



California Regional Water Quality Control Board Los Angeles Region



Linda S. Adams
Agency Secretary

Recipient of the 2001 *Environmental Leadership Award* from Keep California Beautiful

Arnold Schwarzenegger
Governor

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Jennifer Voccola
City of Malibu
23815 Stuart Ranch Road
Malibu, CA 90265

WATER QUALITY CERTIFICATION FOR PROPOSED (LA FLORES CANYON CREEK RESTORATION AND PARK) PROJECT (Corps' Project No. SPL-2007-720-VEN), LAS FLORES CANYON CREEK, MALIBU, LOS ANGELES COUNTY (File No. 07-086)

Dear Ms. Voccola:

Board staff has reviewed your request on behalf of City of Malibu (Applicant) for a Clean Water Act Section 401 Water Quality Certification for the above-referenced project. Your application was deemed complete on October 1, 2007.

I hereby issue an order certifying that any discharge from the referenced project will comply with the applicable provisions of sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 303 (Water Quality Standards and Implementation Plans), 306 (National Standards of Performance), and 307 (Toxic and Pretreatment Effluent Standards) of the Clean Water Act, and with other applicable requirements of State law. This discharge is also regulated under State Water Resources Control Board Order No. 2003 - 0017 - DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges that have received State Water Quality Certification" which requires compliance with all conditions of this Water Quality Certification.

The Applicant shall be liable civilly for any violations of this Certification in accordance with the California Water Code. This Certification does not eliminate the Applicant's responsibility to comply with any other applicable laws, requirements and/or permits.

Should you have questions concerning this Certification action, please contact Dana Cole, Section 401 Program, at (213) 576-5733.

[Original signed by] _____
Deborah J. Smith
Interim Executive Officer

10-5-07

Date

California Environmental Protection Agency



Our mission is to preserve and enhance the quality of California's water resources for the benefit of present and future generations.

DISTRIBUTION LIST

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6010 Hidden Valley Road
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ATTACHMENT A

Project Information
File No. 07-086

1. Applicant: City of Malibu
23815 Stuart Ranch Road
Malibu, CA 90265

Phone: (310) 456-2489 Ext. 275 Fax: (310) 456-3356
2. Applicant's Agent: CH2M Hill
3 Hutton Centre Drive
Santa Ana, CA 92707

Phone: (714) 435-6151 Fax: (714) 424-2151
3. Project Name: Las Flores Canyon Creek Restoration and Park
4. Project Location: Malibu, Los Angeles County

<u>Longitude</u>	<u>Latitude:</u>
-118.63769422500	34.04246566420
-118.63752042000	34.04217728450
-118.63721351400	34.04190895250
-118.63730570400	34.04186448450
-118.63716886000	34.04161914790
-118.63780269200	34.04011548550
-118.63833215300	34.03959893690
-118.63793217500	34.03885777240
-118.63784050600	34.03861921630
-118.63784050600	34.03861921630
-118.63758012800	34.03841774170
-118.63775526300	34.03833821800
-118.63737078600	34.03815376640
-118.63742429600	34.03790730190
-118.63725624200	34.03802777950
-118.63714033500	34.03791082110
-118.63701883000	34.03778072090
-118.63688653900	34.03763587710
-118.63675690900	34.03749592850
-118.63661601100	34.03737602630
-118.63645102100	34.03718584090

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-118.63741122500	34.04141084680
-118.63777642600	34.04117860650
-118.63801076800	34.04087443720
-118.63774729300	34.04089873230

