CALDWELL LESLIE \& PROCTOR, PC
MICHAEL R. LESLIE, State Bar No. 126820
leslie@caldwell-leslie.com
DAVID ZAFT, State Bar No. 237365
zaft@caldwell-leslie.com
725 S. Figueroa Street, 31st Floor
Los Angeles, California 90017
Telephone: (213) 629-9040
Facsimile: (213) 629-9022
Attorneys for Petitioner EQUILON ENTERPRISES
LLC dba SHELL OIL PRODUCTS US

## STATE WATER RESOURCES CONTROL BOARD

 FOR THE STATE OF CALIFORNIAIn the Matter of the Petition of
EQUILON ENTERPRISES LLC dba SHELL OIL PRODUCTS US

Cleanup and Abatement Order R4-2013-0007 California Regional Water Quality Control Board, Los Angeles Region

California Water Code §§ 13267 and 13304

Equilon Enterprises LLC dba Shell Oil Products US ("Equilon") hereby files this Petition for Review, along with the supporting Declaration of Gene Freed (attached hereto and referred to hereafter as "Freed Decl."). Equilon also requests that an order be issued staying the effect of the subject Order and that a hearing regarding this Petition be granted. See Water Code § 13320, 23 Cal. Code Reg. § 2053. Equilon alleges as follows:

1. Equilon's mailing address is 20945 South Wilmington Avenue, Carson, California 90810. (Freed Decl., If 2.) Equilon requests that copies of all communications relating to this Petition should be sent to Gene Freed at the foregoing address with copies sent to the above-captioned counsel.
2. On February 8, 2013, the Executive Officer of the California Regional Water Quality Control Board, Los Angeles Region (the "Regional Board") issued Cleanup and

Abatement Order R4-2013-0007 pursuant to Water Code sections 13267 and 13304. ${ }^{1}$ (Freed Decl., Exh. 2 (referenced herein as "CAO").) The CAO requires Equilon, Chevron Corporation ("Chevron"), Phillips 66 ("Phillips"), and BP p.l.c. and BP Pipelines (North America) Inc. (collectively, "BP") to undertake certain remediation and abatement actions relating to a portion of the Dominguez Channel in Carson, California, and to provide technical and monitoring reports. (Id., © 4.) Specifically, as stated in the CAO, "[t]he Site is a section of the Dominguez Channel, approximately 400 feet south of the Carson Street bridge in Carson, California and the surrounding area where discharges of petroleum hydrocarbons in the subsurface have occurred." (CAO, p. 2.)
3. This Petition for Review is made on the following grounds:
a. First, there is no substantial evidence that Equilon is a "discharger" as that term is used in Section 13304(a). As the sole basis for naming Equilon (and the other named parties) in the CAO, the Regional Board points to the presence of 26 different pipelines that are "in the vicinity" of the contamination observed in the Dominguez Channel, that the named parties are associated (either currently or historically) with those pipelines, and that some of the pipelines transported crude oil and refined products. However, there is no evidence that any of the pipelines is the actual source of the contamination. Thus, at most, Equilon and the other named parties are suspected dischargers, but Section 13304 does not authorize the Regional Board to name suspected dischargers in a CAO, only actual dischargers or parties threatening to discharge waste. Given the absence of evidence of the actual source or sources for the contamination observed in the Dominguez Channel, the CAO should be rescinded.
b. Second, as noted above, the CAO defines the Site to include not only the section of the Dominguez Channel located approximately 400 feet south of the Carson Street bridge where the contamination has been observed, but also "the surrounding area where discharges of petroleum hydrocarbons in the subsurface have occurred." This additional language makes the scope of the CAO vague and potentially imposes obligations on the named
${ }^{1}$ All statutory references are to the Water Code unless otherwise indicated.
parties that are unrelated to the discharge observed in the Dominguez Channel that is the subject of the CAO. If the CAO is not rescinded, its scope should be clarified and limited to the impacts that have been observed in the specified area of the Dominguez Channel and their source(s).
4. This Petition is filed pursuant to Section 13320, which authorizes any aggrieved person to petition the State Water Resources Control Board (the "State Board") to review any action (or failure to act) by a regional board. See Water Code § 13223 (actions of the regional board shall include actions by its executive officer pursuant to powers and duties delegated to him by the regional board). Equilon is an aggrieved party in this instance because the CAO is not based on evidence of a discharge from the pipelines associated with Equilon, and because the "Site" as defined in the CAO is impermissibly vague and overbroad.
5. Equilon respectfully requests that the State Board grant the relief requested in this Petition as set forth in the Request for Relief. Equilon herewith submits a Request for Stay and asks the State Water Board to order that the CAO be stayed pending review of this Petition and the other petitions being filed in response to the CAO.
6. Equilon requests a hearing regarding the CAO. The arguments that Equilon wishes to make at the hearing are summarized in this Petition, as is the testimony and evidence that Equilon would introduce at the hearing, which also is contained in the administrative record for this matter. Equilon reserves its right to supplement the testimony and evidence at the hearing. If any meetings or hearings regarding the CAO are conducted that involve one or more parties listed on the CAO, Equilon hereby requests prior notice and an opportunity to attend any and all such meetings or hearings.
7. Equilon's Statement of Points and Authorities in support of the issues raised by this Petition commences below. Equilon previously raised the issues discussed herein in the comments it submitted to the Regional Board in response to the draft CAO. (Freed Decl., $\mathbb{1} 4$.)
8. Equilon reserves the right to modify and supplement this Petition, and also requests an opportunity to present additional evidence, including any evidence that comes to light following the filing of this Petition. See 23 Cal. Code Regs. § 2050.6.
9. Copies of this Petition and Equilon's Request for Stay are being sent on this day by personal delivery to the Regional Board to the attention of Mr. Samuel Unger, Executive Officer, and by overnight delivery to counsel for Chevron, Phillips and BP (listed on the attached service list).

## STATEMENT OF POINTS AND AUTHORITIES

## I. BACKGROUND

10. The Dominguez Channel begins in the City of Carson, runs through industrial and residential areas in the southern portion of Los Angeles County and drains to the Port of Los Angeles. Beginning in or about January 2011, a hydrocarbon sheen was observed in a segment of the Dominguez Channel located just south of the Carson Street bridge in the City of Carson. (See CAO, Figure 1 (Site Vicinity Map).) The sheen was determined to be light non-aqueous phase liquid ("LNAPL") that was observed entering the channel waters from sediments in the bottom of the channel and within the horizontal sub-drain pipe systems installed in the west and east channel levees. (Id.)
11. Beginning in April 2011 and continuing through December 2011, the Regional Board issued investigative orders pursuant to Section 13267 to various nearby property owners and pipeline operators to take steps to assess the contamination. (CAO, p. 4 and Exh. 1 at 2-1.) The recipients of these orders included Equilon, Chevron, Phillips, BP, Tesoro Refining and Marketing Company, the Prowell Family Trust and Crimson Pipeline, L.P. (Id.) Equilon (which, along with Chevron, coordinated its response through Resource Environmental LLC ("RELLC")), complied with the Section 13267 order and provided information regarding pipelines that it or its affiliates owned or operated which were located within one mile of the intersection of Carson Street and the Dominguez Channel. (Freed Decl., If 3.) In addition to coordinating Equilon's and Chevron's response to the Regional Board's Section 13267 order, RELLC has been removing LNAPL from the subdrains and a groundwater monitoring well, and maintaining absorbent booms across the Dominguez Channel. (CAO, p. 4.) As the Regional Board noted in the CAO, RELLC's efforts have stopped the appearance of LNAPL on the surface of the Dominguez Channel. (Id.).
12. The LNAPL has been assessed to consist primarily of a combination of naphtharange intermediate hydrocarbons and crude oil. (Id.) While the LNAPL samples have been analyzed to contain approximately $5 \%$ crude oil, the presence of crude oil has been detected in
greater proportions in soils indicating that crude oil plays a larger role in the overall contamination than might be indicated by analysis of the LNAPL alone. (Freed Decl., || 6.)
13. The source or sources for the contamination have not yet been identified, and it is not known whether the contamination is related to any of the area pipelines currently or previously operated by the parties named in the CAO and/or third parties, or, if so, which pipelines. (Freed Decl., ๆ 7.)

## The CAO

14. On June 20, 2012, the Regional Board issued a draft of the CAO and invited comments. In its draft CAO, the Regional Board stated that it "considers all liquid petroleum pipelines at and near the site, even those without documented products compatible with the naptha-range and crude oil materials, to be suspected discharge points." (Freed Decl., ๆ 4.)
15. Equilon (along with Chevron, BP, ExxonMobil Pipeline Company, Plains All American Pipeline, L.P. and the City of Carson) submitted comments to the Regional Board. (Freed Decl., 斤 4.) The Regional Board issued the final version of the CAO on February 8, 2013, along with its Response to Comments. (A copy of the Regional Board's Response to Comments is attached as Exhibit 1 to the Freed Declaration.)
16. In the CAO and in its Response to Comments, the Regional Board implicitly concedes that no source has been identified for the discharge, but nevertheless takes the position that the mere ownership or operation of pipelines in the area that are associated with the transport of crude oil and refined products is a sufficient basis for naming Equilon, Chevron, Phillips and BP. (CAO, pp. 3-4 and Exh. B (only basis for naming the Dischargers is the presence of 26 pipelines identified in the vicinity of the Dominguez Channel that are associated currently or historically with the named parties); Exh. 1, Response to Comments "Shell 3," "Shell 5" and "Shell 7" (only basis for naming Equilon is that it operated pipelines "in the vicinity of the discharges"). As discussed below, this does not accurately characterize the Regional Board's authority under Section 13304, which requires substantial evidence that a party named in a cleanup order was responsible for the discharge that caused the contamination.
17. Based solely on the fact that they operated pipelines "in the vicinity of" the portion of the Dominguez Channel where the sheen was observed, the Regional Board has ordered Equilon, Chevron, Phillips and BP to take the following actions:
a. Submit and implement a work plan for the containment of the petroleum hydrocarbons and associated wastes discharging into the Dominguez Channel;
b. Submit and implement a work plan to remove and legally dispose of the petroleum hydrocarbons and associated wastes within both channel subdrain systems;
c. Submit an Interim Remedial Action Plan;
d. Develop and update a Site Conceptual Model;
e. Submit and implement a Master Work Plan to completely delineate the waste;
f. Prepare a Human Health Risk Assessment;
g. Conduct remedial action to address any remaining wastes, including development and implementation of a comprehensive Remedial Action Plan; and
h. Initiate a groundwater monitoring program.
(CAO, pp. 10-14.) The first two work plans are due on or before April 30, 2013, with other deliverables due in April and subsequent months as set forth in Exhibit D to the CAO.

## II. BECAUSE THERE IS NO SUBSTANTIAL EVIDENCE THAT EQUILON IS A

 DISCHARGER, IT SHOULD BE REMOVED FROM THE CAO18. When reviewing a challenge to an order by a Regional Board, the State Board first must determine if the aggrieved party qualifies as a discharger under the relevant statute. In re Pacific Lumber Company, WQ 01-14, 2001 WL 1651930 (Cal.St.Wat.Res.Bd.), *5. Here, Section 13304 authorizes the Regional Board to order cleanup activities by any person "who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the state and creates,
or threatens to create, a condition of pollution or nuisance." Water Code § 13304(a). Thus, before a person or entity may be named in a CAO, the Regional Board must determine that the person or entity actually caused or permitted the discharge of waste or threatens to do so. Absent this determination, the Regional Board lacks any statutory authority to name a party in a CAO. See In re Chevron, WQ 04-05, 2004 WL 5840852 (Cal.St.Wat.Res.Bd.), *5 (improper to require petitioner to participate in investigation and remediation where no substantial evidence existed showing it caused discharged).
19. Any time a Regional Board includes a person or entity as a "discharger" in a CAO that finding must be based on substantial evidence. In re Exxon Company, WQ 85-7, 1985 WL 20026 (Cal.St.Wat.Res.Bd.), *6. Substantial evidence means "credible and reasonable evidence which indicates the named party has responsibility." Id. This is true even if the Regional Board's inability to meet this evidentiary threshold places the Regional Board in a "difficult position" and "no one is able to clean up a demonstrated water quality problem." Id. Substantial evidence must show both that the named party caused or permitted the discharge in question and that the discharge caused the contamination that is the subject of the order. In re HR Texton, Inc., WQ 94-2, 1994 WL 86342 (Cal.St.Wat.Res.Bd.), *3-4.
20. The Regional Board may not name parties in a CAO that it merely suspects may be a discharger. By contrast, Section 13267 expressly permits the Regional Board to order suspected dischargers to provide technical reports. This difference is no accident: the Water Board authorizes Regional Boards to order technical reports from both known and suspected dischargers so that evidence can be gathered that will aid the Regional Board in determining who should be named as a discharger in a related CAO. Manaster \& Selmi, Cal. Env. Law \& Land Use Practice, Ch. 32, §32.32(1)(c) (Matthew Bender). But only actual dischargers or parties threatening a discharger may be named in a CAO under Section 13304.
21. Despite the fact that the Legislature has not authorized the Regional Board to name suspected dischargers on a CAO, the Regional Board elected to name Equilon and other parties it merely suspects of causing the discharges in the Dominguez Channel without any evidence that any of the nearby pipelines was actually a source. While the Regional Board
omitted the statement in the final CAO (that was included in the draft CAO ) that it considers all liquid petroleum pipelines at or near the Site to be "suspected" discharge points, the final CAO does not identify any evidence showing that any pipelines associated with Equilon have discharged waste into the environment or that any such discharge caused the contamination that is the subject of the CAO. In fact, as the Regional Board has implicitly conceded, and as expressly stated in the technical report attached to the CAO, the sources of the contamination in the Dominguez Channel are unknown. (CAO, Exh. A at p. 2-1.) Nevertheless, the Regional Board prematurely issued the CAO and named everyone associated with pipelines "in the vicinity" of the contamination that were operated at any time in the past and that may have transported materials similar to those that have been detected in the Dominguez Channel. But evidence of prior use of pipelines located near a release is not substantial evidence that any particular pipeline is a source; nor is it substantial evidence that a party associated with a given pipeline is, in fact, a discharger under Section 13304, where there is no evidence of a leak. For this reason, the State Board should rescind the CAO.

## III. THE DEFINITION OF THE "SITE" IN THE CAO IS VAGUE AND OVERBROAD

22. The CAO defines the Site to include not only the section of the Dominguez Channel located approximately 400 feet south of the Carson Street bridge, but also "the surrounding area where discharges of petroleum hydrocarbons in the subsurface have occurred." (CAO, p. 2.) This additional language makes the scope of the CAO vague and potentially imposes obligations on the named parties that are unrelated to the discharge or discharges into the Dominguez Channel that are the subject of the CAO. If the CAO is not rescinded, its scope should be clarified and limited to the impacts that have been observed in the specified area of the Dominguez Channel and their source(s).

## REQUEST FOR RELIEE

For the reasons set forth above, Equilon respectfully requests that the State Board grant Equilon the following relief:

1. That the State Board grant Equilon's Request for Stay, filed concurrently herewith, pending the State Board's decision on this Petition and any other petitions challenging the CAO.
2. That the State Board hold a hearing on the CAO, and Equilon be permitted to present evidence and testimony supporting the arguments contained herein.
3. That the CAO be rescinded by the State Board.
4. In the alternative, that the State Board grant Shell's Request for Stay and hold this Petition in abeyance pursuant to California Code of Regulations, Title 23 § 2020.5(d) to permit the Regional Board, Shell and the other named parties to engage in discussions in an attempt to informally resolve this matter.
5. Such other relief as the State Water Board may deem just and proper.

DATED: March 11, 2013
CALDWELL LESLIE \& PROCTOR, PC MICHAEL R. LESLIE DAVID ZAFT
 LLC dba SHELL OIL PRODUCTS US

## Declaration of Gene Freed

## DECLARATION OF GENE FREED

I, Gene Freed, declare and state:

1. I am a Principal Program Manager employed by Equilon Enterprises LLC dba Shell Oil Products US ("Equilon"). My duties include directing and managing environmental investigations and remediation projects. Based on my involvement in Equilon's activities relating to the Dominguez Channel, I have personal knowledge of the facts stated herein, or I have been informed of and believe such facts, and could and would testify competently thereto if called as a witness in this matter.
2. Equilon's mailing address is 20945 South Wilmington Avenue, Carson, California 90810
3. Equilon (which, along with Chevron, coordinated its response through Resource Environmental LLC ("RELLC")) complied with the Section 13267 order issued by the Regional Board with respect to this site and provided information regarding pipelines that it or its affiliates owned or operated which were located within one mile of the intersection of Carson Street and the Dominguez Channel.
4. On June 20, 2012, the Regional Board issued a draft Cleanup and Abatement Order ("CAO") and invited comments. In its draft CAO, the Regional Board stated that it "considers all liquid petroleum pipelines at and near the site, even those without documented products compatible with the naptha-range and crude oil materials, to be suspected discharge points." In response to the draft CAO, Equilon submitted comments. Attached hereto as Exhibit 1 is a true and correct copy of the Regional Board's Response to Comments that Equilon and others submitted in response to the draft CAO. Equilon previously raised the issues discussed in this Petition in the comments it submitted to the Regional Board.
5. On February 8, 2013, the California Regional Water Quality Control Board, Los Angeles Region (the "Regional Board") issued Cleanup and Abatement Order R4-2013-0007 ("CAO") to Equilon and other parties. Attached hereto as Exhibit 2 is a true and correct copy of the CAO.
6. In the CAO, the Regional Board directs Equilon, Chevron, Phillips and BP to take certain steps to investigate, cleanup and abate the hydrocarbon contamination that has been observed in the Dominguez Channel south of the Carson Street bridge in the City of Carson. This contamination has included light non-aqueous phase liquid ("LNAPL"). While the LNAPL samples have been analyzed to contain approximately $5 \%$ crude oil, the presence of crude oil has been detected in greater proportions in soils indicating that crude oil plays a larger role in the overall contamination than might be indicated by analysis of the LNAPL alone. As the Regional Board states in the CAO, the work by RELLC in the Dominguez Channel has stopped the appearance of the sheen. (CAO, p. 4.) In fact, Regional Board previously relied on the actions taken by RELLC as the basis for its February 2012 rescission of a prior CAO issued to the Los Angeles Flood Control District to address the contamination in the Dominguez Channel.
7. The source or sources for the contamination that is the subject of the CAO have not yet been identified, and it is not known whether the contamination is related to any of the area pipelines currently or previously operated by the parties named in the CAO and/or third parties, or, if so, which pipelines.
8. The CAO requires Equilon and the other named parties to take numerous and substantial steps to investigate and remediate the contamination in the Dominguez Channel, including the submission of work plans to contain the waste in the Dominguez Channel and its sub-drain systems, the submission of a master work plan, the submission of a Site Conceptual Model, the development and implementation of both Interim and Final Remedial Action Plans, and the submission of a groundwater monitoring work plan and groundwater monitoring reports. The costs Equilon would incur to comply with the CAO's directives likely would exceed $\$ 1$ million.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this Declaration was executed on March 11, 2013 in Los Angeles, California.


