

ATTACHMENT 19

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8 STATE WATER RESOURCES CONTROL BOARD
9 OF THE STATE OF CALIFORNIA

10 In the Matter of the Petition of

11 DUKE ENERGY SOUTH BAY LLC

12 Order No. R9-2004-0154
13 Waste Discharge Requirements, NPDES
Permit No. CA0001368

14 California Regional Water Quality Control
15 Board, San Diego Region
16

No.

DECLARATION OF DAVID L.
MAYER IN SUPPORT OF VERIFIED
PETITION FOR REVIEW AND
REQUEST FOR HEARING

17
18 I, David L. Mayer, declare as follows:

19 1. I am President at Tenera Environmental LLC (“Tenera”), a private
20 consulting firm that specializes in analysis of marine resource assessments and
21 environmental impact monitoring. I have held this position since 2003. Except where
22 stated to be based upon information and belief, the statements made in this declaration are
23 based upon my personal knowledge. If called as a witness to testify with respect to matters
24 stated in this affidavit, I could and would competently do so under oath.

25 2. I have a Ph.D. in Fisheries and Quantitative Sciences from the University of
26 Washington, with a focus on analyzing and modeling the relationships of water
27 temperatures and hydrodynamics on aquatic communities. I have over 33 years experience
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1 in environmental consulting, specializing in studies of marine and freshwater systems. I
2 have particular expertise in the areas of aquatic temperature and flow regimes, and their
3 effects on ecological systems. I have provided expert advice and testimony in agency
4 hearings and workshops on the results of water quality, thermal and ecological modeling,
5 and have conducted field research, prepared reports and testified on thermal discharge
6 effects at a majority of California's power plants including Humboldt Bay, Pittsburg,
7 Contra Costa, Potrero, Moss Landing, Morro Bay, Diablo Canyon, Ormond Beach, Long
8 Beach, Huntington Beach, San Onofre, Encina and South Bay. My research at Diablo
9 Canyon Power Plant included the design and operation of California's largest thermal
10 effects laboratory and implementation of the longest continuous monitoring program of
11 thermal effects. In my capacity as President of Tenera, I direct a group of research
12 scientists and engineers who provide contract services of environmental assessments and
13 computer analysis in the disciplines of air quality, water quality, ecology, hazardous
14 materials, and environmental risk assessment.

15 3. Tenera was retained by Duke Energy South Bay LLC in May 2002 to
16 evaluate the thermal effects of the discharge from the South Bay Power Plant ("SBPP") on
17 benthic (mud-dwelling) communities in the vicinity of the discharge.¹ The study was
18 conducted in connection with Duke Energy's application for renewal of the National
19 Pollutant Discharge Elimination System ("NPDES") permit for SBPP, in accordance with
20 the directives set forth in a Water Code section 13267 letter issued by the Executive Officer
21 of the San Diego Bay Regional Water Quality Control Board ("Regional Board") on May
22 24, 2002. The purpose of the study was to update the Clean Water Act section 316(a)
23 studies previously conducted by San Diego Gas & Electric Company ("SDG&E"), and in

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25 ¹ Benthic marine organisms reside within and on the surface of unconsolidated bottom sediments
26 and typically include numerous species of annelid worms, bivalve and gastropod mollusks,
27 various types of crustaceans, echinoderms, and lesser known but equally important groups such
28 as nematode, nemertean, and phoronid worms. Together they comprise the first step in the food
chain, converting organic matter from the overlying water column into secondary food
production for higher trophic level predators such as fishes and shorebirds.

1 particular to determine whether a “balanced indigenous community” exists in south San
2 Diego Bay. A draft workplan was submitted to the Regional Board, the U. S. Fish &
3 Wildlife Service and the National Marine Fisheries Service, and was revised in accordance
4 with comments received from the agencies. The workplan was approved on October 19,
5 2002.

6 4. In addition, Duke Energy retained Merkel & Associates to conduct a study
7 of eelgrass distribution in south San Diego Bay. This study was also required by the
8 Regional Board’s May 24, 2002 section 13267 letter and was designed to follow up on
9 eelgrass studies conducted in 2000 by SDG&E.

10 5. A draft 316(a) report was submitted to the Regional Board and the resource
11 agencies for review and comment on March 20, 2004, and a final report, entitled “Duke
12 Energy South Bay Power Plant Cooling Water System Effects on San Diego Bay, Vol. 1:
13 Compliance with Section 316(a) of the Clean Water Act,” was submitted to the Regional
14 Board in May 2004. The final report included the results of Tenera’s study, which was an
15 analysis of empirical data collected in the field, and Merkel’s study, which involved
16 modeling potential distributions of eelgrass based on temperature and turbidity of the water.

17 6. In adopting Order No. R9-2004-0154, the Regional Board found that the
18 temperature of the power plant’s cooling water discharge did not adequately protect
19 receiving water beneficial uses. See Findings 14, 15 and 19 of the Order. These findings
20 appear to have been based on a gradient of declining species diversity index values of
21 benthic organisms in the immediate vicinity of the SBPP discharge.

22 **I. SUMMARY OF 2003 STUDY.**

23 7. This declaration reviews the 2003 study data and findings for purposes of
24 (i) highlighting the nature and extent of SBPP thermal effects based on species diversity
25 indices; (ii) creating an understanding of the statistical and scientific meaning and
26 significance of diversity indices; and (iii) comparing the effects observed at SBPP with
27 discharge-related changes in benthic diversity indices that have been found by other

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1 California regional boards to afford reasonable protection of beneficial uses at other
2 California shoreline thermal discharges. The 2003 study results do not support the
3 Regional Board's findings regarding impairment of beneficial uses in south San Diego Bay.