5. Type of Project: Creek and park restoration
6. Project Purpose: The proposed project (Project) will restore degraded areas of Las Flores Canyon Creek by providing habitat enhancement by exotic species control, floodplain creation, removal of grouted rock revetments, and improvement of an adjacent community park with additional facilities and trails.
7. Project Description: The Project will be located along approximately 2,415 linear feet of Las Flores Canyon Creek in the City of Malibu. The Project site (Site) is bounded by the Pacific Coast Highway (PCH) on the south, Rambla Pacifico Road on the west, Las Flores Canyon Creek on the east, and scattered residences and open space on the north. Las Flores Canyon Creek discharges into the Pacific Ocean, which is approximately 150 feet downstream of the PCH.
- Las Flores Canyon Creek has been the site of varied disasters over the past several decades, including fire, periodic flooding, debris flows and a landslide. The Project will provide limited additional flood conveyance, erosion protection, and flood reduction which may help to avoid additional destabilization of the existing Rambla Pacifico landslide.
- Project restoration objectives include exotic plant species removal and control, increased native riparian vegetation extent and diversity, bank stabilization, improved flow conveyance and capacity, improved aquatic habitat, and integration of long term management and control of exotic vegetation. Restoration objectives include the following:
- Restoration of the habitat for riparian, upland, and in-stream habitats.
 - Fish and aquatic habitat improvement.

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- Naturalizes creek channel and riparian zones.
- Preservation of open space.
- Prevent further destabilization of the landslide.
- Increases bank stability adjacent to private property.
- Stabilizes the creek corridor and promotes channel equilibrium by arresting active incision and eliminating bank erosion.
- Reduces excess sedimentation going into Santa Monica Bay.
- Reduces flood risk for adjacent properties.

The Project also includes the improvement of an existing park and restroom adjacent to the creek. The current park has limited public amenities, including a temporary restroom facility and several picnic tables. No developed trails or parking areas are present, nor are recreation areas available. The specific recreational objectives will provide:

- Public recreation access and park enhancement.
- Recreational facilities that comply with the Americans with Disabilities Act (ACA).
- Enhanced picnics facilities, nature exploration, and children's play areas.
- Suitable parking and access, including a pedestrian bridge.
- Environmental education displays.

8. Federal Agency/Permit:

U.S. Army Corps of Engineers
NWP No. 14 and 27 (Permit No. SPL-2007-720-VEN)

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9. Other Required Regulatory Approvals: California Department of Fish and Game Streambed Alteration Agreement
10. California Environmental Quality Act Compliance: The City of Malibu approved the project's Mitigated Negative Declaration on May 31, 2007.
11. Receiving Water: Las Flores Canyon Creek (Hydrologic Unit No. 404.15)
12. Designated Beneficial Uses: MUN*, REC-1, REC-2, WARM, WILD
*Conditional beneficial use
13. Impacted Waters of the United States: Non-wetland waters (unvegetated streambed): 0.52 temporary acres (1,352 linear feet)
14. Dredge Volume: None
15. Related Projects Implemented/to be Implemented by the Applicant: The Applicant has not identified any related projects carried out in the last 5 years or planned for implementation in the next 5 years
16. Avoidance/Minimization Activities: The Applicant has proposed to implement several Best Management Practices, including, but not limited to, the following:
- Erosion and sediment control will include straw bales, silt fences, and other control techniques.
 - Use of heavy equipment will be limited to the dry season where feasible.
 - Surface water flows will be released downstream of activities, within Las Flores Canyon Creek.
 - Construction personnel will be informed of sensitive biological resources that occur in construction areas.
 - Project impact minimization will be required during

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construction.

- Workers will be required to report the occurrence of any special status species observed at the project Site to the supervisor onsite.
- If any special status species observed at the project Site, then species protection measures will be implemented.
- The construction area within the Site will be staked and flagged. Construction activities, vehicular access, equipment storage, stockpiling, or intrusion will occur outside of the designated construction area(s).
- No night construction will occur. Any security lighting will include directional shading to protect nocturnal wildlife activities.
- Construction trash will be picked daily.
- Collection of wildlife at construction sites will be prohibited. sites.
- No parking, staging, or heavy equipment use would be allowed within the drip line of designated preserved trees.
- A tree protection plan will be followed.
- Except for construction of the step pools, grade control structures, grading, and rock placement activities, work will be performed from the top or sides of bank to avoid impacts to riparian vegetation along the bed of the channel.
- If the bank is too high to work low in the creek where required, a temporary work platform will be required to enable work low on the bank.
- Construction activities on the banks will be limited to banks undergoing grading and reshaping or installation of bioengineered bank protection.
- Equipment working within the bed of the creek would be limited

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to construction of the step pool/grade control structures, and will be confined to 15 feet upstream or downstream of those locations.