GENE FREED

EXHIBIT 1

1

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| Shell 1 | First Page, Second Paragraph, Definition of Site: The definition of "Site" should reference the diagram on Figure 1 and be sufficiently precise and geographically limited for the CAO to be legally effective and efficiently administered. The "Site" description can be revised as necessary if and when release location(s) which have impacted the Dominguez Channel are discovered. The scope of this CAO should be limited to abating the impacts to the Dominguez Channel, rather than an area-wide pipeline investigation or groundwater cleanup. | The Regional Board's intent is that the waste constituents present in the Dominguez Channel, its infrastructure, and the surrounding area impacted by the same waste constituents are addressed by the CAO. We recognize that the full extent of impact is not yet defined, but definition of the plume extent is one of the goals of the CAO. <br> The definition of "Site" has been revised in the second paragraph of the CAO. <br> The scope of the CAO extends beyond simply abating the impacts to the Dominguez Channel, although the Regional Board considers the abatement of impacts to the Dominguez Channel to be a priority. |
| $\begin{gathered} \text { Shell } \\ 2 \end{gathered}$ | Background; Paragraph 1: We understand that the Go Kart World is active, not a former business. | The word "former" has been removed |
| $\begin{gathered} \text { Shell } \\ 3 \end{gathered}$ | Background; Paragraph 2: It has yet to be determined that there has been a "discharge" from property or equipment owned or operated by Shell oil Products US or Shell Oil Company; accordingly, SOPUS objects to the inclusion of Shell Oil Products US as a "Discharger" and the statement that it is a Responsible Party in this paragraph. For the same reason, there is no basis for the statement that Shell Oil Products US (as contained within the definition of "Dischargers") has "caused or permitted waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the State ...." It would be more appropriate to say that the listed companies "may be" Dischargers and/or are "suspected to" have "caused or permitted to be discharged | Comment noted. The information available to the Regional Board supports the conclusion that the named entities are responsible for at least some of the discharges of waste in the area of the Dominquez Channel. |
| $\begin{gathered} \text { Shell } \\ 4 \end{gathered}$ | Background; Paragraph 6: We understand that 26, not 27, pipelines have been identified. Pipelines 1 and 3 refer to the same line. | This paragraph has been revised to indicate that 26 pipelines exist, with a footnote modification to indicate that Pipelines URS \#01 and URS \#03 are believed to be the same pipeline. |


| Author/ Comment No. | Comment | LARWQCB Response $=-\cdots$ |
| :---: | :---: | :---: |
| $\begin{gathered} \text { Shell } \\ 5 \end{gathered}$ | Background; Paragraph 6, Section on Shell Oil Products US: SOPUS requests the Board strike the first paragraph under 6 as it contains multiple allegations that are overbroad ("every type of hydrocarbon produced or used at its refinery"), have not been demonstrated, are not in the administrative record, and are inaccurate. The Board cites as support a law firm's legal pleading that consists of allegations relating to a contested matter. It is inappropriate to base provisions in this CAO on legal advocacy by Watson Land Company's lawyers (Bright \& Best) in an unrelated matter currently subject of a legal appeal before the State Water Resources Board. The Watson Industrial Center South (WICS) site is not relevant to this matter nor "near" the Site; it is located approximately one-half mile from the sheen location. Shell did not operate units that would have generated cracked naphtha until after the pipelines in question were re-routed away from the Dominguez Channel. SOPUS is agreeable with inclusion of the second paragraph as it acknowledges the naphtha material is "suspected" and it is generally consistent with the URS Report. SOPUS suggests a wording change to the last paragraph to insert the words "Material resembling" before "naphtha-range refinery intermediates". | The first paragraph on Shell Oil Products US has been revised to restate the Regional Board's position that the Shell Oil Company inter-refinery pipelines that were located near the Dominguez Channel Site likely contained naptha-range refinery intermediates like those detected at the Site. These same lines extend across the WICS site and their contents are documented in the WICS case. The Regional Board believes that the contents of these lines, as alleged in the WICS case, are relevant to the Dominguez Channel Site. <br> This is an important point because the Shell Oil Company inter-refinery pipelines present at or near the Dominguez Channel Site are the most likely of all the pipelines subject to the CAO to have transported naptha-range refinery intermediates, which are the dominant waste constituent at the Site. <br> We note Shell's acceptance of the final paragraph of this section. The words "Material resembling" have been inserted within its final sentence. |
| Shell 6 | Discharger Liability; Paragraph 17: Because of the overbroad definition of "Site" these statements cannot be supported throughout the Site. For example, it has not been shown that the presence of waste "at the Site" as a whole constitutes a "nuisance". | The information available to the Regional Board indicates that the use of properties in the vicinity of the Site have been affected by the discharge, resulting in likely nuisance conditions. Among the reasons is that discharges of the waste to surface waters has resulted in odor complaints from Site neighbors. |
| Shell 7 | Discharger Liability; Paragraph 18: It has not been found that SOPUS has caused or permitted waste to be discharged or deposited as alleged in this Paragraph. No SOPUS pipeline release has been located to date. The record of the Regional Board does not support that SOPUS owned and/or operated pipelines in a manner that resulted in the discharges of waste to the Dominguez Channel and in nearby groundwater. | As described in CAO Finding Paragraph 6, the information available to the Regional Board supports the conclusion that Shell Oil Products has operated pipelines in the vicinity of the discharges and that the discharges of waste contain constituents transported by Shell in those pipelines. |
| $\begin{gathered} \text { Shell } \\ 8 \end{gathered}$ | Discharger Liability; Paragraph 19: It has not been found, and the record does not support, that SOPUS has caused or permitted wastes to be discharged or deposited as described in this paragraph. | See Response to Shell Comment 7: |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { Shell } \\ 9 \end{gathered}$ | Discharger Liability; Paragraph 21: Substantial evidence does not indicate SOPUS caused or permitted waste to be discharged into waters of the state, nor is SOPUS appropriately named as a responsible party for this CAO. SOPUS supports the Board in adding additional parties if they have liability for work under appropriate state law. SOPUS reserves its rights against responsible parties. | Comment noted. See Response to Shell Comment 7 |
| $\begin{gathered} \text { Shell } \\ 10 \end{gathered}$ | Discharger Liability; Paragraph 22: SOPUS is not responsible for the discharge of waste that has caused, or threatens to cause, pollution and nuisance. | Comment noted. See Response to Shell Comment 7 |
| $\begin{gathered} \text { Shell } \\ 11 \end{gathered}$ | Required Actions; Paragraph 3: SOPUS requests the Board replace the words "stop the discharge" with "minimize the discharge." | Comment noted. The Regional Board is required to oversee sites consistent with State Water Resources Control Board Resolution 92-49, Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304. Resolution 92-49 requires, among other things, that the cleanup be consistent with Resolution 68-16, Statement of Policy with Respect to Maintaining High Quality of Waters in California. Preventing degradation of water quality is the primary goal of Resolution 68-16. The CAO has been revised to require prevention of degradation of the surface water. |
| $\begin{gathered} \hline \text { Shell } \\ 12 \end{gathered}$ | Required Actions, Paragraph 4: SOPUS requests that the Order Respondents be permitted to submit one or multiple Site Conceptual Models as reflects different potential source areas within the Site, hydrogeological and geological settings, and different involved pipeline owner/operator Respondents. | Separate Site Conceptual Models (SCM) for separate source areas would be permissible. However, Responsible Parties should collectively submit only a single SCM for each source area. The Regional Board is not seeking separate SCMs from each Responsible Party for the same or related source areas. |


| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { Shell } \\ 13 \end{gathered}$ | Required Actions, Paragraphs 4,5 \& 7: To be legally supportable and achieve timely abatement of Dominguez Channel sheens, the Site Conceptual Model and Delineation work should be focused on the suspected pipeline release sources that have impacted the Channel. Accordingly, it is overbroad to require an SCM for "lateral and vertical extent of each chemical of concern in groundwater" (4.a.iv); "Completely delineate the extent of petroleum hydrocarbons and other constituents of concern in soil, soil vapor and groundwater," (5); delineation of "full lateral (including off-Site) delineation and vertical delineation of waste constituents" (5.a.iii); or cleanup and abatement of "any remaining wastes in soil, soil vapor, and groundwater" (7). SOPUS suggests focusing these provisions by, e.g., inserting "As necessary to prevent future petroleum discharges to the Dominguez Channel" at the beginning of each paragraph. Additionally, Paragraph 5.a.iii should be revised as follows: "Delineation shall include full adequate lateral (including off Site) delineation and vertical delineation of waste constituents such that a complete 3-dimensional SCM of potential waste discharges to the Dominguez Channel at the Site can be generated." | See Response to Shell Comment No. 1. Specifically, note that "the scope of the CAO extends beyond simply abating the impacts to the Dominguez Channel, although the Regional Board considers the abatement of impacts to the Dominguez Channel to be a priority." <br> Required Actions 1, 2, and 3 in the Dominguez Channel are intended to achieve timely abatement of the Dominguez Channel sheens, including requirements for work plans to (1) contain petroleum hydrocarbons and associated wastes discharging to the Dominguez channel, (2) remove and legally dispose of petroleum hydrocarbons and associated wastes within both channel sub-drain systems, and (3) provide an IRAP to stop the discharge of petroleum hydrocarbons and associated wastes to the surface waters of the Dominguez Channel. <br> The additional Required Actions are part of the Regional Board's expectation of full assessment and remediation of the waste discharges which remain unassessed, but which may not be present only where Dominguez Channel waters are directly impacted. <br> The language for Paragraph 5.a.iii has been reworded to make the intent more clear. Note that due to a typographic error, this item is now Paragraph 5.a.ii in the final CAO. |
| Shell 14 | Required Actions, Paragraph 7: SOPUS requests the Board insert the words "As necessary to prevent future petroleum discharges to the Dominguez Channel, the responsible Dischargers (Responsible Parties) shall" before "initiate a phased cleanup and abatement program ...." The Board only has legal authority to require cleanup and abatement from persons liable for such work under the California Water Code. Once the source(s) of the discharge(s) are identified, the appropriate Responsible Parties can be identified and should be responsible for implementing this section of the Order. | Resolution 92-49 and California Water Code $\$ 13304$ require cleanup to background levels, or if not feasible, to an alternative level. Therefore, cleanup simply to prevent additional surface water discharge will not be sufficient without a demonstration of feasibility consistent with Resolution 92-49. <br> If more specific information about the source(s) of discharge becomes available, the Regional Board will consider altering the Responsible Parties in the CAO. |
| Shell 15 | Required Actions, Paragraph 9 and Exhibit D: The attached time schedule is very accelerated. It may be achievable if the ordered Respondents use a single managing entity such as RELLC to respond. If multiple companies respond separately, more time would be necessary for the companies to coordinate separate work or to coordinate review and comment on plans and reports submitted by joint contractors; in particular additional time would be needed for a Master Work Plan (5a). | By $\overline{\text { issuing a single O}} \overline{\text { O }}$ der to multiple parties, it is the Regional Board's intent that all Responsible Parties will coordinate their efforts and respond as a single coordinated entity. The parties may choose to have one party conduct the work. <br> The time schedule has been revised. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response $=\square=-$ |
| :---: | :---: | :---: |
| $\begin{gathered} \text { Shell } \\ 16 \end{gathered}$ | Required Actions, Paragraph 11: Respondents can only provide access and consent to photograph, sample or monitor with respect to property they own or control. SOPUS will provide the required access for its properties and records and will endeavor to obtain access for the Board from third parties from whom access is requested to implement the Work; however, Respondents should not be subject to enforcement for any denial of access by third parties. | Comment noted. The Regional Board expects that the responsible parties will notify the Regional Board if there are difficulties with obtaining access. |
| $\begin{gathered} \text { Shell } \\ 17 \end{gathered}$ | Required Actions, Paragraph 22: This CAO is directed to multiple Respondents. Respondents should only be required to submit the requested statement for their own submittals (and will only have the knowledge necessary to certify for their own plans and reports). Accordingly, SOPUS requests the Board insert the words "by you" after "submitted" in the first sentence of this paragraph. | The words "by you" have been inserted. However, note the Regional Board's response to Shell Comment No. 15 indicating that it is our expectation that a single coordinated effort will be performed. |
| $\begin{gathered} \hline \text { Shell } \\ 18 \end{gathered}$ | Exhibit B, Table: Basis for Naming Responsible Parties: Shell Oil Products US, line 17. SOPUS information indicates gasoline was the product type for this line. | Comment noted |
| $\begin{gathered} \text { Shell } \\ 19 \end{gathered}$ | Exhibit C. Map. General Area Around the Watson Center: SOPUS objects to inclusion of this map, which appears to have been an exhibit in an unrelated contested litigation, and has not been attested as to accuracy or included in the administrative record in this matter. | Exhibit C has been removed. |
| City of Carson 1 | The City of Carson adamantly supports the proposed Cleanup and Abatement Order No. R4-2012-0013 and is committed to facilitating a comprehensive assessment and remedy to the illicit discharges pursuant to California Water Code sections 13267 and 13304. | Comment noted. |
| $\begin{gathered} \text { CEMC } \\ 1 \end{gathered}$ | Footnote 1. Page 1: Chevron Environmental Management Company ("CEMC") does not challenge the issuance of the Draft Order to it on behalf of Unocal, however, as a point of clarification, the Draft Order erroneously identifies CEMC as a successor to Union Oil Company of California. See Draft Order pp. 4-1. CEMC is an independent company which manages certain historic liabilities, including the Unocal pipelines in issue. CEMC responds on behalf of Phillips 66 at Phillips' request. | The paragraph under Chevron Environmental Management Company within Item 6, Activities and Chemical Usage has been revised to more accurately describe Chevron's relationship. <br> The Regional Board notes that CEMC is responding on behalf of Phillips 66 and, presumably, Chevron Corporation. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { CEMC } \\ 2 \end{gathered}$ | Page 2: CEMC understands that actions taken by RELLC (which CEMC participated in funding) have largely eradicated the sheen on the Channel. | The RELLC actions and actions taken before them by the Los Angeles County Department of Public Works have largely eradicated the surface discharges through ongoing product recovery in the channel levees. If these actions were to cease, the sheen would likely return. <br> Sheen appearing through the bottom of the channel has ceased for unconfirmed reasons, but are believed to be due to reduced head pressure in the B-zone confined (or semi-confined) aquifer present below the bottom of the Dominguez Channel. Regional Board staff are concerned that if heavy rains return, the sheen from the bottom of the Dominguez Channel may also return due to increased groundwater recharge creating increased head pressure in the B-zone. Note that heavy rains occurred in the weeks and months prior to the initial January 2011 sheen appearing. |
| $\begin{gathered} \text { CEMC } \\ 3 \end{gathered}$ | Page 2: Unocal owned two pipelines running north-south along Perry Street from the Dominguez well-field, and then northeasterly along the access road adjacent to the Dominguez Channel. Pipeline 01 may have carried crude oil. Pipeline 02 was a wastewater line. These pipelines did not carry refined product, nor would they have carried refined product because they ran from the well-field, rather than from a refinery. | Comment noted. However, one of the wastes identified in the CAO is crude oil. |
| $\begin{gathered} \text { CEMC } \\ 4 \end{gathered}$ | Page 2: Pipeline 01 was sold to Tosco in 1997 and CEMC believes it was thereafter sold to Crimson California Pipeline in 2008. | Comment noted. |
| $\begin{gathered} \text { CEMC } \\ 5 \end{gathered}$ | Footnote 2, Page 2: The Regional Board has inexplicably failed to name Crimson in the Draft Order or to acknowledge that this line is not presently owned by any of the Chevron entities. | Crimson Pipeline, L.P. was intentionally not named in the Draft Order because its pipelines near the Dominguez Channel Site were never operated by them. Instead, the prior owners, who did operate the lines, and/or the successors of the prior owners are named. |
| $\begin{gathered} \text { CEMC } \\ 6 \\ \hline \end{gathered}$ | Pipelines 01 and 03 (using the URS numbering scheme) are the same pipeline. Therefore, CEMC refers only to Pipeline 01. | See Response to Shell Comment No. 4. |
| $\begin{gathered} \text { CEMC } \\ 7 \end{gathered}$ | Page 3: The hydrocarbon in the Channel and in monitoring wells nearby has been "determined to contain primarily naptha-range hydrocarbons, with smaller fractions of crude oil (less than 5\%)." The evidence demonstrates Pipelines 01 and 02 are not a source of the naptha observed in the Dominguez Channel. | These lines carried crude oil, which has also been detected at the Dominguez Channel. |
| $\begin{gathered} \text { CEMC } \\ 8 \end{gathered}$ | Page 3: In spring of 2011, potholing activities were performed at the Active RV property to daylight Pipelines 01 and 02 . There was no significant hydrocarbon contamination observed in soil surrounding the daylighted lines. | The potholing was performed by USEPA to investigate whether LNAPL was traveling south along the pipeline corridor via abandoned pipelines or the pipeline trench backfill. The excavation provided a view of impacts at a single location. It did not investigate impacts below the pipelines nor at other locations along the pipeline run. |


