

State of California
Regional Water Quality Control Board
San Diego Region

EXECUTIVE OFFICER SUMMARY REPORT
May 14, 2014

- ITEM: 10
- SUBJECT: Public Workshop: A public workshop on a tentative Order proposed to adopt conditional waivers of waste discharge requirements for low threat discharges in the San Diego Region (Tentative Order No. R9-2014-0041). The San Diego Water Board will not take any formal action on this item at the workshop. *(Roger Mitchell)*
- PURPOSE: The purpose of this workshop is for the San Diego Water Board to provide information to the Board, receive public input, and discuss the proposed conditional waivers for low threat discharges in the San Diego Region. Tentative Order No. R9-2014-0041 (Tentative Order) was released for public review and comment on April 8, 2014.
- RECOMMENDATION: There is no recommendation as this is an information item and the Board will take no action.
- KEY ISSUES: Tentative Order No. R9-2014-0041:
1. Revises and renews 11 waivers that expired in February 2014;
 2. Issues three new waivers for discharges from aquatic animal production facilities; discharges of winery process water to lined evaporation ponds at small wineries; and discharges of waste to land at composting facilities;
 3. Streamlines the process for enrollment of eligible discharges in the waivers (Supporting Document 3); and
 4. Frees up staff resources that would otherwise be required to develop individual WDRs/waivers to regulate low threat discharges in the San Diego Region.
- DISCUSSION: Section 13269 of the California Water Code (Water Code) gives the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) the authority to

waive certain requirements found in the Water Code. For specific waste discharges or specific types of discharges, the San Diego Water Board may issue a conditional waiver provided that the waiver is consistent with the *Water Quality Control Plan for the San Diego Basin (9)* (Basin Plan) and is in the public interest. The San Diego Water Board may waive the requirements for a discharger to file a report of waste discharge¹ (ROWD) or forgo the issuance of waste discharge requirements (WDRs),² or both.

The conditional waivers (waivers) included in the Tentative Order include discharges that are expected to pose a low threat to water quality, so long as the dischargers comply with waiver conditions. The draft Technical Report provides the supporting rationale for the waivers (Supporting Document 1). Discharges that comply with the general and specific waiver conditions may become eligible for enrollment in a waiver.

The eleven waivers issued by the San Diego Water Board, through the adoption of Resolution No. R9-2007-0104,³ expired in February 2014.⁴ The Tentative Order renews nine of the expired waivers, and adds three new waivers for additional categories of discharges. The Tentative Order will not renew two of the waivers adopted by Resolution No. R9-2014-0041 for the following reasons:

- Discharges associated with agricultural and nursery operations will be addressed through the issuance of general WDR developed by the San Diego Water Board;⁵ and
- Discharges associated with dredge or fill materials nearby or within surface waters are addressed through general WDRs adopted by the State Water Resources Control Board under Water Quality Order No. 2003-0017-DWQ.⁶

¹ A report of waste discharge is an application submitted by the Discharger to receive waste discharge requirements (i.e., a permit) issued by the San Diego Water Board.

² Water Code sections 13260(a) and (c), 13263(a), and 13264(a)

³ http://www.waterboards.ca.gov/sandiego/board_decisions/adopted_orders/2007/2007_0104.pdf

⁴ As required by Water Code section 13269(a)(2)

⁵ Regulation of Commercial Agriculture and Nurseries

http://www.waterboards.ca.gov/sandiego/water_issues/programs/irrigated_lands/irrigated_ag.shtml

⁶ http://www.waterboards.ca.gov/water_issues/programs/cwa401/generalorders_wb.shtml

The Tentative Order identifies 37 specific types of discharges for which the requirements to file a ROWD and/or be regulated under WDRs are appropriately waived. Instead of developing waivers for each individual discharge, an integrated approach was developed to simplify the proposed waivers. Types of discharges that are similar in nature, or originate from a common setting or operation have been grouped together into 12 “discharge classifications.” (Supporting Document 2). The discharge classifications are as follows:

1. Discharges from on-site graywater disposal systems;
2. Discharges of recycled water to land;
3. Miscellaneous “low threat” discharges to land;
4. Discharges of winery process water to lined evaporation ponds at small wineries;
5. Discharges of waste to land at composting facilities;
6. Discharges from silvicultural operations;
7. Discharges from animal operations;
8. Discharges from aquatic animal production facilities;
9. Discharges of slurries to land;
10. Discharges/disposal of solid wastes to land;
11. Aerially discharged wastes overland; and
12. Discharges of emergency/disaster related wastes.

Each conditional waiver category includes general conditions that are applicable to all specific types of discharges within a discharge classification. Specific conditions were developed for individual types of discharge as necessary to ensure that the discharges remain as low threats to water quality.

Dischargers, as a condition of a waiver, may be required to pay an annual fee as determined by the San Diego Water Board.⁷ Pursuant to section 13260 et seq. of the Water Code, annual fees must be assessed in accordance with the current fee schedule promulgated by the State Water Board in Calif. Code Regs. title 23, section 2200. The following waivers are required to pay an annual fee:

⁷ Water Code section 13269(a)(4)

- Discharges of winery process water to lined evaporation ponds at small wineries (Waiver No. 4);
- Discharges of wastes to land at Composting Facilities (Waiver No. 5);
- Discharges from animal operations (Waiver No. 7);
- Discharges from aquatic animal production facilities (Waiver no. 8); and
- Discharges/disposal of solid wastes to land (Waiver No. 10).

The payment of an annual fee, for the waivers specified above, is required to address Staff time assessing:

- The complexity, volume, or frequency of the individual discharge enrolled in the waivers; and/or
- Individual discharger compliance with required reporting and/or monitoring requirements.

The annual fee for discharges enrolled in Waiver Nos. 4, 5, 8, and 10 is based on the threat to water quality and complexity of the discharge in accordance with Calif. Code Regs. title 23, section 2200(a). Discharges enrolled in these waivers will be assigned the lowest threat to water quality and complexity rating of 3-C and will be assessed the corresponding fee for Discharges to Land or surface waters, plus any applicable surcharges required by the fee schedule. Annual fees are subject to change by regulations adopted by the State Water Resources Control Board.

The annual fee for discharges enrolled in Waiver No. 7 is based on the number of animals at the facility, in accordance with Calif. Code Regs. title 23, section 2200(c) plus any applicable surcharges. Annual fees are subject to change by regulations adopted by the State Water Resources Control Board.

The San Diego Water Board staff convened an informal stakeholder meeting on April 22, 2014 (Supporting Document 4). A notice about the Stakeholder meeting was posted on the San Diego Water Board web site⁸ provided to the public via State Water Board's LYRIS email system on April 17, 2014. The staff met with and collected verbal comments from eleven attendees representing private

⁸ http://www.waterboards.ca.gov/sandiego/water_issues/programs/waivers/waivers_mw.shtml

industry, water purveyance agencies, local municipal agencies, the Navy and local NGOs to discuss the proposed waivers in the tentative Order.

LEGAL CONCERNS: None.

SUPPORTING DOCUMENTS:

1. Draft Technical Report on the Tentative Order to Adopt Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region, Order No. R9-2014-0041 (**Draft Technical Report**).
2. Appendix A of the Draft Technical Report: Tentative Order to Adopt Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region: **Underline/Strikeout Format**.
3. Appendix B of the Draft Technical Report: Tentative Order to Adopt Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region: Appendices A, B, C, and D, **Notice of Intent Forms**.
4. Agenda for Stakeholder Meeting on April 22, 2014.

PUBLIC NOTICE:

The draft version of the Conditional Waivers were issued for public comment and posted on the San Diego Water Board website⁹ on April 4, 2014. In addition this item was publicly noticed in the Agenda for the May 14, 2014 Board Meeting. Notice was also posted on the San Diego Water Board website. The written public comment period closes on May 19, 2014 at 5:00 P.M.

⁹ http://www.waterboards.ca.gov/sandiego/board_decisions/tentative_orders/index.shtml

**California Regional Water Quality Control Board
San Diego Region**

**Tentative Order No. R9-2014-0041
Adoption of Conditional Waivers of Waste Discharge
Requirements for Low Threat Discharges
in the San Diego Region**

**Draft Technical Report
April 23, 2014**

June 26, 2014
EOSR Item 11, Supporting Document No. 4

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN DIEGO REGION**

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To request copies of the Technical Report for the Adoption of Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region, please contact Mr. Roger Mitchell at (619) 521-5898, or by email at Roger.Mitchell@waterboards.ca.gov.

Documents also are available at: <http://www.waterboards.ca.gov/sandiego>.

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¹ Detailed responses to relevant comments will be incorporated by reference into a Response to Comments document in this Technical Report as Appendix C, prior to the adoption hearing.

Acronyms and Abbreviations

A

ACOE	Army Corps of Engineers
ADC	alternative daily cover
AFO	animal feeding operation

B

BMP	best management practices
BOF	California Board of Forestry

C

CAFO	confined animal feeding operation
CalEPA	California Environmental Protection Agency
CDF	California Department of Forestry
CDFA	California Department of Food and Agriculture
CDFG	California Department of Fish and Game
CDPH	California Department of Public Health
CEQA	California Environmental Quality Act
CHHSL	California Human Health Screening Level
CI	confidence interval
CIWMB	California Integrated Waste Management Board
cm/sec	centimeters per second
CPC	California Plumbing Code
cy	cubic yard

D

DWR	California Department of Water Resources
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E

eFOTG	electronic Field Office Technical Guide
EIR	environmental impact report
e-PRG	ecological preliminary remediation goal
EQIP	Environmental Quality Incentives Program
END	Exotic Newcastle Disease

F

FPR	California Forest Practice Rules
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G

GIS	geographical information system
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L

LEA	local enforcement agency
LOP	local oversight program

M

mg/kg	milligrams per kilogram
MAA	Management Agency Agreement
MADEP	Massachusetts Department of Environmental Protection
MM	management measure
MMs/BMPs	management measures and/or best management practices
MOU	memorandum of understanding
MPR	Monitoring Program Report
MRP	Master Reclamation Permit
MRPP	Monitoring and Reporting Program Plan
MS4	municipal separate storm sewer system
MSW	municipal solid waste

N

NEPA	National Environmental Policy Act
NFS	National Forest Service
NPDES	National Pollutant Discharge Elimination System
NPS	nonpoint source
NRCS	Natural Resources Conservation Service
NTMP	Non-industrial Timber Management Plan

O

OAL	Office of Administrative Law
OEHHA	Office of Environmental Health Hazard Assessment
ORNL	U.S. Department of Energy Oak Ridge National Laboratory
OSPR	Office of Spill Prevention and Response
OWTS	on-site wastewater treatment system

P

PCB	polychlorinated biphenyl
POTW	publicly owned treatment works

Q

QAPP	Quality Assurance Project Plan
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R

RCD	resource conservation district
ROWD	report of waste discharge

S

SMARA	Surface Mining and Reclamation Act
SSL	Soil Screening Level

T

THP	Timber Harvest Plan
TMDL	Total Maximum Daily Load
TTLC	total threshold limit concentration

U

UCCE	University of California Cooperative Extension
UCL	upper confidence limit
USEPA	U.S. Environmental Protection Agency
USFS	U.S. Forest Service
USFWS	U.S. Fish and Wildlife Service

W

WDR	waste discharge requirement
WQMA	Water Quality Management Agency
WRR	water reclamation requirement

Executive Summary

Section 13269 of the Porter-Cologne Water Quality Control Act (Water Code) gives the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) the authority to waive the requirements of Water Code sections 13260(a) and (c), 13263(a), and 13264(a) for specific discharges or specific types of discharge, provided the waiver is consistent with the *Water Quality Control Plan for the San Diego Basin (9)* (Basin Plan) and is in the public interest. The San Diego Water Board may waive the requirement for a discharger to file a report of waste discharge² (ROWD) pursuant to Water Code sections 13260(a) and (c) and 13264(a), or the issuance of waste discharge requirements (WDRs) pursuant to Water Code sections 13263(a) and 13264(a), or both. Discharges that comply with waiver conditions are expected to pose a low threat to the quality of waters of the State. When a discharge complies with the general and specific waiver conditions, the discharge becomes eligible for enrollment in the waiver.

In February 2014, the eleven waivers issued by the San Diego Water Board, through the adoption of Resolution No. R9-2007-0104,³ expired in accordance with Water Code section 13269(a)(2). Order No. R9-2014-0041 renews nine of the expired waivers, and adds three new waivers.

Order No. R9-2014-0041 identifies 37 types of discharges for which the requirements to file a ROWD and/or be regulated under WDRs are appropriately waived. Instead of developing waivers for each specific type of discharge, an integrated approach was developed to simplify the proposed waivers. Types of waste discharges that are similar in nature, or originate from a common setting or operation have been grouped together into 12 “discharge classifications.” The discharge classifications are as follows:

1. Discharges from on-site graywater disposal systems;
2. Discharges of recycled water to land;
3. Miscellaneous “low threat” discharges to land;
4. Discharges of winery process water to lined evaporation ponds at small wineries;
5. Discharges of waste to land at composting facilities;
6. Discharges from silvicultural operations
7. Discharges from animal operations
8. Discharges from aquatic animal production facilities;

² A report of waste discharge is an application submitted by the Discharger to receive waste discharge requirements (i.e., a permit) issued by the San Diego Water Board.

³ http://www.waterboards.ca.gov/sandiego/board_decisions/adopted_orders/2007/2007_0104.pdf

9. Discharges of Slurries to Land;
10. Discharges/disposal of solid wastes to land;
11. Aerially discharged wastes overland; and
12. Discharges of emergency/disaster related wastes.

General conditions were developed which are applicable to all specific types of discharge within a discharge classification, and specific conditions were developed for individual types of discharge, if additional or discharge specific conditions were necessary.

Introduction

The California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) is charged with protecting the quality of groundwater and surface waters of the State within the jurisdictional boundaries of the San Diego Region. One of the primary ways the San Diego Water Board protects water quality is by prescribing “requirements as to the nature of any discharge of waste.”⁴ These requirements are called “Waste Discharge Requirements” or “WDRs.” The Porter-Cologne Water Quality Control Act (Water Code) requires any person discharging or proposing to discharge waste within the Region to file with the San Diego Water Board a Report of Waste Discharge⁵ (ROWD).⁶ In general, a person may not initiate a discharge, or materially change a discharge before the San Diego Water Board prescribes WDRs.⁷ The process for obtaining individual WDRs includes the following steps: 1) a person file a ROWD, 2) the San Diego Water Board prescribe WDRs, and 3) a person not initiate a discharge prior to the San Diego Water Board prescribing WDRs are found in the Water Code.⁸

The Water Code also authorizes the San Diego Water Board to waive one or more of these requirements as to a specific discharge or type of discharge.⁹ The San Diego Water Board may grant a waiver of one or more of these requirements (waivers) if the waiver is consistent with any State or regional water quality control plan, the waiver is in the public interest,¹⁰ and the discharge complies with the conditions pursuant to which waivers are granted.¹¹

The *Water Quality Control Plan for the San Diego Basin (9)* (Basin Plan) provides the foundation for regulatory activities of the San Diego Water Board. Basin Plan Chapter 4 (Implementation)¹² was amended in September 2002 to “incorporate a waste discharge requirement policy for certain specific types of discharges.”¹³ In October 2007, Chapter 4 of the Basin Plan was amended to incorporate “revised conditional waivers of waste

⁴ Water Code section 13263(a)

⁵ A report of waste discharge is an application submitted by the Discharger to receive waste discharge requirements (i.e., a permit) issued by the San Diego Water Board.

⁶ Water Code sections 13260(a) and (c)

⁷ Water Code section 13264(a)

⁸ Water Code sections 13260(a) and (c), 13263(a), and 13264(a), respectively.

⁹ Water Code section 13269(a)

¹⁰ Ibid

¹¹ Water Code section 13269(e)

¹² http://www.waterboards.ca.gov/rwqcb9/water_issues/programs/basin_plan/docs/update082812/Chpt_4_2012.pdf

¹³ Resolution R9-2002-0186, *Amendment to the Water Quality Control Plan for the San Diego Region (9) to Incorporate a Waste Discharge Requirement Waiver Policy for Certain Specific Types of Discharges*, adopted in September 2002

http://www.waterboards.ca.gov/sandiego/board_decisions/waivers/docs/resolution2002_0186.pdf

discharge requirements for specific types of discharge within the San Diego Region.”¹⁴ The conditional waivers adopted by the San Diego Water Board in 2007 became effective on February 3, 2009 and expired on February 3, 2014.

The adoption of the conditional waivers will revise and renew nine classifications of waivers adopted by the San Diego Water Board as an amendment to the Basin Plan in Resolution No. R9-2007-0104; and include three new classifications waivers for: discharges of winery process water to lined evaporation ponds at small wineries, discharges of waste to land at composting facilities; and discharges from aquatic animal production facilities. Two of the waiver classifications adopted by Resolution No. R9-2007-0104 will not be renewed for the following reasons:

- Discharges associated with agricultural and nursery operations will be addressed through the issuance of general WDRs developed by the San Diego Water Board;¹⁵ and
- Discharges associated with dredge or fill materials nearby or within surface waters are addressed through general WDRs adopted by the State Water Resources Control Board under Water Quality Order No. 2003-0017-DWQ.¹⁶

Role of Conditional Waivers

The San Diego Water Board may waive the requirement for a discharger to file a ROWD pursuant to Water Code sections 13260(a) and (c) and 13264(a), or the issuance of WDRs pursuant to Water Code sections 13263(a) and 13264(a), or both. Discharges that comply with waiver conditions are not expected to pose a threat to the quality of waters of the State. A discharge is included in one of the low threat categories and that can comply with applicable waiver conditions becomes eligible for coverage by a conditional waiver.

However, even if a discharger can fully comply with all the conditions of a waiver, the San Diego Water Board may choose to regulate any specific discharge with WDRs. The existence of a waiver does not preclude the San Diego Water Board from deciding to regulate a specific discharge by issuing WDRs.

Nevertheless, there are several types or categories of waste discharges for which waivers are desirable. Conditional waivers allow the San Diego Water Board to utilize

¹⁴ Resolution R9-2007-0104, *Amendment to the Water Quality Control Plan for the San Diego Region (9) to Incorporate the Revised Conditional Waivers of Waste Discharge Requirements for Specific Types of Discharge within the San Diego Region*, adopted in October 2007.

http://www.waterboards.ca.gov/sandiego/board_decisions/adopted_orders/2007/2007_0104.pdf

¹⁵ Regulation of Commercial Agriculture and Nurseries

http://www.waterboards.ca.gov/sandiego/water_issues/programs/irrigated_lands/irrigated_ag.shtml

¹⁶ http://www.waterboards.ca.gov/water_issues/programs/cwa401/generalorders_wb.shtml

fewer resources regulating discharges that pose only a low threat to water quality, allowing the staff resources to focus on discharges that have a higher potential threat to water quality in the Region. Dischargers also benefit from fewer resource requirements when discharging in compliance with a waiver. Therefore, in a number of circumstances waivers are in the best interest of the San Diego Water Board, the dischargers, and the public.

A conditional waiver provides the minimum requirements that are expected of a discharger to minimize or eliminate the discharge or potential discharge of pollutants to waters of the State. Compliance with waiver conditions may not ensure that water quality is protected in every situation. Therefore, a waiver for a specific discharge or specific type of discharge is conditional and *may be terminated at any time* if the San Diego Water Board determines that a specific discharge or specific type of discharge is no longer consistent with the Basin Plan or no longer in the public interest.

A waiver does not authorize any discharge that is otherwise prohibited or regulated. A waiver does not preclude the need for permits, licenses, or certificates that may be required from other local or governmental agencies and entities. If any regulations or ordinances have more restrictive requirements than the applicable waiver conditions, those requirements supersede the waiver conditions. However, if requirements of a waiver are more restrictive than the applicable regulations or ordinances, as they pertain to water quality protection, the discharger must comply with the conditions of the waiver or else file a ROWD with the San Diego Water Board.

Finally, a waiver does not preclude the San Diego Water Board from taking enforcement actions for violation of waiver conditions, or for any discharges that cause or threaten to cause a violation of provisions in the Basin Plan, or that create or threaten to create a condition of nuisance or pollution.

Background

The Water Code defines “waste” as “*sewage and any and all other waste substances, liquid, solid, gaseous, or radioactive, associated with human habitation, or of human or animal origin, or from any producing, manufacturing, or processing operation, including waste placed within containers of whatever nature prior to, and for purposes of disposal.*”¹⁷

“Discharge of waste” occurs whenever a waste is placed upon the ground or enters any “*waters of the State.*” The Water Code defines “*waters of the State*” as “*any surface water or groundwater, including saline water, within the boundaries of the State.*”¹⁸

¹⁷ Defined in Water Code section 13050(d)

¹⁸ Defined in Water Code section 13050(e)

Water Code section 13264(a) states that *“no person shall initiate any new discharge of waste...prior to the filing of the reports required by section 13260 and no person shall take any of these actions after filing the report but before whichever of the following occurs first:*

- (1) *The issuance of waste discharge requirements pursuant to section 13263.*
- (2) *The expiration of 140 days after compliance with section 13260 if the waste to be discharged does not create or threaten to create a condition of pollution or nuisance.*
- (3) *The issuance of a waiver pursuant to section 13269.”*

Water Code section 13260(a)(1) requires that any person (including any city, county, district, State, and the United States to the extent authorized by Federal law)¹⁹ discharging, or proposing to discharge, wastes within any region that could affect the quality of waters of the State, other than into a community sewer system, must file a ROWD with the appropriate California Regional Water Quality Control Board (Regional Water Board).

Water Code section 13263(a) requires that each Regional Water Board prescribe discharge requirements for any existing or proposed waste discharges within its area of jurisdiction, except discharges into a community sewer system. The Regional Water Board is authorized to prescribe waste discharge requirements even if no ROWD has been filed.²⁰

Finally, Water Code section 13269 gives each Regional Water Board the authority to conditionally waive the provisions of sections 13260(a)(1), 13263(a), and 13264(a) for a specific discharge or type of discharge. In order to do so, a Regional Water Board must determine that a waiver for a specific discharge or type of discharge is consistent with the Basin Plan and is not against the public interest.

Because the resources available to the San Diego Water Board are significantly less than those needed to regulate all possible waste discharges in the Region, focusing staff resources on discharges according to their potential threat to water quality is necessary. Most types of discharge that have a higher threat to water quality are typically point sources. Discharges from point sources are readily amenable to regulation and shown to be effectively regulated through the adoption of general or individual WDRs.

¹⁹ Defined in Water Code section 13050(c).

²⁰ Water Code section 13263(d)

However, there are several types of point source, as well as nonpoint source discharges that may not have an adverse affect on the quality of the waters of the State, and/or are not readily amenable to regulation through WDRs. For these types of discharges, issuing a conditional waiver may be appropriate. The types of discharges which may be eligible for a waiver only include discharges to land and groundwater, and discharges to surface waters that are not otherwise subject to National Pollutant Discharge Elimination System (NPDES) regulations.²¹ NPDES regulations are Federal requirements and the State does not have the legal authority to waive NPDES regulations.

The San Diego Water Board developed and formally issued conditional waivers for specific types of discharge in the San Diego Region with a resolution adopted in 1983.²² The conditional waivers were incorporated into the Basin Plan in 1994 to centralize the information in one location for the public.

Water Code sections 13269 (pertaining to waivers) and 13350 (pertaining to civil liability) were amended in 1999.²³ The amendments to section 13269 require the San Diego Water Board to do the following:

- For waivers in effect on January 1, 2000, review the terms, conditions and effectiveness of each waiver issued;
- Renew waivers for specific discharges or types of discharge by January 1, 2003 (failure to renew a waiver automatically results in termination of the waiver);
- Determine if general or individual WDRs should be issued for ongoing discharges where waivers have been terminated;
- Establish waiver conditions;
- Enforce waiver conditions; and
- Renew each waiver every five years (or each waiver will expire automatically).

The amendments to section 13350 specify that any person that discharges waste in violation of a waiver condition shall be liable civilly and remedies may be proposed, in accordance with Water Code section 13350(d) or (e). Therefore, waiver conditions are enforceable.

Waivers must be consistent with the Basin Plan and in the public interest. The consistency requirement means that a waiver cannot permit dischargers to violate water

²¹ Defined in Code of Federal Regulations Title 40 section 122.3

²² Resolution No. 83-21, *A Resolution Conditionally Waiving Adoption of Waste Discharge Requirements for Certain Specific Types of Discharges*, adopted in July 1983

²³ On October 10, 1999, Senate Bill 390 was ratified and effectively amended Water Code sections 13269 and 13350.

quality objectives or Basin Plan prohibitions. In order for the waivers to be consistent with the Basin Plan, the following general overall conditions apply to each specific type of discharge for which a waiver of WDRs and/or the requirement to file ROWDs may be issued:

- The discharge shall not create a nuisance²⁴ or pollution²⁵ as defined in the Water Code;
- The discharge shall not cause a violation of any applicable water quality standard for receiving waters adopted by the San Diego Water Board, or the State Water Resources Control Board (State Water Board), as required by the Clean Water Act; and
- The discharge of any substance in concentrations toxic to animal or plant life is prohibited.

In addition to the general overall conditions listed above, issuing conditional waivers would not be against the public interest under one or more of the following circumstances:

- The type of discharge is effectively regulated by other public agencies; or
- The type of discharge does not adversely affect the quality or the beneficial uses of the waters of the State; or
- The type of discharge is not readily amenable to regulation through adoption of WDRs, but warrants San Diego Water Board oversight to ensure compliance with the mandated conditions (e.g., Basin Plan water quality objectives).

The San Diego Water Board adopted waivers for low threat discharges in the San Diego Region in accordance with the amendments to Water Code section 13269 in September 2002, and again in September 2007.²⁶

²⁴ "Nuisance" is defined by Water Code section 13050(m) as anything which meets all of the following requirements: (1) Is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property; (2) Affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal; and (3) Occurs during, or as a result of, the treatment or disposal of wastes.

²⁵ "Pollution" is defined by Water Code section 13050(l)(1) as an alteration of the quality of the waters of the State by waste to a degree which unreasonably affects waters for beneficial uses or facilities which serve these beneficial uses. Pollution may include contamination.

²⁶ Resolution No. R9-2002-0186, *Amendment to the Water Quality Control Plan for the San Diego Region (9) to Incorporate a Waste Discharge Requirement Waiver Policy for Certain Specific Types of Discharges*, adopted September 11, 2002

Purpose of Order No. R9-2014-0041

The purpose of Order No. R9-2014-0041 (Order) is to:

- Revise and renew several of the waivers that expired in February 2014; and
- Issue a new waivers for discharges from aquatic animal production facilities; discharges of winery process water to lined evaporation ponds at small wineries; and discharges of waste to land at composting facilities.

In addition, the Order also:

- Group the specific types of discharge into discharge classifications;
- Provide general waiver conditions applicable to a discharge or discharge operations for all specific types of discharge within a discharge classifications; and
- Provide specific waiver conditions for each specific type of discharge within a discharge classification, if applicable.

Before renewing an expired waiver, the conditions of each expired waiver must be reviewed for their effectiveness in minimizing or eliminating the discharge of pollutants and protecting water quality. Discharges that comply with both the general and specific waiver conditions must not be expected to pose a threat to water quality. In reviewing the effectiveness of a waiver and its conditions, the San Diego Water Board considered the volume, duration, frequency, and constituents in a type of discharge, as well as resources required and available for regulating the type of discharge. If waiver conditions are shown to be ineffective in minimizing or eliminating the discharge of pollutants for a type of discharge, the waiver conditions should be revised to improve effectiveness. If the waiver conditions cannot be revised to improve effectiveness, the waiver should be terminated and the San Diego Water Board should adopt and issue conditional waivers for specific discharges, or issue WDRs for specific individual discharges, or issue general WDRs for a type or category of discharge in the Region.

For each waiver that is to remain expired, the San Diego Water Board must determine whether the type of discharge should be subject to general or individual WDRs. In addition, new types of discharge may be identified and issued conditional waivers if the San Diego Water Board determines that waiving WDRs and/or the requirement to file ROWDs for the newly proposed types of discharge is consistent with the Basin Plan and in the public interest.

The following sections of this technical report review the effectiveness of the waivers and waiver conditions, and discuss how the types of discharges to be conditionally waived for the requirement to obtain WDRs and/or the requirement to file ROWDs can be grouped into discharge classifications.