4 8. Changes in the productivity and persistence of benthic infauna are related to
5 natural and anthropogenic factors such as water quality, pollutant loading, substrate
6 composition, organic matter content, temperature, oxygen concentration, and interspecific
7 community interactions (Weisberg et al. 1997). Benthic communities have been widely
8 used as pollution indicators because populations are sedentary and respond to local changes
9 in ambient conditions (Smith et al. 2001). The effects of the SBPP discharge on the
10 receiving water benthic community have been investigated in a series of field studies and
11 statistical analyses spanning nearly 30 years.² These historical studies all reached
12 essentially the same conclusions: (i) the presence of the discharge has altered the species
13 diversity of mud-dwelling organisms in the discharge channel; and (ii) the nature and extent
14 of thermal effects, based on species diversity indices, is confined to a small nearfield area
15 of the discharge region. Prior studies, however, did not address the question of what
16 significance, if any, these reported changes have for the benthic community in south San
17 Diego Bay, especially given the moderate degree of change and the very small area of
18 marine habitat that is affected.

19 9. Our understanding of discharge effects has become more refined over the
20 30-year period. Though science is able to contribute a factual basis and some theory in
21 addressing the issue of significance, in the end the answer is one of reason and judgment.
22 Generally speaking, discharge-related changes (alteration, disturbance) are considered of a
23 reasonable nature if a population is not threatened and the areal extent of the affected
24 receiving water is relatively small. It is my belief that the changes in the benthic
25 community, though clearly detectable, do not necessarily represent a significant change in

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27 ² Benthic invertebrate populations in south San Diego Bay have been quantified in various studies
28 since 1968 (Tenera 2003 V1, p 3.3-2).

1 the ecological function and productivity of the changed community. Species which are
2 indigenous to San Diego Bay and present in reasonably normal abundances are present in
3 the discharge-altered community and are still functioning in their normal ecological roles as
4 secondary producers, converting organic matter into benthic biomass and food for the
5 higher trophic levels such as fishes and birds.

6 10. The purpose and design of the Tenera 2003 study was to further investigate
7 the nature and extent of the SBPP discharge effects on benthic communities of marine
8 worms, crustaceans, and mollusks by sampling the kinds of species and their individual
9 abundances as a function of the distance from the discharge, a surrogate for discharge
10 temperature exposure. The studies were conducted during June, July and August (the
11 warmest months of the year) in order to evaluate the effects of the plant's discharge under
12 "worst case" conditions. Given the "worst case" nature of the study design, it must be
13 noted that effects measured during the warmest months of the year are not representative of
14 the cooler months, and can lead to an overestimate of overall discharge effects.

15 11. The 2003 study entailed an extensive investigation of the influence of the
16 SBPP discharge plume on benthic communities of south San Diego Bay. In order to
17 improve the density of spatial data and thereby increase the study's chances of detecting
18 such community gradients, the study design doubled the number of sampling locations used
19 in the previous studies, and located sampling stations across both vertical and horizontal
20 changes in the bottom elevation where they would be exposed to various discharge
21 temperatures. The data collected from this array of sampling locations allowed a much
22 finer-scale examination of changes in the benthic community closer to SBPP discharge.
23 This element of the study was intended to provide better definition of both the nature and
24 extent of the expected gradient of change in the bottom and intertidal communities than was
25 obtained through prior studies. From the study's results, it is now known that the discharge
26 plume effects are strongly three dimensional due to the buoyant nature of the warm
27 discharge water and the increasing depth of the discharge basin as one moves offshore,

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1 away from the shoreline. The gradient of discharge effects on the bottom community
2 disappears much more rapidly (closer to the point of discharge) than discharge effects in the
3 intertidal community which exists along the refuge island shoreline that parallels the path of
4 the discharge plume as it moves bayward.

5 12. The sampling stations were located in subtidal and intertidal areas both
6 inside and beyond the zone of contact with the warm water discharge. Because data on the
7 kinds of benthic dwelling species that existed in south San Diego Bay before the SBPP was
8 constructed are not available, a before-and-after measure of SBPP-induced changes cannot
9 be made. Accordingly, the study was designed to measure gradients of change from the
10 point of the shoreline discharge to areas offshore.³

11 13. The area of affected intertidal and subtidal habitat lies between the discharge
12 and sampling stations E7 and T1 (see attached Figure 2.3-1a), a distance of approximately
13 600 feet. The discharge effects on species diversity are more noticeable in the intertidal
14 area. Intertidal habitat near the discharge is more frequently in contact with warmer water
15 at distances further away from the point of discharge as the plume becomes a buoyant
16 surface phenomenon. The plume's buoyant separation from the bottom also reduces the
17 frequency and extent of warm water contact with the subtidal benthic community. Results
18 from the recent fine-scale monitoring and modeling of SBPP receiving water temperatures⁴
19 illustrate the three-dimensional nature of the SBPP discharge plume. The patterns of
20 thermal plume distribution and dispersion found in these analyses were consistent with the
21 area and pattern of the limited discharge effects. It is reasonable to conclude that periods of

22 ³ The assumption underlying the gradient-style study design is that changes in the benthic
23 community that occur with increasing proximity to the point of discharge are primarily
24 attributable the SBPP discharge. However, there is some reason to believe that this may not be
25 the case, since previous dredging to deepen the discharge channel has altered the geology of the
26 channel's bottom sediment, and the character and quality of sediments are well known from the
27 scientific literature to have a potentially profound influence on the species composition and
28 abundance of benthic communities. It is also possible that the hypersaline conditions and
drainage of the neighboring salt ponds have influenced the benthic habitat and communities in
the vicinity of the SBPP discharge.

27 ⁴ Tenera 2003, page 3.3-4.

1 elevated discharge temperatures, particularly in the late summer, have caused most of the
2 change in the benthic community species diversities observed at stations E7 and T1.⁵
3 However, it is also reasonable to expect that the discharge flow has altered the composition
4 and distribution of sediment and waterborne organic matter, habitat characteristics that are
5 also important factors in the species composition and diversity of benthic communities.