| Author/ Comment No. | Comment | LARWQCB Response $=-=-$ |
| :---: | :---: | :---: |
| $\begin{gathered} \text { CEMC } \\ 9 \end{gathered}$ | Page 3: Data collected by URS at varying depth and locations in soil and groundwater in and around the Dominguez Channel demonstrate a consistent ratio of TPHg/TPHd. Naptha-range hydrocarbons extend into both the TPHg and TPHd analytical limits, and a consistent TPHg/TPHd concentration ratio from samples collected over a large area indicates a single naptha-range hydrocarbon source, suggesting a single pipeline source. | The Regional Board suspects there are multiple releases due to (1) the presence of LNAPL along the western levee of the Dominguez Channel at a very shallow depth, (2) the presence of sheen along the eastern side of the Dominguez Channel (including Perry Street north of Carson Street), and (3) the presence of different materials: naptha-range hydrocarbons, crude oil, and refined products. |
| $\begin{gathered} \text { CEMC } \\ 10 \end{gathered}$ | Page 3: Since Pipelines 01 and 03 did not carry refined product, they cannot be the single source of naptha-range hydrocarbons observed in the subsurface. | Naptha-range hydrocarbons are not the only discharged substance at the Dominguez Channel. Pipeline URS No. 01 (aka URS No. 03) carried crude oil, which has also been detected at the Dominguez Channel. <br> It isn't clear to the Regional Board that there is just one release point for the waste constituents at the Dominguez Channel Site. |
| $\begin{gathered} \text { CEMC } \\ 11 \end{gathered}$ | Page 3: Basing a CAO on ownership or operation of a pipeline without some evidence of a discharge from that line during the period of the responsible party's ownership or operation is not envisioned by Water Code § 13304 and is inconsistent with State Water Board decisions on point. The Water Code requires that to issue a CAO, there must be "substantial evidence" that the named party has caused or permitted waste to be discharged into the waters of the State. | The State Water Resources Control Board has issued several Orders interpreting the application of Water Code section 13304 to owners and has made it clear that the Regional Boards should be naming persons who own the facilities responsible for the discharges of waste. See, e.g., State Water Board Orders WQ 89-13 (In the Matter of the BOC Group, Inc.). Chevron or its predecessor pipelines carried crude oil which has been found at the Site. |
| $\begin{gathered} \text { CEMC } \\ 12 \end{gathered}$ | Page 4: The Draft Order expressly admits that the Regional Board lacks sufficient evidence of a discharge from these pipelines: <br> [P]ipeline operations at the Site date back at least 100 years, to 1912. Given the century-long pipeline activities at the Site, it is likely that materials transported through the pipelines at and near the Site may have changed over time and that records of such changes and the use of certain products may not exist. Therefore, the Regional Board considers all liquid petroleum pipelines at and near the Site, even those without documented products compatible with the naptharange and crude oil materials, to be suspected discharge points. | While the quoted paragraph states the Regional Board's rationale for suspecting all pipelines of being discharge points, this suspicion is not the basis for the Regional Board naming Responsible Parties and Dischargers. Item 11 in the CAO, Rationale for Naming Responsible Parties, presents the Regional Board's basis for naming Responsible Parties. <br> However, note that the Regional Board still maintains a perspective that due to a lack of complete records back to 1912, any of the liquid petroleum pipelines are suspected discharge points. If credible evidence appears that indicates that additional Responsible Parties and Dischargers should be named, the Regional Board will consider revising the CAO. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { CEMC } \\ 13 \end{gathered}$ | Page 4: The Board's issuance of the Draft Order based on a mere suspicion of discharge falls woefully short of the Water Code § 13304 requirement that there be "sufficient evidence" of discharge to order a cleanup: <br> Generally speaking it is approporiate and responsible for a Regional Board to name all parties for which there is reasonable evidence of responsibility, even in cases of dispusted responsibility. However, there must be a reasonable basis on which to name each party. There must be substantial evidence to support a finding of responsibility for each party named. This means credible and reasonable evidence which indicates the named party has responsibility. <br> In re Exxon Company, et al., WQ 85-7, 1985 WL20026 (Cal.St.Wat.Res.Bd.) at *6 (emphasis added). In rejecting a regional board's attempt to issue a CAO under Water Code $\S 13304$ because there was insufficient evidence of ownership of the leaking tanks which caused the discharge, the State Board in Exxon expressly recognized that the regional board was placed in a tough predicament when trying to effectuate cleanups. But it nevertheless held the regional board to the standard imposed by Water Code $\S 13304$ - there must be substantial evidence that the named party has caused or permitted a discharge. | The Regional Board disagrees with the comment. In this case, the Regional Board has evidence that Chevron or its predecessor owned and operated pipelines in the vicinity of the discharges of waste to the Dominquez Channel, that crude oil has been discharged at the Site, and that the pipelines owned by Chevron or its predecessor were used to transport crude oil. In the matter of Exxon Company, et. al., WQ 85-7, the State Board disagreed with the Regional Board's conclusion that Exxon actually owned the underground tanks that were the source of the discharge. In this case, Chevron or its predecessor owned the pipelines. |
| $\begin{gathered} \text { CEMC } \\ 14 \end{gathered}$ | Page 5: The State Board has been consistent in upholding cleanup orders only where this is "substantial evidence" that the named party met Water Code § 13304 requirements of having caused or permitted the discharge. For example, it reasoned that if a party did not use or store contaminants in issue, it "obviously" could not have caused or permitted a discharge. In re Sanmina Corporation, WQ 93-14, 1993 WL 456494 (Cal. St. Wat. Res. Bd., 1993) (finding that "obviously if, as Sanmina claims, Sanmina did not use or store the VOCs, Sanmina could not have caused or permitted their discharge, and therefore, would not be responsible for their cleanup.") | The Regional Board disagrees with the application of the cited order to this matter. Chevron- or its predecessor-owned pipelines were used to transport crude oil, which has been detected at the Site. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{aligned} & \text { CEMC } \\ & 15 \end{aligned}$ | Page 5: In contrast, the State Board has upheld cleanup orders based on circumstantial evidence of discharge only when based on far more evidence than is present here. For example, a cleanup order was upheld where there was soil contamination of chemicals known to be stored at the site, the discharger was actively engaged in processes at the site, historic practices of waste handling supported the conclusion of a discharge, and there was testimony that spills occurred on the site. See In re Stinnes-Western Chemical Corporation, WQ 86-16, 1986 WL 25523 (Cal. St. Wat. Res. Bd.). Here, there is no direct evidence of release, and the circumstantial evidence does not point to a reasonable conclusion that any of the 26 pipelines identified by the Draft Order is a source. | The Regional Board agrees that circumstantial evidence may be used to support a determination to name responsible parties. In this matter, the Regional Board has found that Chevron or its predecessor owned and operated pipelines transporting crude oil, which has been found at the Site. |
| $\begin{gathered} \text { CEMC } \\ 16 \end{gathered}$ | Page 5, Footnote 4: The Draft Order identified 27 pipelines, but as stated in note 2, URS has concluded that Pipeline 01 and 02 are the same. | See Response to Shell Comment No. 4 |
| $\begin{gathered} \text { CEMC } \\ 17 \end{gathered}$ | Page 5: The Regional Board named CEMC (on behalf of Unocal) and Phillips in the Draft Order based on the ownership of inactive pipelines that formerly carried crude oil despite the facts that (1) there are numerous other potential sources, (2) Pipeline 01 and 02 did not carry naptha-range hydrocarbons, and (3) the evidence points to the conclusion that there has not been a release from Pipelines 01 and 02 , let alone during Unocal's or Phillips' ownership. | The Regional Board agrees that there are multiple potential sources. As noted in Regional Board response to CEMC Comment No. 3, the Unocal line(s) carried crude oil, which is a Site contaminant. The Regional Board has not ruled out URS Nos. 01 and 02 as sources. |
| $\begin{gathered} \hline \text { CEMC } \\ 18 \end{gathered}$ | Page 6:- The Draft Order is directed at remediating petroleum contamination in the Dominguez Channel. It defines the remedial area as the "Site", but uses differing vague definitions for the term which are not appropriately tailored to the contamination which the Order is directed. | See Response to Shell Comment No. 1. |
| $\begin{gathered} \text { CEMC } \\ 19 \end{gathered}$ | Page 6: The scope of the cleanup directed in the Draft Order is not sufficiently tailored to the discharge in the Dominguez Channel; it overreaches by including the remediation over a geographic scope that is undefined and overly broad given the failure to identify a source of the release. | See Response to Shell Comment No. 1 and Shell Comment No. 13. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { CEMC } \\ 20 \end{gathered}$ | Page 6: The Draft Order requires the named parties to cleanup properties which they do not own, and to which they do not have access, in an undefined radius from the actual release, which may be impacted by other unrelated historical releases. It is inappropriate to order a regional cleanup for a localized problem, especially when the source has not been identified. | State Water Board Resolution 92-49 is the applicable policy the Regional Board implements to oversee investigation and cleanup of sites. Consistent with Resolution 92-49, the Regional Board requires in the CAO that it is appropriate to order the full assessment and remediation of waste constituents in the subsurface resulting in surface water discharge and public nuisance. The Regional Board routinely assists in obtaining property access requests for offsite assessment and remediation and can order a third-party property owner to perform these tasks if they deny access to you. The Regional Board expects the parties to inform the Regional Board in the case of issues regarding access. <br> If additional, unrelated, historical (or current) discharges are identified, the Regional Board will consider revising the CAO or issuing a new order to address the additional discharges. |
| $\begin{gathered} \text { CEMC } \\ 21 \end{gathered}$ | Page 6: The Draft Order likewise overreaches by including groundwater within its scope. The Draft Order was issued to address contamination from releases in the Dominguez Channel. That is what has been investigated and is what is properly to be addressed by the Draft Order. | The scope of the CAO intentionally includes remediation of wastes in groundwater because the groundwater assessment performed so far has indicated that groundwater is impacted. See Response to Shell Comment No. 13. |
| $\begin{gathered} \text { CEMC } \\ 22 \end{gathered}$ | Page 7: The Draft Order includes evidence of di-isopropyl ether (DIPE) detections in groundwater up to $1,400 \mathrm{ug} / \mathrm{L}$ as justification for requiring groundwater remediation. Because no evidence exists that refined product that may have contained DIPE was transported through Pipelines 01 and 02, there is no justification for including groundwater cleanup within the scope of any order directed at CEMC (on behalf of Unocal) or Phillips. | Pipeline URS No. 01 (aka URS No. 03) carried crude oil, which has also been detected at the Dominguez Channel. Note that it is not our working model that all of the substances at the Site resulted from a single discharge. |
| $\begin{gathered} \mathrm{EMPCo}^{-} \\ 1 \end{gathered}$ | Page 1: The name used in the Draft CAO - "ExxonMobil Corporation" is not the correct name of the corporation, nor the proper name of the ExxonMobil entity for this matter. Rather, the ExxonMobil entity for purposes of this matter is ExxonMobil Pipeline Company (EMPCo). $\qquad$ | Comment noted. The CAO has been revised to address the comment. |
| $\begin{gathered} \text { EMPCo } \\ 2 \end{gathered}$ | Page 3 (Item A): LARWQCB named EMPCo as a Responsible Party based on Mobil/General Petroleum's former ownership of the pipelines that carried only amine, not evidence of any release of naptha range hydrocarbons or crude oil. | Comment notēd. |
| $\begin{gathered} \hline \text { EMPCo } \\ 3 \end{gathered}$ | Page 3 (Item B): A Regional Board order requïres "Substantial Evidence" as to each named discharger. | ExxonMobil Corporation has been removed from the CAO since evidence indicates the ExxonMobil pipelines did not transport crude oil or naptha-range petroleum. |
| $\begin{gathered} \hline \text { EMPCo } \\ 4 \end{gathered}$ | Page $\overline{3}$ (Item C): The evidence demonstrates that ExxonMobil entities owned only two, not four, of the pipelines identified in the Draft CAO. | Comment noted |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| EMPCo $5$ | Page 6: It is apparent that Shell Oil Company bought two amine pipelines from Mobil (the two lines are identified as URS \#18), renumbered one as Owner ID "\#22 Line" and the other as Owner ID "\#21 Line", cut the Owner ID "\#21 Line" into two segments (which it designated Owner ID "\#21 Line" and Owner ID "\#29 Line", and sold the Owner ID "\#21 Line" to Tesoro. | Comment noted |
| $\begin{gathered} \text { EMPCo } \\ 5 \end{gathered}$ | Page 7: The Draft CAO and its Exhibit B incorrectly identify EMPCo as having historical ownership of 4 pipelines (URS \#18 \{two lines\}, URS \#19, and URS \#20). However, Mobil only owned two 8 -inch pipelines in the vicinity of the Site (URS \#18), and it quitclaimed them to Shell Oil Company in 1975. The lines were proprietary and carried amine - which is not a liquid petroleum product - in a loop between Mobil's Torrance refinery and Stauffer/Hancock Chemical, a regeneration facility. | Comment noted. |
| $\begin{gathered} \text { EMPCo } \\ 6 \end{gathered}$ | Page 7 (Item D): No credible and reasonable evidence supports the speculation in the Draft CAO that Mobil's former amine lines could possibly have transported and leaked naptha-range hydrocarbons or crude oil. | The Regional Board has opted to omit ExxonMobil Corporation/ExxonMobil Pipeline Company from the CAO. |
| $\begin{gathered} \mathrm{BP} \\ 1 \end{gathered}$ | Pages 3 and 4 (Items 1 through 7): BP pipelines in Recreation Road do not appear to be the source of LNAPL in the Dominguez Channel. Contaminants within Recreation Road are predominantly diesel fuel no. 2 with some kerosene and gasoline product, without oil-range organics (ORO). These products are inconsistent with current and historical BP pipeline usage (of crude oil). These products are also inconsistent with the naptha-range and crude oil hydrocarbons detected in the Dominguez Channel. | The lines within Recreation Road have been removed as a basis for naming BP entities in the CAO. |
| $\begin{gathered} \mathrm{BP} \\ 2 \end{gathered}$ | Page 4 (Item 8): The prevalence of di-isopropyl ether ( $\overline{\overline{\mathrm{IP}}}$ ) in groundwater samples in the vicinity of the release area indicates that DIPE presence in BP monitoring well samples is likely due to an area-wide plume and is not a localized release. | The Regional Board concurs. |
| $\begin{gathered} \mathrm{BP} \\ 3 \end{gathered}$ | Page 5: "AECOM [on behalf of BP] concluded that a minimum of three types of petroleum hydrocarbons comprise Dominguez Channel release area product: (1) gasoline-range hydrocarbons, (2) 'Crude Oil A', and (3) a likely lubricant (identified by Zymax as 'Crude Oil B'). Furthermore, ARC soil samples collected adjacent to the BP-owned pipelines in the near vicinity of the release area contained no forensic evidence of crude oil." | None of the ARC soil samples referenced were collected within the Dominguez Channel. Sampling performed near Pipeline 93D (IRS ID \#15), which underlies the Dominguez Channel and was previously owned and operated by ARCO (a BP entity), did indicate the presence of crude oil. |


| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { BP } \\ 4 \end{gathered}$ | Page 6, first bullet: BP owned Line 93D from 1957 to 1999 and sold it to Plains in 1999. There are indicators that the line passed hydrotests in 1982 and 1993. The LARWQCB confirmed in an April 4, 2012, e-mail that Line 93D has no integrity test failures, based upon a Plains pipeline summary provided to BP by the LARWQCB. | There are no integrity test results submitted to the Regional Board for the 25-year period of ARCO's operation of Line 93D prior to 1982. There are no reports of integrity tests in the 11 years from 1982 to 1993. It is unclear what the status of the pipeline integrity was during these 36 years of Line 93D's operation by ARCO without reported integrity test results. <br> The Regional Board did not confirm in April 4, 2012, correspondence to BP that there have been no integrity test failures on Line 93D. Instead, the Regional Board forwarded a pipeline information table to BP with questions about BP's omission of their ownership of Line 93D in prior pipeline information submittals to the Regional Board. The forwarded table, prepared by Plains, stated that there had not been an integrity test failure on Line 93D (presumably since they took ownership in 1999); however, the Regional Board never confirmed its accuracy. |
| $\begin{gathered} \mathrm{BP} \\ 5 \end{gathered}$ | Page 6, first bullet: BP disagrees that the transport of crude oil in Line 93D is sufficient evidence for the Regional Board to name BP as a Discharger. | The Regional Board believes that ARCO's transport of crude oil in a pipeline for 42 years directly below where crude oil has been detected in the subsurface is a reasonable basis for naming BP (ARCO's successor company) as a Discharger. |
| $\begin{gathered} \text { BP } \\ 6 \end{gathered}$ | Page 6, second bullet: BP requests that LARWQCB clarify which of BP's lines is intended to be included as URS \#21. The URS tables and map should be updated to accurately indicate that the line is abandoned. | The "Pipeline Status" column in URS Tables 1 and 2 both clearly identify the status of the pipeline as being abandoned. The "Notes" column of Table 1 clarifies which pipeline is referenced. |
| $\begin{gathered} \text { BP } \\ 7 \end{gathered}$ | Page 6, third bullet: URS Table 1 incorrectly lists BP Line 6 (a.k.a. Line R266-6; URS ID \#22) as containing "drained/water". BP records indicate that the line was a crude oil line that was abandoned in 1963. | The Regional Board did not rely upon the report of "drained/water" in naming BP as a discharger. We note BP's transport of crude oil in the line, which is one of the wastes identified in the CAO as a basis for naming BP. |
| $\begin{gathered} \mathrm{BP} \\ 8 \end{gathered}$ | Pages 6 and 7: BP records identify Line 211 (URS ID \#23) as a 12 -inch diameter natural gas line that was formerly used for crude oil transport until 1994. The line was idle from 1994 to 1999 and placed in service for natural gas transport in 1999. <br> Hydrotests were conducted from 1983 through 1999 with a passed internal line inspection in 2007. | The line began operation in 1960. The Regional Board has no records of integrity tests being performed between 1960 and 1983. It is not clear from BP's submittal that Line 211 passed the hydrotests "performed from 1983 through 1999". <br> We note that Hydrotests and other integrity tests represent the pipeline condition on the date and specific time when the test was being performed and not at any other time. |
| $\begin{gathered} \mathrm{BP} \\ 9 \end{gathered}$ | Page 7, first bullet: URS Line ID \#24 may be a 10 -inch line formerly used for the transport of crude oil, identified in BP records as Line 1 (a.k.a. Line 266-1). BP requests that LARWQCB clarify which of BP's lines is intended to be included as URS \#24. | The "Pipeline ID Used in Reference Materials" column in URS Table $\overline{1}$ identifies the referenced pipelines. |
| $\begin{aligned} & \text { BP } \\ & 10 \end{aligned}$ | Page 7. second bullet: BP requests clarification from the LARWQCB, as URS ID \#25 (BP Line 6) appears to duplicate URS ID \#22. | URS Table 1 identifies ID \#25 as representing a segment of Line 6 that was abandoned below the Dominguez Channel. See the "Pipeline Status" column of Table 1 for both ID \#22 and ID \#25. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{aligned} & \mathrm{BP} \\ & 11 \end{aligned}$ | Page 7. Item 2: Chromatogram patterns of the gasoline-range hydrocarbons in RELLC samples vary, but they appear to be [the] same or similar type of product with dissimilarities likely the result of different degrees of alteration. Also noted is an absence of lead. Of the refined product in the channel, the predominant hydrocarbons are likely an intermediate product stream, such as naptha. | This is consistent with other interpretations presented to the Regional Board. <br> Also noteworthy is the presence of crude oil in many samples, which BP transported. |
| $\begin{aligned} & \mathrm{BP} \\ & 12 \end{aligned}$ | Pages 7 to 8, Item 2: The presense of DIPE and iso-octane in some of the samples (MW-9C-23, in particular) suggests that finished oxygenated gasoline is a minor hydrocarbon component of the refined product in the channel. Therefore, the gasoline-range hydrocarbons are likely a mixture of predominantly gasoline-range refinery intermediate stream product and minor finished oxygenated gasoline. Releases from former underground storage tanks or other non-pipeline sources, in addition to pipeline releases, could represent a contribution to the release. | Regional Board staff reviewed data associated with nearby UST locations (specifically the former Texaco at 1209 E. Carson Street, Unocal at 1025 E. Carson Street, and former Humble Oil at 1216 E. Carson Street, all in Carson, California). No track to an A-Zone shallow source was identified. However, the Regional Board will consider adding additional Responsible Parties if convincing data emerges that identifies them as a source of the oxygenated gasoline. |
| $\begin{aligned} & \mathrm{BP} \\ & 13 \end{aligned}$ | Page 8, Item 3: An "unaltered" pattern of biodegradation-sensitive compounds (i.e., normal paraffins) are observed in the intermediate stream product chromatograms of several samples, potentially indicating a relatively recent release. | Comment noted regarding the potential timing of a release. Note that, particularly if this pattern is observed in only "several samples" from the sample population, making an interpretation of the release age based upon this data would be inconclusive. Also note that it is possible that multiple discharges occurred at different times. It is the Regional Board's working model that the discharges to the Site are historic, on the order of decades old, rather than "relatively" recent. <br> See Plains Comment No. 12. |
| $\begin{aligned} & \text { BP } \\ & 14 \end{aligned}$ | Page 8, Item 4: BP questions the finding in Page 8, Item 19 of the draft CAO with regard to deposited wastes probably posing a potential human health threat. BP cites a June 26, 2012, RELLC/URS report on subslab sampling performed at the Active RV site that had evaluated these risks. <br> BP requests detailed information from the LARWQCB to support the position that hydrocarbons are posing a potential human health threat to building occupants. | The Regional Board notes that the extent of the plume is undefined and, therefore, the potential human health threat has not yet been determined. Relying upon subslab data for one building within the footprint of contamination is not likely to be representative of risks at all possible locations. <br> The cited RELLC/URS report did not conclude that cancer health risks under a residential scenario are acceptable. <br> The statement that BP objected to actually reads "... are or probably will pose a potential human health threat to occupants ..." (emphasis added). One of the tasks of the CAO is to further evaluate whether the threat is actual. |
| $\begin{aligned} & \mathrm{BP} \\ & 15 \end{aligned}$ | Page 8, Item 5: ${ }^{\text {- }}$ The draft CAO states "that LNAPL was observed in a limited number of wells adjacent to the Dominguez Channel and that several wells adjacent to the channel contained no LNAPL". BP requests that the LARWQCB clarify this sentence. | There are many wells installed adjacent to the Dominguez Channel. Some of them contained LNAPL. Some of them did not contain LNAPL. |


| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{aligned} & \text { BP } \\ & 16 \end{aligned}$ | Page 8, Item 6: BP requests that the LARWQCB clarify the following sentence within Item 9 C on page 5 of the draft CAO to clearly indicate whether the reported crude oil portion of the "LNAPL observed is an intermediate blending stock used in the refining process". | It is the Regional Board's position that the crude oil portion of hydrocarbons detected in the Dominguez Channel likely originated from a different source than the naptharange intermediate blending stock. With revisions made to the final CAO, BP is named solely on the basis of its former operation of a crude oil pipeline located beneath the Dominguez Channel. |
| $\begin{aligned} & \mathrm{BP} \\ & 17 \end{aligned}$ | Page 9, Item 7: We urge the Regional Board to remove BP from the Order altogether. Alternatively, we urge the board to delay issuance of the order until the State Board issues a decision on pending petitions to prior Regional Board orders. | The Regional Board has no control over when the State Water Board will act on pending petitions and does not think it is appropriate to wait while the discharges of petroleum hydrocarbons continue. The Regional Board intends to keep BP in the final Order, but has revised the basis for doing so. See Response to BP Comment No. 1, 18, and 19. |
| $\begin{aligned} & \mathrm{BP} \\ & 18 \end{aligned}$ | Page 9, Item 7, Bullet 1: The draft CAO repeats evidentiary and legal flaws associated with the first three orders. There was and continues to be a lack of evidence that a BP line discharged products in the vicinity of the Site and there is strong evidence to the contrary. | The Regional Board disagrees with the comment. The evidence in the record indicates that ARCO, $\mathrm{BP}^{\prime}$ s predecessor, owned and operated pipelines in the vicinity of the discharges of waste to the Dominquez Channel, that those pipelines were used to transport petroleum hydrocarbons, and that the type of petroleum hydrocarbons transported in those pipelines has been found at the Site. Naming BP is consistent with State Water Board orders interpreting Water Code section 13304, including State Water Board Order WQ 89-13 (In the Matter of the BOC Group, Inc.), which found a former owner and operator of a site that contained an underground storage tank because the tank contained volatile organic chemicals of the type found at the site and that the existence of the tank caused or threatened to cause pollution or nuisance. In this case, the existence of the pipeline (URS ID 15) in the vicinity of the discharge and the nature of the discharge supports the conclusion that the pipeline is either the cause of the discharge or threatened to cause the discharge resulting in pollution or nuisance. |
| $\begin{aligned} & \text { BP } \\ & 19 \end{aligned}$ | Page 9, Item 7, Bullet 2: Section 13304 liability attaches only where a party "took affirmative steps directed toward the improper discharge" of was or has either directly spilled or released the contaminants into the environment or affirmatively and knowingly caused or permitted the contamination to migrate. Redevelopment Agency of the City of Stockton v. BNSF Railway Co., 643 F.3d 668, 674-674, 678 ( $9^{\text {th }}$ Cir. 2011) (applying the law of nuisance to Water Code 13304). Here there is no evidence that a BP line in the vicinity of the Site "caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited". | The RegionalBoard disagrees that the cited case controls the situation in this matter. The evidence in the Regional Board's record is that ARCO, BP's predecessor, owned and operated the pipelines that are in the vicinity of the discharges and that those pipelines were used to transport waste of the type found at the site. In the case cited, the railroad was found not to be a source of the waste, but rather redirected it and, therefore, was not the cause of the nuisance. In addition, that case addressed nuisance, but not whether an owner/operator of a facility has caused or permitted a discharge of waste that threatens to cause pollution or nuisance under Water Code section 13304. Pursuant to State Water Board Resolution 92-49, the Regional Board considers all evidence in determining whether to require actions under Water Code section 13304, including circumstantial evidence, to establish the sources of discharges of waste. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{aligned} & \text { BP } \\ & 20 \end{aligned}$ | Page 9, Item 7, Bullet 3: Based on the foregoing, neither BP nor ARCO can be named in a cleanup and abatement order. | See Response to BP Comment Nos. 1 and 17. BP is named in the cleanup and abatement order. |
| $\begin{aligned} & B P \\ & 21 \end{aligned}$ | Page 9, Item 7, Bullet 3: The draft CAO names BP p.l.c., which is also incorrect. | Comment noted. The Regional Board has requested clarification from BP as to the ownership of pipelines it acquired from ARCO, but has used the available information in determining what $B P$ entity to name in the CAO. The CAO has been revised to name "BP p.l.c., BP Pipelines (North America) Inc., and/or other BP entity". |
| $\begin{aligned} & \text { BP } \\ & 22 \end{aligned}$ | Page 9, Item 7, Bullet 4: We disagree with page 5 of the draft CAO, which states "The Regional Board considers all liquid petroleum pipelines at and near the Site, even those without documented products compatible with the naptha-range and crude oil materials detected, to be suspected discharge points." This finding is contrary to Water Code 13304 and technical data. | See Response to CEMC Comment 12 |
| $\begin{aligned} & \text { BP } \\ & 23 \end{aligned}$ | Page 9, Item 7, Bullet 5: Resolution 92-49 requires that the LARWQCB use the most cost-effective methods for detecting contamination or pollution and ensuring cleanup. The draft CAO is not a cost-effective means for many of the same reasons described in our petition. It imposes unreasonable costs on BP where the evidence supports that parties other than BP should bear those costs. | State Water Resources Control Board Resolution 92-49 sets forth policy and procedures that the Regional Board implements in overseeing sites. Pursuant to the Policy, the Regional Board requires dischargers to investigate sites in a phased manner, to develop work plans, and to propose cleanup actions. The dischargers have the flexibility to conduct these actions in the most cost-effective way so long as the efforts are adequate and have a likelihood of achieving compliance within a reasonable time period. The CAO is a legal document used to compel responsible parties to conduct investigations, submit work plans, and propose and implement cleanup actions. The Regional Board will review and concur with those actions that are adequate and have a reasonable likelihood of achieving compliance. <br> The Regional Board will not address what share of the costs associated with complying with the CAO should be borne by BP versus the other Responsible Parties. This is a matter for the Responsible Parties to settle among themselves. |
| $\begin{aligned} & \hline \mathrm{BP} \\ & 24 \end{aligned}$ | Page 10 : We urge the Regional Board to omit BP from the draft CAO. We also urge the Regional Board to delay issuance of the order until the State Board issues a decision on the pending petition. | See Response to BP Comment Nos. 1,17 , and 20 . The issuance of the CAO is not being delayed until the State Board issues a decision on pending petitions. |
| Plains 1 | Page 2. Item A: The release was discovered in January 2011 and response actions and investigations have taken place. Plains conducted several pressure tests, a nitrogen test, a dye-test, and a hydrostatic test of the pipeline (Plains Line 93), which all demonstrated that the pipeline was holding pressure and had not been compromised. | The Regional Board appreciates the prompt response by Plains to perform these tests when notified of the presence of the sheen near Plains Line 93. <br> We note that the results of these tests are indicative of the condition of Line 93 on the dates they were performed and are not indicative of Line 93's state at any other time. |

Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| $\begin{gathered} \text { Plains } \\ 2 \end{gathered}$ | Page 2 to 3. Item A: DPW took over operations of containment in the channel after Plains conducted pipeline tests and was released by USEPA from responsibility for any active release or further response actions. The Regional Board issued investigative orders to non-Plains parties stating that petroleum containing primarily gasoline-range hydrocarbons entered the channel through sediments in the channel bottom. | Note that information learned as a result of these investigative orders have identified primarily naptha-range hydocarbons with some crude oil and refined product. |
| Plains 3 | Pages 3 to 4, Item B: With reference to In the Matter of the Petition of Exxon Company, USA et al., WQO No. 85-7 at 11-12 and In the Matter of the Petition of Stinnes-Western Chemical Corporation, WQO No. 86-16 at 11-12, the Regional Board's decision to designate Plains as a responsible party under the CAO must be based upon substantial, reasonable, and credible evidence. | The Regional Board has opted to omit Plains from the CAO. |
| Plains <br> 4 | Page 4, Item C: The evidence points to a release from an idle pipeline in the immediate vicinity of monitoring well R-MW-6. The consistent combination of refinery intermediate and crude oil suggests that a single pipeline that transported refinery intermediate, crude oil, and refined product is the source of the contamination. | The Regional Board concurs that a discharge likely occurred near R-MW-6 (which is near HA-2). However, it is our position that additional source areas exist and that the discharges are not necessarily only from an individual pipeline. Reference the Regional Board response to Plains Comment No. 11. |
| Plains 5 | Page 4, Item C: The one known source that has been identified is located in the immediate vicinity of monitoring well R-MW-6 near the western levee, with free product observed in the subsurface near R-MW-6 at up to 6 feet thick. The amount of petroleum contamination decreases away from R-MW-6. | See Response to Plains Comment Nos. 4 and 11 |
| $\begin{gathered} \text { Plains } \\ 6 \end{gathered}$ | Page 5. Item C; Of the 27 pipelines in the general vicinity of the Site, six reportedly transported some combination of refinery intermediate, crude oil, and refined product (URS Nos. 4, 5, 6, 8, 11, and 14). This combination of transported materials corresponds to the contaminants found in the subsurface at the Site. <br> Other pipelines may have also carried this combination or a similar combination of products. This hypothesis could apply to pipelines in the area of R-MW-6 (URS Nos. 18, 19, 20, and 27); however, this is unclear because the history of these pipelines could not be fully determined. | The suggestion that six pipelines were required to result in the combination of materials present at the Site appears to counter the claim in Plains Comment No. 4 that suggests a single pipeline source. <br> The Regional Board recognizes that the referenced combination of pipelines could be responsible for the Dominguez Channel impacts, but these are not the only combination of pipelines that could have had the same result. <br> The Regional Board accepts that the history of many of the pipelines, including URS Nos. 18, 19, 20, and 27, is unclear. |

## Responsiveness Summary - Draft Cleanup and Abatement Order R4-2012-0103

## Draft Cleanup and Abatement Order R4-2012-0103 <br> Responsiveness Summary -

| Author/ Comment No. | Comment | LARWQCB Response |
| :---: | :---: | :---: |
| Plains 11 | Page 7, Item D: The SSA Report concluded that petroleum contamination may be associated with historical releases from pipelines extending along the western levee, but are not from pipelines crossing the Channel near boring HA-2. Plains Line 93 is one of the pipelines that cross the Channel near HA-2. This conclusion rules out line 93 as a potential source of the contamination. | The Regional Board agrees that the lines in the western levee, near HA-2, likely are a source. However, we don't consider this area to be the only source area. |
| Plains 12 | Page 7, Item D: The time period of the release is not specified in the SSA Report; however, it is implied to be decades old. The weathered nature of the petroleum contamination also indicates that the release is not of recent origin. It is important to remember in this context that Plains began operations in the area in 1999. This chronology further supports that Plains did not contribute to the petroleum contamination. | See Response to $\overline{\mathrm{BP}}$ Comment $\overline{\mathrm{N}}$. 13. Based upon the model that the discharges at the Site are historic, on the order of decades old, rather than "relatively" recent in the context of Plains ownership and operation of their pipelines in the Site vicinity beginning in 1999 (12 years prior to the surface discharge observed in 2011), the Regional Board concurs that Plains All American Pipelines, L.P. likely did not contribute to the petroleum discharges at the Site. |
| $\begin{gathered} \text { Plains } \\ 13 \end{gathered}$ | Page 8, Item E: The only evidence cited in the Draft CAO with respect to Plains is that Plains has operated crude oil pipelines in the general vicinity of the contamination. This circumstantial evidence does not constitute substantial evidence that Plains is responsible for the contamination or a portion of it. When the mere proximity of the Plains pipelines is weighed against the totality of the other Plains comments, the substantial weight of evidence demonstrates that Plains is not a responsible party. | Based on the information included in the Regional Board's record, the Regional Board has opted to omit Plains All American Pipelines, L.P. from the CAO. |
| $\begin{gathered} \text { Plains } \\ 14 \end{gathered}$ | Pages 8 to 9: If substantial, reasonable, and credible evidence that Plains is a responsible party were to come to light, the Regional Board could add Plains to the Order at that time. $\qquad$ | Comment noted |

EXHIBIT 2

STATE OF CALIFORNIA
REGIONAL WATER QUALITY CONTROL BOARD LOS ANGELES REGION

## CLEANUP AND ABATEMENT ORDER NO. R4-2013-0007 <br> REQUIRING

BP;<br>CHEVRON CORPORATION;<br>PHILLIPS 66; AND<br>SHELL OIL PRODUCTS US<br>\title{ TO ASSESS, CLEANUP, AND ABATE WASTE DISCHARGED TO WATERS OF THE STATE PURSUANT TO CALIFORNIA WATER CODE SECTIONS 13267 AND 13304 }

AT THE DOMINGUEZ CHANNEL
CARSON, CALIFORNIA
(CASE NO. 1264; FILE NO. 11-184)
This Cleanup and Abatement Order No. R4-2013-0007 (Order) is issued to BP; Chevron Corporation; Phillips 66; and Shell Oil Products US (hereinafter, the "Dischargers") based on provisions of California Water Code sections 13304 and 13267, which authorizes the Regional Water Quality Control Board, Los Angeles Region (Regional Board) to issue a Cleanup and Abatement Order and require the submittal of technical and monitoring reports.

This Order requires the Dischargers to cleanup waste and abate the effects of the discharges of waste, specifically petroleum hydrocarbons, to the Dominguez Channel and observed within the sub-drain pipe system located in the Dominguez Channel levees located southeast of East Carson Street in Carson, California and of petroleum hydrocarbons within soil, soil gas, and groundwater near the Dominguez Channel (the Dominguez Channel and impacted areas near it are collectively referred to as the "Site").

The Regional Board herein finds:

## BACKGROUND

1. Location: Petroleum hydrocarbons have discharged since at least January 2011, and continue to discharge, into a segment of the Dominguez Channel in Carson, California, approximately 400 feet south of East Carson Street, east of Recreation Road (adjacent to the Go Kart World business at 21830 Recreation Road), and west of the former Active RV business (located at 1152 East Carson Street). The Site location is depicted on Figure 1 within Exhibit A.
2. Dischargers: BP p.l.c., BP Pipelines (North America) Inc., and/or other BP entity (BP); Chevron Corporation; Phillips 66; and Shell Oil Products US [hereinafter collectively called Dischargers or individually called Discharger] are Responsible Parties (RPs) based upon their operation of petroleum pipelines in the vicinity of the Site.

As detailed in this Order, the Dischargers have caused or permitted waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the State which creates, or threatens to create, a condition of pollution or nuisance.
3. Groundwater Basin: The Site is located on the Torrance Plain of the West Coast Groundwater Basin (Basin), in the southwestern part of the Coastal Plain of Los Angeles County. Beneath the Site, the first encountered groundwater is at approximately 5 feet below ground surface (bgs). As described in the Basin Plan, the Basin is underlain by a series of aquifers, the deeper of which are used for drinking water production. These aquifers are with increasing depth, the Gage aquifer, Lynwood aquifer, Silverado aquifer, and Sunnyside aquifer.

As set forth in the Water Quality Control Plan for the Los Angeles Region (Basin Plan), which was adopted on June 13, 1994, the Regional Board has designated beneficial uses for groundwater, which include municipal, industrial, process, and agricultural supply uses in the Site area, and has established water quality objectives for the protection of these beneficial uses.
4. Surface Water Basin: This Site is located in the Dominguez Channel, which is a surface water of the state and of the United States that flows to the Port of Los Angeles and the Pacific Ocean. The designated beneficial uses of the Dominguez Channel as set forth in the Basin Plan include contact and non-contact recreation and estuarine, marine, wildlife, and rare and endangered species habitat.
5. Site Description: The Site is a section of the Dominguez Channel, approximately 400 feet south of the Carson Street bridge in Carson, California, and the surrounding area where discharges of petroleum hydrocarbons in the subsurface have occurred. The constituents found include light non-aqueous phase liquid (LNAPL) petroleum and dissolved phase petroleum which appear to have originated from petroleum pipelines in the vicinity of the Dominguez Channel.
6. Activities and Chemical Usage: The LNAPL petroleum hydrocarbons discharging at the Dominguez Channel have been characterized as a mixture of (1) a refinery intermediate (partially-refined petroleum product) in the naptha range and (2) crude oil, with crude oil representing less than 5 percent in the least weathered samples (URS Corporation, 2012). Based upon its composition, the discharging LNAPL product appears to originate from one or more petroleum pipelines. Twenty-six (26) pipelines have been identified in the vicinity of the Dominguez Channel. A summary of the ownership and operational history of these pipelines is presented within Pipeline Assessment Update ${ }^{1}$ by URS Corporation (2012); a copy of this report is included as Exhibit A.

[^0]The pipeline-related activities associated with each Discharger are summarized as follows.

## $B P$

BP p.l.c., BP Pipelines (North America) Inc., and/or other BP entity (BP) and/or its predecessor companies own(ed) and operate(d) pipelines in the vicinity of the Site. The pipeline for which BP is named as a Discharger and Responsible Party and its contents is identified in Exhibit B. BP's pipeline reportedly transported crude oil. Crude oil has been identified at the Site.

## Chevron Corporation

Chevron Corporation's (Chevron's) predecessor companies owned and operated pipelines in the vicinity of the Site. These pipelines and their contents are identified in Exhibit B. Chevron's pipelines reportedly transported crude oil and wastewater. Crude oil has been identified at the Site.

## Phillips 66

Phillips 66's predecessor companies owned and operated pipelines in the vicinity of the Site. These pipelines and their contents are identified in Exhibit B. Phillips 66's pipelines reportedly transported crude oil. Crude oil has been identified at the Site.

## Shell Oil Products US

Shell Oil Company operated a split refinery that consisted of two properties: a Wilmington Unit to the south of the Site and a Dominguez Unit to the north of the Site, approximately 3 miles apart. The split refinery properties were connected by multiple corridors of pipelines, some of which are adjacent to and crossed the Dominguez Channel near the Site. Because these lines connected a split refinery, they likely transported refinery intermediates, including the naptha-range LNAPL detected at the Site.

Shell Oil Products US (Shell) and its predecessor companies own(ed) and operate(d) pipelines in the vicinity of the Site. These pipelines and their contents are identified in Exhibit B. In addition to the suspected naptha-range LNAPL, Shell's pipelines reportedly transported gasoline, crude oil, hot oil, amine, diethanolamine (DEA), and water. Material resembling naptha-range refinery intermediates and crude oil have been identified at the Site.

## EVIDENCE OF DISCHARGES OF WASTE AND BASIS FOR ORDER

7. Waste Discharges: Since January 2011, LNAPL has been appearing within the Dominguez Channel in Carson, California, approximately 400 feet south of East Carson Street. The LNAPL has been observed (1) entering into channel waters from sediments within the bottom of the channel and (2) within horizontal, perforated sub-drain pipe systems installed within both the west and east channel levees. The LNAPL within the sub-drain pipe systems has been observed discharging into the channel waters. The discharges occur primarily during low tides.