Expired Waivers

Table 1 of this report lists the types of discharge that are eligible for a waiver. Since several of the waivers were adopted in 2007, additional types of discharges have been identified as potential sources of pollutants in the development of Total Maximum Daily Loads (TMDLs) for several water bodies on the Clean Water Act section 303(d) List of Water Quality Limited Segments (303(d) List) for the San Diego Region. However, no data have been collected to confirm that the sources of these pollutants originate from discharges covered under waivers.

The waivers for the discharge types of potential concern identified by the TMDL projects do not include conditions that provide the San Diego Water Board the information or data necessary to identify specific discharges occurring within the Region, the ability to verify compliance with waiver conditions, or the ability to assess the effectiveness of the waiver conditions. Pursuant to the Water Code, the waivers to be renewed need to be reviewed for effectiveness, and the conditions be revised, if necessary, to provide additional requirements to minimize or eliminate discharges of pollutants to better protect water quality in the Region, and collect monitoring data for discharges suspected to have an adverse impact on water quality.

Order No. R9-2014-0041 waives WDRs and/or the requirement to file ROWDs for the following 37 low threat discharges (i.e., specific types of discharges):

Discharges from on-site graywater disposal systems (Waiver No. 1)

1. Discharges from on-site graywater disposal systems;

Discharges of recycled water to land (Waiver No. 2)

2. Discharges of recycled water to land from short-term projects;
3. Discharges of recycle water to land from permanent projects;

Miscellaneous "low threat" discharges to land (Waiver No. 3)

4. Discharges from construction and test pumping of water wells to land;
5. Discharges of air conditioner condensate and non-contact cooling water to land;
6. Swimming pool discharges to land;
7. Discharges from short-term construction dewatering operations to land;
8. Discharges from utility vaults and underground structures to land;
9. Miscellaneous "Low threat" discharges to land and/or groundwater;

Discharges of winery process water to lined evaporation ponds at small wineries (Waiver No. 4)

10. Discharges of winery process water to lined evaporation ponds at small wineries;

Discharges of wastes to land at composting facilities (Waiver No. 5)

11. Discharges of plant crop residues to land;

12. Discharges of waste to land at composting facilities;

Discharges from silvicultural operations (Waiver No. 6)

13. Discharges of storm water runoff from silvicultural operations;

14. Discharges from timber harvesting projects;

15. Discharges from wildfire suppression and fuels management activities;

Discharges from animal operations (Waiver No. 7)

16. Discharges from small animal feeding operations;

17. Discharges from medium animal feeding operations;

18. Discharges of storm water runoff from animal operations;

19. Discharge/application of manure to soil as an amendment or mulch;

20. Discharges from grazing lands;

Discharges from aquatic animal production facilities (Waiver No. 8)

21. Discharges of wastewater from facilities producing less than 9,090 harvest weight kilograms per year of cold water aquatic animal species;

22. Discharges of wastewater from facilities which produce less than 45,454 harvest weight kilograms per year of warm water aquatic animal species;

Discharges of slurries to land (Waiver No. 9)

23. Discharges of drilling muds to land;

24. Discharges of concrete grinding residues to land;

25. Discharges of slurries from sand and gravel mining operations to land;

Discharges of solid wastes to land (Waiver No. 10)

26. Discharge/application of amendments and/or mulches to soil;

27. Discharges/disposal of inert waste to solid waste disposal facilities only accepting inert wastes;

28. Discharges of soils containing wastes to temporary waste piles;

29. Discharge/disposal/reuse of soils characterized as inert from contaminated sites to land;

Aerially discharged wastes overland (Waiver No. 11)

30. Discharges of waste related to fireworks displays over land;
31. Other periodic aerial discharges of wastes over land;

Discharges of emergency/disaster related wastes (Waiver No. 12)

32. Incidental discharges of oil and oily water within a response area during an oil spill response in marine waters;
33. Discharges of disaster related wastes to temporary waste piles and surface impoundments;
34. Discharges of mass mortality wastes to temporary waste piles and emergency landfills;
35. Discharges of dredge or fill material into non-federal waters of the State;
36. Emergency repair and protection activities in non-federal waters of the State; and
37. Other discharges of emergency/disaster related wastes.

Revisions to the waiver conditions for several types of discharge were made as described below to better protect water quality. Appendix A contains Order No. R9-2014-0041 with new conditional waivers and revisions to the renewed waivers for each type of discharge shown in underline/strikeout format.

Changes to Conditional Waivers

Proposed major revision to several of the renewed waivers are identified and briefly discussed below. The complete waivers for these categories of discharge are provided in Appendix A. If not listed below, no significant changes were made to the waivers.

- *Waiver No. 1 – Discharges from On-Site Graywater Disposal Systems (formerly Waiver No. 1 – Discharges from On-Site Disposal Systems)*

The State Water Board adopted the Water Quality Control Policy for Design, Siting, Operation, and Maintenance of Onsite Wastewater Treatment Systems (OWTS Policy) on June 19, 2012. The OWTS Policy includes a conditional waiver of WDRs for OWTS that meet the requirements contained in the Policy. As required by the Policy, the San Diego Water Board intends to amend the Basin Plan and incorporate requirements of the OWTS Policy into the Basin Plan. The new requirements for waiving WDRs and filing ROWDs for OWTS make the following waivers redundant. As a result, the following waivers pertaining to the discharges covered by the OWTS Policy were not renewed:

- Conventional septic tank/subsurface disposal systems for residential units;

- Conventional septic tank/subsurface disposal systems for commercial/industrial establishments;
 - Alternative individual sewerage systems; and
 - Conventional septic tank/subsurface disposal systems for campgrounds.
- *Waiver No. 3 – Miscellaneous “Low Threat” Discharges to Land (formerly Waiver No. 2 – “Low Threat” Discharges to Land)*

The San Diego Water Board revised the waiver for Miscellaneous “Low Threat” Discharges to Land to incorporate discharges from utility vaults and underground structures to land.

- *Former Waiver No. 4 – Discharges from Agricultural and Nursery Operations*

The San Diego Water Board is developing General Waste Discharge Requirements for Discharges of Waste from Commercial Agricultural and Nursery Operations within the San Diego Region²⁷ (Ag Order). The Ag Order will include requirements for routine water quality monitoring to assess potential impacts to surface water bodies, and implements Total Maximum Daily Loads (TMDLs) adopted by the San Diego Water Board for nitrogen and phosphorus concentration in Rainbow Creek,²⁸ and indicator bacteria for twenty beaches and creeks in the San Diego Region.²⁹ The Ag Order will address those discharges previously regulated under Waiver No. 4, and the waivers for the following discharges will not be renewed:

- Discharge of plant crop residues to land;
 - Discharges of storm water runoff.
 - Discharge/application of amendments or mulches to soil.
 - Discharges of agricultural irrigation return water.
 - Discharges of nursery irrigation return water.
- *Former Waiver No. 6 – Discharges of Dredged or Fill Materials Nearby or Within Surface Waters*

The State Water Board adopted Water Quality Order No. 2003-0017-DWQ, Statewide General Waste Discharge Requirements for Dredge and Fill

²⁷ The tentative *General Waste Discharge Requirements for Discharges of Waste from Commercial Agricultural and Nursery Operations within the San Diego Region* may be reviewed by visiting the San Diego Water Board website for the Regulation of Commercial Agriculture and Nurseries.

²⁸ http://www.waterboards.ca.gov/sandiego/water_issues/programs/irrigated_land/irrigated_ag.shtml

²⁸ http://www.waterboards.ca.gov/rwqcb9/water_issues/programs/tmdl/rainbowcreek.shtml

²⁹ http://www.waterboards.ca.gov/rwqcb9/water_issues/programs/tmdl/bacteria.shtml

Discharges that have Received State Water Quality Certification³⁰ (Order No. 2003-0017-DWQ) on November 19, 2003. For dredge and fill projects, Order No. 2003-0017-DWQ serves the same purpose as Waiver No. 6, and requires dischargers to implement the terms and conditions of the Clean Water Act Section 401 Water Quality Certification (401 Certification). In addition, the San Diego Water Board 401 Certifications and dredge and fill WDRs now include standard provisions requiring reasonable access to project sites, copies of all permits and licenses on the project site, and minimize or eliminate the discharge of pollutants to waters of the State.

Finally, all sand and gravel mining operation projects that impact waters of the State are regulated by the issuance of either a 401 Certification or Waste Discharge Requirements, or are enrolled in the Statewide Industrial Storm Water Permit.³¹

For these reasons, the following parts of former waiver No. 6 waivers were not renewed:

- Discharges from sand and gravel mining operations;
- Discharges from dredging projects;
- Discharges from stream channel operations; and
- Other projects proposing to discharge dredge or fill material nearby or within surface waters of the State.

The remaining part of former Waiver No. 6 pertaining to repair and protection activities in non-federal waters of the State, under emergency conditions, has been consolidated with other emergency/disaster related wastes under Waiver No. 12 – Discharge of Emergency/Disaster Related Wastes.

- *Waiver No. 9 – Discharges of Slurries to Land*

The San Diego Water Board revised the waiver for Discharges of Slurries to Land to incorporate a waiver for slurries from sand and gravel mining operations to land. The language in the revised waiver includes specific prohibitions for discharge into surface waters and requires compliance with the applicable requirements from the Statewide Industrial Storm Water General Permit Order No. 2014-0057-DWQ or any subsequently adopted Industrial Storm Water General Permit. The waiver also requires enrolled dischargers to comply with any applicable provisions of the NPDES Permit and Waste Discharge

³⁰ http://www.waterboards.ca.gov/water_issues/programs/cwa401/generalorders_wb.shtml

³¹ http://www.waterboards.ca.gov/water_issues/programs/stormwater/industrial.shtml

Requirements for Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region.³²

- Waiver No. 10 – Discharges/Disposal of Solid Wastes to Land (formerly Waiver No. 8)

The San Diego Water Board revised the waiver for Discharges/Disposal/Reuse of Soils Characterized as Inert from Known Contaminated Sites to Land to allow the reuse of soils containing non-leachable concentrations of contaminants, provided the discharge complies with the general and specific conditions specified in the waiver for Discharges/Disposal of Solid Wastes to Land.

In addition, the waiver pertaining to the discharge of plant crop residues to land has been consolidated with similar discharge types under Waiver No. 5 – Discharges of Waste to Land at Composting Facilities.

- Waiver No. 12 – Discharges of Emergency/Disaster Related (formerly Waiver No. 10)

The San Diego Water Board has incorporated the parts of former Waiver No. 6 for discharges of dredge or fill material into non-federal waters of the State under emergency conditions into Waiver No. 12.

In addition, the Order will incorporate five new waivers for discharges that pose a low threat to the waters of the State and are not currently regulated by the San Diego Water Board;

- Waiver No. 4 – Discharges of Winery Process Water to Lined Evaporation Ponds at Small Wineries;

The San Diego Water Board has developed general and specific waiver conditions for discharges of Winery Process Water to Lined Evaporation Ponds (Winery Pond Waiver) for small wineries that utilize lined evaporation ponds for disposal of process waste water. For the purpose of enrollment in the Winery Pond Waiver, a “small winery” is defined based upon its potential to generate waste streams and includes a winery with a vineyard, wine production facilities, and wine tasting rooms. Wineries that have additional ancillary facilities such as restaurants, special occasion facilities, or commercial lodging facilities are not eligible for enrollment in this waiver. The definition used in the proposed waiver

³² National Pollutant Discharge Elimination System (NPDES) Permit and Waste Discharge Requirements for Discharges from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region (Order No. R9-2013-0001, NPDES No. CAS0109266)

is consistent with the most recent County of San Diego Zoning Ordinance,³³ which defines a small winery operation as “crushing of grapes, berries and other fruits and fermentation, storage and bottling of less than or equal to 120,000 gallons of wine per year. A small winery may also include a tasting room and retail outlet as secondary uses.”

Using the ratio of 2 to 8 gallons of waste water per gallon of wine produced,³⁴ staff estimates the County of San Diego’s production limit could result in 240,000 to 960,000 gallons of waste water per year. Winery process waste water commonly contains variations in pH, elevated concentrations of BOD, sulfate, nitrate, total nitrogen (TKN), phosphorus, total suspended solids (TSS), and total dissolved solids but few, if any, volatile compounds.³⁵ This waste stream lends itself to treatment using properly designed evaporation ponds/surface impoundments, provided adequate best management practices (BMPs) are put in place for the operation of the surface impoundments.

The Winery Pond Waiver contains prohibitions, operational criteria, and restrictions that will provide protection of water quality from discharges of wastewater from winery operations, including:

- Winery process water must:
 - Not be discharged to surface waters;
 - Be captured, treated, and/or disposed of separately from domestic wastewater; and
 - Not contain wastes classified as "hazardous" as defined in Calif. Code Regs. title 22 section 66261.3 et seq., and Water Code section 13173.

These requirements include a prohibition against discharging winery process wastewater to surface waters and place limits on the nature of wastes allowed into the system and therefore the chemical composition of the wastewater. These restrictions ensure that that the resulting wastewater is treatable using an evaporation pond and eligible for coverage by the waiver. These requirements ensure that waste streams which are not amenable to treatment in evaporation ponds (surface impoundments) are not inadvertently included in the waste stream

- Implementation of Operational BMPs including:

³³ County of San Diego Zoning Ordinance section 6910, Wholesale Limited, Boutique and Small Wineries (dated January 2014).

³⁴ California Regional Water Quality Control Board, Central Valley Region - Technical Report for a Resolution Considering Approval of a Waiver of Waste Discharge Requirements for Small Food Processors, Including Wineries, Within the Central Valley Region (dated July 11, 2003).

³⁵ http://www.swrcb.ca.gov/rwqcb5/board_decisions/adopted_orders/san_joaquin/r5-2012-0103.pdf

- Water-conserving devices (e.g., pressure washers, trigger-handled spray nozzles, automatic barrel cleaners, stainless steel tanks, and smooth floors) should be used to minimize process water generation;
- The use of cleaning chemicals should be minimized. Low impact methods (e.g., ozonated process water) should be used where practicable for cleaning; and
- The use of water-softening devices, canister-type water softeners, or similar alternatives should be used to prevent the discharge of salt brine. The number of connections to the water softener should be minimized at facilities using self-regenerating water softeners. Large solids should be separated from winery process water through redundant screening and removal systems (such as screened floor drains, rotary drum screens, and/or settling basins) prior to further treatment and disposal. Lees, bentonite, and diatomaceous earth should be excluded from being discharged to onsite evaporation ponds to the extent practicable.

These requirements and operational BMPs help to control the water volume used in the process, limit the introduction of chemicals and reduce the salt content of the waste stream, and remove large solids from the waste stream being discharged into the evaporation pond treatment system. The restriction in chemical composition of the wastewater, removal of large solids, exclusion of bentonite and diatomaceous earth help to ensure proper operation of the conveyance system and the evaporation pond treatment system.

- Surface impoundment/evaporation pond design/operational criteria are:
 - All winery process water treatment and disposal systems (including onsite evaporation ponds) must be designed to retain the maximum daily flow of wastewater and organic loading generated (generally at the peak of crush season), including flows resulting from precipitation from a 25 year, 24-hour storm event;
 - At least two feet of freeboard must be maintained at all times in onsite evaporation ponds containing winery process water. Staff gauges must be installed to monitor water levels;
 - Collected screenings and other solids removed from liquid wastes that will not and/or cannot be used agronomically must be disposed of at a properly permitted point of disposal, and in accordance with Division 2 of Calif. Code Regs. title 27; and
 - Onsite evaporation ponds used for disposal of winery process water must be lined with either a relatively impermeable membrane, two feet of soil with a permeability of less than 10^{-6} centimeters per

second, or an engineered alternative approved in writing by the San Diego Water Board.

These requirements specify the minimum design and operational features of the evaporation pond (surface impoundment) treatment system to ensure continued protection of surface waters and the waste treatment system continue the long term operation of the system, and containment of the winery process wastewater. The construction of an impermeable barrier and maintenance of two feet of free-board are similar to requirements for surface impoundments found in Calif. Code Regs. title 27.³⁶ These requirements are included ensure the protection of groundwater resources and effective containment of the wastewater in the evaporation ponds.

A proposed discharge of winery process water into evaporation ponds that meets all of the conditions above is protective of water quality and classified as a low threat discharge. As a low threat discharge, a proposed discharge winery process water meeting the criteria above would be eligible for enrollment in the waiver.

- Waiver No. 5 – Discharges of Waste to Land at Composting Facilities

The San Diego Water Board has developed general and specific waiver conditions for discharges of waste to land at composting facilities. Discharges of the following wastes and compost feedstocks used to produce soil amendments or mulches, can be significant sources of pollutants that can affect the quality of waters of the State. These discharges contain pollutants that can potentially leach into groundwater or can be transported in surface and storm water runoff to surface waters. However, discharges of compost feedstocks to compost piles or as amendments or mulches to soil would not pose a threat to the quality of waters of the State if discharged in compliance with certain conditions.

- Agricultural wastes, consisting of pre-consumer plant materials coming directly from lands used in the production of farm, agricultural, horticultural, aquacultures, silvicultural, floricultural, vermicultural, or viticultural products, including orchard and vineyard prunings, and crop residues;
- Green waste, consisting of plant materials, including leaves, clippings, cuttings, trimmings of grass, weeds, shrubbery, bushes, or trees, residential or community garden waste, and untreated wood waste;
- Paper waste, consisting of nonhazardous paper and paper by-products;

³⁶ CCR title 27, section 20375 (freeboard) and 20330 (surface impoundment liner)

- Vegetative food wastes, consisting of food material resulting from the production or processing of food for animal or human consumption, but is no longer intended for such consumption, that is derived solely from plants and is separated from the municipal solid waste stream. Vegetative food material may be processed or cooked but must otherwise remain in its essentially natural state and no salts, preservatives, fats or oils, or other adulterants shall have been added;
- Manures derived from cattle, chickens, and pigs, which may include feces and urine, and any bedding materials, spilled feed, or soil that is mixed with the feces or urine;
- Anaerobic digestate waste, consisting of the solid materials remaining after the anaerobic digestion of any combination of agricultural wastes, green waste, manure, paper waste, or vegetative food wastes; and
- Additives/amendments, specified in the Dischargers application for enrollment in the Compost Facilities Waiver, approved by the San Diego Water Board.

Compost is the stable product resulting from the biological decomposition of organic matter under controlled conditions. Composting is differentiated from the natural decomposition of organic matter because it is a biological treatment process, including treatment by microorganisms, which occurs over a specific range of moisture contents and temperatures. Compost may be used as a soil amendment or mulch.

A soil amendment is a material, such as organic material or sand, mixed into soil to improve its physical properties. When compost is used as a soil amendment, it improves soil structure by lowering bulk densities, increasing permeability and porosity, and introducing microorganisms that produce "cementing agents" (such as gels, gums, slimes, and other polysaccharides) helpful in binding soil particles together into aggregates. When amended with compost, clayey soils are protected against compaction and sandy soils are more able to retain water and nutrients. A soil amendment must be thoroughly mixed into the soil. If it is merely buried, its effectiveness is reduced interfering with water and air movement, and root growth.

Mulch, in contrast, is left on the soil surface. Mulch does not always consist of composted materials, but typically consists of organic materials (e.g., shredded or chipped bark or branches), which eventually decompose and add humic matter to the soil enhancing its fertility. The purpose of mulch is to reduce evaporation and runoff, inhibit weed growth, and/or create an attractive appearance. Mulches also moderate soil temperature, helping to warm soils in the spring and cool them in the summer. Mulches may be incorporated into the soil as amendments after they have decomposed to the point that they no longer serve their purpose.

The starting materials for the composting process are commonly referred to as “feedstocks.” Feedstocks such as yard trimmings, wood chips, vegetable scraps, paper products, animal carcasses, and manures have all been composted successfully. Mixtures of organic materials may be more or less heterogeneous, but are rendered more physically homogenous through the composting process. Particles are made smaller and the total volume of the original materials is reduced (usually by 30 to 50 percent). Volume reduction is one of the benefits of composting.

Composting activities and operations are subject to regulation by the Department of Resources Recycling and Recovery (CalRecycle).³⁷ There are CalRecycle regulations specific to agricultural material composting operations,³⁸ green material composting operations and facilities,³⁹ biosolid composting operations at publicly owned treatment works (POTWs),⁴⁰ research composting operations,⁴¹ and chipping and grinding operations and facilities.⁴²

According to the CalRecycle composting operating standards, composting operations must “*ensure that leachate is controlled to prevent contact with the public.*”⁴³ However, the CalRecycle requirements do not contain operating standards specific to the protection of water quality. Additionally, there are several composting activities that are excluded from CalRecycle composting requirements (including mushroom farming, vermicomposting, agricultural materials from farms, handling of green material, feedstocks, additives, amendments, and chip-ground material).⁴⁴ The discharge of wastes to a composting operation can potentially have a direct or indirect impact on the quality of waters of the State if not properly managed.

Many of the excluded activities listed above include agricultural and green materials, which include manure and green wastes. Manure and green wastes can be significant sources of pollutants (e.g., pathogens, nutrients, and sediment) that can adversely affect the quality of waters of the State if not properly managed. Areas where composting activities are performed must be properly protected from precipitation and runoff, which could transport pollutants to surface waters and/or groundwater.

³⁷ Calif. Code Regs title 14 sections 17850 through 17870

³⁸ Calif. Code Regs title 14 sections 17856

³⁹ Calif. Code Regs title 14 sections 17857.1

⁴⁰ Calif. Code Regs title 14 sections 17859.1

⁴¹ Calif. Code Regs title 14 sections 17862

⁴² Calif. Code Regs title 14 sections 17862.1

⁴³ Calif. Code Regs title 14 sections 17867(a)(12)

⁴⁴ Calif. Code Regs title 14 sections 17855(a)(1) through (9)

Compost and/or other soil amendments and mulches must be properly applied to soil in the proper amounts to prevent transporting the amendments or mulches to surface waters in surface runoff. An analysis of the nutrient and organic matter content of the soil will determine the amount of soil amendments or mulches that should be applied at agronomic rates. Properly applied soil amendments or mulches will help to reduce wind and water erosion of the soil, to retain moisture in the soil, and to decrease the impact of precipitation by slowing the runoff of water.

The number of land parcels that could be discharging compost feedstocks to land and/or applying amendments and/or mulches to soil is not known. There are many small animal feeding operations (AFOs) (e.g., residential land owners or ranches with one or more horses) or grazing facilities that may be composting manure at their facilities, or disposing of fresh manure directly on land as a fertilizer, amendment, and/or mulch. Some confined animal feeding operations (CAFOs), which are regulated by WDRs, give away composted manure for free. Many agricultural land owners may compost manure and/or green wastes on site and use the compost as a soil amendment or mulch for their crops and/or pastures. Residential land owners may also use manure compost as a soil amendment or mulch for their landscaping and gardens.

So, the number of land parcels that could be composting manure, green wastes, or other compost feedstocks, and/or applying amendments and/or mulch to soil is could be in the hundreds to thousands. Current San Diego Water Board resources would not be sufficient to issue WDRs to all these potential facilities in the Region. However, runoff and leachate from composting facilities, the direct land application of compost feedstocks as amendments, and/or mulches to soils from several parcels can collectively be a significant source of pollutants to groundwater and surface water in the Region.

When operations/facilities properly manage their composting activities and/or properly apply amendments and/or mulches to soil, the potential impacts on water quality can be significantly reduced. However, enrolled compost facilities that do not comply with waiver conditions by implementing MMs/BMPs and allow the degradation of water quality should be required to file a ROWD and be regulated with individual or general WDRs. Enforcement actions could also be taken against facilities that fail to comply with waiver conditions.

In addition to incorporating the waiver for discharges of wastes at composting facilities, the San Diego Water Board has also incorporated the waiver pertaining to the discharge of plant crop residues to land, previously located in Waiver No. 10 – Discharges of Solid Wastes to Land (formerly Waiver No. 8).

- Waiver No. 8 - Discharges from Aquatic Animal Production Facilities⁴⁵

The San Diego Water Board has developed general and specific waiver conditions for the following types of discharges to waters of the United States and /or State from aquatic animal production facilities which are at production levels less than the Confined Aquatic Animal Production (CAAP) facility production thresholds⁴⁶ identified as:

- Discharges of wastewater from facilities which produce less than 9,090 harvest weight kilograms (approximately 20,000 pounds) per year of cold water aquatic animal species, if the feed is less than 2,272 kilograms (approximately 5,000 pounds) of food during the calendar month of maximum feeding; and
- Discharges of wastewater from facilities which produce less than 45,454 harvest weight kilograms (approximately 100,000 pounds) per year of warm water aquatic animal species.

Wastewater discharges, primarily to waters of the State and/or United States, from concentrated aquatic animal production facilities contribute pollutants such as:

- Suspended solids, which at high concentrations, can degrade receiving water aquatic ecosystems by increasing turbidity and reducing the depth to which sunlight can penetrate, thus reducing photosynthetic activity. Suspended particles can damage fish gills, increasing the risk of infection and disease;
- Organic matter, primarily consisting of aquatic animal feces and uneaten feed, which can also adversely affect receiving water aquatic ecosystems. Bacteria in the receiving water will break down organic matter and in the process may consume the available dissolved oxygen causing anaerobic conditions in the receiving waters biochemical oxygen demand (BOD);
- Metals, originating from feed additives or from the deterioration of production equipment, may also be present in wastewater discharges. Examples of metals added as feed supplements include copper, zinc, manganese and iron. Aquatic animal production facility operators may also add copper sulfate to the circulating water flow to control algae or for parasite treatment; and

⁴⁵ For the purposes of the Aquatic Animal Facility Waiver, an aquatic animal production facility means a hatchery, fish farm, aquaculture or other facility that contains, grows, or holds aquatic animals in either of two categories: cold water species or warm water species.

⁴⁶ Title 40 Code of Federal Regulations (CFR) Part 122.24 and Appendix C to Part 122.

- Nutrients, which are discharged mainly in the form of nitrate, ammonia and organic nitrogen. Ammonia causes two main problems in water. First, it is toxic to aquatic life. Second, it is easily converted to nitrate which may increase plant and algae growth and contribute to oxygen depletion in receiving waters.

Aquatic Animal Production Facilities are conditionally exempt from the federal National Pollutant Discharge Elimination System (NPDES) permit program regulations if they do not meet the production threshold criteria in Appendix C of 40 CFR 122. Aquatic animal production facilities which meet the production threshold criteria in Appendix C are designated as Confined Aquatic Animal Production (CAAP) facilities and regulated as point source discharges subject to the NPDES permit program. On June 30, 2004, USEPA promulgated regulations under the Clean Water Act at 40 CFR 451 establishing Effluent Limitations Guidelines (ELGs) and New Source Performance Standards for the CAAP Point Source Category. The regulations contain requirements for wastewater discharges that new and existing CAAP facilities must meet for discharging above specified aquatic animal production and feeding thresholds and discharging directly to waters of the United States. The regulations provide that if an aquatic animal production facility does not meet (i.e. is less than) the production thresholds, the San Diego Water Board has the discretion to designate the facility as a CAAP and require the facility operator to apply for and obtain an NPDES permit.

Wastewater discharges from aquatic animal facilities that do not meet federal production threshold criteria in Appendix C of 40 CFR 122 may alternatively be regulated by WDRs issued under authority of Water Code sections 13263 and 13264 or a conditional waiver of WDRs under the authority of Water Code section 13269. Wastewater discharges from aquatic animal production facilities that are properly managed and maintained to control and reduce pollutant discharges are not expected to pose a threat to the quality of waters of the State and/or the United States. Therefore, effective aquatic animal facility waiver conditions must require implementation of proper management, maintenance and operation procedures, record keeping, and monitoring to control and reduce discharges of pollutants from aquatic animal production facilities to waters of the State and/or the United States. This waiver includes annual influent and effluent monitoring to track flow volumes and pollutant levels. The costs associated with providing the monitoring information required under this waiver are reasonable and necessary to verify the adequacy and effectiveness of the waiver conditions.

In addition, this waiver requires implementation of feed management practices to control suspended solids levels in the discharge which in turn will also control the levels of BOD, nutrients, and some metals (such as zinc) in the discharge. Uneaten feed is the major source of suspended solids, nitrogen, and phosphorus

in flow-through systems. For recirculating systems, feed management is one factor among others in the control of pollutants. Minimizing the waste feed will minimize the waste that must be treated in a recirculating system and ultimately the amount of waste released to the receiving water.

Discharges from aquatic animal production facilities that comply with the waiver conditions in Waiver No. 8 are not expected to pose a threat to the quality of waters of the State and/or the United States.