6 14. The lower benthic species diversity as noted above at stations E7 and T1 in
7 the immediate vicinity of the SBPP discharge is reflected by both a small reduction in the
8 number of species and a significant increase in the abundance of a few of the species.⁶
9 Specifically, the study concluded⁷

10 ■ There was no clear gradient in total number of taxa per station as a function
11 of distance from the discharge at subtidal stations. The station nearest the
12 discharge, SE7, had a relatively high number of species (46) in August
13 compared to the average at all stations for the same period (38.1 per station)
14 (see report Table 3.3-1).⁸

15 ■ There was no clear gradient in total numbers of individuals per station as a
16 function of distance from the discharge at subtidal stations. Abundances at
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19 ⁵ A species diversity index is a mathematical measure of species diversity in a community.
20 Diversity indices provide more information about community composition than simply the
21 number of species present by taking into account the relative abundances of different species.
22 As an example, two communities of 100 individuals each are composed of 10 different species.
23 Community A has 10 individuals of each species; and Community B has one individual each of
24 nine species, and 91 individuals of the tenth species. Although both communities have exactly
25 the same number of species and individuals, by taking into account the relative abundance of
26 each species, Community A has the highest species diversity index. The species diversity index
27 of a community does not depend on the number of species, but on the evenness with which
28 individuals are distributed among the different species.

24 ⁶ Even so, the resulting diversity indices at these two stations are not unusually low for shallow
25 marine embayments (about 50 percent of normal for this area of San Diego Bay).

26 ⁷ A summary of community parameters including species richness, total number of taxa, biomass,
27 diversity, evenness, and a benthic response index is presented for the subtidal and intertidal
28 stations during July, August, and September 2003 in Tables 3.3.1 and 3.3.2.

27 ⁸ Tenera 2003, p 3.3-7.

- 1 the four stations closest to the discharge were generally less than half those
2 of the reference stations (see report **Table 3.3-2**).⁹
- 3 ■ There was no consistent pattern in the distribution of total subtidal biomass
4 and no obvious gradient as a function of distance from the discharge. A lack
5 of pattern resulted from lower marine worm biomass near the discharge,
6 combined with offsetting biomass of other types of benthic organisms.
 - 7 ■ Intertidal biomass showed no consistent trends related to distance from the
8 discharge.¹⁰
 - 9 ■ Mean diversity at subtidal stations was generally low at the two stations
10 closest to the discharge, SE7 and ST1. During all months sampled there was
11 a significant trend of decreasing diversity within the discharge channel as
12 distance from the discharge decreased ($p < 0.05$; **Figure 3.3-3**).¹¹
 - 13 ■ The lowest intertidal faunal diversities were also recorded at stations closest
14 to discharge (see report **Table 3.3-2**), but there was no significant trend
15 among sampling stations as a function of distance from the discharge.

16 15. The results of the 2003 Tenera study demonstrate and agree with all of the
17 previous investigators' reported findings that the extent of SBPP discharge-related changes
18 in subtidal benthic communities is limited to a near-field area extending approximately
19 100 m (300 ft) from the discharge. Thermal effects measured in the intertidal area extended
20 approximately 600 feet from the point of discharge, or twice the distance of the subtidal
21 effects. An analysis of data collected from 1977–1980 concluded that there were “no
22 undesirable or adverse ecological effects to the soft bottom benthos associated with the
23 operation of the SBPP” (LES 1981). A complete summary review of the long-term
24 receiving water monitoring data included surveys over a 17-year period from 1977–1993

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26 ⁹ Tenera 2003, page 3.3-8.

27 ¹⁰ *Ibid.*

28 ¹¹ Tenera 2003, page 3.3-9.

1 (Ogden Environmental and Energy Services Co., Inc. 1994) concluded that the stations
2 within the discharge channel and nearest the power plant (E5 and E7) had lower numbers of
3 infaunal taxa and lower species diversity than control stations, indicating a localized effect
4 of the power plant. (See **Figure 2.3-1a**)

5 16. None of the previous studies or the 2003 study found discharge-related
6 effects which suggested changes in the SBPP receiving water benthic community that were
7 unreasonable or unexpected given the size and location of the permitted discharge. Nor
8 was evidence found that the observed changes indicated an ecological loss of beneficial use
9 of the receiving water as marine habitat. To the contrary, evidence was found that even in
10 the nearfield discharge area, a normal range of fully functioning marine habitat exists. This
11 evidence is apparent in both the results of SBPP benthic community studies that focus on
12 the very small area of marine habitat that is affected by the discharge, and in the results of
13 the 2003 fisheries studies (and many previous studies) that have demonstrated a highly
14 abundant and diverse fish community in the immediate vicinity of the discharge, well
15 within the nearfield area where we have found changes in the benthic community. The
16 presence of such a productive and fully functioning marine habitat in the vicinity of the
17 SBPP discharge would be expected given the highly localized, limited extent of
18 discharge-related change.

19 17. Results of the 2003 SBPP receiving water studies found no evidence of
20 ecological impairment of the receiving water beneficial uses, including intertidal and
21 subtidal habitat at discharge-affected stations E7 and T1. Fishes¹², birds, and wildlife were
22 observed in abundance throughout the discharge area. The presence of the abundant fish

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24 ¹² Tenera 2003, page 3.4-14. The discharge channel is a unique environment that shows some
25 similarity to other back-bay environments, while also providing conditions that allow for unusual
26 species occurrences, atypical juvenile abundances, and seasonal use patterns. The unique
27 temperature environment of the channel may provide a warm water refuge area for several Bay
28 species during the winter, but may similarly preclude some species from full use of the area
during the hottest portions of the summer months. The site provides a warm haven for fish and
for green sea turtles in winter, as well as for interesting Panamic province species such as the
diamond stingray, California halfbeak, California needlefish, bonefish, and shortfin corvina.

