions of recharge, detections of monitored constituents and any observed trends, information on the travel of the recycled water, description of any changes in operation of any unit processes or facilities, and description of any anticipated changes, including any impacts on other unit processes.
18. M&RP No. R8-2004-0002, page 12, Section II.B., Paragraph 3., change CDHS to CDPH.

19. All other conditions and requirements of Order No. R8-2004-0002 shall remain unchanged.

I, Gerard J. Thibeault, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an order adopted by the California Regional Water Quality Control Board, Santa Ana Region, on July 18, 2008.

Gerard J. Thibeault
Executive Officer