Classification of Waste Discharge Types of Proposed Conditional Waivers

Order No. R9-2014-0041 includes 37 (32 revised,⁴⁷ and 5 new) specific types of discharge eligible for a waiver. Several of the discharge types are similar and/or related in terms of discharge setting, discharge source, and/or proposed waiver conditions.

Instead of developing waivers for each individual type of discharge, an integrated approach can simplify the proposed waivers. Types of discharges that are similar in nature or originate from a common setting or operation could be grouped together into a “discharge classification.” Therefore, Order No. R9-2014-0041 groups the types of discharges eligible for waivers into discharge classifications. General Conditions were developed that are applicable to a discharger or discharge operation, or all discharge types within a discharge classification. Specific Conditions were developed for individual types of discharge, if additional or discharge-specific conditions are necessary.

For example, several types of discharge have been classified as discharges from animal operations. Discharges from small animal feeding operations (Discharge Type No. 16), Discharges from medium animal feeding operations (Discharge Type No. 17), Discharges of storm water runoff from animal operations (Discharge Type No. 18), Discharges/application of manure to soil as an amendment or mulch (Discharge Type No. 19), and Discharges from grazing lands (Discharge Type No. 20) can all occur on the same site. Many of the proposed waiver conditions are similar, and many, if not all, of these types of discharge are found associated with animal operations.

Another example is the several types of discharge that have been classified as discharges from silvicultural operations. Discharges of storm water runoff (Discharge Type No. 13), Discharges from timber harvesting projects (Discharge Type No. 14), and Discharges from wildfire suppression and fuels management activities (Discharge Type No. 15) can all occur on the same site. Many of the proposed waiver conditions are

⁴⁷ Previously adopted by the San Diego Water Board as an amendment to the Basin Plan in Resolution No. R9-2007-0104, and expired on February 3, 2014.

similar, and many, if not all, of these types of discharge are found on silvicultural operations.

The table below lists the proposed discharge classifications, and groups the types of discharge that were discussed in the previous sections according to those classifications.

Table 1. Proposed Conditional Waivers and Discharge Classifications

Proposed Waiver No.	Proposed Discharge Classification	Types of Discharge Included in Conditional Waiver Discharge Classification
1	Discharges from on-site graywater disposal systems	Discharges from on-site graywater disposal systems
2	Discharges of recycled water to land	Discharges to land from short-term recycled water projects (without permanent recycled water delivery and/or distribution systems, not to exceed 365 days); and Discharges to land from permanent recycled water projects (with permanent recycled water delivery and/or distribution systems, limited to the period prior to the discharge being authorized and regulated under WDRs, WRRs, and/or MRP, not to exceed 365 days)
3	Miscellaneous "low threat" discharges to land	Discharges from construction and test pumping of water wells to land; Discharges of air conditioner condensate and non-contact cooling water to land; Swimming pool discharges to land; Discharges from short-term construction dewatering operations to land; Discharges to land from utility vaults and underground structures; and "Low Threat" discharges to land and/or groundwater including the following: Groundwater pumped from drinking water wells; Groundwater from foundation drains, crawls space pumps, and footing drains; Discharges from flushing water lines; Discharges from washing vehicles, pavement, buildings, etc.; Infiltration from residential/commercial/industrial/recreational facility landscape and lawn irrigation using groundwater or municipal supply water; and Infiltration from structural infiltration based BMPs
4	Discharges of winery process water to lined evaporation ponds at small wineries	Discharges of winery process water to lined evaporation ponds at small wineries
5	Discharges of wastes to land at composting facilities	Discharges of plant crop residues to land; and Discharges of waste to land at composting facilities

Table 1. Proposed Conditional Waivers and Discharge Classifications

Proposed Waiver No.	Proposed Discharge Classification	Types of Discharge Included in Conditional Waiver Discharge Classification
6	Discharges from silvicultural operations	Discharges of storm water runoff; Discharges from timber harvesting projects; and Discharges from wildfire suppression and fuels management activities

Table 1 (continued). Proposed Conditional Waivers and Discharge Classifications

Proposed Waiver No.	Proposed Discharge Classification	Types of Discharge Included in Conditional Waiver Discharge Classification
7	Discharges from animal operations	Discharges from small animal feeding operations (less than 300 animal units); Discharges from medium animal feeding operations (300-999 animal units, where 1 animal unit is equivalent to 1 cow or 1,000 animal pounds); Discharges of storm water runoff; Discharge/application of manure to soil as an amendment or mulch; and Discharges from grazing lands
8	Discharges from aquatic animal production facilities	Discharges from aquatic animal production facilities
9	Discharges of slurries to land	Discharges of drilling muds to land; Discharges of concrete grinding residues to land; and Discharges of slurries from sand and gravel mining operations to land
10	Discharges of solid wastes to land	Discharge/application of amendments and/or mulches to soil; Discharges/disposal of inert wastes to solids waste disposal facilities only accepting inert wastes; Discharges of soils containing wastes to temporary waste pile; and Discharge/disposal/reuse of soils characterized as inert from contaminated sites to land
11	Aerially discharged wastes overland	Discharges of waste related to fireworks displays over land Other periodic aerial discharges of wastes over land
12	Discharges of emergency/disaster related wastes	Incidental discharges of oil and oily water within a response area during an oil spill response in marine waters; Discharges of disaster related wastes to temporary waste piles and surface impoundments; Discharges of mass mortality wastes temporary waste piles and emergency landfills; Discharges of dredge or fill material into non-federal waters of the State, under emergency conditions; Emergency repair and protection activities in non-federal waters of the State; and Other discharges of emergency/disaster related wastes

Based on these conditional waiver discharge classifications, General Conditions and Specific Conditions, if applicable, were developed. The proposed conditional waivers and waiver conditions are discussed in the following section.

Enrollment Requirements for Conditional Waivers

The potential threat to water quality that a type of discharge may pose can be determined by whether or not there is an enrollment requirement included in the waiver conditions. For the types of discharges that are not expected to pose a threat to water quality, minimum requirements for enrollment were developed so a discharger can implement measures that will allow the discharge to be conditionally waived without filing a notice of intent to enroll. Waivers that may pose a potential threat to water quality, require a notice of intent (NOI) to be filed. In addition, those waivers specify minimum requirements that must be implemented to minimize or eliminate the discharge, or potential discharge of pollutants to waters of the State in the San Diego Region.

In accordance with Water Code section 13269(a)(4), Dischargers, as a condition of a waiver, may be required to pay an annual fee as determined by the San Diego Water Board. Pursuant to section 13260 et seq. of the Water Code, annual fee must be assessed in accordance with the current fee schedule promulgated by the State Water Board in Calif. Code Regs. title 23, section 2200. The following waivers are required to pay an annual fee:

- Discharges of winery process water to lined evaporation ponds at small wineries (Waiver No. 4);
- Discharges of wastes to land at composting facilities (Waiver No. 5);
- Discharges from animal operations (Waiver No. 7);
- Discharges from aquatic animal production facilities; (Waiver No. 8); and
- Waiver No. 10 – Discharges/Disposal of Solid Wastes to Land (Waiver No. 10).

The annual fee for discharges enrolled in Waiver Nos. 4, 5, 8, and 10 is based on the threat to water quality and complexity of the discharge in accordance with Calif. Code Regs. title 23, section 2200(a). Discharges enrolled in these waivers will be assigned a threat to water quality and complexity rating of 3-C and will be assessed the corresponding fee for Discharges to Land or Surface Waters sites, plus any applicable surcharges. Annual fees are subject to change by regulations adopted by the State Water Resources Control Board.

The annual fee for discharges enrolled in Waiver No. 7 is based on the number of animals onsite in accordance with Calif. Code Regs. title 23, section 2200(c), plus any applicable surcharges. Annual fees are subject to change by regulations adopted by the State Water Resources Control Board.

Environmental Review

An Initial Study/Checklist⁴⁸ and negative declaration have been prepared by the San Diego Water Board to assess potential environmental impacts associated with the waivers, and to evaluate the environmental impacts of the reasonably foreseeable methods of compliance with the waivers. The project as described in the negative declaration entails the adoption of Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region listed in Table 1 of this Technical Report.

Order No. R9-2014-0041 requires the implementation of effective management measures (MMs), and structural and non-structural best management practices (BMPs) to avoid potential impacts associated with storm water run on and runoff, wastes, and wastewaters discharged from facilities or operations located with the San Diego Region.

The San Diego Water Board is prohibited from specifying the manner of compliance with its orders, and accordingly the actual environmental impacts of the MMs and BMPs will necessarily depend upon the compliance strategy selected by the individual seeking enrollment in a waiver.

In preparing the environmental documents for this project, the San Diego Water Board has considered the pertinent requirements of State law. The San Diego Water Board is the lead agency for this project and has complied with the requirements specified in the California Environmental Quality Act (CEQA)⁴⁹ by adopting the negative declaration for this project prior to issuing Order No. R9-2014-0041.

Public Participation

Public participation is an important component of developing the waivers. The San Diego Water Board notified interested parties and persons of its intent to adopt the waivers and has provided them with an opportunity to submit their written comments and recommendations. Detailed responses to relevant comments will be incorporated by reference into a Response to Comments document in this Technical Report as Appendix C, prior to the adoption hearing. In addition, the following table identifies the stakeholder events associated with the adoption of the Order:

Table 2: Public Stakeholder Events

Date	Event
April 1, 2014	Notice of Availability of Tentative Order No. R9-2014-0041, and

⁴⁸ Tentative Resolution No. R9-2014-0042

http://www.waterboards.ca.gov/sandiego/water_issues/programs/waivers/waivers_ceqa.shtml

⁴⁹ Public Resources Code (Pub. Resources Code) section 21000 et seq.

	Tentative Resolution No. R9-2014-0042
April 3, 2014	Notice of Completion and CEQA Initial Study
April 3, 2014	Notice of Availability of Tentative Order No. R9-2014-0041, and Tentative Resolution No. R9-2014-0042, published in the Press-Enterprise (Riverside County) Newspaper
April 4, 2014	Notice of Availability of Tentative Order No. R9-2014-0041, and Tentative Resolution No. R9-2014-0042 published in the Orange County Register Newspaper

Table 2: Public Stakeholder Events (continued)

Date	Event
April 5, 2014	Notice of Availability of Tentative Order No. R9-2014-0041, and Tentative Resolution No. R9-2014-0042 published in the San Diego Union-Tribune (San Diego County) Newspaper
April 15, 2014	Notice of Public Workshop
April 17, 2014	Notice of Public Stakeholder Meeting
April 22, 2014	Public Stakeholder Meeting
May 14, 2014	Public Workshop
May 19, 2014	Close of the Written Comment Period
June 26, 2014	Public Adoption Hearing

The San Diego Water Board will hold a public hearing on Order No. R9-2014-0041 during its regular Board meeting on the following date and time and at the following location:

June 26, 2014, 9:00 A.M. to Noon
San Diego Water Board, Board Meeting Room
2375 Northside Drive, Suite 100; San Diego, California 92108

Interested parties and persons are invited to attend. At the public hearing, the San Diego Water Board will hear testimony, if any, pertinent to the conditional waivers. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Please be aware that dates and venues may change. Our Web address is http://www.waterboards.ca.gov/sandiego/board_info/agendas/ where you can access the current agenda for changes in dates and locations.

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Appendix A

Proposed Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region

Tentative Order No. R9-2014-0041

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN DIEGO REGION**

TENTATIVE ORDER No. R9-2014-0041

**CONDITIONAL WAIVERS OF WASTE DISCHARGE REQUIREMENTS FOR
LOW THREAT DISCHARGES IN THE SAN DIEGO REGION**

The Discharger, as described in the following table is subject to the waiver of waste discharge requirements as set forth in this Order:

Table A. Discharger Information

Discharger	Any person responsible for the discharge of low threat discharges which in accordance with the general and specific conditions specified in each of the waivers are unlikely to affect the quality of the waters of the State.
Dischargers regulated under this Order and the waivers contained within, must be subject to application and annual fees assessed relative to their assigned threat and complexity ranking or other discharge specific conditions identified in California Code of Regulations, Title 23, section 2200.	

Discharges of wastes by persons from their locations in the San Diego Region are subject to the requirements set forth in this Order. Administrative information regarding this Order is contained in Table B below.

Table B: Administrative Information

This Order was adopted by the California Regional Water Quality Control Board, San Diego Region on:	2014
This Order shall become effective on the date of adoption.	

I, David W. Gibson, Executive Officer, do hereby certify that this Order with all appendices is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, San Diego Region, on June 26, 2014.

TENTATIVE

David W. Gibson
Executive Officer

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• <i>Emergency Repair and Protection Activities in Non-Federal Waters of the State.</i>	
• <i>Other Discharges of Emergency/Disaster Related Wastes</i>	

CONDITIONAL WAIVERS OF WASTE DISCHARGE REQUIREMENTS FOR
LOW THREAT DISCHARGES IN THE SAN DIEGO REGION

TENTATIVE ORDER NO. R9-2014-0041

PART I GENERAL FINDINGS

The California Regional Water Quality Control Board, San Diego Region (hereinafter **San Diego Water Board**), finds that:

- A. LEGAL AUTHORITY TO ISSUE WAIVERS.** Water Code section 13260(a) and (c) require persons proposing to discharge waste,¹ or proposing to make a material change in the character, location, or volume of a discharge to file a report of waste discharge (ROWD) with the appropriate California Regional Water Quality Control Board (Regional Water Board). Water Code section 13264 prohibits persons from initiating any new discharge of waste or making any material changes in any discharge prior to the filing of a ROWD and being issued waste discharge requirements (WDRs) by the appropriate Regional Water Board.

Under authority of Water Code 13263(d), the San Diego Water Board may prescribe WDRs although no ROWD has been filed.

Pursuant to Water Code section 13269(a)(1), the San Diego Water Board may waive the provisions of sections 13260(a) and (c), or 13264(a) for a specific discharge or type of discharge, if it determines the waiver is consistent with the *Water Quality Control Plan for the San Diego Basin* (Basin Plan) and is in the interest of the public. Water Code section 13296(a)(2) stipulates a waiver may not exceed five years in duration, but may be renewed by the San Diego Water Board. Waivers must be conditional and may be terminated at any time by, the State Water Resources Control Board (State Water Board), or the San Diego Water Board.

In accordance with the Basin Plan, Chapter 4, a waiver of WDRs would not be against the public interest if either of the following circumstances apply to the discharges in that category:

1. *The type of discharge does not adversely affect the quality² or the beneficial uses³ of the waters of the State.⁴*
2. *The type of discharge is not readily amenable to regulation through the adoption of WDRs but warrants San Diego Water Board oversight to ensure compliance with mandated conditions.*

Water Code section 13269 does not authorize the San Diego Water Board to issue waivers of WDRs for waste discharges subject to federal regulations⁵ implementing

¹ The term "waste" is as defined in Water Code section 13050(d).

² The term "quality of the water" is as defined in Water Code section 13050(g).

³ The term "beneficial uses" is as defined in Water Code section 13050(f).

⁴ The term "waters of the State" is as defined in Water Code section 13050(e).

⁵ Water Code section 13370 et seq.

the federal Clean Water Act and the federal National Pollutant Discharge Elimination System (NPDES) regulations.

B. PURPOSE. The purpose of this Order is to:

1. revise and renew several waivers adopted by the San Diego Water Board as an amendment to the Basin Plan in Resolution No. R9-2007-0104, which expired on February 3, 2014;
2. incorporate a waiver for discharges from aquatic animal production facilities;
3. issue new waivers for specific types of discharges within the San Diego Region, which pose a low threat to the waters of the State, and are not currently regulated by the San Diego Water Board;
4. reorganize the waivers by grouping the specific types of discharge into discharge classifications;
5. provide general waiver conditions applicable to a discharge or discharge operations for all specific types of discharge within a discharge classification; and
6. provide specific waiver conditions for each specific type of discharge within a discharge classification, if applicable.

C. DISCHARGER. As the term applies in this Order, a “Discharger” is any person or persons that discharge, have the potential to discharge, or propose to discharge waste that could directly or indirectly affect the quality and/or beneficial uses of the waters of the State.

D. DISCHARGE LOCATION. All discharges subject to this Order are located within the boundaries of the San Diego Region.

E. WASTE DISCHARGES SUBJECT TO THIS ORDER. This Order requires the filing of a ROWD for the following types of waste discharges. For the purposes of this Order, a completed Notice of Intent (NOI) may serve as the Dischargers’ ROWD. As documented in the Technical Report, *Information Sheet for Tentative Order No. R9-2014-0041*, waivers for these specific types of discharges are in the public interest.

1. Discharges from on-site graywater disposal systems;
2. Discharges of recycled water to land from short-term projects;
3. Discharges of recycle water to land from permanent projects;
4. Discharges from construction and test pumping of water wells to land;
5. Discharges of air conditioner condensate and non-contact cooling water to land;
6. Swimming pool discharges to land;
7. Discharges from short-term construction dewatering operations to land;
8. Discharges from utility vaults and underground structures to land;

9. Miscellaneous "Low threat" discharges to land and/or groundwater;
10. Discharges of winery process water to lined evaporation ponds at small wineries;
11. Discharges of plant crop residues to land;
12. Discharges of waste to land at composting facilities;
13. Discharges of storm water runoff from silvicultural operations;
14. Discharges from timber harvesting projects;
15. Discharges from wildfire suppression and fuels management activities;
16. Discharges from small animal feeding operations;
17. Discharges from medium animal feeding operations;
18. Discharges of storm water runoff from animal operations;
19. Discharge/application of manure to soil as an amendment or mulch;
20. Discharges from grazing lands;
21. Discharges of wastewater from facilities producing less than 9,090 harvest weight kilograms per year of cold water aquatic species;
22. Discharges of wastewater from facilities producing less than 45,454 harvest weight kilograms per year of warm water aquatic species;
23. Discharges of drilling muds to land;
24. Discharges of concrete grinding residues to land;
25. Discharges of slurries from sand and gravel mining operations to land;
26. Discharge/application of amendments and/or mulches to soil;
27. Discharges/disposal of inert waste to solid waste disposal facilities only accepting inert wastes;
28. Discharges of soils containing wastes to temporary waste piles;
29. Discharges/Disposal/Reuse of soils characterized as inert from contaminated sites to land;
30. Discharges of waste related to fireworks displays over land;
31. Other periodic aerial discharges of wastes over land;
32. Incidental discharges of oil and oily water within a response area during an oil spill response in marine waters;
33. Discharges of disaster related wastes to temporary waste piles and surface impoundments;
34. Discharges of mass mortality wastes to temporary waste piles and emergency landfills;

35. Discharges of dredge or fill material into non-federal waters of the State;
36. Emergency repair and protection activities in non-federal waters of the State; and
37. Other discharges of emergency/disaster related wastes.

Each of the discharge types listed above may originate from a single Discharger, have similar discharge sources and/or environmental settings, and have similar waiver conditions. Therefore, these types of discharges are grouped together into 12 discharge classifications. Discharges which comply with the waiver conditions in this Order are not expected to pose a threat to the quality of waters of the State.

F. THREAT TO WATER QUALITY. Discharges from the proceeding categories can and/or do contain wastes, as defined in Water Code section 13050, that could affect the beneficial uses and quality of the waters of the State. If not properly managed, these discharges can percolate to groundwater or runoff to surface waters, adversely affecting both surface water and groundwater. Such wastes that enter or threaten to enter into waters of the State include, but may not be limited to:

1. earthen materials (i.e., soil, silt, sand, clay, and rocks);
2. inorganic materials (i.e., metals, salts, etc.);
3. organic materials (i.e., organic pesticides, hydrocarbons, etc.)

Discharges which comply with the waiver conditions in this Order are not expected to pose a threat to the quality of waters of the State.

G. ANTIDegradation POLICY. This Order is consistent with the provisions of Resolution No. 68-16 "*Statement of Policy with Respect to Maintaining High Quality Waters in California*" (Antidegradation Policy). Likewise, this Order is consistent with the federal Antidegradation Policy.⁶ The San Diego Water Board, in regulating the discharge of waste, must have sufficient ground to adopt findings which demonstrate that any water quality degradation resulting from this Order will:

1. be consistent with the maximum benefit to the people of the State;
2. not unreasonably affect existing and potential beneficial uses of such water; and
3. not result in water quality less than that described in the Basin Plan.

Dischargers, who enroll in these waivers are required to manage their wastes in a manner that protects beneficial uses, and prevent nuisance⁷ by implementing management measures (MMs) and best management practices (BMPs).

H. MONITORING. Water Code section 13269(a)(2) requires waivers be conditioned upon the performance of individual, group, or watershed-based monitoring unless the San Diego Water Board determines the discharges do not pose a significant

⁶ Code of Federal Regulations Title 40, section 131.12.

⁷ The term "nuisance" is as defined in Water Code section 13050(m).

threat to water quality. Monitoring requirements in this Order must be designed to support the development and implementation of the waiver program including, but not limited to, verifying the adequacy and effectiveness of the waiver's conditions. In establishing requirements, the San Diego Water Board may consider the volume, duration, frequency, and constituents of the discharge, the extent and type of existing monitoring activities including, but not limited to, existing watershed-based compliance and effectiveness monitoring efforts, the size of the project area; and other relevant factors.

The only waiver conditioned upon performance of monitoring is Waiver No. 8. The other waivers are not because the waste characteristics, volume, and/or duration/frequency of the specific types of waste discharges covered by the waivers do not pose a significant threat to water quality.

The San Diego Water Board adopted *A Framework for Monitoring and Assessment in the San Diego Region*, dated November 2012, to facilitate the transition from discharge-oriented monitoring and assessment to water body-oriented monitoring and assessment in the Region. The monitoring requirements of Waiver No. 8 are consistent with the Framework.

All monitoring and reporting requirements specified in Waiver No. 8 are issued pursuant to Water Code sections 13267 and 13269; and are necessary to evaluate:

1. compliance with the terms and conditions of the Waiver No. 8;
2. effectiveness of any measures or actions taken in accordance with Waiver No. 8 and/or the San Diego Basin Plan; and
3. whether revisions of Waiver No. 8, additional regulatory programs, or enforcement actions are warranted.

Failure to submit a report in accordance with schedules established by the waivers, Monitoring and Reporting Requirements approved by the San Diego Water Board Executive Officer, or failure to submit a report of sufficient technical quality to be acceptable to the Executive Officer, or failure to comply with the conditions of the waivers, may subject a Discharger to enforcement action pursuant to Water Code section 13268 and/or 13350 and/or the requirements to submit a ROWD.

The burden, including cost, of these reports must bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.

In accordance with Water Code sections 13267(b)(1) and 13269(a)(2), the San Diego Water Board has considered the costs of implementing the monitoring requirements specified in Waiver No. 8, and finds they will not result in any additional economic burden for dischargers.

- I. WATER QUALITY STANDARDS.** The Basin Plan and relevant statewide water quality control plans (collectively Plans) establish water quality standards for the San Diego Region. These water quality standards consist of designated beneficial uses, WQOs, and the antidegradation policy. These Plans also contain

implementation plans and policies for interpreting and achieving water quality standards.

Table 2 below identifies the beneficial uses designated in the Basin Plan for groundwater and surface water in the San Diego Region.

Table 2: Beneficial Uses for Groundwater and Surface Waters

Beneficial Uses	Abbreviations
Agricultural Supply	AGR
Cold Freshwater Habitat	COLD
Commercial and Sport Fishing	COMM
Estuarine Habitat	EST
Freshwater Replenishment	FRSH
Industrial Process Supply	PROC
Industrial Service Supply	IND
Inland Saline Water Habitat	SAL
Marine Habitat	MAR
Municipal and Domestic Supply	MUN
Noncontact Recreation	REC2
Preservation of Rare and Endangered Species	RARE
Warm Freshwater Habitat	WARM
Water Contact Recreation	REC1
Wildlife Habitat	WILD

The requirements of this Order implement the Basin Plan by ensuring discharge types maintained and monitored to prevent releases of wastes or waste constituents to waters of the State in a manner which could impair these beneficial uses.

- J. ENFORCEMENT ACTIONS.** Any person in violation of any waiver condition, prohibition issued or reissued, or amended by the San Diego Water Board, must be liable civilly under Water Code sections 13323 and 13350(d) and (e).
- K. CALIFORNIA ENVIRONMENTAL QUALITY ACT.**⁸ In accordance with California Code of Regulations Title (Calif. Code Regs. title) 14, section 15000 et seq., the San Diego Water Board is the lead agency for this project and has adopted a negative declaration for the project.
- L. ANNUAL FEES.** Dischargers may be required to pay an annual fee (i.e., waste discharge permit fee) established by the State Water Board in accordance with Water Code sections 13260(d)(1) and 13269(a)(4). Pursuant to Water Code section 13269(a)(4), the annual fee must be assessed in accordance with the current fee schedule promulgated in Calif. Code Regs. title 23, section 2200. The following waivers required to pay an annual.

⁸ Codified in PRC section 21000 et seq., and promulgated in Calif. Code of Regs. title 14, Chapter 3, Division 6.

- Discharges of Winery Process Water to Lined Evaporation Ponds at Small Wineries (Waiver No. 4);
- Discharges of Waste to Land at Composting Facilities (Waiver No. 5);
- Discharges from Animal Operations (Waiver No. 7);
- Discharges from Aquatic Animal Production Facilities (Waiver No. 8); and
- Discharges/Disposal of Solid Wastes to Land (Waiver No. 10).

The annual fee for discharges enrolled in Waiver Nos. 4, 5, and 10 is based on the threat to water quality and complexity of the discharge in accordance with Calif. Code Regs. title 23, section 2200(a). Discharges enrolled in these waivers will be assigned a threat to water quality and complexity rating of 3-C and will be assessed the corresponding fee for Discharges to Land sites, plus any applicable surcharges. Annual fees are subject to change by regulation.

The annual fee for discharges enrolled in Waiver No. 7 is based on the number of animals onsite in accordance with Calif. Code Regs. title 23, section 2200(c), plus any applicable surcharges. Annual fees are subject to change by regulations.

- M. PUBLIC PARTICIPATION.** All of the findings contained within this Order, supplemental information and details in the attached Technical Report, and incorporated references were considered in establishing the following conditions, requirements, provisions, and specifications.

All known Dischargers and other interested parties and persons were notified of the intent to adopt this Order, and were provided with an opportunity for a public hearing and an opportunity to submit written comments.

In a public meeting, all comments pertaining to this Order were heard and considered.

- N. STRATEGIC PLAN.** The issuance of this Order and the requirements herein are consistent with the goal to provide water resources protection, enhancement and restoration while balancing economic and environmental impacts as stated in the Strategic Plan of the State Water Board and the San Diego Water Board.
- O. APPLICABILITY.** Order No. R9-2014-0041 supersedes the waivers adopted as a Basin Plan amendment in Resolution No. R9-2007-0104 except for enforcement purposes regarding violations of Resolution No. R9-2007-0104. All Dischargers previously regulated by waivers in Resolution No. R9-2007-0104 and renewed in this Order are automatically enrolled under Order No. R9-2014-0041.

PART II. CONDITIONAL WAIVERS OF WASTE DISCHARGE REQUIREMENTS

Waiver No. 1 – Discharges from On-site Graywater Disposal Systems

A. Specific Findings Regarding Discharges from On-site Graywater Disposal Systems

1. This conditional waiver for discharges from On-site Graywater Disposal Systems (On-site Graywater Disposal Waiver) is for discharges of effluent from on-site graywater disposal systems which are a potential source of pollutants that can infiltrate to groundwater. Discharges of effluent from on-site graywater disposal systems eligible for this waiver cannot include industrial wastewater, and must be discharged to land within the property from which the waste stream was generated.
2. Graywater consists of wash water originating from showers, bathtubs, clothes washing machines, and hand washing sinks not used for disposal of chemicals or chemical-biological ingredients. Graywater is generally subject to very little treatment or no treatment at all. On-site graywater disposal systems collect graywater and discharge it to a disposal area where it infiltrates to the subsurface. Natural processes in the soil, at the disposal area can provide treatment of the graywater as it percolates through the ground.
3. Effluent discharged from on-site graywater disposal systems can infiltrate to groundwater and pose a potential threat to water quality. On-site graywater disposal systems can discharge effluent that has potentially come in contact with human fecal matter⁹, nitrogen compounds¹⁰, phosphorus¹¹, or other chemicals¹². Therefore, on-site graywater disposal systems can potentially transport and leach pathogens, nutrients, and other pollutants to underlying groundwaters, or to surface waters if the effluent surfaces and runs off the property. Effluent that comes into contact with groundwater or surface water can adversely affect water quality.
4. The use of on-site graywater disposal systems, however, will reduce the use of potable water for irrigation purposes, which, as a conservation measure, is in the public interest. On-site graywater disposal systems that are properly designed, installed, and maintained can minimize the potential impacts to water quality.
5. The design, construction, and installation requirements for on-site graywater disposal systems are provided in regulations adopted by State agencies and/or local authorized agencies. Land owners must obtain the appropriate permits prior to the installation and operation of an on-site graywater disposal system to ensure site conditions are appropriate for construction.