1 populations in the SBPP discharge flow provides a valuable prey base for the successful
2 U.S. Fish and Wildlife (USFWS) refuge for least terns that is immediately adjacent to the
3 SBPP discharge. Results of the 2003 comparison of the number of species, density, and
4 biomass of fish populations between the SBPP discharge and three other similar southern
5 California bay settings are shown in attached **Figure 3.4-4**. In every comparison, the
6 measures of fisheries resources in the SBPP discharge are as great or greater than the
7 comparison sites.

8 18. Findings 14, 15 and 19 of Order No. R9-2004-0154 concluded that the low
9 species diversity index of benthic organisms, primarily marine worms, indicated that the
10 SBPP discharge temperature limits do not protect receiving water beneficial uses.
11 However, Tenera's 2003 study and analysis of benthic species diversity in the SBPP
12 discharge area in fact reported a very localized change in the diversity of benthic species.¹³
13 These localized changes are clearly seen at the two stations closest to the discharge, SE7
14 and ST1 (see attached **Figure 3.3-3**, which summarizes the results of both intertidal and
15 subtidal species diversity analyses). As also seen in **Figure 3.3-3**, there is no evidence of
16 discharge-related effects on average benthic species diversity among all of the other
17 intertidal and subtidal sampling locations including those in the SBPP discharge area and
18 reference stations, which are graphically lower on average than the discharge area species
19 diversities.¹⁴

20 19. In summary, the 2003 study corroborated the conclusions reached in the
21 prior SBPP studies and concluded that the benthic community in the vicinity of the SBPP
22 discharge, though composed of slightly more of one indigenous species than another, is
23 fully functional and typical of similar south Bay benthic communities. This Regional
24 Boards findings do not comport with this conclusion.

25 ¹³ *Ibid.*

26 ¹⁴ A low evenness index of species diversity in July, August and September at Station E7 was
27 mainly due to the dominance of nematodes, oligochaetes, and *Musculista senhousia* in the
samples even though the overall number of taxa was higher than the average.

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1 II. COMPARISON OF SBPP DISCHARGE EFFECTS WITH THOSE OF
2 OTHER COASTAL POWER PLANTS IN CALIFORNIA.

3 20. Other NPDES-permitted shoreline cooling water discharges in California
4 that exhibit near-field changes in receiving water species have been found to be acceptable
5 by other regional boards and regulatory agencies. These relevant precedents were not
6 taken into account by the Regional Board. The significance of the SBPP discharge-related
7 effects may be assessed by comparing these effects to cooling water discharge-related
8 effects of the Morro Bay Power Plant (MBPP) and Diablo Canyon Power Plant (DCPP) in
9 the Central Coast Region.

10 21. The elevated cooling water temperatures of the MBPP's shoreline discharge
11 have altered the shallow intertidal community for a distance of approximately 700 feet
12 along the base of Morro Rock. The extent of this change has been judged to be of a
13 reasonable extent by the Central Coast Regional Board, the California Energy Commission
14 (CEC), the California Department of Fish and Game (CDFG), and a number of experts
15 from several academic institutions. Similarly, the intertidal and subtidal benthic changes
16 due to the elevated temperatures of the DCPP shoreline cooling water discharge have been
17 extensively studied and analyzed. The receiving waters include Diablo Cove, an open coast
18 rocky shore habitat that supports luxuriant kelp forests and other subtidal kelps, attached
19 algae, fish and abalone. In determining the reasonable extent of discharge-related change,
20 the Regional Board allowed significant change in a distance of 1,400 feet from the
21 discharge, taking into account the size of the discharge. By comparison, the size of the
22 SBPP affected intertidal area is approximately 600 feet from the discharge (subtidal effects
23 are limited to half the distance of intertidal effects, or 300 feet). This represents less than
24 one percent (by area) of the south bay marine habitat.

25 22. Not only is the extent of SBPP discharge-related change in species diversity
26 significantly smaller than reasonable and acceptable changes at California's other shoreline
27 discharges, but the South Bay species that comprise the diversity indices are by necessity
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1 species that are able to tolerate the great range of environmental conditions of typical of
2 California's enclosed bay, sloughs and estuaries. Many of these species also have short life
3 cycles, producing many generations in a single year.^{15, 16, 17} Species of marine worms that
4 live in bay mud, including those species that the Regional Board cited as evidence that the
5 SBPP receiving water beneficial uses are not being protected, are able to tolerate extremes
6 of salinity, temperature and dissolved oxygen through their unique physiological and
7 behavioral adaptations. In this sense they need less environmental stability (receiving water
8 quality protection) to flourish than the open coast benthic species found in the DCPD and
9 MBPP receiving waters. Yet the SBPP permit affords more protection to the South Bay
10 species.

11 23. The reasonable and allowable extent of discharge-related at the MBPP and
12 DCPD is not only larger than SBPP, but the nature of reasonable change includes shifts in
13 abundant populations of attached algae to invertebrate dominated benthic communities.
14 However the modified communities at both sites are fully functional in an ecological sense,
15 and there is no indication that the beneficial uses of either of the receiving water marine
16 habitats have not been protected. Similar to the nature of SBPP discharge-related changes
17 reported in over 30 years of benthic studies, changes at the MBPP and DCPD locations
18 reflect warm water discharge conditions favoring one indigenous species over another. At
19 the MBPP discharge site, the sand-tube dwelling polychaete, *Phramatopoma californica*,
20 has colonized the rocky shore for several meters from the point of discharge. The striking

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22 ¹⁵ Warren (1976) noted that spawning occurred throughout the year in, with all oocytes being
23 released at a single spawning. Warren, L.M., 1976. A population study of the polychaete
Capitella capitata at Plymouth. *Marine Biology*, 38, 209-216.

24 ¹⁶ The opportunist polychaete *Capitella capitata* has both benthic and planktonic larvae and breeds
25 throughout the year; this means it is able to colonize impacted or stressed areas very quickly.
Pearson, T.H. & Barnett, P.R. (1987). Long-term changes in benthic populations in some west
European coastal areas. *Estuaries* 10 (3), 220-226.