Samples of petroleum hydrocarbons entering channel waters from sediments below the bottom of the Dominguez Channel and from groundwater monitoring wells near the Dominguez Channel have been determined to contain primarily naptha-range hydrocarbons, with smaller fractions of crude oil (less than 5\%). LNAPL has been observed within discharges from the bottom of the Dominguez Channel, in discharges from levee subdrains to the Dominguez Channel, and in groundwater monitoring wells adjacent to the Dominguez Channel.
8. Source Elimination and Remediation Status: LNAPL removal from subdrains within the levees of the Dominguez Channel has been occurring on an interim basis. LNAPL removal has also been occurring from one groundwater monitoring well located within the western levee of the Dominguez Channel. The combination of these efforts has been preventing additional LNAPL discharge to the surface of the Dominguez Channel; however, a more permanent and thorough recovery effort is needed to extract additional LNAPL to permanently eliminate the discharge. In addition, absorbent booms are installed across the Dominguez Channel to intercept any LNAPL discharges to the Dominguez Channel should they resume. These activities were previously performed by the Los Angeles County Flood Control District, which owns and operates the Dominguez Channel. They are now performed by Resource Environmental, LLC (RELLC).
9. Summary of Findings from Subsurface Investigations: Technical reports submitted by the Prowell Family Trust (Stechmann Geoscience, Inc., 2011), Tesoro Refining and Marketing Company (Orion Environmental, Inc., 2011), BP Pipelines (AECOM Environment, 2011), and RELLC (URS Corporation, 2011) (URS Corporation, 2012) indicate the following subsurface conditions:
a. Three separate water-bearing zones have been encountered in the shallow subsurface near the Site during project investigations:

| Zone | Top Depth <br> (feet bss) | Thickness <br> (feet) | Composition | Flow Direction |
| :--- | :---: | :---: | :--- | :--- |
| A-Zone | 0 | 35 | Clays and silts with trace <br> fine-grained sand | Toward channel (northeast <br> or southwest) |
| B-Zone | 35 | 15 | Silty fine sands and silts with <br> some interbedded clays | South |
| C-Zone | 70 | Unknown | Silty sands | Northwest |

bgs - below the ground surface
Depths and thicknesses are approximate and generalized.

Between the C-Zone and the B-Zone, from approximately 50 to 70 feet bgs are interbedded sands, silts, and clays. Based upon flow directions, the A-Zone and B-Zone appear to be hydraulically connected to the Dominguez Channel. Of these zones, the BZone is the most laterally continuous and, therefore, appears to have the highest potential for fluid migration directly affecting the Dominguez Channel. All three of these zones are present within the Bellflower aquitard.
b. The bed of the Dominguez Channel is constructed with a 5-foot-thick engineered clay layer that is believed to be native soil that was excavated, replaced, and compacted when the Dominguez Channel was deepened. The silty fine sands of the B-Zone are present beneath the clay layer.
c. The LNAPL seeping into the Dominguez Channel is comprised primarily of intermediate hydrocarbon compounds predominantly in the naptha-range (with less than $5 \%$ crude oil mixed in), suggesting that the LNAPL observed is an intermediate blending stock used in the refining process with a small fraction of crude oil.
d. Detections of gasoline constituents, including di-isopropyl ether (DIPE), have been detected in the B-Zone wells, with relatively lower and less-frequent DIPE concentrations detected in the A- and C-Zone wells. DIPE was detected in groundwater at concentrations up to $1,400 \mu \mathrm{~g} / \mathrm{L}$.
10. Regulatory Status: Under orders from the Regional Board, site investigation work has been performed by the Prowell Family Trust, Tesoro Refining and Marketing Company, BP Pipelines, and Resource Environmental, LLC (RELLC). RELLC is serving as an agent for both Chevron Corporation and Shell Oil Products US. Chevron Corporation was representing itself and ConocoPhillips Company (now Phillips 66); therefore, by extension through Chevron Corporation, RELLC has also been representing Phillips 66. Crimson Pipeline, L.P., was also issued an order from this Regional Board to perform work; to date Crimson Pipeline, L.P., has not complied with any of the requirements to perform site investigation work.
11. Rationale for Naming Responsible Parties: The transport of refinery intermediate and/or crude oil petroleum products documented to have been transported through the Responsible Parties' pipelines is the basis for naming the Responsible Parties. These same materials have been detected at the Site.
12. Sources of Information: The sources for the evidence summarized herein include but are not limited to: reports and other documentation in Regional Board files; telephone calls and email communication with Responsible Parties, their attorneys and consultants; and Site visits.

## AUTHORITY - LEGAL REQUIREMENTS

13. Section 13304(a) of the California Water Code provides that:
"Any person who has discharged or discharges waste into the waters of this state in violation of any waste discharge requirement or other order or prohibition issued by a regional board or the state board, or who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the state and creates, or threatens to create, a condition of pollution or nuisance, shall upon order of the regional board clean up the waste or abate the effects of the waste, or, in the case of threatened pollution or nuisance, take other necessary remedial action, including but not limited to, overseeing cleanup and abatement efforts. A cleanup and abatement order issued by the state board or a regional board may require the provision of, or payment for, uninterrupted replacement water service, which may include wellhead treatment, to each affected public water supplier or private well owner. Upon failure of any person to comply with the cleanup or abatement order, the Attorney General, at the request of the board, shall petition the superior court for that county for the issuance of an injunction requiring the person to comply with the order. In the suit, the court shall have jurisdiction to grant a prohibitory or mandatory injunction, either preliminary or permanent, as the facts may warrant."
14. Section $13304(c)(1)$ of the California Water Code provides that
". . . the person or persons who discharged the waste, discharges the waste, or threatened to cause or permit the discharge of the waste within the meaning of subdivision (a), are liable to that government agency to the extent of the reasonable costs actually incurred in cleaning up the waste, abating the effects of the waste, supervising cleanup or abatement activities, or taking other remedial actions. . ."
15. Section $13267(b)(1)$ of the California Water Code provides that:
"In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports."
16. The State Water Resources Control Board (hereafter State Water Board) has adopted Resolution No. 92-49, Policies and Procedures for Investigation and Cleanup and Abatement
of Discharges Under Water Code Section 13304. This Policy sets forth the policies and procedures to be used during an investigation or cleanup of a polluted site and requires that cleanup levels be consistent with State Board Resolution 68-16, the Statement of Policy With Respect to Maintaining High Quality of Waters in California. Resolution 92-49 and the Basin Plan establish the cleanup levels to be achieved. Resolution $92-49$ requires the waste to be cleaned up to background, or if that is not reasonable, to an alternative level that is the most stringent level that is economically and technologically feasible in accordance with Title 23, California Code of Regulations (CCR) Section 2550.4. Any alternative cleanup level to background must (1) be consistent with the maximum benefit to the people of the state; (2) not unreasonably affect present and anticipated beneficial use of such water; and (3) not result in water quality less than that prescribed in the Basin Plan and applicable Water Quality Control Plans and Policies of the State Water Board.

## DISCHARGER LIABILITY

17. The constituents found at the Site as described in Findings 7 and 9 constitute "waste" as defined in Water Code section 13050(d). The Basin Plan states that "Waters shall not contain oils, greases, waxes or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise affect beneficial uses". The discharge of petroleum hydrocarbons has caused a visible film or coating on the surface of the water and has resulted in the presence of odors. The discharge of waste has resulted in pollution, as defined in Water Code section 13050(I). The presence of petroleum hydrocarbons in the Dominguez Channel exceeds Water Quality Objectives for Inland Surface Waters in the Basin Plan, including the water quality objective for oil and grease. The concentration of waste constituents in soil and groundwater exceed water quality objectives contained in the Basin Plan, including maximum contaminant levels (MCLs). The presence of petroleum hydrocarbons is harmful to aquatic life and human health, resulting in impacts to the designated beneficial uses and pollution.

Multiple residents and other individuals in the vicinity of the Dominguez Channel have observed odors and other impacts due to the discharge of waste; therefore, the discharge to the Dominguez Channel may have resulted in a nuisance by impacting the use of the properties in the vicinity of the Dominquez Channel. The presence of waste at the Site constitutes a "nuisance" as defined in Water Code section 13050(m). The waste is present at concentrations and locations that "is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property . . . and affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal."
18. Pollution of Waters of the State: As described in Findings of this Order, the Dischargers are subject to an order pursuant to Water Code section 13304 because the Dischargers have caused or permitted waste to be discharged or deposited where it has discharged to waters of the state and has created, and continues to threaten to create, a condition of pollution or nuisance. The condition of pollution is a priority violation and issuance or adoption of a
cleanup or abatement order pursuant to Water Code Section 13304 is appropriate and consistent with policies of the Regional Board.

As described in Findings in this Order, the Dischargers are subject to an order pursuant to Water Code section 13267 to submit technical reports because existing data and information about the Site indicate that waste has been discharged, is discharging, or is suspected of discharging, at the Site. The technical reports required by this Order are necessary to assure compliance with Section 13304 of the Water Code and State Water Board Resolution 92-49, including to adequately investigate and cleanup the Site to protect the beneficial uses of waters of the state, to protect against nuisance, and to protect human health and the environment.

As described in this Order and the record of the Regional Board, the Dischargers owned and/or operated pipelines in a manner that resulted in the discharges of waste to the Dominguez Channel and in nearby groundwater.
19. Due to the activities described in this Order, the Dischargers have caused or permitted wastes, including naptha-range petroleum hydrocarbons, crude oil, and other hydrocarbons, to be discharged or deposited where the wastes are, or probably will be discharged into the waters of the State which creates a condition of pollution or nuisance. The Dischargers have caused or permitted naptha-range petroleum hydrocarbons, crude oil, and other hydrocarbons, to be discharged or deposited where the wastes are or probably will pose a potential human health threat to occupants of the building onsite through direct contact exposure to contaminated soil and/or groundwater or through vapor intrusion into indoor air. The Dischargers, as the current owners and/or operators or former owners and/or operators of facilities at and near the Site, are responsible for complying with this Order.
20. This Order requires investigation and cleanup of the site in compliance with the Water Code, the applicable Basin Plan, State Water Board Resolution 92-49, and other applicable plans, policies, and regulations.
21. The Regional Board is declining to name additional potentially responsible parties (PRPs) for the Site in this Order at this time. Substantial evidence indicates that the Dischargers caused or permitted waste to be discharged into waters of the state and are therefore appropriately named as responsible parties in this Order. The Regional Board will continue to investigate whether additional PRPs caused or permitted the discharge of waste at the Site and whether these or other persons should be named as additional responsible parties to this Order. The Regional Board may amend this Order or issue a separate order or orders in the future as a result of this investigation and as more information becomes available. Although investigation concerning additional PRPs is ongoing, the Regional Board desires to issue this Order as waiting will only delay remediation of the Site.
22. Need for Technical Reports: This Order requires the submittal of technical or monitoring reports pursuant to Water Code section $13267^{2}$. The Dischargers are required to submit the
${ }^{2}$ Water Code section 13267 authorized the Regional Board to require any person who has discharged, discharges, or is suspected of having discharged or discharging, waste to submit technical or monitoring program reports.
reports because, as described in the Findings in this Order, the Dischargers are responsible for the discharge of waste that has caused, or threatens to cause, pollution and nuisance. The reports are necessary to evaluate the extent of the impacts on water quality and public health and to determine the scope of the remedy.

## CONCLUSION

23. Issuance of this Order is taken for the protection of the environment and as such is exempt from provisions of the California Environmental Quality Act (CEQA) (Pubic Resources Code section 21000 et seq.) in accordance with California Code of Regulations, title 14, sections 15061(b)(3), 15306, 15307, 15308, and 15321. This Order generally requires the Dischargers to submit plans for approval prior to implementation of cleanup activities at the Site. Mere submittal of plans is exempt from CEQA as submittal will not cause a direct or indirect physical change in the environment and/or is an activity that cannot possibly have a significant effect on the environment. CEQA review at this time would be premature and speculative, as there is simply not enough information concerning the Dischargers' proposed remedial activities and possible associated environmental impacts. If the Regional Board determines that implementation of any plan required by this Order will have a significant effect on the environment, the Regional Board will conduct the necessary and appropriate environmental review prior to Executive Officer approval of the applicable plan.
24. Pursuant to Water Code section 13304, the Regional Board may seek reimbursement for all reasonable costs to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action.
25. Any person aggrieved by this action of the Regional Board may petition the State Water Resources Control Board (State Water Board) to review the action in accordance with Water Code section 13320 and California Code of Regulations, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., 30 days after the date of this Order, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the law and regulations applicable to filing petitions may be found on the Internet at:

> http://www.waterboards.ca.gov/public_notices/petitions/water_quality
or will be provided upon request.
This Order is issued by the Executive Officer pursuant to authority delegated by the Regional Board. The Dischargers may seek reconsideration by the Regional Board. Note, however, that if the Dischargers fail to file a petition within 30 days, in accordance with the State Water Board regulations, the Dischargers will lose their right to review of this Order by the State Water Board.

## REQUIRED ACTIONS

therefore, it is hereby ordered, pursuant to California Water Code sections 13304 and 13267, that the Dischargers shall cleanup the waste and abate the effects of the discharge of waste forthwith discharging at, from, and associated with the Site. "Forthwith" means as soon as reasonably possible but in any event no later than the compliance dates presented in the following sections. More specifically, the Dischargers shall:

1. Submit a work plan for the containment of petroleum hydrocarbons and associated wastes discharging into the Dominguez Channel ${ }^{3}$. The work plan shall provide a description of petroleum hydrocarbon containment activities at the channel surface. The work plan shall propose a schedule for submitting status reports on the operation of the containment systems to the Regional Board.

After approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the approved work plan schedule.
2. Submit a work plan to remove and legally dispose of petroleum hydrocarbons and associated wastes within both channel sub-drain systems ${ }^{4}$. The work plan shall be prepared with the goals of (a) preventing petroleum hydrocarbons within the sub-drain piping from entering the channel and (b) preventing migration of product within the sub-drain piping to other locations. The work plan shall include:
a. a map indicating where petroleum hydrocarbons have been detected within the subdrains;
b. a map showing planned extraction locations;
c. a description of how extraction will be performed; and
d. a proposed schedule for periodic status report submittals to this Regional Board describing the sub-drain extraction activities.

After approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the approved work plan schedule.

At your discretion, a single work plan for Items 1 and 2 may be prepared or they may be prepared as separate work plans.
3. Submit an Interim Remedial Action Plan (IRAP) to control the discharge of petroleum hydrocarbons and associated wastes to prevent any degradation of the surface waters of the Dominguez Channel. The work plan shall include a proposed schedule for implementation of the proposed tasks and for submittal of reports for these tasks to the Regional Board. It shall also include a plan for compliance with the public participation requirements of CWC section 13307.5.

[^1]After approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the approved work plan schedule.
4. Develop and Update a Site Conceptual Model: Submit a revised 3-dimensional illustration constituting a Site Conceptual Model (SCM). The SCM shall include a written presentation with graphic illustrations of the release scenario(s) and the distribution of wastes from the Site and vicinity. The SCM shall be constructed based upon actual data collected from the Site and any other relevant nearby sites that add to the accuracy of the SCM.
a. SCMs shall be submitted using existing data. At minimum, a SCM shall include information about:
i. The Site-specific hydrogeology and hydrostratigraphy with verified field data;
ii. The current groundwater monitoring network with screened intervals;
iii. The location of all water supply wells within one mile of the Site as well as other receptors that may be affected by the discharge and migration of waste constituents to the subsurface environment; and
iv. The lateral and vertical extent of each chemical of concern in groundwater
b. The SCM shall be updated periodically as new information becomes available. Updates to the SCM shall be included in all future technical reports submitted.
5. Complete Delineation of Wastes: Completely delineate the extent of petroleum hydrocarbons and other constituents of concern in soil, soil vapor, and groundwater discharged at or from the Site.
a A Master Work Plan shall be submitted to the Regional Board to provide for full assessment.
i. The initial Work Plan shall be a Master Work Plan that describes proposed general assessment techniques and initial sampling locations.

1. Subsequent work plans, if necessary, may propose additional sampling locations, referencing the methodologies within the Master Work Plan. This structure is intended to streamline work plan preparation and review efforts.
2. The Master Work Plan and any subsequent work plans shall include a proposed schedule for completing proposed work.
3. Proposed initial sampling locations shall be provided with the Master Work Plan.
ii Delineation shall include adequate lateral (including off-Site) delineation and vertical delineation of waste constituents such that a complete 3-dimensional SCM
can be generated for impacts to the Dominguez Channel and additional areas where the wastes have impacted the surface or subsurface.
b. Additional work plans may be required if delineation efforts result in multiple iterations of work being necessary to complete full delineation.

After approval by the Regional Board Executive Officer, implement the Work Plan and report results in accordance with the approved work plan schedule.
6. Prepare a Human Health Risk Assessment: If requested by the Regional Board, prepare a human health risk assessment (HHRA), and if applicable an ecological risk assessment, considering all waste constituents in the soil matrix, soil gas, and groundwater, all exposure pathways and sensitive receptors and applying existing regulatory human health and ecological screening levels and/or acceptable risk assessment models. The due date for any HHRA reports will be provided if and when an HHRA is requested by the Regional Board.
7. Conduct Remedial Action: Initiate a phased cleanup and abatement program for the cleanup of any remaining wastes in soil, soil vapor, and groundwater, and the abatement of threats to beneficial uses of water and removal of sources of waste as highest priority. Specifically, you shall:
a. Develop a comprehensive Remedial Action Plan (RAP) for cleanup of waste in soil, groundwater, and soil vapor originating from the Site and submit it for Regional Board review and approval. The RAP shall include, at a minimum:
i. A description and evaluation of the effectiveness of proposed and alternative remediation options.
ii. A description of any pilot projects intended to be implemented.
iii. A program for preventing the spread of existing waste constituents in groundwater.
iv. A program to initiate remediation of off-site impact of petroleum constituents, if applicable.
v. Proposed cleanup goals with a protocol and schedule to reach them. The following information shall be considered when establishing preliminary cleanup goals.