⁹ e.g., soiled diapers washed in clothes washing machines.

¹⁰ e.g., urine from children and adults in bathtubs and showers.

¹¹ e.g., laundry detergents used in clothes washing machines.

¹² e.g., cleaning chemicals washed down bathroom washbasins.

Depending on the location, cities, counties, and/or other local authorized agencies may have more stringent design and installation requirements.

6. The Graywater Standard, developed by the California Department of Water Resources (DWR) and adopted by the California Building Standards Commission, pertaining to the construction, installation, or alteration of on-site graywater disposal systems, can be found in the Plumbing Code.¹³ The Water Code states that an on-site graywater disposal system may be installed if the authorized local agencies having jurisdiction over the installation determines that the system complies with the Plumbing Code¹⁴ Graywater Standards, unless exempted under the plumbing code under Chapter 16, section 1603A.1.
7. The design, construction, and installation of on-site graywater systems are regulated and permitted by the cities, counties, and/or other authorized local agencies. The discharge of effluent from on-site graywater disposal systems is subject to regulation by the State and Regional Water Quality Control Boards in order to protect the waters of the State. In the Basin Plan, the San Diego Water Board determined a waiver would not be against the public interest if the type of discharge is effectively regulated by other public agencies. As long as the effluent that is discharged from these properly permitted on-site graywater disposal systems do not have an adverse impact on surface water or groundwater quality, the San Diego Water Board will waive the requirements to file a ROWD and adopting WDRs for these systems.
8. In order to be eligible for the On-Site Graywater Disposal Waiver, discharges must comply with both the general and specific conditions of this waiver.
9. Discharges from on-site graywater disposal systems that comply with the general and specific waiver conditions in the On-site Graywater Disposal Waiver are not expected to pose a significant threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge graywater through an on-site disposal systems, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for On-site Graywater Disposal Systems

1. Effluent from on-site graywater disposal systems must:
 - a. Not be directly or indirectly discharged to any surface waters of the State (including ephemeral streams and vernal pools);

¹³ Calif. Code Regs. title 24 (also known as the California Building Standards Administrative Code) Part 5 (also known as the California Plumbing Code) Appendix G.

¹⁴ Water Code section 14877.2

- b. Be discharged to the underground or with covering as allowed by local agency requirements and cannot surface or pond;
 - c. Not adversely affect the quality or beneficial uses of underlying groundwater;
 - d. Not cause or threaten to cause a condition of contamination, pollution, or nuisance;
 - e. Be discharged, as to maintain at least 5 feet of vertical separation between the disposal area and the highest known historical or anticipated groundwater level;
 - f. Be discharged so it can be contained within the designed irrigation or disposal field and not pond on the surface of the soil or runoff the site; and
 - g. Not adversely impact the quality or beneficial uses of groundwater in any water wells.
2. On-site graywater disposal systems must be designed and operated in accordance with applicable regulatory requirements and/or standards as provided in the Specific Waiver Conditions for on-site graywater disposal systems, section C of this waiver.
 3. Graywater disposal system owners/operators must:
 - a. Comply with local, State, and federal ordinances and regulations and obtain any required approvals, permits, certifications, and/or licenses from authorized local agencies. If local agency approvals, permits, certifications, and/or licenses are required for a graywater system, those documents must be available on site for inspection;
 - b. Maintain and operate the system in accordance with the design approved by the authorized local agencies or any conditions for exemption from those requirements;
 - c. Allow the San Diego Water Board and/or other local regulatory agencies reasonable access to the site in order to perform inspections and conduct monitoring; and
 - d. Accept only domestic wastes and/or wastewater.

C. Specific Waiver Conditions for On-site Graywater Disposal Systems

1. Operators of an on-site graywater disposal system, proposing to discharge graywater to land must file and NOI.¹⁵
2. An on-site graywater disposal system must comply with the permitting or waiver requirements of any city, county, or other authorized local agency, having jurisdiction over system installation. The on-site graywater system,

¹⁵ A Notice of Intent required to be submitted for enrollment in the On-Site Graywater Disposal Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

at a minimum, must be designed and installed in accordance with to the Plumbing Code Graywater Standards.¹⁶ If the cities, counties, and/or other authorized local agencies have additional requirements, the on-site graywater disposal system must be designed and installed in accordance with those requirements.

3. On-site graywater disposal systems proposed to be constructed in areas:
 - a. Where groundwater water quality objectives have been exceeded, must be evaluated for potential adverse effects on groundwater quality and beneficial uses to determine if regulating the system with individual WDRs is more appropriate; or
 - b. Designated as Zone A, as defined by the California Department of Public Health's Drinking Water Source Assessment and Protection Program, must be constructed with an adequate setback from the drinking water supply source that will be protective of drinking water quality.

¹⁶ Calif. Code of Regs. title 24 (also known as the California Building Standards Administrative Code) Part 5 (also known as the California Plumbing Code) Appendix G

Waiver No. 2 – Discharges of Recycled Water to Land

A. Specific Findings for Discharges of Recycled Water to Land

1. The conditional waiver for discharges of Recycled Water to Land (Recycled Water Waiver) is for discharges of recycled water to land from short-term recycled water project,¹⁷ not exceeding 365 days. Discharges of recycled water may contain pollutants that can adversely affect the quality of waters of the State. The application of recycled water to land may result in pollutants being concentrated in soils, which may adversely impact the quality of the waters of the State when those concentrated pollutants are leached out during rainfall events and/or overuse of irrigation water. The Recycled Water Waiver is not available, or applicable, to recycled water projects and users subject to rules and regulations established by master reclamation permits (MRPs) issued pursuant to Water Code section 13523.1, or otherwise regulated under WDRs or water reclamation requirements (WRRs), issued pursuant to Water Code sections 13260 and 13523, respectively.
2. Short term recycled water projects eligible for enrollment in the Recycled Water Waiver, are those without permanent recycled water delivery and/or distribution systems; and are not regulated or authorized under WDRs, WRRs, and/or MRPs.
3. In order to be eligible for the Recycled Water Waiver, discharges must comply with both the general and specific conditions of this waiver.
4. Discharges of recycled water to land that comply with the general and specific waiver conditions in the Recycled Water Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge recycled water as part of a recycled water project, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Recycled Water Projects.

1. All windblown spray and surface runoff of recycled water, not considered “incidental runoff,”¹⁸ on to property not owned or controlled by the discharger must be prevented by implementation of MMs/BMPs.
2. Discharges of recycled water to land must:
 - a. Not adversely affect the quality or beneficial uses of underlying groundwater;

¹⁷ Short-term recycled water projects are those without permanent recycled water delivery and/or distribution systems.

¹⁸ The State Water Boards’ *Recycled Water Policy* defines and characterizes “incidental runoff” of recycled water. http://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2013/rs2013_0003_a.pdf

- b. Comply with the requirements of Calif. Code Regs. title 22 section 60310(a) through (i), unless sufficient information is provided to demonstrate that a proposed alternative is protective of water quality and human health;
 - c. Not be used for groundwater recharge unless sufficient information is provided to demonstrate that it will be protective of water quality and human health; and
 - d. Be in compliance with the performance requirements of any applicable basin-specific Salt and Nutrient Management Plan(s).
3. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.

C. Specific Waiver Conditions for Short-Term Recycled Water Projects

1. Operators of short-term projects proposing to discharge recycled water must file a NOI:¹⁹
 - a. Containing information about the operator, location of the project, source of the recycled water, planned period of and frequency of discharge of recycled water, and the MMs/BMPs or other measures that will be taken to eliminate or minimize the discharge of pollutants that might affect surface water and groundwater quality; and
 - b. Including a letter, from the permitted recycled water agency supplying the recycled water, stating that the project will comply with recycled water regulations promulgated in Calif. Code Regs. title 22, Division 4, Chapter 3, Articles 1 through 10. The letter must also specify any monitoring and/or reporting required by the recycled water agency to demonstrate compliance with Calif. Code Regs. title 22, Division 4, Chapter 3, Reclamation Criteria, Articles 2, 3, 4, 5, and 5.1.

The NOI is valid for 365 days after the submittal of a complete NOI. A new NOI must be filed with the San Diego Water Board if the short-term project will exceed 365 days. A new NOI must be received by the San Diego Water Board at least 60 days prior to the expiration of the previous NOI. If no new NOI is received 60 days prior to the expiration of the previous NOI, the short-term recycled water project must cease operation 365 days after a complete NOI has been submitted.
2. Operators of short-term projects proposing to discharge recycled water must provide sufficient information demonstrating the operator will comply with both the general and specific conditions of this waiver and applicable recycled water regulations before the discharge may begin.

¹⁹ A Notice of Intent required to be submitted for enrollment in the Recycled Water Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

3. Operators of a short-term project proposing to discharge recycled water is not required to submit payment of an annual fee to the San Diego Water Board, in accordance with Water Code section 13269(a)(4).

D. Specific Waiver Conditions for Permanent Recycled Water Projects

1. Recycled water agencies proposing to supply and/or distribute recycled water through permanently installed facilities or structures before receiving WDRs must file a ROWD²⁰ pursuant to Water Code sections sections 13260 and 13522.5 containing the following:
 - a. Sufficient information for the San Diego Water Board to determine that the project will be consistent with the Basin Plan and any State Water Board recycled water policies, and will comply with all applicable recycled water regulations;
 - b. A letter from the California Department of Public Health (CDPH) stating that the project will comply with recycled water regulations in Calif. Code Regs. title 22, Division 4, Chapter 3, Articles 1 through 10. The letter must also specify any provisions, monitoring, and/or reporting required by the CDPH to demonstrate compliance with Calif. Code Regs. title 22, Division 4, Chapter 3, Reclamation Criteria, Articles 2, , 3, , 4, , 5, and 5.1; and
 - c. A list of recycled water end users that will be regulated by the recycled water agency, and the proposed monitoring and reporting program the recycled water agency will implement to demonstrate that the end users are complying with the waiver conditions and applicable recycled water regulations.
2. The recycled water agency must submit sufficient information demonstrating that the recycled water agency, and its end users, will comply with the general and specific conditions of these waiver conditions and applicable recycled water regulations before the discharge may begin.
3. The conditional waiver issued to the recycled water agency is valid for 365 days after a completed ROWD has been submitted, or until either WDRs, Water Reclamation Requirements (WRRs) or a Master Reclamation Permit (MRP) are adopted for the project, whichever occurs first. The San Diego Water Board will adopt the project appropriate WDRs, Water Reclamation Requirements or a Master Reclamation Permit at the earliest possible opportunity.
4. If the State Water Resources Control Board adopts a Statewide General Order regulating discharges of recycled water, then the San Diego Regional Board will evaluate the discharges enrolled in this waiver to determine if those projects may better regulated by the Statewide General Order. The

²⁰ A Report of Waste Discharge (ROWD) required to be submitted for enrollment in the Recycled Water Waiver as a "Permanent Recycled Water Project" is located on the San Diego Water Boards website at: http://www.waterboards.ca.gov/sandiego/publications_forms/forms/docs/form200m.pdf

San Diego Water Board may terminate enrollment in this waiver for those qualifying recycled water discharges and enroll those qualifying facilities/operations in the Statewide General Order.

5. If the WDRs, WRRs or an MRP cannot be adopted within 365 days after the completed ROWD has been submitted, the recycled water agency must request an extension of the conditional waiver at least 60 days prior to the expiration of the previous conditional waiver. If no request for an extension is received 60 days prior to the expiration of the previous conditional waiver, the permanent recycled water project must cease the discharge of recycled water 365 days after the completed ROWD was submitted.
6. If a recycled water agency enrolled in this waiver, in accordance with the waiver conditions in section D of this waiver, proposes to significantly add to or modify the treatment process (e.g., change the disinfection or filtration processes), then the discharger must submit a new ROWD containing the information listed in section D.1 of this waiver.

Waiver No. 3– Miscellaneous “Low Threat” Discharges to Land

A. Specific Findings for “Low Threat” Discharges to Land

1. The conditional waiver for “Low Threat” Discharges to Land (Low Threat Discharge Waiver) is for “low threat” discharges to land, which can percolate to groundwater. “Low threat” discharges include liquid wastes containing pollutant concentrations that are not expected to adversely impact the quality of waters of the State under ambient conditions. “Low threat” discharges may include potable water or uncontaminated groundwater. Potable water and uncontaminated groundwater are not considered waste when initially discharged. However, when these waters comes into contact with pollutants and transports those pollutants in surface runoff or leaches those pollutants into the soil and groundwater, it becomes a waste. “Low threat” discharges to land are not expected to contain significant concentrations of pollutants that can adversely affect the quality of underlying groundwater.
2. The following types of discharge not regulated under WDRs may be eligible for the Low Threat Discharge Waiver:
 - a. Discharges from the construction and test pumping of water wells to land;
 - b. Discharges of air conditioner condensate or non-contact cooling water to land;
 - c. Swimming pool discharges to land;
 - d. Discharges from short-term construction dewatering operations to land;
 - e. Discharges from utility vaults and underground structures to land; and
 - f. “Low Threat” discharges to land and/or groundwater (discussed in, which may including the following:
 - i. Groundwater pumped from drinking water wells;
 - ii. Groundwater from foundation drains, crawl space pumps, and footing drains;
 - iii. Discharges from flushing water lines;
 - iv. Discharges from washing vehicles, pavement, buildings, etc.;
 - v. Infiltration from residential/commercial/industrial/recreational facility landscape and lawn irrigation using groundwater or municipal supply water; and
 - vi. Infiltration from structural infiltration-based BMPs.
3. “Low threat” discharges are not expected to adversely affect the quality of groundwater. These types of discharge have similar properties, threat to water quality, and proposed waiver conditions. Therefore, these types of

“low threat” discharges to land were grouped together into one discharge classification.

4. Low volumes and infrequent “low threat” discharges are not expected to adversely affect the quality of groundwater because the water would likely evapo-transpire before infiltrating to the underlying groundwater. However, excessive volumes or frequent “low threat” discharges could potentially infiltrate to underlying groundwater and adversely affect the quality of groundwater over time. With proper management, “low threat” discharges to land are not expected to pose a threat to the quality of waters of the State. Therefore, waiver conditions require proper management of “low threat” discharges to land to minimize or eliminate the discharge of pollutants to waters of the State.
5. The San Diego Water Board finds that compliance with the conditions prescribed in this waiver determined to be classified as “low threat” discharges to land that pose a low level of threat to the quality of the waters of the State. If owners/operators with “low threat” discharges are not in compliance with waiver conditions, they can be issued a Notice of Violation (NOV) and required to correct deficiencies in order to be eligible for the Low Threat Discharge Waiver. However, if the owner/operator of a “low threat” discharge violates any waiver conditions, the San Diego Water Board has the option to terminate the waiver for the discharge and begin regulating with individual WDRs and/or take other enforcement actions.
6. In order to be eligible for the Low Threat Discharge Waiver, discharges must comply with the general and applicable specific conditions of this waiver.
7. “Low threat” discharges to land that comply with the general and specific waiver conditions in the Low Threat Discharge Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge miscellaneous low threat wastewaters to land, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for “Low Threat” Discharges of Water to Land

1. Prevent the direct or indirect discharge of “low threat” discharges to any surface waters of the State (including ephemeral streams and vernal pools).
2. Any products used to condition or treat “low threat” discharges prior to discharging to land must be in accordance with manufacturer’s instructions and guidelines, and must reliably attenuate before infiltrating to underlying groundwater.
3. “Low threat” discharges must not:
 - a. Cause or contribute to the migration of contaminants such as chlorinated solvents, hydrocarbons, or other toxic or hazardous substances to groundwater;

- b. Come in contact with any material that consists of or is contaminated with chlorinated solvents, hydrocarbons, or other toxic or hazardous substances prior to discharge to land;
 - c. Adversely affect the quality or beneficial uses of underlying groundwater;
 - d. Cause or threaten to cause a condition of contamination, pollution, or nuisance; and
 - e. Adversely impact the quality or beneficial uses of groundwater in any water wells.
4. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.
 5. Dischargers eligible for enrollment in the Low Threat Discharge Waiver must submit a complete NOI.²¹
 6. In addition to the conditions above for “Low Threat” Discharges of Water to Land, compliance with the following Specific Waiver Conditions is required.

C. Specific Waiver Conditions for “Low Threat” Discharges to Land

1. **Air Conditioner Condensate and Non-contact Cooling Water Discharges to Land.**
 - a. Discharges must not contain contact cooling water.
 - b. Discharges of air conditioner condensate and non-contact cooling water to land must not exceed an average of 1,200 gallons per day for any continuous 365-day period, unless the discharger has filed a NOI containing information about the operator, location, and planned period of and average daily volume of discharge.
2. **Swimming Pool Discharges to Land.**
 - a. Discharges of water from each swimming pool to land must not exceed 50,000 gallons during any continuous 365-day period, unless the discharger has filed a complete NOI containing information about the swimming pool location and volume, planned period of and frequency of discharge.
3. **Pumping of Groundwater from Wells to Land.**
 - a. The discharge of groundwater pumped from any well that is used in a soil and/or groundwater contamination investigation or corrective action may not be discharged to land, unless the discharger has filed a complete NOI containing monitoring data demonstrating that the

²¹ A Notice of Intent required to be submitted for enrollment in the Low Threat Discharge Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

quality of the proposed discharge would not cause the groundwater at the disposal site to exceed water quality objectives.

- b. For multiple applications of groundwater from wells pumped to land over a 365-day period, or a continuous 24-hour (or longer) application of groundwater from wells pumped to land within a 365-day period, the discharger must file a complete NOI containing information about the operator, location, planned period of and frequency of discharge, and measures that will be taken to minimize or eliminate the discharge of pollutants that might affect surface water and groundwater quality. Sufficient information demonstrating compliance with waiver conditions must be submitted before the discharge may begin.
- c. Groundwater cannot originate from an area that contains any contaminated soil or groundwater.

4. Dewatering Operations Discharged to Land.

- a. The discharge of groundwater pumped from any well or excavation that is used in a soil and/or groundwater contamination investigation or corrective action may not be discharged to land, unless the discharger has filed a complete NOI containing monitoring data demonstrating that the quality of the proposed discharge would not cause the groundwater at the disposal site to exceed water quality objectives.
- b. For dewatering operations that discharge an average of 5,000 gallons per day for any continuous 180-day period, the discharger must file a complete NOI containing information about the operator, location, planned period and rate of discharge, and measures that will be taken to minimize or eliminate the discharge of pollutants that might affect groundwater quality. The discharge cannot be initiated until the San Diego Water Board has informed the discharger in writing that the discharge is enrolled in the waiver.
- c. Groundwater cannot originate from an area that contains any contaminated soil or groundwater.

5. Discharges from Washing Vehicles, Pavement, Buildings, etc. to Land.

- a. Discharges of wash water and similar intermittent discharges must not exceed an average of 1,200 gallons per day for any continuous 30-day period, unless the discharger has filed a complete NOI containing information about the operator, location, and planned period of and average daily volume of discharge.

6. Discharges from Irrigated Lawns and Landscaping Using Groundwater or Municipal Supply Water.

- a. Products applied to lawns and landscaping must be in accordance with manufacturer's instructions and guidelines, and must reliably attenuate before infiltrating to underlying groundwater.

7. Discharges from Structural BMPs that Require Infiltration.

- a. Structural BMP that utilizes infiltration must be installed in compliance with the design criteria of the municipalities (or co-permittees) regulated by the most recent Municipal Separate Storm Sewer System (MS4) WDRs (conforming to NPDES storm water regulations),²² and for any discharge that exceeds an average of 1,200 gallons per day for any continuous 365-day period, the discharger must file a complete NOI containing documentation demonstrating that the quality of the proposed discharge from infiltration will not cause the groundwater at the disposal site to exceed water quality objectives.
- b. Installation of structural BMPs that require infiltration must comply with local, State, and federal ordinances and regulations, and obtain any required approvals, permits, certifications, and/or licenses from authorized local agencies.

8. Discharges to Land from Utility Vaults and Underground Structures.

- a. Discharges to land from utility vaults and underground structures must not be initiated until the discharger has filed a complete NOI containing the following information, and received written confirmation from the San Diego Water Board of the Dischargers enrollment in the Low Threat Discharge Waiver:
 - i. Monitoring data demonstrating that the quality of the proposed discharge would not cause the groundwater at the disposal site to exceed water quality objectives.
 - ii. A map showing the essential features of the distribution system for the service area and the corresponding land area to which the water will be discharged.
 - iii. A description of potential sources that may add significant amounts of pollutants to discharges, identifying all activities and significant materials that may potentially be significant pollutant sources, and containing an inventory of the types of materials handled at the site that potentially may be exposed to precipitation.
 - iv. Identification of areas that, due to topography, activities, or other factors, have a high potential for soil erosion, and identify

²² National Pollutant Discharge Elimination System (NPDES) Permit and Waste Discharge Requirements for Discharges from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region (Order No. R9-2013-0001, NPDES No. CAS0109266)

structural, vegetative, and/or stabilization measures to be used to limit erosion.

- v. A description of any BMPs that will be implemented to control the generation or source(s) of pollutants, or used to divert, infiltrate, reuse, or otherwise manage runoff in a manner that reduces pollutants in discharges from the site.
- b. The Discharger must maintain areas that may contribute pollutants to discharges so that they are kept clean and orderly. Store and contain liquid materials in such a manner that if the container is ruptured, the contents will not discharge, flow, or be washed into the storm drainage system, surface waters, or groundwater.
- c. The Discharger must regularly inspect and maintain wastewater management devices as well as inspect and test equipment and systems to detect conditions that may cause breakdowns or failures resulting in discharges of pollutants to surface waters, and ensure appropriate maintenance of such equipment and systems.

Waiver No. 4 – Discharges of Winery Process Water to Lined Evaporation Ponds at Small Wineries

A. Specific Findings for Discharges of Winery Process Water to Lined Evaporation Ponds

1. The conditional waiver for discharges of Winery Process Water to Lined Evaporation Ponds (Winery Pond Waiver) is for small wineries in the San Diego Region that utilize lined evaporation ponds for disposal of process water. For the purpose of enrollment in the Winery Pond Waiver, a “small winery” is defined as a winery with a vineyard, wine production facilities, and wine tasting rooms. Wineries that have additional ancillary facilities such as restaurants, special occasion facilities, or commercial lodging facilities are not eligible for enrollment in this waiver.
2. In order to be eligible for the Winery Pond Waiver, dischargers must comply with the general and specific conditions of this waiver.
3. Discharges of winery process water to lined evaporation ponds at small wineries that comply with the general and specific waiver conditions in the Winery Pond Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge winery process water to lined evaporation ponds at small wineries, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Conditions for Discharges of Winery Process Water to Lined Evaporation Ponds at Small Wineries

1. Winery process water may not be discharged to onsite evaporation ponds, unless the Discharger has submitted:
 - a. A complete *Notice of Intent to Comply with the Conditional Waivers of Waste Discharge Requirements for Discharges of Waste* (NOI);²³ and
 - b. The first annual fee. The amount of the annual fee will be determined by the San Diego Water Board, in accordance with Water Code sections 13269(a)(4) and 13260, and the fee schedule for *Discharges to Land or Surface Waters* promulgated in Calif. Code of Regs. title 23 section 2200.
2. Winery process water must:
 - a. Not be discharged to surface waters;
 - b. Be captured, treated, and/or disposed of separately from domestic wastewater; and

²³ A Notice of Intent required to be submitted for enrollment in the Waiver Pond Waiver is located in Appendix A of Order No. R9-2014-0041. (*Appendix B of this Technical Report*)

- c. Not contain wastes classified as "hazardous" as defined in Calif. Code Regs. title 22 section 66261.3 et seq., and Water Code section 13173
3. Wastes and/or other wastewaters, other than winery process water must not be discharged to onsite evaporation ponds.

C. Specific Conditions for Discharges of Winery Process Water to Lined Evaporation Ponds at Small Wineries

1. Water-conserving devices (e.g., pressure washers, trigger-handled spray nozzles, automatic barrel cleaners, stainless steel tanks, and smooth floors) should be used to minimize process water generation.
2. The use of cleaning chemicals should be minimized. Low impact methods (e.g., ozonated process water) should be used where practicable for cleaning.
3. The use of water-softening devices, canister-type water softeners, or similar alternatives should be used to prevent the discharge of salt brine. The number of connections to the water softener should be minimized at facilities using self-regenerating water softeners. Large solids should be separated from winery process water through redundant screening and removal systems (such as screened floor drains, rotary drum screens, and/or settling basins) prior to further treatment and disposal. Lees, bentonite, and diatomaceous earth should be excluded from being discharged to onsite evaporation ponds to the extent practicable.
4. All winery process water treatment and disposal systems (including onsite evaporation ponds) must be designed to retain the maximum daily flow of wastewater and organic loading generated (generally at the peak of crush season), including flows resulting from precipitation from a 25 year, 24-hour storm event.
 - a. At least two feet of freeboard must be maintained at all times in onsite evaporation ponds containing winery process water. Staff gauges must be installed to monitor water levels.
 - b. Collected screenings and other solids removed from liquid wastes that will not and/or cannot be used agronomically, must be disposed of at a properly permitted point of disposal, and in accordance with Division 2 of Calif. Code Regs. title 27.
 - c. Onsite evaporation ponds used for disposal of winery process water must be lined with either a relatively impermeable membrane, two feet of soil with a permeability of less than 10^{-6} centimeters per second, or an engineered alternative approved in writing by the San Diego Water Board.

Waiver No. 5 – Discharges of Wastes to Land at Composting Facilities

A. Specific Findings for Discharges of Wastes at Composting Facilities

1. The conditional waiver for discharges of Waste at Composting Facilities (Composting Facilities Waiver) is applicable to discharges of wastes²⁴ to land used in the production of compost. For the purposes of the Composting Facilities Waiver the discharge of:
 - a. Agricultural wastes,²⁵ green wastes, paper wastes, vegetative food wastes, or manures; and/or
 - b. Additives and amendments.Discharges of those composting related waste streams, as defined in Appendix B of this Order, are not expected to pose a significant threat to the waters of the State, as long as the discharge is carried out in accordance with the Composting Facilities Waiver general and specific conditions.
2. For the purposes of the Composting Facilities Waiver:
 - a. Composting-related activities, as specified in Appendix B of the Order, are not expected to pose a significant threat to the waters of the state, and are therefore conditionally exempt from the requirements of the Composting Facilities Waiver, but may be subject to other federal, State, or local regulations; and
 - b. “Plant crop residues” refer to those pre-consumer plant materials coming directly from lands used in the production of farm, agricultural, horticultural, silvicultural, floricultural, vermicultural, or viticultural products, including orchards and vineyard prunings, which are returned to that same land.
3. In order to be eligible for the Composting Facilities Waiver, Dischargers must comply with the general and specific conditions of the Composting Facilities Waiver.
4. Discharges of wastes to land at composting facilities that comply with the general and specific waiver conditions in the Composting Facilities Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge wastes to land at composting facilities, or plant crop residues to land, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Plant Crop Residues to Land

1. Plant crop residues must:

²⁴ As defined in Water Code section 13050(d).

²⁵ For the purposes of the Composting Facilities Waiver: “Agricultural Wastes” refers to plant materials coming directly from lands used in the productions of farm, agricultural, horticultural, silvicultural, floricultural, vermicultural, or viticultural products, including orchard and vineyard prunings.

- a. Be managed to prevent transport of pollutants to waters of the State;
 - b. Not be burned and applied to land; and
 - c. Be discharged to land to minimize or eliminate runoff and leachate to surface waters and groundwaters, through the implementation of management measures (MMs) and best management practices (BMPs).
2. Pesticides, herbicides, fertilizers, and other products associated with plant crop residues must:
- a. Be used in accordance with manufacturer's guidelines; and
 - b. Not adversely affect the quality or beneficial uses of any waters of the State.