- Pesticides, herbicides, fertilizers, dust suppressants will be applied within the construction area in accordance with local, state, and federal regulations.
- A spill prevent plan will be implemented, as well as an emergency spill control plan, and all construction personnel will be trained in the implementation.
- Soil or invasive plant seed transfer from clothing, shoes, or equipment will be minimized through monitoring of personnel or equipment transfers between sites.
- No wet excavations will be performed during construction.
- Stationary equipment such as motors, pumps, generators, and welders will be located outside California Department of Fish and Game (CDFG) and U.S. Army Corps of Engineers (USACE) jurisdictional areas, except where needed for water diversion. Construction staging areas, stockpiling, and equipment storage will be located outside CDFG and USACE jurisdictional areas.
- Vehicles and equipment will be checked periodically to ensure that they are in proper working condition to prevent fugitive emissions of oil and other hazardous products. Refueling or lubrication of vehicles and cleaning of equipment will be performed away from CDFG and USACE jurisdictional areas.
- Vegetation removal will be avoided during the nesting season (February 1 to July 30 for most birds). Where not feasible, a qualified biologist will conduct preconstruction surveys. Construction activity within 300 feet of active nesting areas will be prohibited until the nesting pair/young have vacated the nests.

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17. Proposed
Compensatory
Mitigation:

The entire Project is restoration.

18. Required
Compensatory
Mitigation:

See *Attachment B, Conditions of Certifications, Additional Conditions* for modifications and additions to the above proposed compensatory mitigation.

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Conditions of Certification File No. 07-086

STANDARD CONDITIONS

Pursuant to §3860 of Title 23 of the California Code of Regulations (23 CCR), the following three standard conditions shall apply to this project:

1. This Certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to §13330 of the California Water Code and Article 6 (commencing with 23 CCR §3867).
2. This Certification action is not intended and shall not be construed to apply to any activity involving a hydroelectric facility and requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent Certification application was filed pursuant to 23 CCR Subsection 3855(b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
3. Certification is conditioned upon total payment of any fee required pursuant to 23 CCR Chapter 28 and owed by the Applicant.

ADDITIONAL CONDITIONS

Pursuant to 23 CCR §3859(a), the Applicant shall comply with the following additional conditions:

1. The Applicant shall submit to this Regional Board copies of any other final permits and agreements required for this project, including, but not limited to, the U.S. Army Corps of Engineers' (ACOE) Section 404 Permit and the California Department of Fish and Game's (CDFG) Streambed Alteration Agreement. **These documents shall be submitted prior to any discharge to waters of the State.**
2. The Applicant shall adhere to the most stringent conditions indicated with either this certification, the CDFG's Streambed Alteration Agreement, or the ACOE Section 404 Permit.
3. The Applicant shall comply with all water quality objectives, prohibitions, and policies set forth in the *Water Quality Control Plan, Los Angeles Region (1994)*.
4. The Avoidance/Minimization activities proposed by the Applicant as described in Attachment A, No. **16**, are incorporated as additional conditions herein.