1. Preliminary cleanup goals for soil and groundwater shall be in compliance with State Water Board Resolution 92-49 ("Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304"). Resolution 92-49, Section III.G. requires cleanup to background, unless that is not reasonable. Alternative cleanup levels to background must comply with California Code of Regulations, Title 23, sections 2550.4, and be consistent with maximum benefit to the people of the state, protect beneficial uses, and result in compliance with the Basin Plan. Alternative cleanup levels for groundwater shall not exceed water quality objectives in the Basin Plan, including California's

MCLs and Notification Levels for drinking water as established by the State Department of Public Health. Alternative cleanup levels for soil and soil vapor shall not exceed levels that will result in groundwater exceeding water quality objectives in the Basin Plan, including California's MCLs and Notification Levels for drinking water as established by the State Department of Public Health.
2. Soil cleanup levels set forth in the Regional Board's Interim Site Assessment and Cleanup Guidebook, May 1996.
3. Human health protection levels set forth in the current USEPA Region IX's RSLs.
4. Protection from vapor intrusion and protection of indoor air quality based on the California EPA's January 2005 (or later version) Use of Human Health Screening Levels (CHHSLS) in Evaluation of Contaminated Properties. Soil vapor sampling requirements are stated in the Department of Toxic Substances Control (DTSC) and Regional Board April 2012 Advisory - Active Soil Gas Investigations, and the DTSC October 2011 Guidance for the Evaluation and Mitigation of Subsurface Vapor Intrusion to Indoor Air.
5. Groundwater cleanup goals shall not exceed applicable water quality objectives or criteria necessary to protect the beneficial uses, including the Regional Board's Basin Plan water quality objectives (e.g., California's MCLs), Notification Levels for drinking water as established by the State Department of Public Health, State Water Board Ocean Plan water quality objectives, and the California Toxic Rule water quality criteria, at a point of compliance approved by the Regional Board.
vi. A plan for compliance with the public participation requirements of CWC section 13307.5.
b. Submit quarterly remediation progress reports to this Regional Board. The remediation progress reports shall document all performance data associated with remediation systems. Following one year of remediation activities, a request may be submitted to the Regional Board to reduce the reporting frequency to a semi-annual schedule.
i. Reports shall meet the requirements set forth in the Monitoring and Reporting Program (Exhibit C).
c. After approval by the Regional Board Executive Officer, implement the RAP and report results in accordance with the approved work plan schedule.
d. Revisions to the RAP or additional RAPs may be required by the Regional Board if the implemented measure does not completely achieve all Site cleanup goals.

The Regional Board will establish due dates for the RAP and remediation progress reports after sufficient assessment has been performed to enable a RAP to be prepared.
8. Conduct Groundwater Monitoring: Initiate a groundwater monitoring program as set forth in the Monitoring and Reporting Program (Exhibit C).
9. Time Schedule: The Dischargers shall submit all required work plans and reports and complete work within the schedule in any approved work plan or RAP and the time schedule listed in Exhibit $D$ attached hereto and incorporated herein by reference, which may be revised by the Executive Officer without revising this Order.
10. This Cleanup and Abatement Order applies only to impacts defined herein as the A-Zone and the B-Zone. C-Zone impacts, which appear to be from a gasoline origin, are recognized as having originated separate from the products in the A- and B-Zones. Therefore, investigation and remediation of the C-Zone (and deeper zones) is exempt under the Order, unless further investigation indicates that that A - and B-Zone impacts actually do impact the C-Zone or deeper intervals.
11. The Regional Board's authorized representative(s) shall be allowed:
a. Entry upon premises where a regulated facility or activity is located, conducted, or where records are stored, under the conditions of this Order;
b. Access to copy any records that are maintained under the conditions of this Order;
c. Access to inspect any facility, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order; and
d. The right to photograph, sample, and monitor the Site for the purpose of ensuring compliance with this Order, or as otherwise authorized by the California Water Code.
12. Contractor/Consultant Qualification: As required by the California Business and Professions Code sections 6735, 7835, and 7835.1, all reports shall be prepared by, or under the supervision of, a California registered professional engineer or geologist and signed by the registered professional. All technical reports submitted by the Discharger shall include a statement signed by the authorized representative certifying under penalty of law that the representative has examined and is familiar with the report and that to his knowledge, the report is true, complete, and accurate. All technical documents shall be signed by and stamped with the seal of the above-mentioned qualified professionals that reflects a license expiration date.
13. The Dischargers shall submit a 30-day advance notice to the Regional Board of any planned changes in name, ownership, or control of the Site and shall provide a 30-day advance notice of any planned physical changes to the Site that may affect compliance with this Order. In the event of a change in ownership or operator, the Dischargers also shall provide a 30-day advance notice, by letter, to the succeeding owner/operator of the existence of this Order, and shall submit a copy of this advance notice to the Regional Board.
14. Abandonment of any groundwater well(s) at the Site must be approved by and reported to the Regional Board at least 30 days in advance. Any groundwater wells removed must be replaced within a reasonable time, at a location approved by the Regional Board. With written justification, the Regional Board may approve the abandonment of groundwater wells
without replacement. When a well is removed, all work shall be completed in accordance with California Department of Water Resources Bulletin 74-90, "California Well Standards," Monitoring Well Standards Chapter, Part III, Sections 16-19.
15. In the event compliance cannot be achieved within the terms of this Order, the Discharger has the opportunity to request, in writing, an extension of the time specified. The extension request shall include an explanation why the specified date could not or will not be met and justification for the requested period of extension. Any extension request shall be submitted as soon as the situation is recognized and no later than the compliance date. Extension requests not approved in writing with reference to this Order are denied.
16. Reference herein to determinations and considerations to be made by the Regional Board regarding the terms of the Order shall be made by the Executive Officer or his/her designee. Decisions and directives made by the Executive Officer in regards to this Order shall be as if made by the Regional Board.
17. The Regional Board, through its Executive Officer or other delegate, may revise this Order as additional information becomes available. Upon request by the Discharger, and for good cause shown, the Executive Officer may defer, delete or extend the date of compliance for any action required of the Discharger under this Order. The authority of the Regional Board, as contained in the California Water Code, to order investigation and cleanup, in addition to that described herein, is in no way limited by this Order.
18. This Order is not intended to permit or allow the Dischargers to cease any work required by any other Order issued by this Regional Board, nor shall it be used as a reason to stop or redirect any investigation or cleanup or remediation programs ordered by this Regional Board or any other agency. Furthermore, this Order does not exempt the Discharger from compliance with any other laws, regulations, or ordinances which may be applicable, nor does it legalize these waste treatment and disposal facilities, and it leaves unaffected any further restrictions on those facilities which may be contained in other statutes or required by other agencies. Continue any remediation or monitoring activities until such time as the Executive Officer determines that sufficient cleanup has been accomplished and this Order has been rescinded.
19. Consistent with Water Code sections 13304 and 13365, reimburse the Regional Board for reasonable costs associated with oversight of the investigation and cleanup of the waste at or emanating from the Site. Provide the Regional Board with the name or names and contact information for the person(s) to be provided billing statements from the State Water Resources Control Board.
20. A Public Participation Plan shall be prepared and/or updated when directed by the Executive Officer as necessary to reflect the degree of public interest in the investigation and cleanup process.
21. The State Water Board adopted regulations requiring the electronic submittals of information over the Internet using the State Water Board GeoTracker data management system. You are required not only to submit the reports required in this Order, but also to comply by uploading
all reports and correspondence prepared to date and additional required data formats to the GeoTracker system if they have not already been uploaded. Information about GeoTracker submittals, including links to text of the governing regulations, can be found on the Internet at the following link:
http://www.waterboards.ca.gov/water_issues/programs/ust/electronic_submittal
22. The Regional Board, under the authority given by Water Code section $13267(b)(1)$, requires you to include a perjury statement in all reports submitted by you under this Order. The perjury statement shall be signed by a senior authorized representative (not by a consultant). The perjury statement shall be in the following format:
"I, [NAME], certify under penalty of law that this document and all attachments were prepared by me, or under my direction or supervision, in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."
23. Failure to comply with the terms or conditions of this Order may result in imposition of civil liabilities, imposed either administratively by the Regional Board or judicially by the Superior Court in accordance with Sections 13268, 13308, and/or 13350, of the California Water Code, and/or referral to the Attorney General of the State of California.
24. None of the obligations imposed by this Order on the Dischargers are intended to constitute a debt, damage claim, penalty or other civil action which should be limited or discharged in a bankruptcy proceeding. All obligations are imposed pursuant to the police powers of the State of California intended to protect the public health, safety, welfare, and environment.


Date: February 8, 2013

## WORKS CITED

AECOM Environment. (2011, October 20). BP Pipelines (North America) Inc. Subsurface Investigation Report Dominguez Channel (approximately 400 feet south of Carson Street) Carson, California.
Orion Environmental, Inc. (2011, October 20). Technical Report of Soil and Groundwater Investigation.
Stechmann Geoscience, Inc. (2011, June 11). Additional Limited Phase II Environmental Site Assessment: 1152, 1202, and 1220 E. Carson Street.
URS Corporation. (2011, October 20). Light Non-Aqueous Phase Liquid Release Assessment Report, Dominguez Channel South of Carson Street, Carson, California.
URS Corporation. (2012, April 12). Pipeline Assessment Update, Dominguez Channel South of Carson Street, Carson, California.
URS Corporation. (2012, April 30). Supplemental Site Assessment, Dominguez Channel South of Carson Street, Carson, California.

## REPORT

## PIPELINE ASSESSMENT UPDATE DOMINGUEZ CHANNEL SOUTH OFCARSON STREET CARSON, CALIFORNIA

## Prepared for

Resource Environmental LLC
4700 LA Highway 22, Suite 520
Mandeville, Louisiana 70471
URS Project No. 29868904

April 12, 2012

## URS

2020 East First Street, Suite 400
Santa Ana, CA 92705
714-835-6886 Fax: 714-667-7147

## PIPELINE ASSESSMENT UPDATE REPORT

## DOMINGUEZ CHANNEL SOUTH OF CARSON STREET <br> CARSON, CALIFORNIA

This Pipeline Assessment Update Report for the Dominguez Channel south of E. Carson Street in Carson, California, was prepared by URS Corporation on behalf of Resource Environmental LLC in a manner consistent with the level of care and skill ordinarily exercised by professional engineers, geologists, and environmental scientists. This report was prepared under the technical direction of the undersigned.


## Table of Contents

Section 1 Introduction ..... 1-1
1.1 Objectives ..... 1-1
1.2 Scope of Work ..... 1-1
1.3 Report Format ..... 1-2
Section 2 Site Description and Background ..... 2-1
2.1 Site Description ..... 2-1
2.2 Background ..... 2-1
Section 3 Investigative Methods ..... 3-1
3.1 Interim Pipeline Assessment (December 8, 2011) ..... 3-1
3.1.1 Maps and Plans ..... 3-1
3.1.1.1 Agency Maps and Plans ..... 3-1
3.1.1.2 Facility Maps and Plans ..... 3-2
3.1.2 Documents and Secondary Resources ..... 3-2
3.1.2.1 Work Plans, Response Letters, Report, Site Assessment, and Quitclaim ..... 3-2
3.1.2.2 Petitions ..... 3-3
3.1.3 Agencies Contacted ..... 3-3
3.2 Pipeline Assessment Update ..... 3-4
Section 4 Interim Pipeline Assessment Results (December 8, 2011) ..... 4-1
4.1 URS \#01-\#02 (Chevron, Unocal, ConocoPhilips, Tosco) ..... 4-1
4.2 URS \#03 (Crimson, Unocal) ..... 4-1
4.3 URS \#04 \#14, \#16-\#18, and \#20 (Shell, Mobil) ..... 4-1
4.4 URS \#19 (Tesoro, Shell) ..... 4-3
4.5 URS \#21, and \#23-\#26 (ARCO/BP) ..... 4-3
4.6 URS \#15 and \#22 (Plains, ARCO/BP) ..... 4-4
4.7 URS \#27 (APCI) ..... 4-4
Section 5 Pipeline Assessment Update Results ..... 5-1
5.1 Response \#01 (APCI) ..... 5-1
5.2 Response \#02-\#05 (Shell) ..... 5-1
5.3 Response \#06 (ExxonMobil) ..... 5-2
5.4 Response \#07 (Crimson) ..... 5-2
5.5 Response \#08-\#09 (Chevron EMC) ..... 5-3
5.6 Response \#10-\#11 (Plains) ..... 5-3
5.7 Response \#12-\#15 (BP) ..... 5-3
5.8 Response \#16 (ConocoPhillips) ..... 5-4
5.9 Response \#17 (Tesoro) ..... 5-4
Section 6 Summary of Findings ..... 6-1
Section 7 Limitations ..... 7-1
Section 8 References ..... 8-1

## List of Tables

1 Pipeline Assessment Data Matrix
2. Submitted Pipeline Information Matrix

## List of Figures

1 Site Vicinity Map
2 Assessment Area and Identified Petroleum Pipelines
3 Assessment Area and Submitted Pipeline Information

List of Acronyms

| aka | also known as |
| :--- | :--- |
| APCI | Air Products and Chemicals, Inc. |
| ARCO | Atlantic Richfield Company |
| BP | BP Pipelines (North America), Inc. |
| CDWR | California Department of Water Resources |
| Chevron | Chevron Corporation |
| Chevron EMC | Chevron Environmental Management Company |
| Conoco | Conoco Inc. |
| ConocoPhillips | ConocoPhillips Company |
| Crimson | Crimson Pipeline, L.P. |
| dba | doing business as |
| DEA | diethanolamine |
| DOGGR |  |
|  | Geothermal Resources |
| DOT | U.S. Department of Transportation |
| ExxonMobil | ExxonMobil Pipeline Company |
| LACDPW | Los Angeles County Department of Public Works |
| LACDR | Los Angeles County Department of Roads |
| LACFCD | Los Angeles County Flood Control District |
| LARWQCB | California Regional Water Quality Control Board, Los Angeles Region |
| LNAPL | light non-aqueous phase liquid |
| Mobil | ExxonMobil Corporation |
| NPMS | National Pipeline Mapping System |
| OSFM | California Department of Forestry and Fire Protection, Office of the State |
|  | Fire Marshal |
| PE | Professional Engineer |
| PG | Professional Geologist |
| Phillips Petroleum | Phillips Petroleum Company |
| Plains | Plains All American Pipeline, L.P. |
| PHMSA | U.S. Department of Transportation Pipeline and Hazardous Materials |
|  | Safety Administration |
| RELLC | Resource Environmental, L.L.C. |
| Shell | Shell Oil Products US |
| SWRCB | California Environmental Protection Agency, State Water Resources |
|  | Control Board |
| Tesoro | Tesoro Corporation/Tesoro Refining and Marketing Company |
| Tosco | Tosco Corporation |
| Unocal | Union Oil of California |
| URS | URS Corporation |
| WOGA | Western Oil \& Gas Association |
|  |  |

Presented in this document are the updated results and findings of an assessment of historical and existing pipelines in the vicinity of the Dominguez Channel just south of the E. Carson Street Bridge in Carson, California. Light non-aqueous phase liquid (LNAPL) has been appearing within the Dominguez Channel approximately 400 feet south of E. Carson Street since January 2011. The release area is within a Los Angeles County Flood Control District (LACFCD) channel with multiple potential sources and preferential pathways. The California Regional Water Quality Control Board, Los Angeles Region (LARWQCB) has been working in collaboration with other agencies, under U.S. Environmental Protection Agency (USEPA) lead, to facilitate the assessment and remedy of the release.
A Pipeline Assessment Interim Report dated December 8, 2011, providing detailed information regarding historical and existing pipelines in the area that may be potential sources for the LNAPL, was prepared by URS Corporation (URS) on behalf of Resource Environmental LLC (RELLC) and submitted to the LARWQCB. Following submittal of the Interim Report, the LARWQCB issued Orders to the pipeline owners and operators in the vicinity of the channel on December 13, 2011, requiring submittals of information about pipeline operations due on January 31, 2012. The LARWQCB subsequently extended the deadline to February 15, 2012. The new information presented in this Pipeline Assessment Update Report incorporates the additional materials received from the pipeline owners and operators with respect to the area of investigation initially addressed in the Interim Report. Information submitted for pipelines outside the area of investigation are not included in this report.

### 1.1 OBJECTIVES

Overall objectives of the pipeline assessment are as follows:

- Identify all pipelines near the LNAPL release observed in the channel
- Identify the current and historical ownership of the pipelines, and
- Identify the status (i.e., abandoned, removed, idle, or in-service) and contents of the pipelines.
- Identify the service history (e.g., historical contents, integrity testing, modifications, and repairs) of the pipelines.


### 1.2 SCOPE OF WORK

The ongoing scope of work implemented for this assessment included:

- Reviewing publicly available agency and facility maps and plans and other available documents and secondary resources
- Contacting and interviewing agencies for knowledge of any pipeline information adjacent to the LNAPL release
- Compiling and reviewing information provided by the pipeline companies to the LARWQCB
- Reassessment of the Pipeline Assessment Interim Report dated December 8, 2011
- Preparing an update report including an updated pipeline information matrix.


### 1.3 REPORT FORMAT

This Pipeline Assessment Update Report contains the following sections:

- Section 1 presents an Introduction and summary of the Objectives, Scope of Work, and Report Format
- Section 2 presents a Site Description and Background Information
- Section 3 presents a discussion of the Investigative Methods
- Section 4 presents a discussion of the Interim Pipeline Assessment Results
- Section 5 presents a discussion of the company submittals for this Pipeline Assessment Update
- Section 6 presents a Summary of Findings
- Section 7 describes the Limitations to this assessment
- Section 8 lists References cited in the document.


### 2.1 SITE DESCRIPTION

The observed LNAPL release area is located in the Dominguez Channel approximately 400 feet south of the E. Carson Street Bridge in Carson, California (Figure 1). The assessment area and identified pipelines within the vicinity are shown on Figures 2 and 3.

### 2.2 BACKGROUND

The LARWQCB has issued Orders pursuant to section 13267 of the Clean Water Act that requires potential responsible parties to complete assessments of the contaminants of concern impacting soil, soil vapor, and groundwater at the Dominguez Channel and determine the extent to which their facilities may have contributed to the release. The Investigative Orders dated May 26, 2011, were issued to ConocoPhillips Company (ConocoPhillips), Crimson Pipeline, L.P. (Crimson), Shell Oil Products US (Shell), Tesoro Corporation, Prowell Family Trust, Chevron Environmental Management Company (Chevron EMC) and Chevron Pipeline (ChevronPipeline), and BP Pipelines. In an effort to respond to the LARWQCB with a regional approach, rather than in potential source-specific manner, RELLC contacted all of the parties identified in the respective Orders, and has been authorized by Chevron and Shell to act on their behalf in all future matters before regulatory agencies with regard to this effort.
According to the information provided in the 13267 Orders issued by the LARWQCB, LNAPL has been appearing within the Dominguez Channel in Carson, California, approximately 400 feet south of Carson Street since January 2011. The LNAPL suspected to be of petroleum origin has been observed (1) entering into channel waters from sediments within the bottom of the channel and (2) within horizontal, perforated sub-drain pipe systems installed within both the west and east channel levees. As the channel operator, the LACDPW initially performed containment operations using booms and absorbent pads in the channel. RELLC has assumed the containment operations since January 2012. In addition to the recovery of LNAPL from channel waters, RELLC has been removing LNAPL from the sub-drain system (using product socks) on both sides of the channel and off the groundwater table (product skimming of Well R-MW-6 installed along the western levee).
The LARWQCB has reported that samples of LNAPL entering channel waters from sediments in the bottom of the channel contain primarily gasoline-range hydrocarbons, with smaller fractions of heavier-end diesel and oil-range hydrocarbons. LNAPL examined from the western sub-drain system was observed to be approximately 0.25 inch thick on one occasion with a clear and colorless appearance. LNAPL examined from the eastern sub-drain system was observed to be dark-brown to black and translucent. Based upon the variation in the visual appearance of the LNAPL, the LARWQCB suspects that multiple releases of petroleum may be involved.
Additional investigations performed by URS (2011) have indicated that LNAPL collected off groundwater near the Dominguez Channel is an intermediate naphtha mixed with some crude oil (less than 5\%) likely associated with pipelines. It did not appear that there were major components of gasoline, diesel, or jet fuel in any of the product samples collected for forensic analysis near the channel. The sources of the release have yet to be identified, but appear to be associated with locally active or abandoned underground petroleum pipelines.