C. General Waiver Conditions for Compost Facilities

1. Wastes used in the production of compost may not be discharged to land, unless the Discharger has:
 - a. Submitted a complete NOI;²⁶
 - b. Submitted a complete *Compost Facility Certification*;²⁷
 - c. Submitted the first years' annual fee. The amount of the annual fee will be determined by the San Diego Water Board, in accordance with Water Code sections 13269(a)(4) and 13260, and the fee schedule for *Discharges to Land or Surface Waters* promulgated in Calif. Code Regs. title 23 section 2200; and
 - d. Received confirmation from the San Diego Water Board, that all submitted documents are complete.
2. Wastes, additives, amendments, and compost (active or stabilized) discharged to land at a composting facilities must:
 - a. Not cause, threaten to cause, or contribute to conditions of pollution, contamination, or nuisance;
 - b. Be managed to minimize and/or prevent becoming oversaturated and generating leachate;
 - c. Be located on a working surface, if exposed to precipitation or storm water run-on, having the potential to either produce process storm water or leachate; and

²⁶ A Notice of Intent to be submitted for enrollment in the Composting Facilities Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

²⁷ A Compost Facility Certification to be submitted for enrollment in the Composting Facilities Waiver is located in Appendix B of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

- d. Be removed and recycled, reused, and/or disposed in accordance with all applicable federal, State and local agency requirements, if the Discharger ceases to operate the compost facility.

D. Specific Waiver Conditions for Compost Facilities

1. Facility Design and Management

a. Compost facilities must:

- i. Comply with any local, State, and federal ordinances and regulations and obtain any required approvals, permits, certifications, and/or licenses from authorized local agencies;
- ii. Implement management measures (MMs) and/or best management practices (BMPs) to minimize or eliminate the discharge of pollutants that may adversely impact the quality or beneficial uses of waters of the State;
- iii. Maintain a minimum buffer zone, of at least 100 feet, between the wastes, additives, amendments, and compost (active or stabilized) areas and any surface water body unless sufficient information is provided to demonstrate that a proposed alternative buffer zone is protective of water quality; and
- iv. Contain a working surface to prevent, to the greatest extent possible, ponding, infiltration, inundation, erosion, notwithstanding precipitation events, equipment movement, and other aspects of the composting facility operations.

b. Compost facilities must be designed, constructed, and maintained to:

- i. Prevent to the greatest extent possible, ponding, infiltration, inundation, erosion, slope failure, and washout, notwithstanding precipitation events, equipment movement, and other aspects of the composting facility operations;
- ii. Prevent conditions of contamination, pollution, or nuisance resulting from the discharge of waste;
- iii. Manage/control all run-on, runoff, and precipitation which falls onto or within the boundaries of the compost facility, resulting from a 25-year, 24-hour storm event. In the event the volume of run-on, runoff, and/or precipitation exceeds the 25-years, 24-hour storm event, the composting facility must discharge the process storm water in a manner consistent with the current Municipal Separate Storm Sewer System Storm Water NPDES Permit (MS4 Permit);²⁸ and

²⁸ National Pollutant Discharge Elimination System (NPDES) Permit and Waste Discharge Requirements for Discharges from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region (Order No. R9-2013-0001, NPDES No. CAS0109266)

- iv. Prevent wastes, additives, amendments, and/or compost (active or stabilized) from inundation by surface flows associated with the site-specific maximum peak flow from the 25-year, 24-hour storm event that may occur during the period of processing, storage, or treatment of wastes.
- c. Composting facility working surfaces must:
 - i. Prevent ponding and impede vertical movement of liquid phase constituents of concern; and
 - ii. Allow all necessary equipment to operate, during all times of the year, without damage, or incapacitation of equipment.
- d. Composting facility evaporation ponds, used to manage leachate, process water, storm water, and wastewater must:
 - i. Maintain at least two feet of freeboard at all times. Staff gauges must be installed to monitor water levels; and
 - ii. Prevent conditions contributing to, causing, or threatening to cause contamination, pollution, or nuisance.

Waiver No. 6 – Discharges from Silvicultural Operations

A. Specific Findings for Discharges from Silvicultural Operations

1. The conditional waiver for discharges from Silvicultural Operations (Silvicultural Waiver) is for discharges that originate from forest lands, which contain pollutants that can percolate to groundwater or runoff to surface waters. Discharges from forest lands include discharges resulting from timber operations and forest land management activities, and storm water runoff which can also transport pollutants from forest lands to surface waters and groundwater.
2. The following types of discharge not regulated under WDRs may be eligible for the Silvicultural Waiver:
 - a. Discharges of storm water runoff;
 - b. Discharges from timber harvesting projects; and
 - c. Discharges from wildfire suppression and fuels management activities.
3. The US Forest Service (USFS) implements its Land Management Plan including the Design Criteria for the Southern California National Forests and Cleveland National Forest Strategy.
4. In order to be eligible for the Silvicultural Waiver, discharges must comply with both the general and specific conditions of this waiver.
5. Discharges from silvicultural operations that comply with the general and specific waiver conditions in the Silvicultural Waiver are not expected to pose a threat to the quality of the waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge from silvicultural operations, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Discharges from Silvicultural Operations

1. Silvicultural operations (including timber harvesting, timber management, vegetative manipulation, fuels management, road construction, and watershed management) must minimize or eliminate the discharge of any pollutants that could adversely affect the quality or beneficial uses of waters of the State.
2. Silvicultural operations (including timber harvesting, timber management, vegetative manipulation, fuels management, road construction, and watershed management) must comply with any federal, State, or local, permitting, licensing, or certification requirements and applicable regulations and ordinances.

3. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.

C. Specific Waiver Conditions for Timber Operations on Federal Lands

1. The US Forest Service (USFS) must maintain:
 - a. A water quality program to ensure compliance with water quality objectives and discharge prohibitions in the Basin Plan; and
 - b. A program to monitor the implementation and effectiveness of management measures (MMs) and/or best management practices (BMPs).
2. The USFS must provide the San Diego Water Board copies of the environmental and decision documents containing information documenting that a multi-disciplinary review of the timber harvest proposal has been conducted, and that the proposed MMs/BMPs and additional control measures will be implemented to protect water quality.
3. The USFS must submit a Notice of Intent or technical and/or monitoring program reports when directed by the San Diego Water Board.

D. Specific Waiver Conditions for Timber Operations on Non-Federal Lands

1. Timber operations located within 150 feet of existing structures (i.e., "FireSafe" treatments) that are conducted pursuant to a Notice of Exemption approved by the California Department of Forestry (CDF) are not required to provide notice to the San Diego Water Board, but must keep a copy of the approved Notice of Exemption for at least one year (from the approval date) on site for inspection.
2. For timber operations approved by the CDF pursuant to a Notice of Exemption or Notice of Emergency, a copy of the notice must be provided to the San Diego Water Board.
3. For timber operations with a Timber Harvest Plan (THP) or Non-industrial Timber Management Plan (NTMP) approved by the CDF, a copy of the Plan must be provided to the San Diego Water Board.
4. Owners/operators of non-federal forest lands must submit a Notice of Intent or technical and/or monitoring program reports when directed by the San Diego Water Board.

Waiver No. 7 – Discharges from Animal Operations

A. Specific Findings for Discharges from Animal Operations

1. The conditional waiver for discharges from Animal Operations (Animal Operations Waiver) is for discharges from animal operations, which contain pollutants that can percolate to groundwater or runoff to surface waters. Discharges from animal operations include discharges resulting from animal activities and wastes, and storm water runoff which can also transport pollutants from animal operations to surface waters and groundwater.
2. The following types of discharge not regulated under WDRs may be eligible for the Animal Operations Waiver:
 - a. Discharges from small animal feeding operations (AFOs) (less than 300 animal units, where 1 animal unit is equivalent to one cow or 1,000 animal pounds);
 - b. Discharges from medium AFOs (300 to 999 animal units);
 - c. Discharges of storm water runoff;
 - d. Discharge/application of manure to soil as an amendment or mulch; and
 - e. Discharges from grazing lands.
3. In order to be eligible for the Animal Operations Waiver, discharges must comply with the general and specific conditions of this waiver.
4. Discharges from animal operations that comply with the general and specific waiver conditions in the Animal Operations Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge from animal operations, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Conditions for Discharges from Animal Operations

1. Discharges from animal operations may not be discharged unless the Discharger has submitted:
 - a. A complete NOI;²⁹ and
 - b. The first annual fee. The amount of the annual fee will be determined by the San Diego Water Board, in accordance with Water Code sections 13269(a)(4) and 13260, and the fee schedule for *Discharges to Land or Surface Waters* promulgated in Calif. Code Regs. title 23 section 2200.

²⁹ A Notice of Intent required to be submitted for enrollment in the Animal Operations Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

2. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.
3. Facility Design and Management
 - a. Animal operations must comply with any local, State, and federal ordinances and regulations and obtain any required approvals, permits, certifications, and/or licenses from authorized local agencies.
 - b. Animal operations must submit technical and/or monitoring program reports when directed by the San Diego Water Board.
 - c. Animal operations must implement management measures (MMs) and/or best management practices (BMPs) to minimize or eliminate the discharge of pollutants that may adversely impact the quality or beneficial uses of waters of the State. Recommended MMs/BMPs are provided in *Equestrian-Related Waste Quality Best Management Practices* available from the County of San Diego Department of Agriculture, Weights and Measures, and/or the *Field Office Technical Guide* available from the Natural Resource Conservation Service (NRCS), or other sources.
 - d. Animal operations must prevent direct contact between animals and surface water bodies. Animals should not be allowed to graze directly adjacent to or within stream banks. Animal operations should maintain a buffer zone or riparian filter strip between the animals and any surface waters of the State. The buffer zone must adequately minimize the discharge of pollutants from an animal operation. There should be no direct exposure of a surface water body to an animal.
4. Manure Management
 - a. Animal operations must prevent the direct or indirect discharge of animal wastes (manure, urine, soiled bedding) to any surface waters of the state (including ephemeral streams and vernal pools).
 - b. Animal operations must properly manage the wastes (i.e., manure, urine, soiled bedding) generated by the animals at the facility in accordance with the following:
 - i. Animal wastes must be collected and disposed of regularly (at least once every two weeks);
 - ii. Animal wastes can be stored temporarily (no longer than two weeks) on site until disposal, unless animal wastes are composted on site. The amount of animal wastes stored in a temporary storage area must not exceed the capacity of the storage area. If animal wastes exceed, or threaten to exceed the capacity of the temporary storage area, the animal wastes must be disposed of immediately;

- iii. Areas adjacent to temporary storage area for animal wastes must be graded to prevent storm water and surface runoff from reaching the storage area;
 - iv. Temporary storage area must be on an impervious surface (e.g., concrete pad or plastic tarp) to prevent leaching of pollutants to groundwater;
 - v. Temporary storage area must be protected with a roof or cover, or at a minimum be covered with plastic sheeting if precipitation is forecast within the next 24 hours, to prevent direct contact between precipitation and animal wastes;
 - vi. A buffer zone of at least 100 feet must be maintained between the temporary storage area for animal wastes and any surface water body unless sufficient information is provided to demonstrate that a proposed alternative is protective of water quality; and
 - vii. If animal wastes are used as a fertilizer, soil amendment, or mulch on grazing lands, application of animal wastes to soil must comply with the conditions specified in section B.4.c of the Animal Operations Waiver.
- c. Application of Manure from Animal Operations as a Fertilizer, Amendment, or Mulch to Soil
- i. Fresh and/or uncomposted manure, if applied as a fertilizer, amendment, or mulch to soil, manure must be applied to the same property where the manure was generated.
 - ii. Dried, processed, or composted manure may be applied as a fertilizer, amendment, or mulch to soil on sites other than the property where the manure was generated. Dried, processed, or composted manure may also be applied as a fertilizer, amendment, or mulch to soil on the same property where the manure was generated. Use of dried, processed, or composted manure on or off the property where the manure was generated must comply with the waiver conditions specified in section B.4.c of the Animal Operations Waiver.
 - iii. Manure applied to soil, must maintain a buffer zone of at least 100 feet between the manure applied to soil and any surface waters of the State, unless sufficient information is provided to demonstrate that a proposed alternative is protective of water quality.
 - iv. Soil amendments or mulch materials applied to the soil must be applied in an amount:

- (A) Reasonable for the crop or plant, soil, climate, special local situations, management system, and type of soil amendment or mulch. Application rates must take into account storm events during the wet weather season (October 1- April 30). Application rates must not allow soil amendment or mulch materials to be transported off the property in storm water runoff during the wet weather season. Resources to aid Dischargers with the calculation of appropriate soil amendment or mulch application rates are available from the NRCS, University of California Cooperative Extension (UCCE), and other organizations. A copy of the calculations and/or estimate of the application rate must be available on site for inspection; and
 - (B) At site-specific rates appropriate to the season (i.e., dry vs. rainy).
- v. Soil amendments or mulch material areas must implement MMs/BMPs to minimize or eliminate runoff and leachate to surface waters and groundwater.
- C. Specific Conditions for Dischargers from Animal Operations
- a. Small Animal Feeding Operations
 - i. Small AFOs must not discharge any pollutants to waters of the State or the United States through any man-made conveyance, or directly to waters of the State or the United States which originate outside of and pass over, across or through the facility or otherwise come into direct contact with the animals confined in the operation.
 - ii. Small AFOs must be operated and maintained in accordance with the regulations in Calif. Code Regs. title 27 sections 22562 through 22565.
 - b. Medium Animal Feeding Operations
 - i. Medium AFOs must not discharge any pollutants to waters of the State or the United States through any man-made conveyance, or directly to waters of the State or the United States which originate outside of and pass over, across or through the facility or otherwise come into direct contact with the animals confined in the operation.
 - ii. Medium AFOs must be operated and maintained in accordance with the regulations in Calif. Code Regs. title 27 sections 22562 through 22565.

- iii. Medium AFO facility owners or operators must file a NOI with the San Diego Water Board containing, at a minimum, the following information:
 - (A) Property owner name and address;
 - (B) AFO owner/operator name and address;
 - (C) Number and types of animals;
 - (D) Map of the AFO facility showing the locations of manure stockpiles, nearby surface water bodies, and/or water wells; and
 - (E) Description of existing and planned MMs/BMPs for the prevention of erosion and discharges of animal wastes that could affect the quality of waters of the State.
 - iv. In order to be eligible for the Animal Operations Waiver, Dischargers must provide sufficient information demonstrating compliance with general and specific waiver conditions in order for the medium AFO facility to be eligible for the Animal Operations Waiver.
- c. Grazing Operations
- i. Grazing operations must manage grazing fields to allow lands to revegetate and minimize topsoil erosion.
 - ii. Owners of pasture and range lands used for grazing, must implement MMs/BMPs to minimize or eliminate any discharge that could adversely affect the quality or beneficial uses of waters of the State.

Waiver No. 8 – Discharges from Aquatic Animal Production Facilities

A. Specific Findings for Discharges from Aquatic Animal Production Facilities

1. The conditional waiver for discharges from Aquatic Animal Production Facilities (Aquatic Animal Facility Waiver) is for discharges of wastewaters to waters of the State and/or the United State from aquatic animal production facilities which are at production levels less than the Confined Aquatic Animal Production (CAAP) production thresholds.³⁰ For the purposes of the Aquatic Animal Facility Waiver, an aquatic animal production facility means a hatchery, fish farm, aquaculture or other facility that contains, grows, or holds aquatic animals in either of two categories: cold water species or warm water species. Discharges from aquatic animal production facilities may include elevated levels of suspended solids, biochemical oxygen demand, metals, and nutrients.
2. The following types of discharges not otherwise regulated or authorized under WDRs may be eligible for the Aquatic Animal Facilities Waiver:
 - a. Wastewater discharges from facilities which produce less than 9,090 harvest weight kilograms (approximately 20,000 pounds) per year of cold water aquatic animal species if the feed is less than 2,272 kilograms (approximately 5,000 pounds) of food during the calendar month of maximum feeding;³¹ or
 - b. Wastewater discharges from facilities which produce less than 45,454 harvest weight kilograms (approximately 100,000 pounds) per year of warm water aquatic animal species.³²
3. In order to be eligible for the Aquatic Animal Production Facilities Waiver, discharges must comply with both the general and specific conditions of this waiver.
4. Discharges from aquatic animal production facilities that comply with the general and specific waiver conditions in the Aquatic Animal Production Facilities Waiver are not expected to pose a threat to the quality of waters of the State and/or the United States.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge from an aquatic animal production facility, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Aquatic Animal Production Facilities

1. Discharges of wastewater from aquatic animal production facilities must:
 - a. Not cause or threaten to cause a condition of contamination, pollution, or nuisance; and

³⁰ Title 40 Code of Federal Regulations (CFR) Part 122.24 and Appendix C to Title 40 CFR Part 122.

³¹ Ibid.

³² Ibid.

- b. Not contain any substance, in concentrations toxic to animal or plant life.
2. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.

C. Specific Waiver Conditions for Aquatic Animal Production Facilities

1. Discharges eligible for enrollment in the Aquatic Animal Facilities Waiver must submit:
 - a. A complete NOI;³³ and
 - b. The first annual fee. The amount of the annual fee will be determined by the San Diego Water Board, in accordance with Water Code sections 13269(a)(4) and 13260, and the fee schedule for *Discharges to Land or Surface Waters* promulgated in Calif. Code Regs. title 23 section 2200.
2. The Discharger must use efficient feed and feeding strategies to limit feed input to the minimum amount reasonably necessary to achieve cold water and/or warm water species aquatic animal production goals and sustain targeted rates of aquatic animal growth.
3. The Discharger must:
 - a. Routinely inspect production systems and wastewater treatment systems to identify and promptly repair damage;
 - b. Regularly conduct maintenance of production systems and wastewater systems to ensure their proper function;
 - c. Ensure proper storage of drugs, pesticides, and feed in a manner designed to prevent spills and discharge to waters of the United States and / or State;
 - d. Implement procedures for properly containing, cleaning and disposing of any spilled materials;
 - e. Remove and dispose of aquatic animal mortalities properly on a regular basis to prevent discharge to waters of the United States/ and or State;
 - f. Train all relevant personnel in spill prevention and how to respond in the event of a spill to ensure proper clean-up and disposal of spilled material; and
 - g. Train all relevant personnel on proper operation and cleaning of production and wastewater treatment systems, including feeding procedures and proper use of equipment.

³³ A Notice of Intent required to be submitted for enrollment in the Aquatic Animal Facilities Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

4. The Discharger must monitor the influent water to the aquatic animal production facility for the parameters specified in Table No. 1 below.

Table No. 1: Influent Monitoring Parameters

Parameter	Units	Sample Type	Minimum Sampling Frequency ¹
Flowrate	MGD	Continuous	Daily
pH	NTU	Grab ²	Annual
Biochemical Oxygen Demand 5-day @ 20 °C	mg/L	24-hr composite ³	Annual
Temperature	°C	Grab ²	Annual
Settleable Solids	ml/L	Grab ²	Annual
Total Suspended Solids	mg/L	24-hr composite ³	Annual
Ammonia, un-ionized	mg/L	24-hr composite ³	Annual
Total Nitrogen (as N)	mg/L	24-hr composite ³	Annual
Total Phosphorus	mg/L	24-hr composite ³	Annual
Total Recoverable Copper	µg/L	24-hr composite ³	Annual
Total Recoverable Zinc	µg/L	24-hr composite ³	Annual
Turbidity	NTU	24-hr composite ³	Annual

- All monitoring results are to be submitted with the annual report.
 - A grab sample is an individual sample of at least 100 milliliters collected at a randomly selected time over a period not exceeding 15 minutes.
 - A composite sample is defined as a combination of at least eight sample aliquots of at least 100 milliliters, collected at periodic intervals during the operating hours of a Facility over a 24-hour period. For volatile pollutants, aliquots must be combined in the laboratory immediately before analysis. The composite must be flow proportional; either the time interval between each aliquot or the volume of each aliquot must be proportional to either the stream flow at the time of sampling or the total stream flow since the collection of the previous aliquot. Aliquots may be collected manually or automatically.
5. The Discharger must monitoring the effluent, at a location where a representative undiluted and unaltered sampled of the discharge from the facility can be collected prior to commingling with any other waste stream or body of water. Effluent monitoring must be conducted concurrently with the applications of antifoulants (when applicable). Effluent monitoring samples must be analyzed for the parameters specified in Table 2, section C.5 of this waiver.

Table No.2 Effluent Monitoring Parameters

Parameter	Units	Sample Type	Minimum Sampling Frequency ¹
Flowrate	MGD	Continuous	Daily
pH	NTU	Grab ²	Annual
Biochemical Oxygen Demand 5-day @ 20 °C	mg/L	24-hr composite ³	Annual
Temperature	°C	Grab ²	Annual

- All monitoring results are to be submitted with the annual report.
- A grab sample is an individual sample of at least 100 milliliters collected at a randomly selected time over a period not exceeding 15 minutes.
- A composite sample is defined as a combination of at least eight sample aliquots of at least 100 milliliters, collected at periodic intervals during the operating hours of a Facility over a 24-hour period. For volatile pollutants, aliquots must be combined in the laboratory immediately before analysis. The composite must be flow proportional; either the time interval between each aliquot or the volume of each aliquot must be proportional to either the stream flow at the time of

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sampling or the total stream flow since the collection of the previous aliquot. Aliquots may be collected manually or automatically

Table No.2 Effluent Monitoring Parameters (*continued*)

Parameter	Units	Sample Type	Minimum Sampling Frequency ¹
Settleable Solids	ml/L	Grab ²	Annual
Total Suspended Solids	mg/L	24-hr composite ³	Annual
Ammonia, un-ionized	mg/L	24-hr composite ³	Annual
Total Nitrogen (as N)	mg/L	24-hr composite ³	Annual
Total Phosphorus	mg/L	24-hr composite ³	Annual
Total Recoverable Copper	µg/L	24-hr composite ³	Annual
Total Recoverable Zinc	µg/L	24-hr composite ³	Annual
Turbidity	NTU	24-hr composite ³	Annual

1. All monitoring results are to be submitted with the annual report.
 2. A grab sample is an individual sample of at least 100 milliliters collected at a randomly selected time over a period not exceeding 15 minutes.
 3. A composite sample is defined as a combination of at least eight sample aliquots of at least 100 milliliters, collected at periodic intervals during the operating hours of a Facility over a 24-hour period. For volatile pollutants, aliquots must be combined in the laboratory immediately before analysis. The composite must be flow proportional; either the time interval between each aliquot or the volume of each aliquot must be proportional to either the stream flow at the time of sampling or the total stream flow since the collection of the previous aliquot. Aliquots may be collected manually or automatically.
6. The Discharger must conduct monitoring in accordance with USEPA test procedures approved in 40 CFR 136, Guidelines Establishing Test Procedures for the Analysis of Pollutants under the Clean Water Act as amended, unless other test procedures are specified in the Order or separately by the San Diego Water Board.
 7. The Discharge must report with each sample result the applicable Reporting Level (RL) and the current Method Detection Limit (MDL), as determined by the procedure in 40 CFR Part 136. The Discharger must report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:
 - a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
 - b. Sample results less than the RL, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.
 - c. For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ as well as the words "Estimated Concentration" (may be shortened to "Est. Conc"). The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (± a percentage of

- the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.
- d. Sample results less than the laboratory's MDL shall be reported as "Not Detected." or ND.
 - e. Dischargers are to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
8. The Discharger must prepare and submit an annual report containing the following information:
 - a. The total pounds of food feed used during the calendar month of maximum feeding;
 - b. The species of cold and warm water fish or aquatic animals held at the Facility. For each species the total annual pounds of aquatic animal weight produced by the Facility must be reported as well as the maximum weight present during each calendar month;
 - c. Failures or significant mortalities at the Facility caused by contagious diseases that could be discharged and infect aquatic life in the receiving water;
 - d. Chemical names of all drugs, disinfectants, and other chemicals used at the Facility during the reporting period that could be discharged into the receiving water. This information must include the amounts and dates of application of drugs, disinfectants, and other chemicals. For drugs, disinfectants, and other chemicals used on a routine basis, the frequency of application may be reported instead of each date of application; and
 - e. The annual report must include a tabulation, evaluation, and interpretation of the monitoring data and information, including interpretations and conclusions as to whether the facility operations, production levels and wastewater discharges are in compliance with the waiver conditions described in section 14 a and b above.
 9. The San Diego Water Board may add additional monitoring requirements or increase monitoring frequency as deemed necessary to ensure protection of water quality and beneficial uses in the receiving water.
 10. The San Diego Water Board may require a Discharger to apply for and obtain separate WDRs or NPDES permit if it determines the discharge is a significant source of pollutants to waters of the State and/or United States.
 11. The Discharger must submit the annual report to the San Diego Water Board no later than 5:00 PM on February 1st of each year (or next

subsequent immediate business day, if falling on a weekend or state-observed holiday).

12. Any person signing a document under this section must make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”

Waiver No. 9 – Discharges of Slurries to Land

A. Specific Findings for Discharges of Slurries to Land

1. The conditional waiver for discharges of Slurries to Land (Slurry Waiver) is for discharges of slurries to land, which may be a source of pollutants that can adversely affect the quality of waters of the State. A slurry typically consists of water and some material to form a liquid mixture.
2. The following types of discharge not regulated under WDRs may be eligible for the Slurry Waiver:
 - a. Discharges of drilling muds to land;
 - b. Discharges of concrete grinding residues to land; and
 - c. Discharges of slurries from sand and gravel mining operations to land
3. In order to be eligible for the Slurry Waiver, discharges must comply with the both the general and specific conditions of this waiver.
4. Discharges of slurries to land that comply with the general and specific waiver conditions in the Slurry Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge slurries to land, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Slurries Discharged to Land

1. Slurries discharged to lands must:
 - a. Not directly or indirectly discharge into any surface waters of the State (including ephemeral streams and vernal pools);
 - b. Be contained to eliminate the potential for runoff from the site;
 - c. Not contain any toxic or hazardous constituents;
 - d. Not adversely affect the quality or beneficial uses of underlying groundwater; and
 - e. Be removed and disposed of at an appropriate disposal facility prior to restoring the storage area or sump to pre-discharge conditions.
2. For slurries discharged to land for storage, the storage area or sump must:
 - a. Be designed to be fully contained and ensure no overflow during discharge with at least 2 feet of freeboard;
 - b. Be at least 5 feet above the highest known historical or anticipated groundwater level;
 - c. Be at least 100 feet away from any surface water body or municipal water well; and

- d. Be filled in and restored to pre-discharge conditions, if no longer in use.
 3. Dischargers eligible for enrollment in the Slurry Waiver must submit a NOI.³⁴
 4. Discharger must submit a technical and/or monitoring program reports when directed by the San Diego Water Board.
- C. **Specific Waiver Conditions for Discharge of Drilling Muds**
1. Drilling mud cannot be from borings advanced for a soil or groundwater contamination investigation or cleanup.
- D. **Specific Waiver Conditions for the Discharge of Slurries from Sand and Gravel Mining Operations**
1. The Discharger must be enrolled in and in compliance with the Industrial Storm Water General Permit Order 2014-0057-DWQ or any subsequently adopted Industrial Storm Water General Permit. Requirements contained within the Industrial Storm Water General Permit supersede all the surface water requirements set forth in these waiver conditions for Slurries Discharged to Land.
 2. The Discharger must comply with any applicable requirements imposed by State and local agencies responsible for ensuring compliance with the NPDES Permit and Waste Discharge Requirements for Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region.³⁵

³⁴ A Notice of Intent required to be submitted for enrollment in the Slurries Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

³⁵ National Pollutant Discharge Elimination System (NPDES) Permit and Waste Discharge Requirements for Discharges from the Municipal Separate Storm Sewer Systems (MS4s) Draining the Watersheds within the San Diego Region (Order No. R9-2013-0001, NPDES No. CAS0109266)

Waiver No. 10 – Discharges/Disposal of Solid Wastes to Land.

A. Specific Findings for Discharges/Disposal of Solid Wastes to Land

1. The conditional waiver for discharges/Disposal of Solid Wastes to Land (Solid Waste Waiver) is for discharges of solid wastes to land, which may be a source of pollutants that can adversely affect the quality of waters of the State.
2. The following types of discharge not regulated under WDRs may be eligible for the Solid Waste Waiver:
 - a. Discharges of plant crop residues to land;
 - b. Discharges/application of amendments and/or mulches to soil;
 - c. Discharges/disposal of inert wastes to solid waste disposal facilities only accepting inert wastes;
 - d. Discharges of soils containing wastes to temporary waste piles; and
 - e. Discharges/disposal/reuse of soils characterized as inert from known contaminated sites to land.
3. In order to be eligible for the Solid Waste Waiver, discharges must comply with both the general and specific conditions of this waiver.
4. Discharges of solid wastes to land that comply with the general and specific waiver conditions in the Solid Waste Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge solid wastes to land, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements.