26 ¹⁷ The amphipod *Corophium volutator* displays one or two generations per year depending on
27 environmental conditions at its location. Olive, P.J.W. (1978). Reproduction and annual
gametogenic cycle in *Nephtys hombergi* and *N. caeca* (Polychaeta: Nephtyidae). *Marine
Biology*, 46, 83-90.

1 sand colonies of this intertidal species are common along California's rocky coast, usually
2 occurring in protected and possibly warmer embayments. It appears that the MBPP
3 discharge temperatures favor the abundance of this habitat-forming species. As found in
4 the SBPP studies where the increased abundance of a few species of worms lowered the
5 benthic community's species diversity indices, the abundance of *P. californica* lowered the
6 benthic community species diversity index at the MBPP discharge without harming, and
7 indeed enhancing, the beneficial use of marine habitat at the site. See attached **Figure 5-8**.

8 24. A few miles down the coast from the MBPP discharge, the much larger
9 DCCP cooling water discharge has similarly favored the presence and abundance of
10 attached and colonial invertebrate species over species of attached upright algae normally
11 found in Diablo Cove, the power plant's primary discharge receiving water area. These
12 changes favoring the abundance of warm water species over other less tolerant species have
13 also caused lower species diversity without harming the receiving water's beneficial use as
14 marine habitat, albeit by warmer water species.

15 III. SAN DIEGO BAY COUNCIL STUDIES.

16 25. Other technical reports that seek to refute the 2003 Tenera report were
17 submitted to the Regional Board by the San Diego Bay Council, an informal coalition of
18 various public interest organizations. These reports were prepared by the British firm,
19 Pisces Ltd., and by Dr. Robert Ford, a retired professor from San Diego State University
20 who previously conducted thermal effects studies for SDG&E. Neither the Pisces report
21 nor Ford's report reviewed, analyzed or even commented upon the lower species diversity
22 of mud-dwelling organisms that the Regional Board relied upon as evidence that receiving
23 water beneficial uses are not protected in the vicinity of the SBPP discharge. Similarly,
24 neither Pisces nor Ford considered the clearly three-dimensional effects of the discharge
25 plume, or the sharp gradient of diminished effects as the warm plume lifts and separates
26 from contact with the benthic community.

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1 26. However, in prior studies conducted by Ford in 1970, 1972 and 1973, Ford
2 found essentially the same type of discharge-related gradient in the benthic community that
3 is identified and discussed in the 2003 Tenera report. Ford’s main conclusion from this
4 series of studies was that significant effects on benthic invertebrate assemblages were
5 “restricted primarily to the cooling channel area and to warmer periods of the year” (Ford et
6 al. 1973). An annual SBPP benthic monitoring program from 1977–1993 continued after
7 Ford’s initial studies. A subset of Ford’s (1972) original 28 stations was monitored at
8 11 locations during this period. An independent analysis of Ford’s studies and the data
9 collected from 1977–1980 concluded that there were “no undesirable or adverse ecological
10 effects to the soft bottom benthos associated with the operation of the SBPP” (LES 1981).
11 A second independent analysis of all of the SBPP benthic data collected through 1993
12 found again that the stations within the discharge channel and nearest the power plant
13 (stations E5 and E7) (see **Figure 2.3-1**) had lower numbers of infaunal taxa and lower
14 species diversity than control stations, indicating a very localized effect of the power plant.
15 All of the results from this long series of SBPP benthic studies, which include the results of
16 the 1994 independent summary analysis, concluded that the discharge has caused a very
17 localized effect that can be detected as a change in the species diversity of the nearfield
18 benthic community.

19 27. The author of the Pisces report concludes that “Even if species live within
20 this zone, they **might be** living sub-optimally and **possibly** not be able to reproduce.¹⁸
21 (emphasis added) This conclusion amounts to no more than speculation or guessing. The
22 author’s evidence for this statement — that temperature effects such as increased growth
23 and prolonged growth season are “deleterious” — is not supported by field or laboratory
24 evidence of harm to a balanced indigenous community. In any case, it is not clear how
25 “increased growth and prolonged growth season” would be regarded as an impairment of
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27 ¹⁸ Pisces 2004, page 16.

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1 beneficial uses. To the contrary, the discharge provides a unique and productive ecological
2 base for the fishes, birds, and wildlife of South Bay ecoregion of San Diego Bay. Pisces
3 also omitted several studies from their review and conclusions.^{19,20,21}

4 28. The Board should not be misled by Pisces' bad science citations to outdated
5 and irrelevant information on the effects of both the DCPD and MBPP discharges. The
6 author of the Pisces report presents findings and a graph from a 1969 siting study for DCPD
7 prepared by Pacific Gas and Electric Company for the Atomic Energy Commission (now
8 the Nuclear Regulatory Commission). We are aware of this "gray" literature even though
9 copies no longer exist; the Pacific Coast Electrical Association has not existed for many
10 years. The study was a hypothetical extrapolation of data for the purposes of estimating the
11 effects of the DCPD cooling water discharge. The actual data and findings on the effects of
12 the DCPD cooling water discharge have been reported in over 30 different reports spanning
13 the last three decades. The effects of the MBPP discharge were exhaustively studied in
14 2001 and reported in numerous reports and testimony before the CEC. The Central Coast
15 RWQCB recently issued a Tentative Order (TO) with specific findings on the MBPP
16 thermal discharge based on contemporary studies rather than the Pisces paper study. The
17 Central Coast TO and summary of these studies is available on the Internet. Studies of the
18 MBPP thermal discharge were analyzed and presented in reports and expert testimony
19 before the CEC and are available in Duke Energy's Application for Certification of the

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21 ¹⁹ Adams, J. R., D. G. Price and F. L. Clogston. 1974. An evaluation of the effect of Morro Bay
22 Power Plant cooling water discharge on the intertidal macroinvertebrate community. PG&E,
Department of Engineering Research, San Ramon, California. 32 pp.