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5. The Applicant and all contractors employed by the Applicant shall have copies of this Certification, the approved maintenance plan, and all other regulatory approvals for this project on site at all times and shall be familiar with all conditions set forth.
6. Fueling, lubrication, maintenance, operation, and storage of vehicles and equipment shall not result in a discharge or a threatened discharge to waters of the State. At no time shall the Applicant use any vehicle or equipment which leaks any substance that may impact water quality. Staging and storage areas for vehicles and equipment shall be located outside of waters of the State.
7. All excavation, construction, or maintenance activities shall follow best management practices to minimize impacts to water quality and beneficial uses. Dust control activities shall be conducted in such a manner that will not produce downstream runoff.
8. No construction material, spoils, debris, or any other substances associated with this project that may adversely impact water quality standards, shall be located in a manner which may result in a discharge or a threatened discharge to waters of the State. Designated spoil and waste areas shall be visually marked prior to any excavation and/or construction activity, and storage of the materials shall be confined to these areas.
9. All waste and/or dredged material removed shall be relocated to a legal point of disposal if applicable. A legal point of disposal is defined as one for which Waste Discharge Requirements have been established by a California Regional Water Quality Control Board, and is in full compliance therewith. Please contact Rodney Nelson, Land Disposal Unit, at (213) 620-6119 for further information.
10. The Applicant shall implement all necessary control measures to prevent the degradation of water quality from the proposed project in order to maintain compliance with the Basin Plan. The discharge shall meet all effluent limitations and toxic and effluent standards established to comply with the applicable water quality standards and other appropriate requirements, including the provisions of Sections 301, 302, 303, 306, and 307 of the Clean Water Act. This Certification does not authorize the discharge by the applicant for any other activity than specifically described in the 404 Permit.
11. The discharge shall not: a) degrade surface water communities and populations including vertebrate, invertebrate, and plant species; b) promote the breeding of mosquitoes, gnats, black flies, midges, or other pests; c) alter the color, create visual contrast with the natural appearance, nor cause aesthetically undesirable discoloration of the receiving waters; d) cause formation of sludge deposits; or e) adversely affect any designated beneficial uses.

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12. The Applicant shall allow the Regional Board and its authorized representative entry to the premises, including all mitigation sites, to inspect and undertake any activity to determine compliance with this Certification, or as otherwise authorized by the California Water Code.
13. Application of pesticides must be supervised by a certified applicator and be in conformance with manufacturer's specifications for use. Compounds used must be appropriate to the target species and habitat. All pesticides directed toward aquatic species must be approved by the Regional Board. Pesticide utilization shall be in accordance with State Water Resources Control Board Water Quality Order Nos. 2004-0008-DWQ and 2004-0009-DWQ.
14. The Applicant shall not conduct any construction activities within waters of the State during a rainfall event. The Applicant shall maintain **a five-day (5-day) clear weather forecast** before conducting any operations within waters of the State.
15. The Applicant shall not conduct any maintenance activities within waters of the State during a rainfall event, or at any period when site conditions would lead to excessive erosion. If any maintenance activities are to be held within five (5) days of a predicted rainfall event, the Applicant shall stage materials necessary to prevent water degradation on site, and shall ensure that all stabilization procedures are completed prior to the rainfall event.
16. If rain is predicted after operations have begun, grading activities must cease immediately and the site must be stabilized to prevent impacts to water quality, and minimize erosion and runoff from the site.
17. Sediment removal at each phase shall not go beyond the extent as defined in the application packet.
18. The grading, stabilization and re-vegetation will be phased to limit the exposed or working face such that the graded area can be stabilized within 24 hours after the first prediction of rain during the 5-day forecast or within 24 hours after final grading of the phased area.
19. The Applicant shall utilize the services of a qualified biologist with expertise in riparian assessments during all construction activities where clearing involves areas to be partially cleared (i.e. some vegetation is to remain in the same reach or in an adjacent reach). The biologist shall be available on site during construction activities to ensure that all protected areas are marked properly and ensure that no vegetation outside the specified areas is removed. The biologist shall have the authority to stop the work, as necessary, if instructions are not followed. The biologist shall be available upon request from this Regional Board for consultation within 24 hours of request of consultation.