B. General Waiver Conditions for Discharges/Disposal of Solid Wastes to Land.

1. Discharges/Disposal of solid wastes to land must:
 - a. Not be allowed to directly or indirectly discharge to any surface waters of the State (including ephemeral streams and vernal pools); and
 - b. Not cause or threaten to cause a condition of contamination, pollution, or nuisance.
2. Discharge operations/facilities accepting and/or discharging solid wastes to land must:
 - a. Comply with local, State, and federal ordinances and regulations and obtain any required permits, certifications, and/or licenses;
 - b. Minimize or eliminate the discharge of any pollutants that could adversely affect the quality or beneficial uses of waters of the State; and

- c. Allow the San Diego Water Board and/or other local regulatory agencies reasonable access to the site in order to perform inspections and conduct monitoring.
 3. Discharges eligible for enrollment in the Solid Waste Waiver must submit a complete NOI.³⁶
 4. Discharger must submit a technical and/or monitoring program reports when directed by the San Diego Water Board.
- C. **Specific Waiver Conditions for Discharges/Disposal of Solid Wastes to Land**
 1. Discharge of Amendments and Mulches to Soil.
 - a. Amendments or mulches applied to soil cannot include any of the following additives, unless sufficient information is provided in the NOI to demonstrate that the waste does not pose a potential threat to water quality:
 - i. Municipal solid wastes;
 - ii. Sludges, including sewage sludge, water treatment sludge, and industrial sludge;
 - iii. Septage;
 - iv. Liquid wastes;
 - v. Oil and grease; and
 - vi. Hazardous, designated, and any other wastes determined by the San Diego Water Board to pose a potential threat to water quality.
 - b. Soil amendments or mulch materials eligible to be applied to soil, the amount must be reasonable for the crop or plant, soil, climate, special local situations, management system, and type of soil amendment or mulch. Application rates must take into account storm events during the wet weather season (October 1 – April 30). Application rates must not allow soil amendment or mulch materials to be transported off the property in storm water runoff during the wet weather season. Resources and assistance may be available from the Natural Resource Conservation Service (NRCS), University of California Cooperative Extension (UCCE), and other organizations. A copy of the calculations and/or estimate of the application rate must be available on site for inspection.
 - c. Soil amendments or mulch materials to soil must be applied at site-specific rates appropriate to the season (i.e., dry vs. rainy).

³⁶ A Notice of Intent required to be submitted for enrollment in the Solid Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

- d. Soil amendments or mulch materials must implement MMs/BMPs to minimize or eliminate runoff and leachate to surface waters and groundwater.
2. Discharge of Soils Containing Wastes to Temporary Waste Piles.
 - a. For **any soils containing wastes** temporarily stored in waste piles, the following conditions apply:
 - i. The Discharger must submit:
 - (A) A complete Temporary Waste Pile Certification form, section A,³⁷ within 30 days of the initial discharge of any waste piles to be eligible for this waiver. The property owner must approve and acknowledge the placement of the waste at the site;
 - (B) The first annual fee. The amount of the annual fee will be determined by the San Diego Water Board, in accordance with Water Code sections 13269(a)(4) and 13260, and the fee schedule for *Discharges to Land or Surface Waters* promulgated in Calif. Code Regs. title 23 sections 2200; and
 - (C) A complete Temporary Waste Pile Certification form, section B,³⁸ within 10 working days of completing removal of all waste and restoring the site to its original condition.
 - ii. The Discharger, unless otherwise specified in the applicable conditions of this waiver, must not allow temporary waste piles to remain on a site for longer than 6 months or 180 days, whichever is longer.
 - iii. The temporary discharge of waste must not cause:
 - (A) The occurrence of coliform or pathogenic organisms in waters pumped from the hydrologic basin;
 - (B) The occurrence of objectionable tastes and odors in water pumped from the hydrologic basin;
 - (C) Waters pumped from the hydrologic basin to foam;
 - (D) The presence of toxic materials in waters pumped from the hydrologic basin;
 - (E) The pH of waters pumped from the hydrologic basin to fall below 6.0 or rise above 9.0;

³⁷ The Temporary Waste Pile Certification required for compliance with the Solid Waste Waiver is located in Appendix D of Order No. R9-2014-0041.

³⁸ The Temporary Waste Pile Certification required for compliance with the Solid Waste Waiver is located in Appendix D of Order No. R9-2014-0041.

- (F) Pollution, contamination or nuisance or adversely affect the quality or beneficial uses of groundwater or surface waters of the hydrologic subareas established in the Basin Plan; and/or,
 - (G) A violation of any discharge prohibitions in the Basin Plan for the San Diego Region.
- iv. The Discharger must conduct regular inspections of temporary waste piles and associated MMs/BMPs at least once per week. Corrective actions must be taken as necessary to ensure compliance with the conditions of this waiver.
 - v. Surface drainage must be diverted away from the temporary waste piles. For all temporary waste piles, the discharger must implement effective MMs/BMPs to prevent surface water run on and runoff from contacting wastes, and to prevent erosion and transport of wastes by surface runoff.
 - vi. Temporary waste piles must be:
 - (A) Placed at least 5 feet above the highest historically known or anticipated level of groundwater, and more than 100 feet from any surface water of the State, unless sufficient information is provided in the NOI, to demonstrate that a proposed alternative is protective of water quality;
 - (B) Protected against 100-year peak stream flows as defined by the county flood control agency;
 - (C) Covered by plastic sheeting (not less than 10 mils thick, unless otherwise specified under the applicable Special Conditions) to adequately prevent rainwater infiltration, control fugitive dust, and prevent other nuisances; and
 - (D) Underlain by either plastic sheeting (not less than 10 mils thick, unless otherwise specified under the applicable conditions) or a liner of low permeability material that will prevent leachate from infiltrating to groundwater.
 - vii. Solid wastes discharged to temporary waste piles, together with any containment materials used at the temporary waste pile, and any underlying geologic materials impacted by the discharge, must be removed within 6 months or 180 days (whichever is longer), unless otherwise specified under the applicable Special Conditions. Subsequently, the discharger must remove all wastes, treatment facilities, and related equipment, and dispose of those items in accordance with applicable regulations. The site must be restored to its original

state within 30 days after the temporary waste pile is removed, unless otherwise specified under the applicable Special Conditions.

- viii. The discharger must post at least one clearly visible sign listing the following minimum information:
 - (A) Project name,
 - (B) Name and address of discharger,
 - (C) Brief project description, and
 - (D) 24-hour contact information – name, address, facsimile, and telephone number for the project for as long as the temporary waste pile remains on the site.
- b. For **soils containing petroleum hydrocarbons** temporarily stored in waste piles, the following conditions apply:
 - i. Soils and associated solid waste containing petroleum hydrocarbons discharged into temporary waste piles must be limited to a maximum time period of 3 months or 90 days on a site.
 - ii. Soils and associated solid waste containing petroleum hydrocarbons discharged into temporary waste piles under an initial certification report must be derived from only one source (e.g., one unauthorized release site).
 - iii. Temporary waste piles must be covered by plastic sheeting (not less than 10 mils thick) to adequately prevent rainwater infiltration, control fugitive dust, and prevent other nuisances.
 - iv. Temporary waste piles must be underlain by either plastic sheeting (not less than 10 mils thick) or a liner of low permeability that will prevent leachate from infiltrating to groundwater.
 - v. In addition to the conditions stated herein, temporary waste piles must conform to applicable provisions of ordinances and regulations issued by the local regulatory agencies for Orange, Riverside, or San Diego Counties.
 - vi. The site must be restored to its original state within 30 days after removal of the temporary waste pile from the site.
- c. For **dredged spoils containing heavy metals** temporarily stored in waste piles, the following conditions apply:
 - i. Dredged spoils and associated solid waste containing heavy metals discharged into temporary waste piles must be limited

- to a maximum time period of 9 months or 270 days on a site, whichever is longer.
- ii. Temporary waste piles must be covered by either a plastic sheeting to adequately prevent rainwater infiltration, control fugitive dust, and prevent other nuisances. Alternative control methods may be utilized if sufficient information is provided in the NOI to demonstrate that the proposed alternative is protective of water quality and human health.
 - iii. Temporary waste piles must be underlain by plastic sheeting (not less than 20 mils thick) or a liner of lower permeability that will prevent leachate from infiltrating to groundwater. Sufficient information must be provided in the NOI demonstrating that the liner and containment facility has been designed to contain all solid wastes and fluids.
 - iv. Materials used in containment structures must have the appropriate chemical and physical properties to ensure that such structures do not fail to contain waste because of: the stress of installation, pressure gradients, physical contact with the waste or leachate, or chemical reactions with soil and rock.
 - v. The site must be restored to its original state within 60 days after removal of the temporary waste pile from the site.
- d. Solid Waste Disposal Facilities Accepting Only Inert Wastes.³⁹
- i. Inert solid waste must not contain hazardous waste, or soluble or decomposable constituents.
 - ii. Inert solid waste cannot contain any “free liquids.”⁴⁰
 - iii. Owner/operator of disposal facility must secure the disposal site and prevent unauthorized disposal by the public.
 - iv. Inert solid wastes exclude any wastes determined by the San Diego Water Board to potentially have an adverse effect on the quality or beneficial uses of waters of the State, even if classified as inert waste.
- e. Discharge/Reuse of Inert Soils and Materials from Contaminated Sites.
- i. For ***all waste soils characterized as inert (Tier 1 or Tier 2)***, the following conditions apply:

³⁹ According to Calif. Code Regs title 27 section 20230(a) “Inert waste” is defined as “that subset of solid waste that does not contain hazardous waste or soluble pollutants at concentrations in excess of applicable water quality objectives, and does not contain significant quantities of decomposable waste.”

⁴⁰ “Free liquids” defined by Calif. Code Regs title 27 section 20164 as “liquid which readily separates from the solid portions of waste under ambient temperature and pressure.”

- (A) Inert waste soils from known contaminated sites cannot be transported off site and discharged/disposed/reused directly or indirectly to any surface waters of the State (including ephemeral streams and vernal pools).
- (B) Inert waste soils from known contaminated sites cannot contain significant quantities of decomposable wastes, refuse, or trash.
- (C) Inert waste soils from known contaminated sites cannot contain any “free liquids.”⁴¹
- (D) Inert waste soils that are discharged/disposed/reused at any site cannot have any hydrocarbon, chlorinated solvent, or other contaminant-based odor.
- (E) Sites that export or import soils characterized as inert from known contaminated sites for use as fill material or any other purpose must comply with an applicable federal, State, or local permitting requirements, regulations, and/or ordinances pertaining to the use of imported soil.
- (F) Sites that export or import soils characterized as inert from known contaminated sites for use as fill material or any other purpose must implement MMs/BMPs to eliminate the potential for erosion and transport of sediment off the site.
- (G) This waiver does not authorize the discharge/disposal/reuse of soil characterized as inert from known contaminated sites outside the boundaries of the San Diego Region.
- (H) Prior to exporting soil characterized as inert from a known contaminated site, the owner/operator of the export site must file a NOI⁴² with the San Diego Water Board. The NOI must:
 - (1) Be filed no less than 5 working days prior to the beginning of export shipments; and
 - (2) Include a map of the site showing the locations of excavations, borings and/or stockpiles, MMs/BMPs that will be taken to prevent discharges of waste soil that could affect surface

⁴¹ “Free liquids” defined by Calif. Code Regs title 27 section 20164 as “liquid which readily separates from the solid portions of waste under ambient temperature and pressure.”

⁴² A Notice of Intent required to be submitted for enrollment in the Solid Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

water and groundwater quality, estimated volumes (can be a range of volumes) of inert waste soil that will be generated for use off the site, estimated number (can be a range) and locations of samples that will be collected for characterization, and name of the certified environmental analytical laboratory that will perform the analysis.

- ii. Waste soils from a site with a known or discovered unauthorized release must be characterized and certified as inert in order for the soil to be reused off site. Characterization and certification must include the following minimum requirements:
 - (A) All temporary waste piles of soils generated during remediation or corrective action must be managed in accordance with the waiver conditions for the discharge of specified soils containing wastes to temporary waste piles. Or, waste soils may be sampled and characterized in-situ prior to transport and disposal or reuse off site.
 - (B) Waste soil must be segregated into 2 categories:
 - (1) Soil that is impacted by the unauthorized release must be characterized as hazardous, designated, and/or non-hazardous waste and handled in accordance with regulatory requirements for the disposal of solid wastes. Waste soils that do not visually appear impacted, but have detectable odors, must be treated as impacted soil and cannot be characterized as inert.
 - (2) Soil that does not appear to be impacted by the unauthorized release by visual inspection and odor must be sampled and analyzed to confirm the soil can be characterized as inert waste soil.
 - (C) Samples must be collected from the waste soil suspected to be inert for laboratory analysis. The minimum number of samples required to characterize the soil are specified in Table No. 1 of the Solid Waste Waiver.

Table No. 1: Sample Analysis Required

Volume of Soil	Required Number of Samples Analyzed
0 to <500 cy	4 samples per 100 cy (12 minimum)
500 to <5,000 cy	1 additional sample per additional 500 cy

5,000 cy or more	1 additional sample per additional 1,000 cy ⁴³
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- (D) Samples must be analyzed by a State-certified analytical laboratory using USEPA approved analytical methods for the following constituents:
- (1) Total concentrations of those Calif. Code Regs title 22 metals identified as contaminants of concern for the export site. For sites identified with burn ash⁴⁴, the site must be investigated and the burn ash must be characterized for disposal purposes according to the protocol established by the lead regulatory agency (e.g., Department of Toxic Substances Control, California Department of Resources Recycling and Recovery, or others) to identify contaminants of concern at the site. The soil outside of the area of impact of the burn ash must be tested for the total concentration of those metals identified as contaminants of concern based on the findings of the burn ash investigation technical study.
 - (2) Total petroleum hydrocarbons (by USEPA Method 8015 – full scan if export site includes oil or fuel as potential or actual contaminants of concern).
 - (3) Polychlorinated biphenyls (if export site includes PCBs as potential or actual contaminants of concern)
 - (4) Volatile and semi-volatile organic compounds (if export site includes volatile and semi-volatile organic compounds as potential or actual contaminants of concern)
 - (5) Pesticides (if export site includes a known agricultural area, or pesticides as potential or actual contaminants of concern)

⁴³ Volumes greater than 10,000 cubic yards (cy) may rely on fewer samples than 1 per each additional 1,000 cy if characterization complies with SW846 methods for selecting appropriate numbers of samples for waste characterization and statistical analyses. The appropriate number of samples is the least number of samples required to generate a sufficiently representative estimate of the true mean concentration of a chemical contaminant of a waste.

⁴⁴ For the purposes of the Solid Waste Waiver, “burn ash” sites are those where solid waste has been burned at low temperature and the residual burn ash pits and burn ash layers are present in soil.

- (6) Other constituents (if contaminated portion of the export site is found to contain other pollutants or contaminants)
 - (E) For detected concentrations of constituents (as defined in section C.2.e.ii(D)(6) of this waiver) other than Calif. Code Regs title 22 metals, a representative number of soil samples must also be analyzed by a State-certified analytical laboratory using a zero headspace extractor and the Synthetic Precipitation Leaching Procedure (SPLP).⁴⁵
 - (F) If analytical results indicate leachable detectable concentrations of constituents, the NOI must also explain why the wastes qualify as inert waste under Calif. Code Regs. title 27, section 20230.
- iii. For reuse of ***Tier 1 inert waste soils (full unrestricted reuse within the San Diego Region)***, the following conditions apply:
- (A) Soil cannot contain any detectable concentrations of contaminants other than Calif. Code Regs title 22 metals, or leachable concentrations of constituents that do qualify under the definition of “inert waste” specified in Calif. Code Regs title 27, section 20230. If analytical results indicate leachable detectable concentrations (see sections C.2.e.ii(E) and C.2.e.ii(F) of this waiver) of constituents the NOI must also explain why the wastes qualify as inert waste under Calif. Code Regs. title 27, section 20230.
 - (B) For those Calif. Code Regs title 22 metals that have been identified as contaminants of concern for the export Site, samples must be analyzed by an SW846 method using the reporting limits set forth in Table No. 2 below. From these data, the 90 percent upper confidence level (UCL) must be determined. Prior to calculating the 90 percent UCL, the discharger must determine whether the sample set is normally, log-normally or non-normally distributed. If log-normally distributed, one must determine the 90 percent UCL on the log-normal mean. If non-normally distributed, but sufficiently symmetrical, calculate the 90 percent UCL on the median (50th percentile), instead of the mean. See USEPA SW846 Chapter 9 and the USEPA Guidance for Data Quality Assessment for a discussion

⁴⁵ See USEPA SW846 methods, EPA Method 1312 (Synthetic Precipitation Leaching Procedure – SPLP), available online at: <http://www.epa.gov/osw/hazard/testmethods/sw846/online/>.

of waste characterization and statistical analysis; in particular the guidance on testing for normality, calculating a 90 percent UCL, and handling of non-detected values.⁴⁶

- (C) For those Calif. Code Regs title 22 metals that have been analyzed in accordance with section C.2.e.iii(B) of this waiver, must be equal to or less than the concentrations provided in Table No. 2, section C.2.e.iii of this waiver.
- (D) An Inert Waste Certification must be filed with the San Diego Water Board by the owner/operator of the export site within 30 days following completion of export activities. The Inert Waste Certification must include the following information:
 - (1) Generator name and contact information;
 - (2) Export site location, owner name and contact information;
 - (3) Map of the export site showing the location of the excavation, borings, stockpiles, and/or samples collected;
 - (4) Approximate volume of inert waste soil exported from the site;
 - (5) Description of BMPs implemented to prevent discharge of waste soil off the export site during excavation and transport;
 - (6) Laboratory analytical data, including number of samples collected, USEPA approved analytical methods used, the 90 percent UCL of the data for the contaminants of concern, and name of certified environmental analytical laboratory that performed the analysis; and
 - (7) The export site owner, principal executive officer, or authorized representative, and a California licensed professional engineer or geologist must sign and certify the Inert Waste Certification. The Inert Waste Certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with*

⁴⁶ See U.S. Environmental Protection Agency, Office of Solid Waste. 1986. Test Methods for Evaluating Solid Waste, Physical/Chemical Methods; <http://www.epa.gov/epaoswer/hazwaste/test/pdfs/chap9.pdf>; and USEPA 2002, RCRA Waste Sampling Draft Technical Guidance, EPA 530-D-02-002 (Appendix F). Office of Solid Waste.

the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”

Table No. 2: Tier 1 Soil Screening Levels

Calif. Code Regs Title 22 Metals	Inert Waste Target ^a (mg/kg)	Residential CHHSL ^b (mg/kg)	e-PRG ^c (mg/kg)	Background ^d Mean (mg/kg)	Tier 1 SSL ^{e,f} (mg/kg)
Antimony	6.0	30	5.0	0.60	5.0
Arsenic	50	0.07	9.9	3.5	3.5
Barium	1,000	5,200	283	509	509
Beryllium	4.0	150	10	1.28	4.0
Cadmium	5.0	1.7	4.0	0.36	1.7
Chromium, Total	50	NA	0.4	122	50
Chromium, Hexavalent	50	17	NA	NA	17
Cobalt	NA	660	20	14.9	20
Copper	1,300	3,000	60	28.7	60
Lead	15	150	40.5	23.9	15
Mercury	2.0	18	0.00051	0.26	0.26
Molybdenum	NA	380	2.0	1.3	2.0
Nickel	100	1,600	30	57	57

Table No. 2: Tier 1 Soil Screening Levels (continued)

Calif. Code Regs Title 22 Metals	Inert Waste Target ^a (mg/kg)	Residential CHHSL ^b (mg/kg)	e-PRG ^c (mg/kg)	Background ^d Mean (mg/kg)	Tier 1 SSL ^{e,f} (mg/kg)
Selenium	50	380	0.21	0.058	0.21
Silver	NA	380	2.0	0.80	2.0
Thallium	2.0	5.0	1.0	0.56	1.0
Vanadium	50	530	2.0	112	50
Zinc	NA	23,000	8.5	149	149

^a- Calculated using Central Valley Water Board Designated Level Methodology, where the Water Quality Goal is the lower value of the federal or State drinking water primary maximum contaminant level, the Environmental Attenuation Factor is 10, and the Leachability Factor is 100.

^b- Values taken from the California Environmental Protection Agency's *Use of California Human Health Screening Levels (CHHSLs) in Evaluation of Contaminated Properties* (CalEPA 2005).

- ^c Taken from Oak Ridge National Laboratory's *Preliminary Remediation Goals for Ecological Endpoints* (Efroymsen, et al 1997)
- ^d Taken from Kearney Foundation of Soil Science Division of Agriculture and Natural Resources, University of California *Background Concentrations of Trace and Major Elements in California Soil – Special Report* (Bradford, et al 1996).
- ^e Tier 1 Soil Screening Level for inert waste soils that can be reused without restriction. Tier I SSLs selected based on the following steps: Step 1) Select lower value of Residential CHHSL or e-PRG; Step 2) Select lower value of Step 1 or Inert Waste Target; and, Step 3) Select higher value of Step 2 and Arithmetic Mean Background.
- ^f These values are not intended to provide cleanup levels for soil remaining on-site. Such values should be established based on the contaminants of concern, the site use, and in conjunction with the regulatory agency providing oversight for the remediation effort.

iv. For reuse of ***Tier 2 inert waste soils (only for commercial or industrial development purposes within the San Diego Region)***, the following conditions apply:

- (A) Soil should not contain any detectable concentrations of contaminants other than Calif. Code Regs title 22 metals, or leachable concentrations of constituents that do not qualify under the definition of “inert waste” specified in Calif. Code Regs title 27, section 20230. If analytical results indicate leachable detectable concentrations (see sections C.2.e.ii(E) and C.2.e.ii(F) of this waiver) of constituents, the NOI must also explain why the wastes qualify as inert waste under Calif. Code Regs. title 27, section 20230.
- (B) Samples must be analyzed by an SW846 method using the reporting limits set forth in Table No. 3 below. From these data, the 90 percent UCL must be determined. Prior to calculating the 90 percent UCL, the discharger must determine whether the sample set is normally, log-normally or non-normally distributed. If log-normally distributed, one must determine the 90 percent UCL on the log-normal mean. If non-normally distributed, but sufficiently symmetrical, calculate the 90 percent UCL on the median (50th percentile), instead of the mean. See USEPA SW846 Chapter 9 and the USEPA Guidance for Data Quality Assessment for a discussion of waste characterization and statistical analysis; in particular the guidance on testing for normality, calculating a 90 percent UCL, and handling of non-detected values.⁴⁷

⁴⁷ See U.S. Environmental Protection Agency, Office of Solid Waste. 1986. Test Methods for Evaluating Solid Waste, Physical/Chemical Methods; <http://www.epa.gov/epaoswer/hazwaste/test/pdfs/chap9.pdf>; and USEPA 2002, RCRA Waste Sampling Draft Technical Guidance, EPA 530-D-02-002 (Appendix F). Office of Solid Waste.

(C) For those Calif. Code Regs title 22 metals that have been analyzed in accordance with section C.2.e.iv(B) of this waiver, must be equal to or less than the concentrations provided in Table No. 3, section C.2.e.iv of this waiver.

Table No. 3: Tier 2 Soil Screening Levels

Pollutant	Inert Waste Target ^a (mg/kg)	Industrial CHHSL ^b (mg/kg)	Background ^c		TTLC ^d	Tier 2 SSL ^{e,f} (mg/kg)
			Max (mg/kg)	½ Max (mg/kg)		
Antimony	6.0	380	1.95	0.98	500	6.0
Arsenic	50	0.24	11	5.5	500	5.5
Barium	1,000	3,000	1,400	700	10,000	1,000
Beryllium	4.0	1,700	2.7	1.4	75	4
Cadmium	5.0	7.5	1.70	0.85	100	5
Chromium, Total	50	100,000	1,579	790	2,500	790
Cobalt	NA	3,200	46.9	23.5	8,000	3,200
Copper	1,300	38,000	96.4	48.2	2,500	1,300
Lead	15	3,500	97.1	48.6	1,000	49
Mercury	2.0	180	0.90	0.45	20	2
Molybdenum	NA	4,800	9.6	4.8	3,500	3,500*
Nickel	100	16,000	509	255	2,000	255
Selenium	50	4,800	0.43	0.22	100	50
Silver	NA	4,800	8.30	4.2	500	500*
Thallium	2.0	63	1.10	0.55	700	2
Vanadium	50	6,700	288	144	2,400	144
Zinc	NA	100,000	236	118	5,000	5,000*

* None of the analytical results from any samples collected to characterize the waste soil can exceed the Tier 2 Soil Screening Level for this pollutant.

^{a-} Calculated using Central Valley Water Board Designated Level Methodology, where the Water Quality Goal is the lower value of the Federal or State drinking water primary maximum contaminant level, the Environmental Attenuation Factor is 10, and the Leachability Factor is 100.

^{b-} Values taken from the California Environmental Protection Agency's *Use of California Human Health Screening Levels (CHHSLs) in Evaluation of Contaminated Properties* (CalEPA 2005).

^{c-} Taken from Kearney Foundation of Soil Science Division of Agriculture and Natural Resources, University of California *Background Concentrations of Trace and Major Elements in California Soil – Special Report* (Bradford, et al 1996).

^{d-} Total Threshold Limit Concentration. Concentrations above the TTLC would be classified as hazardous waste.

^{e-} Tier 2 Soil Screening Level for inert waste soils that can be reused only for commercial or industrial land use designation. Tier II SSLs selected based on the following steps: Step 1) Select lower value of Industrial CHHSL or Inert Waste Target; Step 2) Select higher value of Step 1 or ½ Maximum Background; and, Step 3) Select lower value of Step 2 and Total Threshold Limit Concentration.

^f- These values are not intended to provide clean up levels for soil remaining on-site. Such values should be established based on the contaminants of concern, the site use, and in conjunction with the regulatory agency providing oversight for the remediation effort.

- (D) An Inert Waste Certification must be filed with the San Diego Water Board by the owner/operator of the export site within 30 days following export and placement of the soil. The Inert Waste Certification must include the following information:
- (1) Generator name and contact information;
 - (2) Export site location, owner name and contact information;
 - (3) Approximate volume of inert waste soil exported from the site;
 - (4) Description of BMPs implemented to prevent discharge of waste soil off the export site during excavation and transport;
 - (5) Laboratory analytical data, including number of samples collected, EPA approved analytical methods used the 90 percent UCL of the data for the contaminants of concern, and name of certified environmental analytical laboratory performing analysis;
 - (6) Import site owner name and contact information, with a map of the site location showing nearby surface water bodies, approximate depth to groundwater, and BMPs that will be implemented to eliminate the potential for discharge of inert waste soils to surface waters;
 - (7) The import site owner, principal executive officer, or authorized representative must provide a signature acknowledging the receipt or planned receipt of the inert waste soil; and
 - (8) The export site owner, principal executive officer, or authorized representative, and a California licensed professional engineer or geologist must sign and certify the Inert Waste Certification. The Inert Waste Certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for*

obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”

- v. Tier 2 inert waste soil reused at commercial or industrial development sites must comply with the following conditions:
- (A) Tier 2 inert waste soil may only be reused on commercial or industrial sites. It may not be reused at residential, school, or park sites.
 - (B) Tier 2 inert waste soil must be placed at least 5 feet above the highest historically known or anticipated level of groundwater. The soil that separates the inert waste soil from groundwater must have a clay content greater than 5 percent clay material or an in-situ permeability of less than 10^{-5} cm/sec.
 - (C) Tier 2 inert waste must be placed at least 100 feet from the nearest surface water body.
 - (D) Tier 2 inert waste must be protected against 100-year peak stream flows as defined by the County flood control agency.
 - (E) Tier 2 inert waste must be covered by either:
 - (1) engineered materials such as used as road base, fill beneath buildings, bridge abutments), or
 - (2) not less than 2 feet of non-contaminated, clean fill.

The cover must have a permeability of no more than 10^{-5} cm/sec. Placement of a cover on the inert waste soils must be completed with 30 days of discharging the final load of inert waste soils at the import site.