23 Pacific Gas and Electric Company and Cal Poly San Luis Obispo conducted a study in 1971–
24 1972 to examine the relationship between increased water temperatures along the beach north of
the discharge and the community structure (species composition, abundance, and diversity) of
the intertidal sand beach fauna.

25 ²⁰ Pacific Gas and Electric Company. 1973. An evaluation of the effect of cooling water
26 discharges on the beneficial uses of receiving waters at the Morro Bay Power Plant.
San Francisco, CA.

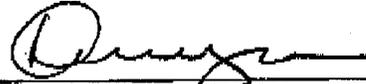
27 ²¹ Tenera 2001 op cit.

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1 Morro Bay Power Plant Modernization Project and the CEC's recent approval (June 2004)
2 of certification.²²

3

4 I declare under penalty of perjury under the law of the State of California that the
5 foregoing is true and correct. Executed this 10th day of December, 2004 at Lafayette,
6 California.



David L. Mayer

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26 ²² TENERA.. 2001. Morro Bay Power Plant Modernization Project Thermal Discharge Assessment
27 Report. Prepared for Duke submittal to California Energy Commission, Regional Water Quality
Control Board, California Department of Fish and Game, California Coastal Commission.

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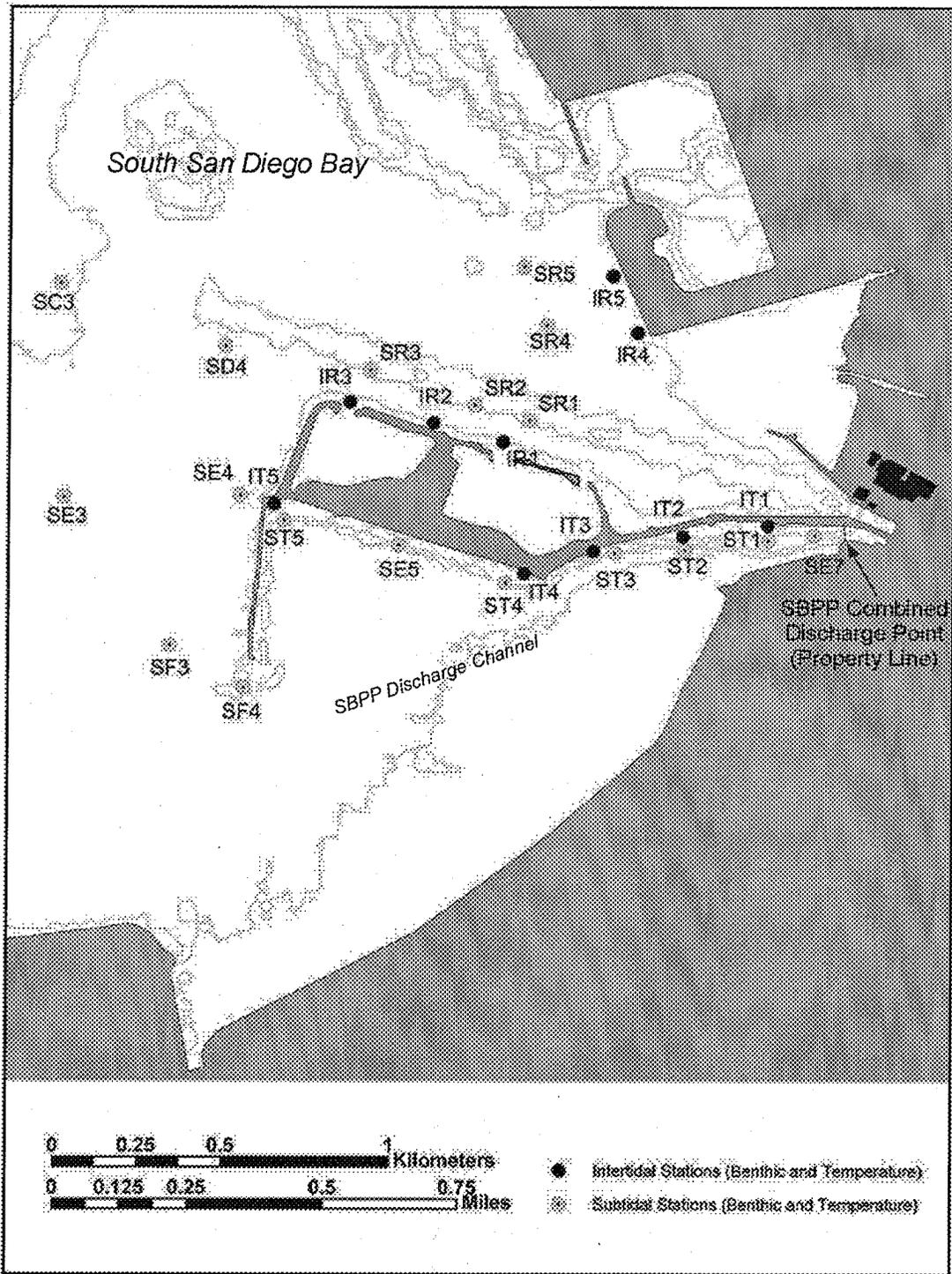


Figure 2.3-1a. Station location map of *in situ* temperature recorders, sediment grain size samples, and benthic biological samples: all stations shown.