The following sections describe the investigative methods and available resources used to implement the ongoing pipeline assessment. Section 3.1 includes a description of resources reviewed in preparing the Pipeline Assessment Interim Report dated December 8, 2011, and Section 3.2 summarizes documents reviewed that were submitted in response to the LARWQCB December 13, 2012 Oder and incorporated into this Pipeline Assessment Update.

### 3.1 INTERIM PIPELINE ASSESSMENT (DECEMBER 8, 2011)

Documents and other resources reviewed for the Pipeline Assessment Interim Report dated December 8, 2011 are summarized below.

### 3.1.1 Maps and Plans

For purposes of assessing pipelines in the vicinity of the LNAPL release, publicly available agency and facility maps and plans were reviewed. The pipeline information was cross referenced between the various maps and plans to determine the size, alignment, status, and ownership of the pipeline.

### 3.1.1.1 Agency Maps and Plans

The following agency maps and plans associated with the pipeline assessment were reviewed:

- Land Records Substructure Map No. W-222 was obtained from the LACDPW. The map identifies various utility pipelines, their size, ownership, and in some cases, a date of abandonment. The last correction date on the map was April 20, 1960.
- Levee Side Subdrain System Dominguez Channel, Carson, California Figures 2-5 were obtained from the Geology Investigations Unit of the LACDPW Geotechnical and Materials Engineering Division. The maps were used for identifying various sampling locations along the Dominguez Channel. However, various utilities within the Dominguez Channel and its berms from Sta. $318+68.78$ to $359+00$ were identified. A date of June 2011 appeared in the title block of the plan.
- Dominguez Channel Wilmington Ave. to Avalon Blvd. Channel Excavation, Clay Lining and Stone Revetment Plan and Profile Sheets 4-6 were obtained from LACFCD. The plans of the channel were identical to the Levee Side Subdrain System Dominguez Channel described above. The stationing of the plans was from Sta. 318+68.78 to $348+00$ and the date of May 1963 appeared in the title block of the plan.
- Pipeline Map No. W-222 was obtained from the City of Carson Engineering Department. The map was a replica of the Land Records Substructure Map No. W-222 described above.
- The National Pipeline Mapping System (NPMS), Public Map Viewer of the U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration (PHMSA) was observed online. The NPMS, Public Map Viewer provided general information and location of gas and hazardous liquid transmission pipelines under PHMSA jurisdiction. However, due to PHMSA's security policy, the view of the public map is limited to a $1: 24,000$ scale (approximately 0.2 miles). In addition, pipelines status
shown for the investigation area is limited to in-service or idle pipelines. The abandoned or removed pipelines were not identified in the public map.


### 3.1.1.2 Facility Maps and Plans

The following facility maps and plans associated with the investigative activities were reviewed:

- Long Beach - Wilmington Harbor Area Oil Handling Facility Map was produced by Western Oil \& Gas Association (WOGA). The map is no longer produced and the last revision date on the map was January 1973. The map identifies various pipelines, its owner, size, and commodity carried (oil, natural gasoline, or refined product).
- Dominguez Hill Crude Trunk Line Drawing Y-1413 was obtained from Shell. The map identifies the $6^{\prime \prime}$ Dominguez Hill Crude Line from Perry Street to Edgar Street. The last revision date on the map was November 27, 1968.
- Abandoned Inter-Refinery Pipelines Wilmington \& Dominguez Refineries Drawings Y-5166-H, Y-5166-J, and Y-5166-K were obtained from Shell. The three maps identify the (12") No. 15 Line (URS\#06), (12") No. 17 Line (URS\#05), (10") No. 2 Line (URS\#14), and ( $8^{\prime \prime}$ ) No. 1 Line (URS\#04) from Perry Street to Edgar Street. The last revision dates on the maps were July 1977 (for Y-5166-H), February 1994 (for Y-5166J), and February 1975 (for Y-5166-K).
- Ventura Product Line Drawings Y-3080 (Key Map) and Y-4023 were obtained from Shell. The maps identify the $4^{\prime \prime}$ Ventura Gas Line from Perry Street to Edgar Street (URS\#13). The last revision dates on the maps were June 1997 (for Y-3080) and November 1968 (for Y-4023).
- Carson-Van Nuys PDX Line, $6^{\prime \prime}$ Product Line D.W.P. R/W Alignment Drawing Y-3085 was obtained from Shell. The map identifies product lines crossing the Dominguez Channel near $213^{\text {th }}$ Street and the ( $8^{\prime \prime}$ ) Lines 21 (URS\#19) and 22 (URS\#20) along the western levee of the Dominguez Channel. The last revision date on the map was January 30, 2006.
- Mobil Torrance Pipeline Project $10^{\prime \prime} \mathrm{H}_{2}$ Pipeline Alignment Drawings 2137-A-112 and 113 were obtained from Air Products and Chemicals. The map identifies the $10^{\prime \prime} \mathrm{H}_{2}$ Pipeline (URS\#27) along the western levee of the Dominguez Channel. The stationing of the plans was from Sta. $98+00$ to $121+00$, and the last revision date on the map was July 15, 2002.


### 3.1.2 Documents and Secondary Resources

Available documentation was reviewed for historical descriptions, status, and ownership of the pipeline.

### 3.1.2.1 Work Plans, Response Letters, Report, Site Assessment, and Quitclaim

The following documentations were collected and reviewed as part of the pipeline assessment:

- Well Installation Work Plan (for Chevron Texaco Heritage Site No. 21-1316), dated October 4, 2002, by Harding ESE, Inc.
- Work Plan for Investigation and Remediation of Perry Street Pipeline Investigation Area, Perry Street and $215^{\text {th }}$ Place, Carson, California, dated April 30, 2001, by Montgomery Watson.
- Response letter to Greg Bishop of LARWQCB regarding Requirement for Technical Report Dominguez Channel, Carson, California, dated May 6, 2011, by Larry Alexander, President of Crimson.
- Response letter to Wendy Liu of LARWQCB regarding Tosco Perry Street Pipeline Request for Pipeline Information, dated November 7, 2011, by Daniel Carrier, Senior Geologist, Real Estate \& Remediation Services of Unocal.
- Pipeline Abandonment Report, Perry Street Investigation, Shell Oil Company, dated November 9, 2001, by $\mathrm{C}_{2}$ REM.
- Phase I Environmental Site Assessment: Vince's Automotive Specialties, 1209 East Carson Street, Carson, California, dated June 19, 1998, by PHR Environmental Consultants.
- Quitclaim Deed and Agreement (from Mobil to Shell), dated May 15, 1975.


### 3.1.2.2 Petitions

The following petitions were downloaded from the California Environmental Protection Agency, State Water Resources Control Board (SWRCB) Water Quality Petitions website:

- Petition File A-2163(a) - BP Pipelines (North America) Inc. [13267 Order Regarding Dominguez Channel Site].
- Petition File A-2163(b) - ConocoPhillips Company [13267 Order Regarding Dominguez Channel Site] Part 1 and 2. Petition appears to be the same petition for Chevron with the exception of the following footnote 1 :
"This site is subject to a contract agreement between Chevron EMC [Environmental Management Company] and ConocoPhillips, whereby going forward, Chevron EMC will be responsible for remediation of the historical releases at the site, including the existing LUST case and any actions required by this Order. See Declaration of Amy E. Gaylord, paragraph 3."
- Petition File A-2163(c) - Chevron Environmental Management Company [13267 Order Regarding Dominguez Channel Site] Part 1 and 2.
- Petition File A-2163(d) - Crimson Pipeline, L.P. [13267 Order Regarding Dominguez Channel Site].
- Petition File A-2163(e) - Tesoro Refining and Marketing Company $[13267$ Order Regarding Dominguez Channel Site] Part 1, 2 and 3.


### 3.1.3 Agencies Contacted

The following agencies were contacted and interviewed for knowledge regarding pipeline information in the vicinity the LNAPL release:

- City of Carson, Engineering Department
- California Department of Forestry and Fire Protection, Office of the State Fire Marshal (OSFM), Sacramento Office
- California Department of Forestry and Fire Protection, OSFM, Lakewood Office
- U.S. Department of Transportation PHMSA, NPMS, and
- State of California Department of Conservation, Division of Oil, Gas \& Geothermal Resources (DOGGR).


### 3.2 PIPELINE ASSESSMENT UPDATE

Per Orders by LARWQCB sent on December 13, 2011, pipeline owners and operators were required to submit technical information on pipelines owned or operated within a 1-mile radius of the LNAPL release. The requested technical information includes: identification number, owner identification, current owner, ownership history, size, material, product, oxygenates, status, integrity test failures, contact, notes, and source. In addition, a scaled map identifying the location of each pipeline, and Shapefiles (in GCS NAD_83 system) for use with geographic information system (GIS) mapping, were requested. All of the companies have responded to the Order as follows:

- Air Products and Chemicals, Inc. (APCI)
- BP Pipelines (North America), Inc. (BP)
- Chevron Environmental Management Company (Chevron EMC)
- ConocoPhillips Company (ConocoPhillips)
- Crimson Pipeline, LP (Crimson)
- ExxonMobil Pipeline Company (ExxonMobil)
- Plains All American Pipeline, LP (Plains All American)
- Shell Oil Products US (Shell)
- Tesoro Refining and Marketing Company (Tesoro)

The documents submitted by these companies were reviewed and the findings incorporated into this Pipeline Assessment Update.

This section includes a discussion of the status, current ownership, and location of pipelines in the vicinity of the LNAPL release based on publicly available agency and facility maps, plans, and documents, secondary sources, and agency contacts. These results were included in the Pipeline Assessment Interim Report dated December 8, 2011, and are provided with updated information in this section. A summary of the findings is presented in Table 1 (Pipeline Assessment Data Matrix), illustrated on Figure 2 (Assessment Area and Identified Petroleum Pipelines), and described below. For reference purposes, each pipeline identified in this phase of assessment has been assigned a URS identification number (URS \#). The following sections are organized by reported pipeline ownership.

### 4.1 URS \#01-\#02 (CHEVRON, UNOCAL, CONOCOPHILIPS, TOSCO)

Two $6^{\prime \prime}$ pipelines, which run in a north-south orientation within the Perry Street right-of-way then traverse along the northeasterly access road of the Dominguez Channel, are identified on Figure 2 as URS \#01 and URS \#02. The two pipelines have appeared on various maps identified as two $6^{\prime \prime}$ Union Oil pipelines. Union Oil Company of California, dba Unocal merged with Chevron Corporation in 2005 and became a wholly-owned subsidiary.
In a response letter by Daniel Carrier, Senior Geologist, Real Estate \& Remediation Services of Unocal to Wendy Liu of LARWQCB, regarding a $6^{\prime \prime}$ diameter wastewater pipeline and a crude oil pipeline located along Perry Street between $213^{\text {th }}$ Street and Carson Street, Unocal stated that they sold the crude oil pipeline in 1997 as part of 76 Products ( 76 Products is an oil refining and marketing arm of Unocal) to Tosco. In addition, the response letter also stated that in a separate letter from 76 Products (now Tosco), the portion of wastewater pipeline (URS \#02) from $213^{\text {th }}$ Street to Del Amo Boulevard was leased by Shell. Unocal has found no records of what Shell transported through the pipeline (Unocal, 2001). Tosco was later acquired by Phillips Petroleum who later merged with Conoco to form ConocoPhillips in 2002.

### 4.2 URS \#03 (CRIMSON, UNOCAL)

An additional $6^{\prime \prime}$ pipeline, identified as $6^{\prime \prime}$ Union Oil, was observed on the LACFCD's Dominguez Channel Plan (Sheet 6). The $6^{\prime \prime}$ Union Oil pipeline is identified on Figure 2 as URS \#03, which is shown to intersect URS \#01 near the Dominguez Channel and traverse along the northerly access road of the Dominguez Channel.
It has been stated in a response letter by Larry Alexander, President of Crimson, to Greg Bishop of LARWQCB that "Crimson does own an idle crude oil pipeline which parallels and is adjacent to the Dominguez Channel in the vicinity of the Site. The pipeline is known as the Dominguez Gathering pipeline. It is a 6 -inch diameter crude oil pipeline originally constructed by Unocal" (Crimson, 2011). However, it was unclear as to which $6^{\prime \prime}$ Union Oil pipeline within the access road belongs to Crimson.

### 4.3 URS \#04-\#14, \#16-\#18, AND \#20 (SHELL, MOBIL)

Shell reportedly abandoned six pipelines (URS \#04, URS \#05, URS \#06, URS \#08, URS \#11, and URS \#14) that run in a north-south orientation within the Perry Street right-of-way, cross the Dominguez Channel in a westerly direction along Carson Street, and then continue along

## SECTIONFOUR Interim Pipeline Assessment Results [December 8, 2011]

Recreation Road. The pipelines were operated from the late 1920s and early 1930s until the early 1970s. The Shell pipelines reportedly carried crude oil, refined products, and partiallyrefined products. Documentation pertaining to the pipeline abandonment details is apparently not available; however, Shell abandoned the pipelines in place in the early 1970s. Reportedly, the pipelines have not transported fluids since they were abandoned (Montgomery Watson, 2001).

Two additional pipelines (URS \#10 and URS \#16) abandoned by Shell are located along Carson Street. A 6" steel pipeline (URS \#10) was a crude oil pass-through pipeline starting at the intersection of a replaced 6" Dominguez Hill Fuel Line segment (URS \#08) at Perry Street, crossing the channel along Carson Street, and continuing south along Recreation Road. A second 6" pipeline (URS \#16) was a short north-south segment of pipe that appears located at the intersection of Carson and Perry Streets. There was no product content listed for URS \#16. According to the LACDPW (Land Records Substructure Map No. W-222), the two pipelines (URS \#10 and URS \#16) were abandoned in 1973 and 1960, respectively.
According to $\mathrm{C}_{2}$ Rem's Pipeline Abandonment Report, portions of the Shell 4" Ventura Gas Line (URS \#12) and Shell 6" Dominguez Hill Fuel Line (URS \#09) within Perry Street only were relocated and replaced in 1962. The decision to replace these two pipelines was based on the proximity of these pipelines to the edge of the pipeline right-of-way, conflict with any future potential development, and to facilitate pipeline maintenance ( $\mathrm{C}_{2}$ Rem, 2001).
In addition, a $12^{\prime \prime}$ butadiene pipeline (URS \#07) shown on the LACDPW Land Records Substructure Map No. W-222 was never constructed. According to $\mathrm{C}_{2}$ Rem's Pipeline Abandonment Report, in 1971 Shell management contemplated the construction of a 12" 11.5-mile long pipeline between the Torrance Synthetic Rubber Plant and the Mormon Island Terminal. A Los Angeles County Department of Roads (LACDR) permit was applied for and acquired; however, according to both the information provided by Shell employees and field observations during subsurface utility work, construction of the butadiene pipeline did not occur ( $\mathrm{C}_{2}$ Rem, 2001).
The LACFCD's Dominguez Channel Plan (Sheet 6) shows 4" and 6" Shell pipelines (URS \#17) traveling in a north-south direction across the Dominguez Channel, with the pipelines crossing the channel having been removed and capped near both sides of the channel. The linear distance of removed pipeline, however, is unknown (consequently, shown as dashed lines on Figure 2). The southerly portions of the abandoned pipelines continue into Lauder Street.
Update to URS \#17: Additional documentation provided by the LACDPW includes copies of a permit and completion notice from the LACFCD for the removal of a "utility bridge crossing" permitted to Shell Oil Company that extended over the Dominguez Channel just south of Carson Street. LACDPW also provided a copy of a letter from Shell Oil Company to the LACFCD confirming that removal of the "pipeline crossing" was completed on October 21, 1960. A 1954 aerial photo of Carson Street and the Dominguez Channel shows the crossing located at URS \#17 (Figure 1). Based on these documents, it is likely that the Shell pipelines were not buried beneath the channel and were abandoned no later than 1960 when the "pipeline crossing" was removed.
Two $8^{\prime \prime}$ amine pipelines (URS \#18), which travel in a parallel direction within the southwesterly access road of the Dominguez Channel, are identified as Mobil lines in the LACFCD's

## SECTIONFOUR Interim Pipeline Assessment Results [December 8,2011]

Dominguez Channel Plan (Sheets 4-6). However, the two parallel pipelines were released and quit claimed from Mobil to Shell in 1975 (Mobil, 1975). The H2 Pipeline Alignment Drawings 2137-A-112 and 113 by Air Products and Chemicals, Inc. (APCI) addressed the pipelines as abandoned.
The NPMS, Public Map and the research at the OSFM both confirmed an $8^{\prime \prime}$ pipeline (URS \#20) identified as Line 22 traversing in a parallel direction within the southwesterly access road of the Dominguez Channel. The NPMS and OSFM both stated the status of the pipeline as out of service or idle. The NPMS lists the pipeline product as water.

### 4.4 URS \#19 (TESORO, SHELL)

Tesoro operates an $8^{\prime \prime}$ jet fuel pipeline (URS \#19), which travels along the southwesterly access road of the Dominguez Channel. The NPMS Public Map and research at the OSFM both identified the pipeline as Line 21, with the pipeline in service. Tesoro reportedly purchased the pipeline from Shell in 2007.

### 4.5 URS \#21, AND \#23-\#26 (ARCO/BP)

A $10^{\prime \prime}$ pipeline (URS \#21) identified as Line 1 by BP, travels along the northeasterly access road of the Dominguez Channel, then crosses approximately 8 feet below the bottom of the Dominguez Channel north of Carson Street and continues into Recreation Road. It has been stated in emails between Donna M. DiRocco, LA Basin Environmental Coordinator of BP and Greg Bishop of LARWQCB regarding ownership of the pipeline, that Line 1 was originally an Atlantic Richfield Company (ARCO) pipeline. ARCO was later purchased by BP in 2000. An abandoned segment of pipeline (URS \#24) within the Dominguez Channel appeared in the APCI drawing and was identified as abandoned and re-routed to the current location of URS \#21; however, no other mentioned of this abandonment could be found.
The NPMS Public Map confirmed an active 12" BP natural gas pipeline (URS \#23) identified as 211 Stocker Carson REF. The pipeline traverses along the northeasterly access road of the Dominguez Channel, then crosses approximately 15 feet below the bottom of the Dominguez Channel north of Carson Street and continues into Recreation Road. An abandoned segment of pipeline (URS \#26) within the Dominguez Channel appeared in the APCI drawing and was identified as abandoned and re-routed to the current location of URS \#23; however, no other mention of this abandonment could be found.
The WOGA map shows a pipeline labeled $R$-266. Ownership of the pipeline is discussed in an email response from Donna M. DiRocco, LA Basin Environmental Coordinator of BP to Greg Bishop of LARWQCB. BP states that "The R-266 is a designation from the old WOGA (Western Oil and Gas) maps (maps no longer produced). The " $R$ " designation stood for Atlantic Richfield. Each pipeline company was given their own letter designation. The 266 was a sequential WOGA number designation given to two Richfield lines - an $8^{\prime \prime}$ oil and a $10^{\prime \prime}$ oil. In this case it is referring to $10^{\prime \prime}$ Line 1 (URS \#21) and 8" Line 6 (URS \#22). As far as we know Line 1 and Line 6 have always been in Crude service and cross under the Dominguez Channel. Line 1 is now BP's pipeline. Line 6 was sold to Plains All American in approximately 1999. Further research has discovered an old abandoned section of 8"Line 6 (URS \#25) that crosses the Dominguez Channel in the same general area, but was abandoned prior to 1964" (BP

## SEETIONFOUR

Interim Pipeline Assessment Results [December 8, 2011]

Petition, 2011). In a follow-up email by Donna M DiRocco, she states that the abandoned portion of the pipeline remains BP's asset, even though it has not been in service since approximately 1964 (BP Petition, 2011).