Waiver No. 11 – Aerially Discharged Wastes Overland

A. Specific Findings for Aerially Discharged Wastes Overland.

1. This conditional waiver for Aerially Discharged Wastes Overland (Aerial Waste Waiver) is for discharges of wastes that have been discharged aerially over land, which may be a source of pollutants that can adversely affect the quality of waters of the State.
2. The following types of discharge not regulated under WDRs may be eligible for the Aerial Waste Waiver:
 - a. Discharges of wastes related to fireworks displays over land; and
 - b. Other periodic aerial discharges of wastes over land that may adversely affect the quality of the waters of the State, but determined to be “low threat” by the San Diego Water Board.
3. In order to be eligible for the Aerial Waste Waiver, discharges must comply with both the general and specific conditions of the Aerial Waste Waiver.
4. Wastes discharged aerially over land that comply with both the general and specific waiver conditions in the Aerial Waste Waiver are not expected to pose a threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to aerially discharge waste over land, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements

B. General Conditions for Aerially Discharged Wastes Over Land

1. Aerially discharged wastes cannot be discharged directly over and/or into surface waters of the State (including ephemeral streams and vernal pools).
2. Aerially discharged wastes must not cause or threaten to cause a condition of contamination, pollution, or nuisance.
3. Aerially discharged wastes must not impact the quality of groundwater in any water wells or surface water in any drinking water reservoirs.
4. Dischargers must comply with any local, State, and federal ordinances and regulations and obtain any required approvals, permits, certifications, and/or licenses from authorized local agencies.
5. Discharger must submit a complete NOI.⁴⁸
6. Dischargers must submit technical and/or monitoring program reports when directed by the San Diego Water Board.

C. Specific Conditions for Discharges of Waste Related to Fireworks Displays Over Land

⁴⁸ A Notice of Intent required to be submitted for enrollment in the Aerial Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

1. No more than one fireworks display may be conducted from a launch site or within 1.0 mile of another launch site within a 48-hour period.⁴⁹ If the organizer will have more than one fireworks display within a 48-hour period, the organizer must file a NOI containing information about the fireworks to be used, location of launch area and nearby water bodies and groundwater basins, surrounding land uses, planned period of and frequency of discharge, copies of any permits obtained from other public agencies, and measures that will be taken to minimize or eliminate the discharge of pollutants that might affect surface water and groundwater quality. Sufficient information must be submitted before the discharge may begin.
2. All fireworks-related debris must be cleaned up from land surface areas.
3. Launch areas and deposition areas of fireworks displays may not be located within areas designated as Zone A for groundwater source area protection, as defined by the California Department of Public Health's (CDPH's) Drinking Water Source Assessment Protection (DWSAP) Program. This condition may be waived if the owner or operator of a groundwater drinking water source, through a permit, specifically allows the fireworks display launch area and/or deposition area within an area designated as Zone A for groundwater source area protection.
4. Launch areas and deposition areas of fireworks displays may not be located within areas designated as Zone A for surface water source protection, as defined by the CDPH's DWSAP Program. This condition may be waived if the owner or operator of a surface water source reservoir or intake structure, through a permit, specifically allows the fireworks display launch area and/or deposition area within an area designated as Zone A for surface water protection.
5. The fireworks display must be permitted by all relevant public agencies that require permits for fireworks displays (e.g., fire departments, municipal governments, law enforcement, water supply agencies). Copies of any permits must be available on site for inspection.
6. The San Diego Water Board and/or other local regulatory agencies must be allowed reasonable access to the site in order to perform inspections and conduct monitoring.

⁴⁹ This condition is intended to alleviate spatial and temporal accumulation of fireworks-related chemical contaminants.

Waiver No. 12 – Discharges of Emergency/Disaster Related Wastes

A. Specific Findings for Discharges of Emergency/Disaster Related Wastes

1. This conditional waiver for Discharges of Emergency/Disaster Related Wastes (Emergency Waste Waiver) is for discharges of wastes resulting from a regional emergency or disaster and the Governor of California issues a proclamation, pursuant to Government Code sections 8625 and 8558(b), identifying a portion of the San Diego Region as being in a state of emergency. Waste streams from regional disasters may be a source of pollutants that can adversely affect the quality of waters of the State.
2. The following types of discharge not regulated under WDRs may be eligible for the Emergency Waste Waiver:
 - a. Incidental discharges of oil and oily water within a response area during an oil spill response in marine waters;
 - b. Discharges of disaster related wastes to temporary waste piles and surface impoundments;
 - c. Discharges of mass mortality wastes to temporary waste piles and emergency landfills;
 - d. Emergency repair and protection activities in non-federal waters of the State;
 - e. Discharges of dredge or fill material into non-federal waters of the State, under emergency conditions; and/or
 - f. Other discharges of emergency/disaster related wastes.
3. These types of discharge are generated during emergency and disaster related situations, requiring expedited handling and disposal of wastes or emergency discharges of fill material into non-federal waters of the State. Therefore, emergency/disaster related waste discharges were grouped into one discharge classification. Emergency/disaster related waste discharges or discharges of fill material into non-federal waters of the State that comply with the waiver conditions should minimize the potential impact and should not pose a significant threat to the quality of waters of the State.
4. In the event of an emergency or disaster, significant amounts of wastes may be generated. Cleanup, management and disposal of emergency/disaster related waste can result in the discharge of multiple waste streams which can adversely affect the quality of surface water and/or groundwater. The issuance of WDRs would significantly impede the cleanup of emergency/disaster related wastes, which would likely increase the threat to public health and the environment. Therefore, in the interest of expediting the cleanup of emergency/disaster related wastes, issuing a waiver for these types of discharge would be in the public interest.

5. The issuance of waiver conditions should be developed in order for members of the public, cities, counties, local agencies and organizations, and/or the San Diego Water Board to determine if discharges of emergency/disaster related wastes are in conformance with this waiver. If dischargers are not in compliance with waiver conditions, they can be issued a Notice of Violation and required to correct deficiencies in order to be eligible for the Emergency Waste Waiver. If dischargers of emergency/disaster related wastes violate any waiver conditions, the San Diego Water Board has the option to terminate the waiver for the discharge and begin regulating the discharge with individual WDRs and/or take other enforcement actions.
6. Discharges of dredged or fill material into non-federal waters of the State⁵⁰ may be necessary for repair and protection measures associated with an emergency situation to mitigate and abate threats caused by emergencies, as defined under CEQA.⁵¹
7. Discharges of dredged or fill material for emergency repair and protection measures may constitute discharges of waste that could affect the quality of waters of the State. Repair and protection activities that may result in such discharges can include, but are not limited to, the cleaning of culverts and associated concrete aprons, bank or slope stabilization, removal of debris (e.g., trash, dead vegetation, structural debris, etc.), repair of transportation routes, and the construction of check dams and sediment basins. Discharges that may occur during the conduct of emergency repair and protection activities can include, but are not limited to, earth, rock, or similar inert materials and discharges of pollutants associated with construction equipment or materials.
8. Eligible discharges to non-federal waters of the State, associated with emergency repair and protection activities, could be subject to *Water Quality Order No. 2004-0004-DWQ, Statewide General Waste Discharge Requirements for Dredged or Fill Discharges To Waters Deemed by The U.S. Army Corps of Engineers To Be Outside of Federal Jurisdiction*.⁵² This Emergency Waste Waiver can expedite projects that are not eligible for

⁵⁰ Non-federal waters of the State include surface waters determined by the U.S. Army Corps of Engineers and / or the U.S. Environmental Protection Agency to be outside of federal jurisdiction (e.g., certain vernal pools, other isolated water bodies, and certain intermittent or ephemeral streambeds that lack a significant nexus to traditionally navigable waters).

⁵¹ In addition, wildfires can exacerbate the risk of flooding, erosion, debris flows, and slope failures as a result of the loss of vegetated cover within a watershed. Likewise, damage from earthquakes/after shocks, and landslides can affect vital infrastructure and threaten beneficial uses of waters of the State.

⁵² For instance, the General WDRs in Water Quality Order No. 2004-0004-DWQ are restricted to dredged or fill discharges of not more than two-tenths (0.2) of an acre and 400 linear feet for fill and excavation discharges, and of not more than 50 cubic yards for dredging discharges. Projects that may be covered include land development, detention basins, disposal of dredged material, bank stabilization, revetment, channelization, and other similar projects.

enrollment in Order No. 2004-0004-DWQ but are conducted in response to emergency situations.

9. In order to be eligible for the Emergency Waste Waiver, discharges must comply with both the general and specific waiver conditions of this waiver.
 - a. Incidental Discharges During an Oil Spill Response;
 - b. Disaster Related and Mass Mortality Wastes Disposed at Regulated Waste Disposal Facilities;
 - c. Disaster Related and Mass Mortality Wastes Discharged to Temporary Waste Piles Located at Regulated Waste Disposal Facilities;
 - d. Disaster Related Wastes Discharged to Temporary Waste Piles not Located at Regulated Waste Disposal Facilities;
 - e. Disaster Related Wastes Discharged to Temporary Surface Impoundments not Located at Regulated Waste Disposal Facilities;
 - f. Mass Mortality Wastes Discharged to Emergency Landfills not Located at Regulated Waste Disposal Facilities; and
 - g. Discharges of Dredge or Fill Materials into Non-Federal Waters of the State, Under Emergency Conditions.
10. Discharges of emergency/disaster related wastes that comply with both the general and specific waiver conditions in the Emergency Waste Waiver are not expected to pose a significant threat to the quality of waters of the State.

IT IS HEREBY ORDERED, that any Discharger proposing to discharge emergency/disaster related wastes, in order to meet the provisions contained in Division 7 of the Water Code, section 13269, must comply the following requirements

B. General Conditions for Discharges of Emergency/Disaster Related Wastes

1. Discharges made pursuant to the Emergency Waste Waiver cannot occur until after one of the following:
 - a. The Governor of California issues a proclamation, pursuant to Government Code sections 8625 and 8558(b), identifying a portion of the San Diego Region as being in a state of emergency;⁵³ or
 - b. An oil spill incident occurs in the marine waters of the San Diego Region requiring a response authorized by the Administrator of the Office of Spill Prevention and Response; or
 - c. A discharge occurs resulting from emergency activities that are waived of the requirements of Water Code

⁵³ The Emergency Waste Waiver is only applicable to disaster related waste streams from disaster-impacted areas.

sections 13260(a) and (c), 13263(a), and 13264(a), which are described in Water Code sections 13269(c)(1) and 13269(c)(2).

2. This waiver is only in effect temporarily and must expire under the following conditions:
 - a. The state of emergency declared by the Governor expires; or
 - b. The San Diego Water Board takes action to terminate enrollment of individual or all dischargers/Units temporarily enrolled in the waiver; or
 - c. Six months has elapsed since the Governor issued a declaration of the state of emergency for any portion of the San Diego Region, or the oil spill incident occurred, or emergency activities began, unless otherwise directed by the San Diego Water Board.
3. Discharges of emergency/disaster related wastes to land
 - a. Emergency/disaster related waste management and cleanup activities must minimize or eliminate the discharge of any pollutants that could adversely affect the quality or beneficial uses of the waters of the State.
 - b. Temporary waste piles and surface impoundments used to manage emergency/disaster related waste must: prevent the direct or indirect discharge of emergency/disaster related wastes to any surface waters of the State (including ephemeral streams and vernal pools).
 - c. Emergency/disaster related waste management operations must not be:
 - i. Performed in a manner that creates or contributes to a condition of pollution or nuisance;
 - ii. Performed in a manner that creates or contributes to conditions which violate the waste discharge prohibitions promulgated in the Basin Plan;
 - iii. Managed in a manner that causes corrosion, decay, or otherwise reduces or impairs the integrity of containment structures at any waste management unit;⁵⁴ and/or
 - iv. Managed in a manner that mixes or commingles other wastes that can produce a violent reaction (including heat, pressure, fire or explosion), that can produce toxic byproducts, or that can produce any reaction products requiring a higher level of containment, or that results in the mixture being classified as a restricted waste.⁵⁵

⁵⁴ Pursuant to Calif. Code Regs title 27 section 20200(b)(1)

⁵⁵ Pursuant to Calif. Code Regs title 27 section 20200(b)(2)

- d. Liquid hazardous wastes or “restricted hazardous wastes”⁵⁶ cannot be discharged to municipal solid waste (MSW) landfills, temporary waste piles, or temporary surface impoundments.
 - e. Temporary waste piles must be covered to adequately prevent rainwater infiltration and runoff, and control fugitive dust, vectors, odors, blowing litter and scavenging. The cover must not consist of or contain material classified as a designated waste.⁵⁷
 - f. Inert wastes⁵⁸ that are suitable for reuse or recycling do not require permanent disposal at a classified waste management or disposal facility (i.e., permitted landfill).
 - g. Waste streams must only originate from disaster-impacted areas of the San Diego Region. These waste streams must be discharged for treatment and permanent disposal **only** into:
 - i. Waste management or treatment units (e.g., liquid wastes into wastewater treatment plants) as allowed by WDRs issued by the San Diego Water Board; or
 - ii. Solid waste management units or disposal facilities (e.g., solid wastes into Class III MSW landfills underlain with engineered composite liners and leachate collection systems, and that satisfy the requirements of State Water Board Resolution No. 93-62);
 - iii. Emergency landfills established in accordance with the conditions of this waiver; or
 - iv. As allowed by valid WDRs issued by the San Diego Water Board for other categories of waste management units.
4. Discharges of Dredge or Fill Material into Non-Federal Waters of the State, under Emergency Conditions.
- a. Discharge activities must not:
 - i. Create or contribute to a condition of pollution or nuisance, as defined by Water Code section 13050;
 - ii. Create or contribute to conditions which violate the discharge prohibitions of the Basin Plan for the San Diego Region; and/or
 - iii. Result in the taking of any State endangered species, threatened species, or candidate species, or the habitat of such a species, unless the activity is authorized by the Department of Fish and Wildlife pursuant to a permit, memorandum of understanding, or other document or program

⁵⁶ Defined in Health and Safety Code section 25122.7

⁵⁷ Defined in Calif. Code Regs title 27 section 20210

⁵⁸ Defined in Calif. Code Regs title 27 section 20230

in accordance with Fish and Game Code sections 2081, 2081.1, or 2086.

- b. Discharges must not consist of unsuitable material (e.g., asphalt, hazardous wastes,⁵⁹ nonhazardous wastes,⁶⁰ designated wastes⁶¹ etc.) and material discharged must be free from toxic pollutants in toxic amounts.
- c. This waiver is limited to emergency actions that meet the CEQA definition of “emergency” (Public Resources Code section 21060.3),
- d. Emergency projects exempt from the requirements of CEQA are defined by the Administrative Code (CEQA Guidelines), Calif. Code Regs. title 14, section 15269 as:
 - i. *Projects to maintain, repair, restore, demolish, or replace property or facilities damaged or destroyed as a result of a disaster in a disaster stricken area in which a state of emergency has been proclaimed by the Governor pursuant to the California Emergency Services Act, commencing with Section 8550 of the Government Code. This includes projects that will remove, destroy, or significantly alter an historical resource when that resource represents an imminent threat to the public of bodily harm or of damage to adjacent property or when the project has received a determination by the State Office of Historic Preservation pursuant to Section 5028(b) of Public Resources Code.*
 - ii. *Emergency repairs to publicly or privately owned service facilities necessary to maintain service essential to the public health, safety or welfare.*
 - iii. *Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term.*
 - iv. *Projects undertaken, carried out, or approved by a public agency to maintain, repair, or restore an existing highway damaged by fire, flood, storm, earthquake, land subsidence, gradual earth movement, or landslide, provided that the project is within the existing right of way of that highway and is initiated within one year of the damage occurring. This exemption does not apply to highways designated as official*

⁵⁹ Wastes that are required to be managed as hazardous wastes pursuant to Calif. Code Regs title 22, Division 4.5

⁶⁰ Nonhazardous wastes are defined in Calif. Code Regs title 27, section 20220.

⁶¹ Designated wastes are defined in Water Code section 13173.

State scenic highways, nor any project undertaken, carried out, or approved by a public agency to expand or widen a highway damaged by fire, flood, storm, earthquake, land subsidence, gradual earth movement, or landslide.

- v. *Seismic work on highways and bridges pursuant to Section 180.2 of the Streets and Highways Code, Section 180 et seq.*

C. Specific Conditions for Discharges of Emergency/Disaster Related Wastes

1. Incidental Discharges During an Oil Spill Response
 - a. Incidental discharges⁶² are confined to the response area which is defined by the daily work plan approved under the Incident Command System or Unified Command Structure by the Administrator, Federal On-Scene Coordinator, or State On-Scene Coordinator.
 - b. Oil spill response must be in marine waters.⁶³
2. Disaster Related and Mass Mortality Wastes Disposed of at Regulated Waste Disposal Facilities
 - a. Waste (not otherwise suitable for recycling or reuse) derived from cleanup of emergency/disaster-impacted areas in the San Diego Region and managed under provisions of this waiver must only be discharged *for permanent disposal into units that are underlain with an engineered composite liner system and a leachate collection meeting the requirements of State Water Board Resolution No. 93-62.*
 - b. Wastes derived from cleanup of disaster-impacted areas in the San Diego Region and discharged into regulated waste disposal facilities must be isolated, to the extent practicable, from areas of the facility that are not lined.
 - c. Food wastes, animal carcasses, and other putrescible wastes derived from cleanup of disaster-impacted areas in the San Diego Region must be discharged for disposal in compliance with conditions of this waiver and covered expeditiously.
 - d. Inert wastes contained in mixed emergency wastes derived from cleanup of disaster-impacted areas in the San Diego Region, must be separated and recycled when appropriate and practicable.
 - e. The discharger is responsible for accurately classifying disaster related waste streams in accordance with the applicable regulatory requirements.⁶⁴

⁶² "Incidental discharge" is defined as "the release of oil and/or oily water within the response area in or proximate to the area in which the oil recovery activities are taking place during and attendant to oil spill response activities. Incidental discharges include, but are not limited to, the decanting of oily water; in order to conserve oil storage capacity, and the wash down of vessels, facilities, and equipment used in the response."

⁶³ "Marine waters" defined in Government Code section 8670.3(i) as "those waters subject to tidal influence"

- f. The regulated waste disposal facility owner/operator is responsible for properly identifying disaster related waste streams⁶⁵ and identifying wastes that may be suitable for use as alternative daily cover (ADC). Solid wastes that may be used as ADC at a regulated disposal facility are as follows:
 - i. Solid wastes that are classified as inert wastes.
 - ii. Solid wastes that meet the criteria for ADC as prescribed in Calif. Code Regs title 27 sections 20690 to 20705, and
 - iii. Other solid wastes identified by the Local Enforcement Agency (LEA) as being suitable for use as ADC; as long as the waste could be accepted at a Class III MSW landfill without special permission from the San Diego Water Board.
- g. Disposal of large numbers of animal carcasses, and other high-moisture waste streams from mass mortality (e.g., natural disaster, agricultural disease, etc.), may cause wastes to exceed moisture holding capacity at regulated MSW landfills. To limit the impacts from the additional moisture content associated with a mass mortality waste load, the owner/operator responsible for the regulated waste disposal facility should implement the following procedures:
 - i. Discharge high-moisture wastes (animal carcasses, animal related wastes, etc.) only in areas of the composite lined unit with a considerable thickness of other waste.
 - ii. Limit the thickness of the high-moisture waste stream (e.g., animal carcasses, animal related wastes, etc.) to no more than 2 feet.
 - iii. Cover each layer of high-moisture wastes (e.g., animal carcasses, animal related wastes, etc.) with an even thicker layer of absorbent wastes or soil.
 - iv. For disaster related mass mortality wastes streams that are in a liquid form (e.g. raw eggs, etc.) reduce the moisture content prior to discharge by mixing with an absorbent material (e.g., saw dust, mulch, soil, etc.).
- h. Within 60 days after the expiration in this waiver (see section B of the Emergency Waste Waiver) the owner/operator of the a regulated waste disposal facility that accepted waste from disaster-impacted areas in the San Diego Region must submit an amendment to their ROWD or Joint Technical Document (JTD) describing the material change to their discharge, pertaining to the temporary acceptance,

⁶⁴ Requirements are provided in Calif. Code Regs title 27, title 23,, Chapter 15, and/or title 22 Division 4.5.

⁶⁵ Pursuant to Calif. Code Regs title 27 section 20200(c).

management, and disposal of waste derived from cleanup of disaster-impacted areas of the San Diego Region.

3. Disaster Related and Mass Mortality Wastes Discharged to Temporary Waste Piles Located at Regulated Waste Disposal Facilities
 - a. Owners/operators of regulated waste management or disposal facilities proposing to accept discharges of waste from disaster-impacted areas in the San Diego Region to a temporary waste staging area located at a regulated facility must submit a NOI⁶⁶ within 30 days of the initial discharge of any disaster related wastes. The NOI must contain:
 - i. The name and contact information of the owner/operator of the regulated waste management or disposal facility property;
 - ii. The facility address and contact information;
 - iii. A description of the temporary waste management unit; and
 - iv. A certification and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."*
 - b. Owners/operators of regulated waste management or disposal facilities must prevent surface runoff and run on from contacting wastes derived from cleanup of disaster-impacted areas in the San Diego Region and must prevent erosion and transport of soils containing disaster related wastes or waste constituents by surface runoff from all temporary waste piles. The facility owner/operator must implement management measures (MMs) and/or best management practices (BMPs) for storm water conveyance and control.
 - c. All wastes derived from disaster-impacted areas in the San Diego Region must be placed at least 5 feet above the highest historically known or anticipated level of groundwater, and more than 100 feet from, and at an elevation that is higher than, any surface water of the State.

⁶⁶ A Notice of Intent required to be submitted for enrollment in the Emergency Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

- d. All waste derived from disaster-impacted areas in the San Diego Region must be protected from flooding and inundation, in compliance with the current WDRs for the affected unit, or units, at the regulated facility.
- e. Owners/operators of regulated waste management or disposal facilities must manage temporary waste piles for disaster related mass mortality wastes as follows:
 - i. Temporary waste piles of mass mortality wastes can only be located in areas underlain by a composite liner system (or approved engineered alternative) and a significant thickness of other types of solid wastes.
 - ii. Owner/operator must implement a plan to prevent wild animals (e.g., birds, mammals, reptiles, etc.) from coming into contact with mass mortality wastes (e.g., provide and maintain adequate cover for temporary waste piles).
 - iii. Owner/operator must ensure that all temporary waste piles containing mass mortality wastes are discharged into the landfill prior to the end of the working day, unless sufficient information is provided to demonstrate that a proposed alternative is protective of water quality and human health for a given temporary waste pile.
 - iv. Owner/operator must ensure that all mass mortality wastes are covered with soil or other waste immediately after it is discharged into the landfill.
 - v. Owner/operator must ensure that any storm water runoff that comes into contact with the disaster related wastes or containing waste constituents is managed as leachate.
- f. Disaster related and mass mortality wastes discharged to temporary waste piles at regulated waste management or disposal facilities temporarily enrolled in the Emergency Waste Waiver, together with any materials used to contain the temporary waste piles, must be removed from the site. The site must be restored to its original state no later than the 60 days after expiration of this waiver (see section B of the Emergency Waste Waiver), or as required by the San Diego Water Board. Alternatively, the facility owner/operator must file an amended ROWD/JTD and obtain amended WDRs from the San Diego Water Board for any waste piles that will continue to exist past the expiration date in this waiver.⁶⁷

⁶⁷ The Emergency Waste Waiver expires with the Governor of California lifting the declared state of emergency, or six months have elapsed since the state of emergency was declared by the Governor.

accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”

- b. Owners/operators of temporary waste piles not on regulated facilities must ensure that they are sited, designed, constructed, operated, and maintained to ensure compliance with the following minimum prescriptive and performance standards:
 - i. The bottom of a temporary waste pile must be placed at least 5 feet above the highest historically known or anticipated level of groundwater, and more than 100 feet from, and at an elevation that is higher than, any surface water of the State.
 - ii. Temporary waste piles must be protected from inundation or washout due of floods with a 100-year return frequency.
 - iii. Temporary waste piles cannot be located on a known Holocene fault.
 - iv. Temporary waste piles cannot be located in areas of potential rapid geologic change (e.g., landslides, debris flows, flashflood areas, etc.).
 - v. Temporary waste piles must be underlain by a temporary impermeable barrier (e.g., heavy gauge plastic) or located in an area covered by a relatively impermeable surface (e.g., asphalt, concrete, etc.). The liner must be installed prior to establishing a temporary waste pile to protect all natural geological materials from contact with the waste and from contact with leachate.
 - vi. Temporary waste piles must be covered daily with either a heavy gage plastic or material that meets the classification criteria for inert wastes. A material that would be classified as a designated waste cannot be utilized for daily cover at a temporary waste staging area. Cover on the temporary waste piles must be designed, installed, and maintained to prevent rainwater infiltration and runoff, and control of fugitive dust, vectors, odors, blowing litter, and scavenging.
 - vii. Temporary waste management operations that include wastes with a liquid content exceeding its moisture-holding capacity and/or containing free liquids, must comply with requirements for temporary surface impoundments (see section C.5 of the Emergency Waste Waiver).
 - viii. Temporary waste piles must be designed, constructed and operated to limit, to the greatest extent possible, ponding, infiltration, inundation, erosion, slope failure, and washout. Surface drainage from outside of the temporary waste pile

must be diverted from the location of the temporary waste pile through implementation of MMs/BMPs for storm water control and conveyance.

- c. Owners/operators of temporary waste piles not on regulated facilities must submit written notification to the San Diego Board at least 30 days prior to initiating the discharge of return water or ponded water contained within the temporary waste pile if the discharge is to a location other than a sanitary sewer system. Based on the San Diego Water Board determination, the discharger may receive: 1) WDRs; 2) a waiver of WDRs, or 3) written determination that the disposal of the return water or ponded water is not subject to regulation by the San Diego Water Board.
 - i. Owners/operators of temporary waste piles not on regulated facilities must post at least one clearly visible sign (in English) listing the following minimum information:
 - (A) Project name;
 - (B) Brief project description; and
 - (C) Operator name and phone number.

The discharger must post additional signs as necessary (in languages other than English) to more effectively communicate the minimum contact information (listed above) to the local community. The sign(s) must be maintained as required to keep them legible and must remain in place while temporary waste piles remain on site.

- d. Solid wastes discharged to temporary waste piles not at regulated waste management or disposal facilities temporarily granted a waiver, together with any materials used to contain the temporary waste piles, must be removed from the site. The site must be restored to its original state no later than the 60 days after expiration of this waiver (see section B of the Emergency Waste Waiver), or as required by the San Diego Water Board.
- e. Owners/operators of temporary waste piles not on regulated facilities must submit a NOT to the San Diego Water Board within 10 working days of completing removal of all disaster related wastes and restoring the site to its original condition. The NOT must contain:
 - i. The name and contact information of the owner/operator the property;
 - ii. Where the temporary waste pile facility was located;
 - iii. The facility address and contact information;
 - iv. A description of waste that was temporarily stored/staged in the temporary waste management unit;

- v. The final waste disposal location; and
 - vi. A certification, and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."*
5. Disaster Related Wastes Discharged to Temporary Surface Impoundments not Located at Regulated Waste Disposal Facilities
- a. Any agency, jurisdiction or person proposing to establish a temporary surface impoundment not located at a regulated facility must submit a NOI⁶⁹ to the San Diego Water Board within 30 days of the initial discharge of any disaster related wastes. The NOI must contain
 - i. The name and contact information of the owner/operator the property;
 - ii. Where the temporary surface impoundment facility is located;
 - iii. The facility address and contact information;
 - iv. A description of the temporary waste management unit; and
 - v. A certification, and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."*
 - b. Owners/operators of temporary surface impoundments not on regulated facilities must ensure that they are sited, designed, constructed, operated, and maintained to ensure compliance the following minimum prescriptive and performance standards:
 - i. The bottom of a temporary surface impoundment must be placed at least 5 feet above the highest historically known or

⁶⁹ A Notice of Intent required to be submitted for enrollment in the Emergency Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

anticipated level of groundwater, and more than 100 feet from, and at an elevation that is higher than, any surface water of the State.