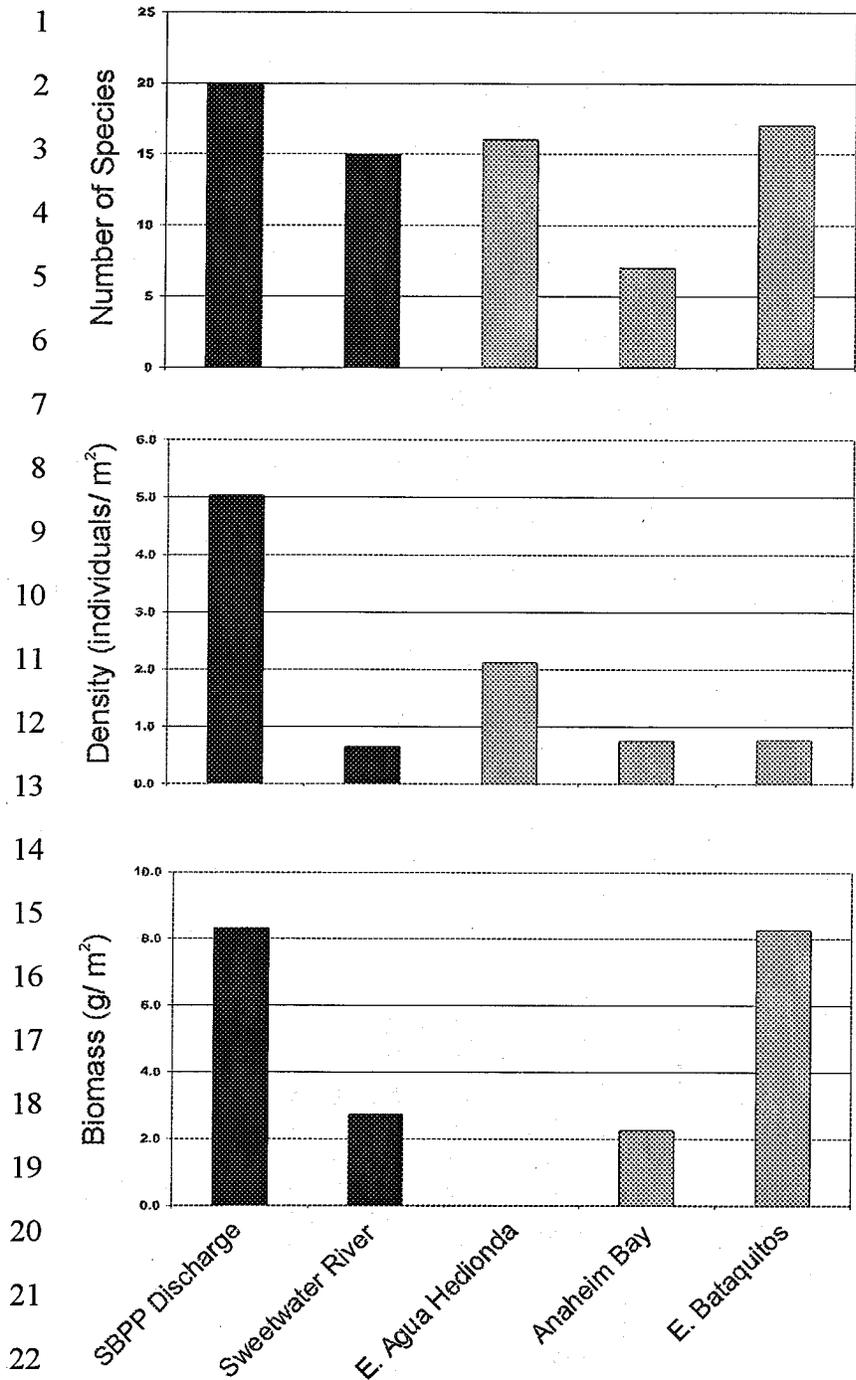


Figure 3.4-4. Number of fish species, density, and biomass at study sites and three reference sites. Agua Hedionda Lagoon data from July 1994 (MEC Analytical Systems 1995) (no biomass reported); Anaheim Bay data from Sept. 1994 (MEC Analytical Systems 1995); Bataquitos Lagoon data from July 2003 (Merkel & Associates 2003, unpublished data).

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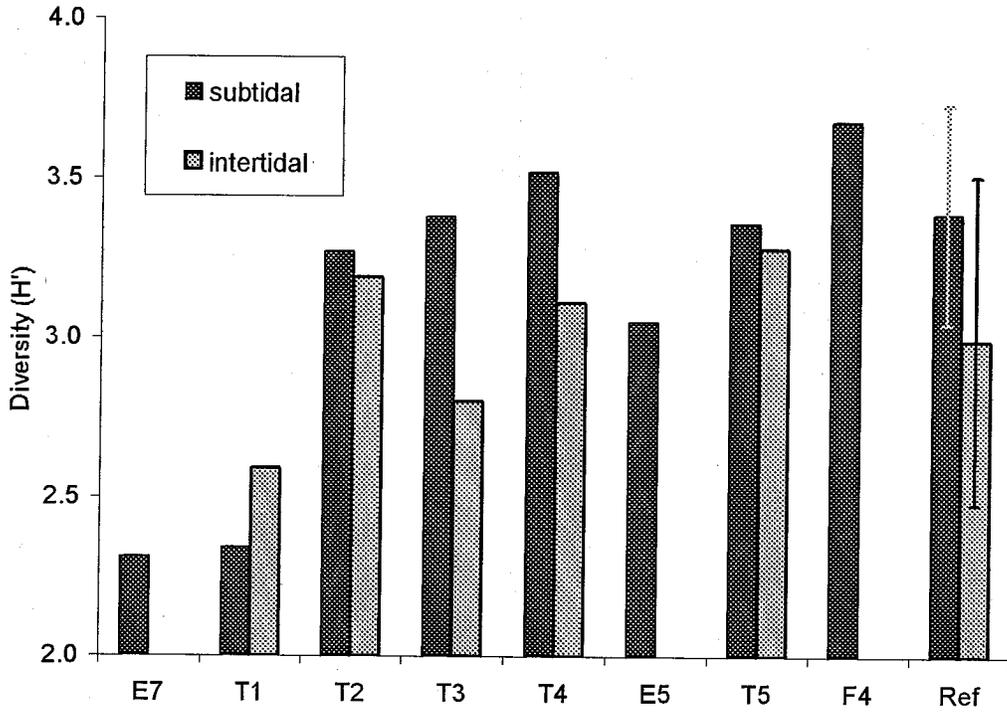


Figure 3.3-3. Infaunal diversity (H') mean per station at SBPP discharge channel stations, August 2003. Reference diversity values are the mean and standard deviation of other sampled subtidal ($n=13$) and intertidal ($n=5$) stations in south San Diego Bay.