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20. No activities shall involve wet excavations (i.e., no excavations shall occur below the seasonal high water table). A minimum **5-foot** buffer zone shall be maintained above the existing groundwater level. If construction or groundwater dewatering is proposed or anticipated, the Applicant shall file a **Report of Waste Discharge** to this Regional Board and obtain any necessary NPDES permits/Waste Discharge Requirements prior to discharging waste. Sufficient time should be allowed to obtain any such permits (generally 180 days). If groundwater is encountered without the benefit of appropriate permits, the Applicant shall cease all activities in the areas where groundwater is present, file a Report of Waste Discharge to this Regional Board, and obtain any necessary permits prior to discharging waste.
21. All project construction or maintenance activities not included in this Certification, and which may require a permit, must be reported to the Regional Board for appropriate permitting. Bank stabilization and grading, as well as any other ground disturbances, are subject to restoration and revegetation requirements, and may require additional Certification action.
22. All surface waters, including ponded waters, shall be diverted away from areas undergoing grading, construction, excavation, vegetation removal, and/or any other activity which may result in a discharge to the receiving water. If surface water diversions are anticipated, the Applicant shall develop and submit a **Surface Water Diversion Plan** (plan) to this Regional Board. The plan shall include the proposed method and duration of diversion activities, structure configuration, construction materials, equipment, erosion and sediment controls, and a map or drawing indicating the locations of diversion and discharge points. Contingency measures shall be a part of this plan to address various flow discharge rates. The plan shall be submitted prior to any surface water diversions. If surface flows are present, then upstream and downstream monitoring for the following shall be implemented:
 - pH
 - temperature
 - dissolved oxygen
 - turbidity
 - total suspended solids(TSS)
 - Downstream TSS shall be maintained at ambient levels
 - Where natural turbidity is between 0 and 50 Nephelometric Turbidity Units (NTU), increases shall not exceed 20%. Where natural turbidity is greater than 50 NTU, increases shall not exceed 10%.

Analyses must be performed using approved US Environmental Protection Agency methods, where applicable. These constituents shall be monitored for on a daily basis during the first week of diversion and/or dewatering activities, and then on a weekly basis, thereafter, until the in-stream work is complete.

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Results of the analyses shall be submitted to this Regional Board by the 15th day of each subsequent sampling month. A map or drawing indicating the locations of sampling points shall be included with each submittal. Diversion activities shall not result in the degradation of beneficial uses or exceedance of water quality objectives of the receiving waters. Any such violations may result in corrective and/or enforcement actions, including increased monitoring and sample collection.

23. The Applicant shall restore the proposed **0.52 acres** of TEMPORARY IMPACTS to waters of the United States and all other areas of temporary disturbance which could result in a discharge or a threatened discharge to waters of the State. Restoration shall include revegetation with native species. Restored areas shall be monitored and maintained with native species as necessary for five years. The Applicant shall implement all necessary Best Management Practices to control erosion and runoff from areas associated with this project.
24. All open space and mitigation areas shall be placed within a conservation easement to ensure preservation in perpetuity. Documentation of proper easement placement shall be submitted to the Regional Board within one year.
25. The Applicant shall submit to this Regional Board **Annual Monitoring Reports** (Annual Reports) by **January 1st** of each year for a minimum period of **five (5) years** following this issuance of 401 Certification or until project completion has been achieved and documented. The Annual Reports shall describe in detail all of the project and construction activities performed during the previous year and all restoration efforts; including percent survival by plant species and percent cover. The Annual Reports shall describe the status of other agreements or any delays in the mitigation process. At a minimum the Annual Reports shall include the following documentation and answered appropriately whether or not mitigation has been performed:
 - (a) Color photo documentation of the pre- and post-project site conditions;
 - (b) Geographical Positioning System (GPS) coordinates in decimal-degrees format outlining the boundary of the project areas;
 - (c) The overall status of project including a detailed schedule of work;
 - (d) Copies of all permits revised as required in Additional Condition 1;
 - (e) Water quality monitoring results for each reach (as required) compiled in an easy to interpret format;
 - (f) A certified Statement of “no net loss” of wetlands associated with this project;

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**Conditions of Certification
File No. 07-086**