- ii. Temporary surface impoundments must be protected from inundation or washout due of floods with a 100-year return frequency.
- iii. Temporary surface impoundments cannot be located on a known Holocene fault.
- iv. Temporary surface impoundments cannot be located in areas of potential rapid geologic change (*e.g.*, landslides, debris flows, flashflood areas, *etc.*).
- v. Temporary surface impoundments must be underlain by a temporary impermeable barrier (*e.g.*, heavy gauge plastic) or a relatively impermeable surface (*e.g.*, asphalt, concrete, *etc.*). The liner must be installed prior to establishing a temporary surface impoundment to protect all natural geological materials from contact with the waste.
- vi. Berms and containment structures of temporary surface impoundments must be composed of inert materials that will not cause adverse reactions (*e.g.*, corrosion, decay, or otherwise reduce or impair the integrity of the containment structure) when placed in contact with the liquid wastes stored within the temporary surface impoundment.
- vii. Temporary surface impoundments must be designed, operated and maintained to ensure that liquid wastes are at least 2 feet below the top of the impoundment (measured vertically from the surface of the liquid up to the point on the surrounding lined berm or dike having the lowest elevation), and must be designed and constructed to prevent overtopping as a results of wind conditions likely to accompany precipitation conditions.
- viii. Direct pipeline discharges of liquid can occur only into temporary surface impoundments with automatic or manually operated fail-safe systems to prevent overfilling.
- ix. Temporary surface impoundments must be designed and constructed to prevent scouring of containment structures at points of liquid discharge into the impoundments.
- x. Temporary surface impoundments must be designed, constructed and operated to limit, to the greatest extent possible, inundation, erosion, slope failure, and washout. Surface drainage from outside of the temporary surface impoundments must be diverted from the location of the

temporary surface impoundment through implementation of MMs/BMPs for storm water control and conveyance.

- c. Owners/operators of temporary surface impoundments not on regulated facilities must submit written notification to the San Diego Board at least 30 days prior to initiating the discharge of return water or ponded water contained within the temporary waste pile if the discharge is to a location other than a sanitary sewer system. Based on the San Diego Water Board determination, the discharger may receive: 1) WDRs; 2) a waiver of WDRs, or 3) written determination that the disposal of the return water or ponded water is not subject to regulation by the San Diego Water Board.
- d. Owners/operators of temporary surface impoundments not on regulated facilities must ensure that only disaster related waste streams are discharged into temporary surface impoundments.
- e. All visible portions of synthetic liner systems in temporary surface impoundments must be inspected weekly (daily, if necessary), until all free liquid is removed from the surface impoundment as part of closure.⁷⁰ If, during the active life of the temporary surface impoundment, the wastes are removed and the bottom of the impoundment is cleaned down to the liner, an inspection must be made of the bottom of the liner, and observed defects noted prior to refilling the impoundment.
- f. Owners/operators of temporary surface impoundments not on regulated facilities must post at least one clearly visible sign (in English) listing the following minimum information: a) project name, b) brief project description, and c) operator name and phone number. The facility owner/operator must post additional signs as necessary (in languages other than English) to more effectively communicate the minimum contact information (listed above) to the local community. The sign(s) must be maintained as required to keep them legible and must remain in place while temporary surface impoundments remain on site.
- g. Solid wastes discharged to temporary surface impoundments not at regulated waste management or disposal facilities, together with any materials used to contain the temporary surface impoundments, must be removed from the site. The site must be restored to its original state no later than the 60 days after the expiration date in this waiver (see section B of the Emergency Waste Waiver), or as required by the San Diego Water Board.
- h. Owners/operators of temporary surface impoundments not on regulated facilities must submit a NOT to the San Diego Water Board

⁷⁰ Pursuant to Calif. Code Regs title 27 section 21400(a)

within 10 working days of completing removal of all disaster related wastes and restoring the site to its original condition. The NOT must contain:

- i. The name and contact information of the owner/operator the property;
- ii. Where the temporary surface impoundment facility was located;
- iii. The facility address and contact information;
- iv. A description of waste that was temporarily stored/staged in the temporary waste management unit;
- v. The final waste disposal location; and
- vi. A certification and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."*

6. Mass Mortality Wastes Discharged to Emergency Landfills not Located at Regulated Waste Disposal Facilities

- a. Any agency, jurisdiction or person proposing to establish an emergency landfill not located at a regulated facility must submit a NOI⁷¹ to the San Diego Water Board within 30 days of the initial discharge of any disaster related wastes. The NOI must contain:
 - i. The name and contact information of the owner/operator the property where the emergency landfill facility is located,
 - ii. The facility address and contact information,
 - iii. A description of the emergency waste management unit, and
 - iv. A certification and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true,*

⁷¹ A Notice of Intent required to be submitted for enrollment in the Emergency Waste Waiver is located in Appendix A of Order No. R9-2014-0041 (*Appendix B of this Technical Report*).

accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”

- b. Owners/operators of emergency landfills not on regulated facilities must ensure that they are sited, designed, constructed, operated, and maintained to ensure compliance the following minimum prescriptive and performance standards:
- i. The bottom of an emergency landfill must be placed at least 10 feet above the highest historically known or anticipated level of groundwater, and more than 500 feet from any surface water of the State.
 - ii. Emergency landfills must be protected from inundation or washout due to floods with a 100-year return frequency.
 - iii. Emergency landfills cannot be located on a known Holocene fault.
 - iv. Emergency landfills cannot be located in areas of potential rapid geologic change (e.g., landslides, debris flows, flashflood areas, etc.).
 - v. Emergency landfills cannot be located in areas underlain by a fractured bedrock aquifer or highly permeable soils (e.g., gravels, sands, and loamy sands) or in facilities that are characterized by such deposits (e.g., gravel quarry).
 - vi. For disaster related mass mortality wastes streams that are in a liquid form (e.g. raw eggs, etc.) the moisture content must be reduced prior to discharge by mixing with an absorbent material (e.g., saw dust, mulch, soil, etc.).
 - vii. The thickness of each layer of mass mortality wastes must be limited to less than 2 feet.
 - viii. Lime (or another liquid abatement material) must be added to each layer to help reduce the generation of liquid by the mass mortality wastes.
 - ix. Each layer of lime-covered mass mortality wastes must be covered by at least 3 feet of soil before adding another layer of mass mortality wastes.
 - x. Mass mortality wastes must be discharged for disposal in compliance with the conditions of this waiver and covered at the end of each working day.
 - xi. The final layer of disaster related mass mortality wastes discharged into the emergency landfill must be overlain by a final layer of not less than 3 feet of soil; or alternatively the unit

- may be covered by a relatively impermeable engineered surface (e.g., asphalt, concrete, etc.). The final soil layer must be placed in a mound configuration so that the final soil layer:
- 1) Overlaps the mass mortality wastes by several feet on each edge of the emergency landfill;
 - 2) is at least 3 feet thick over all portions of the mass mortality wastes; and
 - 3) is sloped to provide drainage that will not impair the integrity of the emergency landfill.
- xii. The owner/operator should also evaluate, implement, and document other effective waste isolation and waste moisture reducing methods in conjunction with the procedures identified above.
- c. The emergency landfill must be designed, constructed and operated to limit, to the greatest extent possible, ponding, infiltration, inundation, erosion, slope failure, and washout. The owner/operator must protect the integrity of the final cover from adverse impacts from erosion by installing and maintaining MMs/BMPs, including:
 - i. Installation of run on control features on the up gradient side of the emergency landfill to divert offsite storm water from the emergency landfill.
 - ii. Installation of an effective runoff collection and conveyance ditch.
 - iii. Grading and maintenance of the final cover to eliminate ponding of water over the emergency landfill.
 - iv. Installation and maintenance of erosion control measures on the cover of the emergency landfill (e.g., install straw mulch and/or a vegetative cover).
 - v. Installation of a deer fence around the perimeter of the emergency landfill to discourage access by digging of carnivores.
 - d. Owners/operators of emergency landfills not on regulated facilities must post at least one clearly visible sign (in English) listing the following minimum information: a) clearly identify the area as an emergency landfill for animal and agricultural wastes, b) a warning against trespass, c) a description of the reason for the emergency landfill (e.g., Exotic Newcastle, Avian Flu, etc.), d) the type(s) of waste buried at the site (e.g., types of carcasses, egg wastes, manure, etc.), and e) the name and telephone number of the current property owner. The facility owner/operator must post additional signs as necessary (in languages other than English) to more effectively communicate the minimum contact information (listed above) to the local community. The sign(s) must be maintained as

required to keep them legible and must remain in place while the emergency landfill remains on site.

- e. Owners/operators of emergency landfills not on regulated facilities must submit a NOT to the San Diego Water Board within 10 working days of completing removal of all disaster related wastes and restoring the site to its original condition. The NOT must contain:
 - i. The name and contact information of the owner/operator of the property where the temporary emergency landfill facility was located;
 - ii. The facility address and contact information;
 - iii. A description of waste that was temporarily stored/staged in the temporary emergency landfill;
 - iv. The final waste disposal location; and
 - v. A certification and signature of the owner, operator, and/or authorized representative. The certification must include the statement, *"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."*
- f. Owners/operators of emergency landfills not on regulated facilities must submit a ROWD to the San Diego Water Board and apply for WDRs (using Form 200). The ROWD and application for WDRs must be provided to the San Diego Water Board within 6 months of creating the emergency landfill for disposal of disaster related mass mortality wastes. At a minimum, the ROWD must include the following information:
 - i. A short description of the emergency conditions that made the emergency landfill necessary.
 - ii. The identity, physical address, mailing address, and telephone number of the current land owner.
 - iii. Photographs taken to document the location of the emergency landfill, practices used for placement of wastes and soil layers, and the appearance of the emergency landfill after installation of the final cover.
 - iv. A map showing the location and perimeter of the emergency landfill, its location relative to local topographical, geographical, biological, and cultural features (e.g. roads,

- streams, etc.), and Geographical Information System (GIS) data if available.
- v. A simple cross section of the emergency landfill and a description of the construction (depth, thickness of layers and final cover).
 - vi. An estimate of the amount of wastes in pounds or tons discharged into the emergency landfill.
 - vii. A description of measures taken to ensure that wastes and waste constituents do not migrate outside the emergency landfill.
 - viii. Any other site-specific or discharger related information requested by the San Diego Water Board.
- g. Discharges of Fill Material into Non-Federal Waters of the State, under Emergency Conditions
- i. Discharge activities must be the minimum necessary to alleviate the immediate emergency, unless complete reconstruction does not result in significantly increased impacts to aquatic resources, and logistical concerns indicate such reconstruction is as expedient, considering the condition of the project site, and is limited to in-kind replacement or refurbishment. Moderate upgrading would be considered by the San Diego Water Board, if the applicant proposes to use bioremediation or other environmentally sensitive solutions.⁷² The Emergency Waste Waiver may not be used to upgrade an existing structure to current standards when that activity would result in additional adverse effects on aquatic resources. Such upgrade projects are separate activities for which a ROWD is required.
 - ii. To ensure the project is being or has been accomplished in compliance with the terms and conditions of this waiver, representatives from the San Diego Water Board, or its authorized representatives, must be allowed at all times, upon presentation of credentials:⁷³
 - (A) To enter onto project premises, including all areas on which fill or compensatory mitigation is located, or in which records are kept;

⁷² For example, it may be determined that reconstruction of a bridge crossing or a roadway damaged by flood flows is a more appropriate course of action than temporarily shoring up the facility to allow an immediate return to its use. When continued public safety is an issue, such reconstruction will remain a viable option for consideration under this waiver.

⁷³ Pursuant to statutory authority granted under Water Code section 13267.

- (B) To access and copy any records required to be kept under the terms and conditions of this certification;
 - (C) To inspect any treatment equipment, monitoring equipment, or monitoring method required by this certification; and
 - (D) To sample any discharge or surface water covered by the Emergency Waste Waiver for discharge of fill material.
- iii. Work with heavy equipment must be avoided whenever feasible. If necessary, projects requiring heavy equipment to work in wetlands must implement effective measures to minimize soil disturbance. Such measures may include, but are not limited to, the use of wide-treaded equipment, mats, or flotation devices.
 - iv. No activity may substantially disrupt the movement of those species of aquatic life indigenous to the water body, including those species that normally migrate through the area. Culverts placed in streams must be installed to maintain low flow conditions.
 - v. Discharges in spawning areas during spawning seasons must be avoided to the maximum extent practicable.
 - vi. Discharges into breeding areas for migratory waterfowl must be avoided to the maximum extent practicable.
 - vii. To the maximum extent practicable, discharges must not permanently restrict or impede the passage of normal or expected high flows or cause the relocation of the water except within the existing river plain (unless the primary purpose of the activity is to impound waters).
 - viii. If the discharge creates an impoundment of water, adverse effects on the aquatic system caused by the accelerated passage of water and/or the restriction of its flow must be minimized to the maximum extent practicable.
 - ix. Any structure or fill subject to the Emergency Waste Waiver for the discharge of fill material must be maintained; including maintenance to ensure public safety, unless it is later determined by federal, State, or local agencies, that the structure is further contributing to other adverse conditions to private or public property. Corrective measures must be taken to rectify these adverse conditions, including removal and/or redesign of the original emergency corrective action, or appropriate mitigation as determined through coordination by the discharger and appropriate resource agencies.

Temporary levees constructed to control flows must not be maintained beyond the current storm season (i.e., maintenance of temporary levees is not authorized after the storm season in which the need arose).

Appendix B

Proposed Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region

**Tentative Order No. R9-2014-0041
Appendices A, B, C and D**

Notice of Intent Forms

I. PROPERTY/FACILITY INFORMATION

Property/Facility Name:			
Property/Facility Contact:			
Property/Facility Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	
Assessor Parcel Number(s):		Hydrologic Area/Subarea:	

II. PROPERTY/FACILITY OWNER INFORMATION

Property/Facility Owner Name:			
Property/Facility Owner Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	

III. PROPERTY/FACILITY OPERATOR INFORMATION

Property/Facility Operator Name:			
Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	

IV. CONDITONAL WAIVER FOR NOTICE OF INTENT

Mark (☒) the waiver proposed for the discharge:

<input type="checkbox"/> Waiver No. 1 - Discharges from on-site graywater disposal systems
<input type="checkbox"/> Waiver No. 2 - Discharges of recycled water to land
<input type="checkbox"/> Waiver No. 3 - "Low" threat" discharges to land
<input type="checkbox"/> Waiver No. 4 - Discharges of winery waste to lined evaporation ponds wineries
<input type="checkbox"/> Waiver No. 5 - Discharges of wastes at composting facilities
<input type="checkbox"/> Waiver No. 6 - Discharges from silvicultural operations
<input type="checkbox"/> Waiver No. 7 - Discharges from animal operations
<input type="checkbox"/> Waiver No. 8 - Discharges from aquatic animal production facilities
<input type="checkbox"/> Waiver No. 9 - Discharges of slurries to land
<input type="checkbox"/> Waiver No. 10 - Discharges/disposal of solid wastes to land
<input type="checkbox"/> Waiver No. 11 - Aerially discharged wastes over land
<input type="checkbox"/> Waiver No. 12 - Discharges of emergency/disaster related wastes

V. DESCRIPTION OF DISCHARGE

Describe the discharge (i.e., source(s) of discharge, pollutants of concern, period and frequency, etc.). Use additional pages as needed. Provide a map of the property/facility if necessary.

VI. DESCRIPTION OF MANAGEMENT MEASURES/BEST MANAGEMENT PRACTICES

Describe what management measures (MMs) and best management practices (BMPs) will be implemented to minimize or eliminate the discharge of pollutants to waters of the State. Use additional pages as needed. Provide a map of the property/facility showing locations of MMs/BMPs if necessary.

VII. ADDITIONAL INFORMATION

Please provide additional information, as needed or required, about the discharge and/or how the discharger intends to comply with the waiver conditions of the waiver. Use additional pages as needed.

VIII. CERTIFICATION

“I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”

_____ Signature (Owner or Authorized Representative)	_____ Date
_____ Print Name	_____ Title
_____ Telephone Number	_____ Email

I. COMPOST GENERATOR INFORMATION

Generator Name:			
Generator Contact and Title:			
Generator Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	

II. WASTE/FEEDSTOCK INFORMATION

Agricultural Waste – Consisting of pre-consumer plant materials coming directly from lands used in the production of farm, agricultural, horticultural, silvicultural, floricultural, vermicultural, or viticultural products, including orchard and vineyard prunings, and crop residues.

Green Waste – Consisting of, or containing, materials from plants, including leaves, clippings, cuttings, trimmings of grass, weeds, shrubbery, bushes, or trees, residential or community garden waste, and untreated wood waste.

Manures – Consisting of manures derived from cattle, chickens, horses, or pigs, which may include urine, and any bedding materials, spilled feed, or soil that is mixed with feces or urine.

Paper Waste – Consisting of nonhazardous paper and paper by-products.

Vegetative Food Waste – Consisting of food waste resulting from the production or processing of food for animal or human consumption, but no longer intended for such consumption, that is derived solely from plants and is separated from the municipal solid waste stream. Vegetative food wastes may be processed or cooked but must be otherwise remain in its essentially natural state and no salts, preservatives, fats or oils, or other adulterants must have been added.

Anaerobic Digestate Waste – Consisting of only solid materials remaining after to anaerobic digestion of any combination of agricultural wastes, green waste, manure, paper waste, or vegetative food waste.

III. ADDITIVE INFORMATION

Fertilizing Materials – Referring to commercial fertilizer, agricultural minerals, auxiliary soil and plant substance, organic input, or packaged soil amendment.
Annual Average Quantity: _____

Liquid Food Wastes – Resulting from the production or processing of food for animal or human consumption – but is no longer intended for such consumption – that is separated from the municipal waste stream (i.e., cheese whey, brewery waste, etc.).
Annual Average Quantity: _____

Other Materials – Provide a complete description (including annual average quantity) of all other additives proposed to be composted at the facility.

IV. AMENDMENT INFORMATION

Provide a complete description (including annual average quantity) of all other amendments proposed stored at the facility and added finished compost.

V. CONDITIONALLY EXEMPT OPERATIONS

- Agricultural Composting Operations – Composting conducted in agricultural settings where: 1)wastes consisting of materials generated on-site by the production and processing of farm, agricultural, horticultural, silvicultural, floricultural, vermicultural, or viticultural products, including manures, orchard and vineyard prunings, and crop residues; and 2) the resulting compost is returned in a similar amount to that same agricultural site, or an agricultural site owned or leased by the owner, parent, or subsidiary.
- Chipping and Grinding Facilities/Operations – Refer to those operations that do not produce compost, by mechanically reduce the size, or otherwise engages in the handling of “green waste”, and for which each load of “green waste” is removed from the site within 48-hours from receipt, unless the Discharger has received written permission from the Local Enforcement Agency allowing the “green waste” to remain onsite for up to 7 days.
- Existing Permitted Facilities/Operations – Composting conducted at facilities (e.g., Wastewater Treatment Plants [WWTPs], landfills, Concentrated Animal Feeding Operations [CAFOs], etc.) with existing waste discharge requirements.
- Lot Clearing Operations – Referring to those activities conducted for fire protection or the construction, operations, or maintenance activities conducted by a public utilities agency.
- Non-commercial Operations – Referring to “backyard” or private residential composting.
- Within-Vessel and Fully Enclosed Composting Operations (e.g., anaerobic digestate)

VI. STORM WATER PERMIT

Is there an Individual Storm Water Permit for the facility? Yes No

If yes, what is the WDID No.:_____.

Is the facility covered under a Regional Municipal Separate Storm Sewer System (MS4) Permit?

Yes No

VII. OTHER PERMITS

Has another agency issued permits or other entitlements (e.g., solid waste facility permit, notification permit, conditional use permit, building permit, grading permit) for the facility

Yes No

Identify each permit/entitlement, issuing agency, and date of issuance.

VIII. CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

Has a project specific CEQA determination been made by an agency? Yes No

Name of agency:_____

Determination: EIR Negative Declaration Date of determinations:_____

IX. CERTIFICATION

“I hereby certify that the information provided in this Compost Facility Certification is a complete and accurate representation of the subject waste, and that the waste is not hazardous waste as defined by California Code of Regulations Title 22 and by the U.S. Environmental Protection Agency (Code of Federal Regulations Title 40), and that all Composting Facilities Waiver conditions have been met.”

Signature (Owner or Authorized Representative)

Date

Print Name

Title

V. INERT WASTE SOIL CHARACTERIZATION

Name of Certified Analytical Laboratory:		
Certified Analytical Laboratory Contact:		
Certified Analytical Laboratory Address:		
City:	County:	State: Zip:
Telephone:	Fax:	Email:
Number of samples collected for characterization:		
<input type="checkbox"/> Mark the box (☒) to confirm that no samples collected to characterize waste soil as inert contained detectable concentrations of constituents other than Calif. Code title 22 metals.		
Title 22 Metals Contaminant of Concern	EPA Approved Analytical Method	90% UCL Concentration (mg/kg)*

Use additional pages if there are additional contaminants of concern. Attach copy of laboratory analytical report.

* If molybdenum, silver, and/or zinc exceed the Tier 2 SSLs, then the waiver does not apply and a Report of Waste Discharge (ROWD) must be submitted to the San Diego Water Board.

VI. ENROLLMENT FOR REUSE OF TIER 1 or TIER 2 INERT WASTE SOIL

Mark the box (☒) next to the tier that the inert waste soil has been characterized, as supported with data provided in section VI.

<input type="checkbox"/> Tier 1 (Complete section X) Management of Tier 1 inert waste soils	<input type="checkbox"/> Tier 2 (Complete sections VII - X) Management of Tier 2 inert waste soils
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VII. TIER 2 INERT WASTE SOIL IMPORT SITE INFORMATION

Import Site Property Owner Name:			
Import Site Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	
Assessor Parcel Number(s):		Hydrologic Area/Subarea:	
Provide a map of the import site showing the location of the nearby surface water bodies and/or water wells, and approximate depth to groundwater.			

VIII. DESCRIPTION OF IMPORT SITE BEST MANAGEMENT PRACTICES

Describe what management measures (MMs) and best management practices (BMPs) were implemented at the import site to minimize or eliminate the discharge of pollutants to waters of the State. Use additional pages as needed. Provide a map of the property/facility showing locations of MMs/BMPs if necessary.

IX. PROPERTY OWNER ACKNOWLEDGMENT

Mark all the boxes () to acknowledge that the applicable Tier 2 inert waste soil waiver conditions have been or will be met:

- Import site is designated for commercial or industrial land use.
- Inert waste soil placed at least 5 feet above highest historically known or anticipated level of groundwater.
- Soil that separates inert waste soil from groundwater has clay content greater than 5 percent and/or in situ permeability of less than 10^{-5} cm/sec.
- Inert waste soil placed at least 100 feet from the nearest surface water body.
- Inert waste soil is protected against 100-year peak storm flows as defined by the county flood control agency.
- Inert waste soil covered by either: 1) engineered materials (e.g. used as road base, fill beneath buildings, bridge abutments), or 2) not less than 2 feet of non-contaminated, clean fill. The cover has a permeability of no more than 10^{-5} cm/sec.
- Placement of a cover on the inert waste soils completed within 30 days of discharging the final load of inert waste soils at the import site.

"I acknowledge the receipt or planned receipt of the waste soil described in sections V and VI and that the soil will be managed pursuant to the restrictions set forth in Solid Waste Waiver"

Signature (Owner or Authorized Representative)

Date

Print Name

Title

X. GENERATOR AND CONSULTANT CERTIFICATION

"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."

Print Name (Generator)

Print Name (Consultant)

Signature (Generator)

Signature (Consultant)

Title (Generator)

Title and Professional Registration No.
(Consultant)

Date

Date

I. FINAL WASTE DISPOSAL INFORMATION

Final Disposition of Waste:	<input type="checkbox"/> Off-site/Landfill Disposal	<input type="checkbox"/> On-site Reuse/Disposal	
	<input type="checkbox"/> Off-site Reuse/Disposal	<input type="checkbox"/> Other: _____	
Property Owner/Discharger Name:			
Property Owner/Discharger Contact and Title:			
Property Owner/Discharger Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	
Assessor Parcel Number(s):		Hydrologic Area/Subarea:	
Date(s) Waste Disposed:			
Quantity of Waste Disposed (in cubic yards for each disposal date):			
Disposal Location(s) (for each disposal date):			

II. FINAL DISPOSAL CERTIFICATION

"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."

 Signature (Owner or Authorized Representative) _____
 Date

 Print Name _____
 Title

I. TEMPORARY WASTE PILE GENERATOR INFORMATION

Generator Name:			
Generator Contact and Title:			
Generator Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	

II. WASTE INFORMATION

Local Oversight Program Case No.:							
San Diego Water Board File No.:							
Waste Type: <input type="checkbox"/> Gasoline <input type="checkbox"/> Diesel <input type="checkbox"/> Other Petroleum Hydrocarbons (check all that apply) <input type="checkbox"/> Other Impacted Dredged Spoils <input type="checkbox"/> Other:							
Contaminant Concentrations (<i>Use additional pages as needed</i>):							
Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL
Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL
Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL	Mean	Mean+80%CL
Waste Pile Quantity (yd ³):							
Description of Containment Method:							

III. TEMPORARY WASTE PILE GENERATOR INFORMATION

Site Property Owner Name:			
Site Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	
Assessor Parcel Number(s):		Hydrologic Area/Subarea:	

I. TEMPORARY WASTE PILE GENERATOR INFORMATION

Final Disposition of Waste:			
<input type="checkbox"/> Off-site/Landfill Disposal	<input type="checkbox"/> On-site Reuse/Disposal		
<input type="checkbox"/> Off-site Reuse/Disposal	<input type="checkbox"/> Other:		
Property Owner/Discharger Name:			
Property Owner/Discharger Contact and Title:			
Property Owner/Discharger Mailing Address:			
City:	County:	State:	Zip:
Telephone:	Fax:	Email:	
Assessor Parcel Number(s):		Hydrologic Area/Subarea:	
Date(s) Waste Disposed:			
Quantity of Waste Disposed: (in cubic yards for each disposal date)			
Disposal Location(s): (for each disposal date)			

VI. FINAL DISPOSAL CERTIFICATION

"I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."

Signature (Owner or Authorized Representative)

Date

Print Name

Title

California Regional Water Quality Control Board, San Diego Region

STAKEHOLDER MEETING

TENTATIVE CONDITIONAL WAIVERS OF WASTE DISCHARGE REQUIREMENTS FOR LOW THREAT DISCHARGES IN THE SAN DIEGO REGION

AGENDA

April 22, 2014

9:00 am – 4:00 pm

California Regional Water Quality Control Board, San Diego Region

2375 Northside Drive, Suite 100

San Diego, CA 92108

- | | |
|----------------------------|--|
| 9:00 am – 9:10 am | Introductions and Opening Remarks – Roger Mitchell
<i>To provide verbal comments,¹ please submit a blue speaker card for each waiver to be addressed</i> |
| 9:10 am – 9:40 am | Conditional Waiver No. 1 – Discharges from on-site graywater disposal systems. |
| 9:40 am – 10:10 am | Conditional Waiver No. 2 – Discharges of recycled water to land. |
| 10:10 am – 10:40 am | Conditional Waiver No. 3 – Miscellaneous “low threat” discharges to land. |
| 10:40 am – 11:10 am | Conditional Waiver No. 4 – Discharges of winery process water to lined evaporation ponds at small wineries. |
| 11:10 am – 11:40 am | Conditional Waiver No. 5 – Discharges of waste to land at composting facilities. |
| 11:40 am – 12:30 pm | Break/Lunch |
| 12:30 pm – 1:00 pm | Conditional Waiver No. 6 – Discharges from silvicultural operations. |
| 1:00 pm – 1:30 pm | Conditional Waiver No. 7 – Discharges from animal operations. |
| 1:30 pm – 2:00 pm | Conditional Waiver No. 8 – Discharges from aquatic animal production facilities. |
| 2:00 pm – 2:30 pm | Conditional Waiver No. 9 – Discharges of slurries to land |

¹ Verbal comments may be limited to 3-minutes, to allow all stakeholder the opportunity to provide comments to San Diego Water Board staff.

2:30 pm – 3:00 pm	Conditional Waiver No. 10 – Discharges of solid waste to land
3:00 pm – 3:30 pm	Conditional Waiver No. 11 – Aerially discharged wastes overland.
3:30 pm – 4:00 pm	Conditional Waiver No. 12 – Discharges of emergency/disaster related wastes.

Resources/Information:

- **Written comments and materials MUST be received by 5:00 pm on May 8, 2014**
- Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges:
http://www.waterboards.ca.gov/rwqcb9/water_issues/programs/waivers/waivers.shtml
- Tentative Order No. R9-2014-0041
http://www.waterboards.ca.gov/rwqcb9/water_issues/programs/waivers/waivers_w.shtml