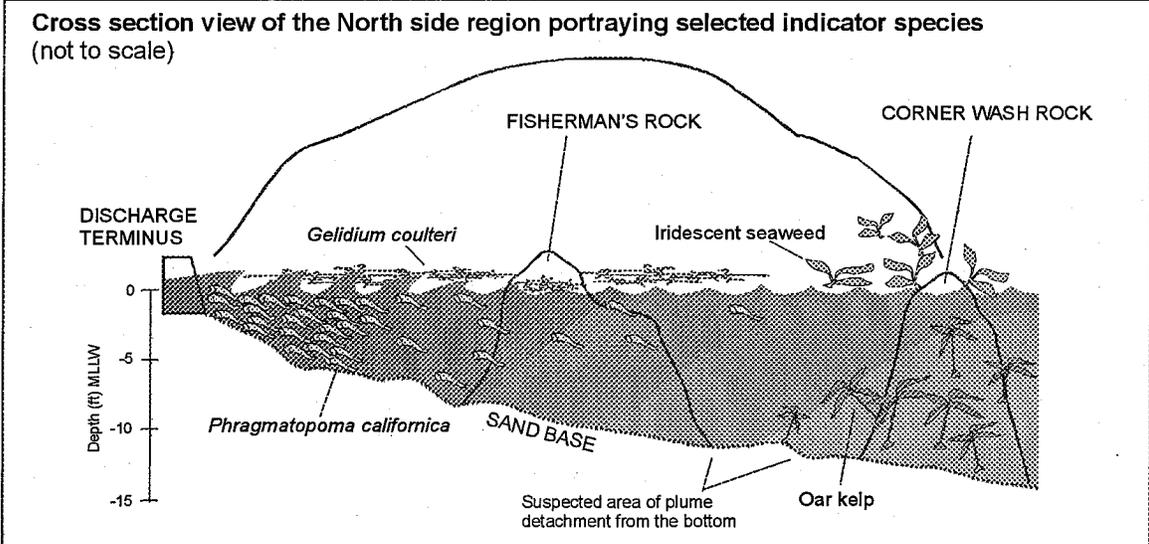
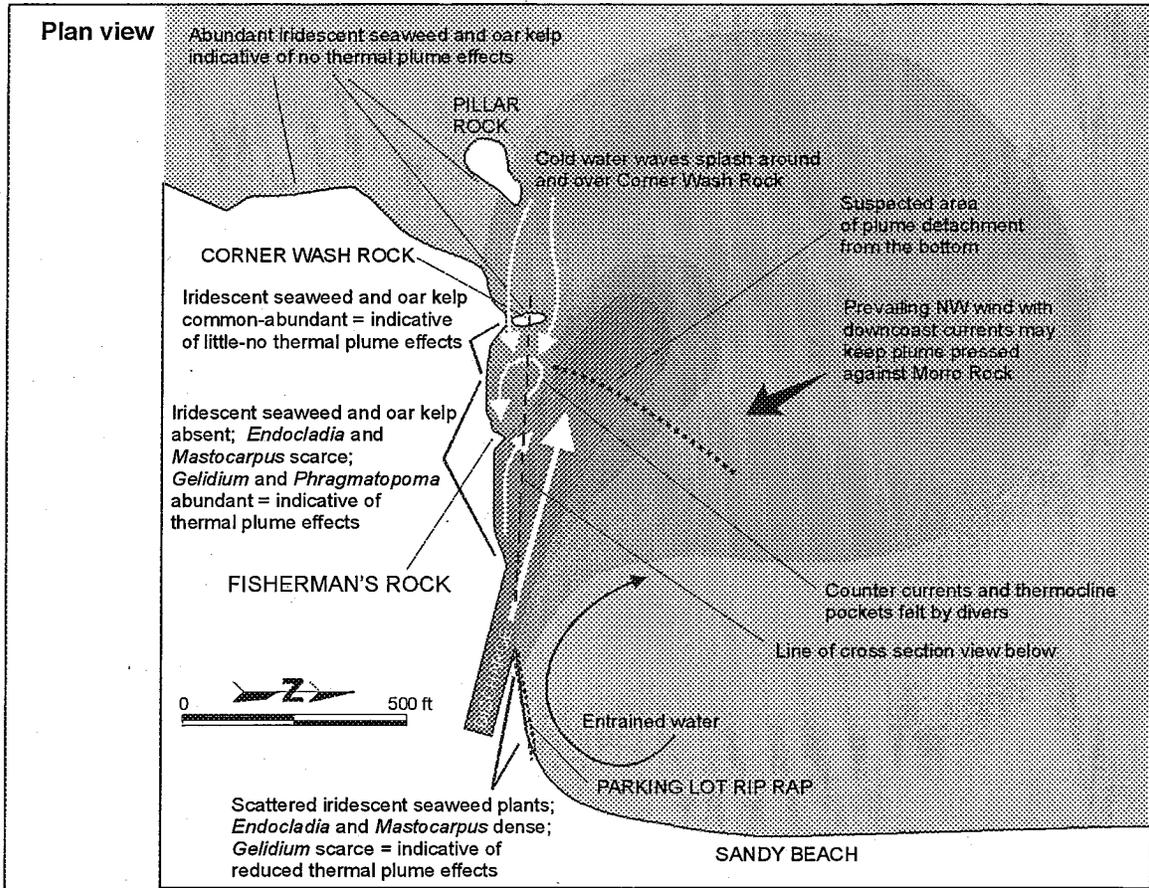


Figure 3. Morro Bay Power Plant discharge area effects. Darker shaded water represents warmer temperatures. Species noted from subtidal horizontal and vertical transect sampling, observations outside the sampling areas, and intertidal observations. (Source Tenera 2001, Figure 5-8.)