- (g) Discussion of any monitoring activities and exotic plant control efforts; and
 - (h) A certified Statement from the permittee or his/her representative that all conditions of this Certification have been met.
26. Prior to any subsequent maintenance activities within the subject drainage, including clearing, maintenance by-hand, and/or the application of pesticides, the Applicant shall submit to this Regional Board a NOTIFICATION of any such activity. Notification shall include: (a) the proposed schedule; (b) a description of the drainage existing condition; (c) the area of proposed temporary impact within waters of the State; (c) a description of any existing aquatic resources (e.g., wetland/riparian vegetation); and (d) any proposed compensatory mitigation. Notifications must be submitted a minimum of **three (3) weeks** prior to commencing work activities.
27. All applications, reports, or information submitted to the Regional Board shall be signed:
- (a) For corporations, by a principal executive officer at least of the level of vice president or his duly authorized representative, if such representative is responsible for the overall operation of the facility from which discharge originates.
 - (b) For a partnership, by a general partner.
 - (c) For a sole proprietorship, by the proprietor.
 - (d) For a municipal, State, or other public facility, by either a principal executive officer, ranking elected official, or other duly authorized employee.
28. Each and any report submitted in accordance with this Certification shall contain the following completed declaration:

“I declare under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who managed the system or those directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Executed on the _____ day of _____ at _____.

_____ (Signature)
_____ (Title)”

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29. All communications regarding this project and submitted to this Regional Board shall identify the Project File Number **07-086**. Submittals shall be sent to the attention of the 401 Certification Unit.
30. Any modifications of the proposed project may require submittal of a new Clean Water Act Section 401 Water Quality Certification application and appropriate filing fee.
31. The project shall comply with the local regulations associated with the Regional Board's **Municipal Stormwater Permit** issued to Los Angeles County and co-permittees under NPDES No. CAS004001 and Waste Discharge Requirements Order No. 01-182. This includes the Standard Urban Storm Water Mitigation Plan (SUSMP) and all related implementing local ordinances and regulations for the control of stormwater pollution from new development and redevelopment. The project shall also comply with all requirements of the National Pollutant Discharge Elimination System (NPDES) **General Permit** for Storm Water Discharges Associated with Construction Activity, Order No. 99-08-DWQ. All stormwater treatment systems shall be located outside of any water of the State and shall not be used as a wetland or riparian mitigation credit.
32. Coverage under this Certification may be transferred to the extent the underlying federal permit may legally be transferred and further provided that the Applicant notifies the Executive Officer at least 30 days before the proposed transfer date, and the notice includes a written agreement between the existing and new Applicants containing a specific date of coverage, responsibility for compliance with this Certification, and liability between them.
33. The Applicant or their agents shall report any noncompliance. Any such information shall be provided verbally to the Executive Officer within 24 hours from the time the Applicant becomes aware of the circumstances. A written submission shall also be provided within five days of the time the Applicant becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected; the anticipated time it is expected to continue and steps taken or planned to reduce, eliminate and prevent recurrence of the noncompliance. The Executive Officer, or an authorized representative, may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.
34. *Enforcement:*
 - (a) In the event of any violation or threatened violation of the conditions of this Certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under State law. For purposes of section 401(d) of the Clean Water Act, the applicability of any State law authorizing remedies,

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penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this Certification.

- (b) In response to a suspected violation of any condition of this Certification, the State Water Resources Control Board (SWRCB) or Regional Water Quality Control Board (RWQCB) may require the holder of any permit or license subject to this Certification to furnish, under penalty of perjury, any technical or monitoring reports the SWRCB deems appropriate, provided that the burden, including costs, of the reports shall be a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.
 - (c) In response to any violation of the conditions of this Certification, the SWRCB or RWQCB may add to or modify the conditions of this Certification as appropriate to ensure compliance.
35. This Certification shall expire **five (5) years** from date of this Certification. The Applicant shall submit a complete application prior to termination of this Certification if renewal is requested.