### 4.6 URS \#15 AND \#22 (PLAINS, ARCO/BP)

Research at the OSFM indicates that the $8^{\prime \prime}$ Line 6 (URS \#22) pipeline referenced above is owned by Plains and the status of the pipeline is "out of service". As stated above, the pipeline was sold to Plains in 1999 by ARCO/BP. Research at the OSFM also identified an active $16^{\prime \prime}$ crude oil pipeline (URS \#15) within Perry Street which then crosses beneath the Dominguez Channel and continues into Lauder Street. The pipeline has also been referred to in various documents as the $16^{\prime \prime}$ Four Corners Crude Oil (in reference to ARCO/Four Corners Crude) and is owned by Plains.

### 4.7 URS \#27 (APCI)

A Record Drawing dated July 5, 2002, prepared for APCI, indicates the presence of a10" hydrogen pipeline that travels along the southwesterly access road of the Dominguez Channel. The pipeline is listed in the NPMS and designated as an "in service" hydrogen gas line operated by APCI.

This section includes a discussion of the information provided by the pipeline owners and operators pursuant to the Orders issued by the LARWQCB on December 13, 2011.
A summary of the submitted information specific to the LNAPL release area is presented in Table 2 (Submitted Pipeline Information Matrix). The supplied documentation for each pipeline has been organized by response number (Response \#) included on Figure 3 (Assessment Area and Submitted Pipeline Information). A pipeline response number (Response \#) and corresponding URS identification number (URS \#) for each pipeline (assigned as part of the Interim Pipeline Assessment) are included in Table 2. In addition, pipelines addressed in Table 2 are shaded in Table 1 as a cross-reference. A summary of the pipeline responses by company are provided below along with a comparison of the findings described in the Interim Pipeline Assessment Results.

### 5.1 RESPONSE \#01 (APCI)

Air Products and Chemicals, Inc. (APCI) provided information for an active $10^{\prime \prime}$ carbon steel pipeline (Response \#01), which travels parallel along the westerly access road of the Dominguez Channel. The provided alignment of the pipeline correlates with previous research (URS \#27), with hydrogen gas transport as the only pipeline use. APCI states that they installed the pipeline 11 years ago (2001) and that there has been no other owner or operator.

### 5.2 RESPONSE \#02-\#05 (SHELL)

Information provided by Shell Oil Products US (Shell) confirmed with the previous research for the Dominguez Hills Crude Line \#6 (Response \#02), Carson Plant Line \#21 (Response \#03), Carson Plant Line \#22 (Response \#04), and Ventura Field to Wilmington Inter-Refinery 4" Gasoline Line \#18 (Response \#05).
According to Shell, the Dominguez Hills Crude Line \#6 (Response \#02) is an abandoned $6^{\prime \prime}$ carbon steel pipeline that transported crude oil. The abandoned segment crossing the Dominguez Channel was reportedly removed and the remaining ends and capped on each side of the channel. The provided alignment of the pipeline also compares with previous research (URS \#10), with ownership by Shell.
Shell has identified Tesoro as the current owner of the Carson Plant Line \#21 (Response \#03), an $8 "$ carbon steel pipeline. Alignment and provided information up to 2007 (pipeline was sold to Tesoro in 2007) correlates with previous research (URS \#19). Shell also indicated that the pipeline was used to transport lean diethanolamine (DEA) and jet fuel during Shell's ownership. Based on information provided by Tesoro (Response \#17) it is reasonable to conclude that Response \#03 and Response \#17 are the same 8" pipeline.
The Carson Plant Line \#22 (Response \#04) is an idle $8^{\prime \prime}$ carbon steel pipeline that transported fat DEA and water. The provided information and alignment of the pipeline correlate with previous research (URS \#20), with ownership by Shell.
According to Shell, the Ventura Field to Wilmington Inter-Refinery 4" Gasoline Line \#18 (Response \#05) is an abandoned 4 " carbon steel pipeline that once transported gasoline. Shell also stated in their notes that "[in] 1974 - abandoned segments in the Dominguez Channel
[were] removed and remaining pipeline ends capped on either side of channel right-of-way" (Shell Submission 2012). The Shapefiles provided by Shell show the 4 " pipeline capped at the southerly right-of-way of the channel and terminates at the intersection of Lauder Street and $\mathbf{S}$. Edgar Street. A pipeline segment north of the channel was not indicated in the Shapefiles. Previous research also indicated an abandoned and capped 6" pipeline located along the $4^{\prime \prime}$ pipeline (URS \#17). However, no alignment or information was provided for the $6^{\prime \prime}$ pipeline. Shell has been identified as the only owner of both the pipelines.
In addition to the Shell submittal, the LACDPW provided copies of a permit and completion notice from the LACFCD for the removal of a "utility bridge crossing" permitted to Shell Oil Company that extended over the Dominguez Channel just south of Carson Street. LACDPW also provided a copy of a letter from Shell Oil Company to the LACFCD confirming that removal of the "pipeline crossing" was completed on October 21, 1960. A 1954 aerial photo of Carson Street and the Dominguez Channel shows the crossing located at URS \#17 (Figure 1). Based on these documents, it is likely that the Shell pipelines ( 4 " gasoline pipeline described in Response \#05 and the 6" pipeline identified as part of URS \#17) were not buried beneath the channel and were abandoned no later than 1960 when the "pipeline crossing" was removed.

### 5.3 RESPONSE \#06 (EXXONMOBIL)

ExxonMobil Pipeline Company (ExxonMobil) has identified Shell as the current owner of the Amine Lines \#7 and \#8 (Response \#06), which are two 8" steel pipelines with current operating status unknown. Alignment and provided information up to 1975 (pipelines were sold to Shell in May 15, 1975) compares with previous research (URS \#18). However, Shell did not acknowledge ownership of the pipelines in its submittals. Shapefiles for the pipelines' alignment were not provided. Location of the amine lines were identified in an exhibit by ExxonMobil as traveling within the westerly access road of the Dominguez Channel.

### 5.4 RESPONSE \#07 (CRIMSON)

Crimson Pipeline, LP (Crimson) provided information for the Norwalk \#1 - Dominguez Gathering Line (Response \#07). The pipeline is an inactive $6^{\prime \prime}$ steel line, which travels in a north-south orientation within the Perry Street right-of-way and then traverses along the easterly access road of the Dominguez Channel.
Previous research based on the LACFCD's Dominguez Channel Plan (Sheet 6), shows two 6" Union Oill pipelines (URS \#01 and URS \#03) as intersecting near the Dominguez Channel and then traversing in parallel along the easterly access road of the Dominguez Channel. Based on the information provided, it is reasonable to conclude that the two $6^{\prime \prime}$ Union Oil pipelines (URS \#01 and URS \#03) shown in the LACFCD's plan is the single Norwalk \#1-Dominguez Gathering Line (Response \#07).
In addition, information provided by Chevron EMC (Response \#08) and ConocoPhillips (Response \#16) both identified Crimson as the current owner of the $6^{\prime \prime}$ Union Oil pipeline. It is reasonable to conclude that Response \#07, Response \#08, and Response \#16 are the same 6"

[^2]gathering line; and are the same line initially identified as two lines (URS \#01 and URS \#03) in the Interim Pipeline Assessment.

### 5.5 RESPONSE \#08-\#09 (CHEVRON EMC)

Chevron Environmental Management Company (Chevron EMC) has identified Crimson as the current owner of the $6^{\prime \prime}$ Dominguez No. 2 pipeline (Response \#08). As described earlier, it is reasonable to conclude that Response \#07, Response \#08, and Response \#16 are referring to the same $6^{\prime \prime}$ Union Oil pipeline (URS \#01 and URS \#03).
According to Chevron EMC, a 6"Lease to Field Dept. for Wastewater Line (Response \#09) is an inactive $6^{\prime \prime}$ steel pipeline that once transported crude oil and then wastewater. The pipeline has also been identified to be the same $6^{\prime \prime}$ Union Oil pipeline (URS \#02) with ownership by Unocal.

### 5.6 RESPONSE \#10-\#11 (PLAINS)

Plains All American Pipeline, L.P. (Plains) provided information for Line 093D (Response \#10). The pipeline is an active $16^{\prime \prime}$ carbon steel pipeline currently used to transport crude oil. The provided information and alignment of the pipeline correlates with previous research (URS \#15) passing beneath the channel, with Plains as the current owner.
Plains also provided information for Line $006 A$ (Response \#11). The pipeline is an inactive $8^{\prime \prime}$ carbon steel pipeline that was used to transport crude oil. The provided specifications for the pipeline compare with previous research (URS \#22), with Plains as the current owner. However, the pipeline alignment obtained from the Shapefiles provided by Plains differs from the alignment reported in the Interim Pipeline Assessment. Previous research has shown the pipeline crossing the Dominguez Channel at the north side of the Carson Street Bridge (Figure 2), whereas the Shapefile shows the pipeline crossing beneath the Carson Street Bridge (Figure 3).
Plains has reportedly owned the pipelines since 2006. From 1999 to 2006, ownership is reported as Pacific Pipeline System, LLC. Prior to 1999, ownership is reported as ARCO/BP.

### 5.7 RESPONSE \#12-\#15 (BP)

Information provided by BP Pipelines (North America), Inc. (BP) includes Line 211 (Response \#12), Line $1 R$ (Response \#13), Line 1 (aka R266-1) (Response \#14), and Line 6 (aka R66-6) (Response \#15).
Line 211 (Response \#12) is an active 12" carbon steel pipeline that originally transported crude oil and since 2000 has been transporting natural gas. The pipeline specifications correlate with previous research (URS \#23), with ownership by ARCO/BP since 1994. The portion of pipeline alignment from Shapefiles provided by BP differs from AECOM's ${ }^{2}$ exhibit (part of BP submission) and previous research; the discrepancy noted is the section of pipe beneath Carson Street. Previous research indicated an abandoned segment of pipeline (URS \#26) that was rerouted to its current location of Response \#12; however, no mention of this abandonment could be found in the BP submission.

[^3]According to BP, Line $1 R$ (Response \#13) is an abandoned $10^{\prime \prime}$ carbon steel pipeline that once transported crude oil. BP also stated in their notes that " $1 R$ refers to the portion of Line 1 that had to be replaced and rerouted in 1963 due to the widening of the Dominguez Channel. $1 R$ also includes the remainder of the line within the one-mile radius. $I R$ was subsequently abandoned in 1994 due to the Northridge earthquake. It was subsequently purged with Nitrogen" (BP Submission 2012). A Shapefile for the pipeline alignment was not provided by BP. However, AECOM's exhibit and previous research show Line 211 and Line $1 R$ along parallel alignments. The pipeline specifications correlate with previous research (URS \#21), with ownership by ARCO/BP since 1994.
According to BP, Line 1 (aka R266-1) (Response \#14) is an abandoned $10^{\prime \prime}$ carbon steel pipeline that once transported crude oil. The pipeline was reportedly abandoned in 1963 due to widening of the channel. A Shapefile for the pipeline alignment was not provided by BP. However, AECOM's exhibit and previous research confirm the alignment of the abandoned pipeline, which terminates at S. Edgar St. (south of I-405) to the south. In addition, the provided information correlates with previous research (URS \#24), with ownership by ARCO/BP since 1994.

The portion of an $8^{\prime \prime}$ carbon steel pipeline identified as Line 6 (aka R266-O) (Response \#15) by BP was noted as abandoned in 1963 due to widening of the channel. BP also noted that the "remainder [of the pipeline] was sold to Pacific Pipelines (Plains) in 1999" (BP Submission 2012). A Shapefile for the pipeline alignment was not provided by BP. However, AECOM's exhibit and the provided information correlates with previous research (URS \#25), with ownership of the abandoned portion by BP since 2000. This pipeline appears to terminate at $S$. Edgar St. (south of I-405) at approximately the same location as the Plains Line 006 A (Response \#11), which is assumed to be the "remainder" of the pipeline south of that location.

### 5.8 RESPONSE \#16 (CONOCOPHILLIPS)

ConocoPhillips Company (ConocoPhillips) has identified Crimson as the current owner of Line 700A2-001 (Dominguez Estates Portion of Norwalk Trunk Line) (Response \#16). As described earlier, it is reasonable to conclude that Response \#07, Response \#08, and Response \#16 are referring to the same $6^{\prime \prime}$ Union Oil pipeline. According to previous research, the $6^{\prime \prime}$ Union Oil pipeline (previously noted as two pipelines URS \#01 and URS \#03) was sold to Tosco ${ }^{3}$ in 1997 and then to Crimson in 2008.

### 5.9 RESPONSE \#17 (TESORO)

Based on submittals by Tesoro Corporation (Tesoro), the Carson Plant Line \#21 (Response \#17) is an active $8^{\prime \prime}$ carbon steel pipeline that is used to transport jet fuel. Based on information provided by Shell (Response \#03) it is reāsonable to conclude that Response \#03 and Response \#17 are the same 8 " pipeline. The provided information and alignment of the pipeline correlates with previous research (URS \#19), owned by Tesoro since 2007 and previously owned by Shell since circa 1975.

[^4]Presented in this Pipeline Assessment Update are the findings incorporated from an earlier Pipeline Assessment Interim Report dated December 8, 2011, along with the findings from recent submittals by pipeline owners and operators that responded to a December 13, 2011 Order by the LARWQCB for additional information on pipeline operations. The Pipeline Assessment Interim Report included information on 27 pipelines (URS \#01 to URS \#27) with reported ownerships by ConocoPhillips, Crimson, Shell, BP, Plains and APCI. There were 17 company responses (Response\#01 to Response\#17) provided by APCI, Shell, ExxonMobil, Crimson, Chevron, Plains, BP, ConocoPhillips, and Tesoro for 15 of the pipelines (URS \#01, URS \#02, URS \#03, URS \#10, URS \#15, URS \#17, URS \#18, URS \#19, URS \#20, URS \#21, URS \#22, URS \#23, URS \#24, URS \#25, and URS \#27) located within the Pipeline Assessment area. No new pipelines were identified within this area, but there were several differences observed from the earlier pipeline descriptions.
Some major differences from what was initially described in the Pipeline Assessment Interim Report are as follows:

- A 4 " abandoned pipeline (and possibly a 6 " abandoned pipeline) that was owned by Shell (URS \#17) was reported to carry gasoline and crossed the Dominguez Channel south of Perry St. Additional information obtained from LACDPW indicates that the pipeline likely crossed the Dominguez Channel aboveground on a "utility bridge" and not beneath the channel. Therefore, the Shell pipeline likely did not exist beneath the channel where LNAPL has been observed.
- The pipeline Norwalk \#1 - Dominguez Gathering Line owned by Crimson appears to be a single pipeline that was initially identified as two pipelines (URS \#01 and URS \#03).
- The pipeline alignment obtained from Shapefiles provided by Plains Line 006 A differs from the alignment reported in the Interim Pipeline Assessment. Previous research has shown the pipeline (URS \#22) crossing the Dominguez Channel at the north side of the Carson Street Bridge (Figure 2), whereas the Shapefile shows the pipeline crossing beneath the Carson Street Bridge (Resp\#11, Figure 3).

In addition to the above differences, many of the abandoned pipelines identified in the Pipeline Assessment Interim Report (URS \#04, URS \#05, URS \#06, URS \#08, URS \#09, URS \#11, URS \#12, URS \#13, URS \#14, URS \#16, and URS \#26) were not addressed in the company responses.
Also, Plains reported the ownership of one active (URS \#15) and one inactive (URS \#22) pipeline as belonging to Plains from 2006 to present, Pacific Pipeline System from 1999 to 2006, and ARCO/BP prior to 1999. However, information regarding the historical use of these pipelines could not be found in the BP submittals. The URS\#15 pipeline is buried beneath the channel where LNAPL has been observed.

The conclusions presented in this report are professional opinions based solely upon the data described herein. They are intended exclusively for the purpose outlined in this report and the location and project indicated. This report was prepared for the sole use and benefit of RELLC. The scope of services performed in execution of this Pipeline Assessment Update may not be appropriate to satisfy the needs of other users, and any use or reuse of this document or the findings, conclusions, or recommendations presented herein is at the sole risk of said user.
Given that the scope of services for this assessment was limited, and that conditions may vary between the points explored, it is possible that currently unrecognized conditions may be present within the assessment area. Should site use or conditions change, the information and conclusions in this report may no longer apply. Opinions relating to pipeline conditions are limited to data obtained from this assessment and actual conditions might vary from those encountered at the times and resources where data were obtained. No express or implied representation or warranty is included or intended in this report except that the work was performed within the limits prescribed by RELLC with the customary thoroughness and competence of professionals working in the same area on similar projects.

Air Products and Chemicals, Inc., Mobil Torrance Pipeline Project 10" H2 Pipeline Alignment Drawings 2137-A-112 and 113.
BP Petition, 2011. A-2163(a) - BP Pipelines (North America) Inc. [13267 Order Regarding Dominguez Channel Site]. May 26.
BP Submission, 2012. Submission of Pipelines Inventory in Response to Order by LARWQCB.
Chevron Petition, 2011. A-2163(c) - Chevron Environmental Management Company [13267 Order Regarding Dominguez Channel Site] Part 1 and 2. May 26.
City of Carson Engineering Department, Pipeline Map No. W-222.
ConocoPhillips Petition, 2011. A-2163(b) - ConocoPhillips Company [13267 Order Regarding Dominguez Channel Site] Part 1 and 2. May 26.
$\mathrm{C}_{2}$ REM, 2001. Pipeline Abandonment Report Perry Street Investigation Shell Oil Company. November 9.
Crimson. 2011. Response letter to Mr. Greg Bishop, LARWQCB re: Requirement for Technical Report Dominguez Channel Carson, California. May 6.
Crimson Petition, 2011. A-2163(d)-Crimson Pipeline, L.P. [13267 Order Regarding Dominguez Channel Site]. May 26.
Harding ESE, 2002. Well Installation Work plan (For Chevron Texaco Heritage Site No. 211316). October 4.

Los Angeles County Department of Public Works (LACDPW), Land Records Substructure Map No. W-222.
Los Angeles County Department of Public Works (LACDPW) Geotechnical and Materials Engineering Division, Geology Investigations Unit, Levee Side Subdrain System Dominguez Channel Carson, California Figures 2-5.
Los Angeles County Flood Control District (LACFCD), Dominguez Channel Wilmington Ave. To Avalon Blvd. Channel Excavation, Clay Lining and Stone Revetment Plan and Profile Sta. $318+67.78$ to Sta. $329+00$ Sheets 4-6.
Mobil, 1975. Quitclaim Deed and Agreement (From Mobil to Shell). May 15.
Montgomery Watson, 2001. Work Plan for Investigation and Remediation of Perry Street Pipeline Investigation Area, Perry Street and 215th Place, Carson, California. April 30.
PHR Environmental Consultants, 1998. Phase I Environmental Site Assessment: Vince's Automotive Specialties 1209 East Carson Street Carson, California. June 19.

Shell Oil, Dominguez Hill Crude Trunk Line Drawing Y-1413.
Shell Oil, Abandoned Inter-Refinery Pipelines Wilmington \& Dominguez Refineries Drawings $Y$ -5166-H, Y-5166-J and Y-5166-K.
Shell Oil, Ventura Product Line Drawings Y-3080 and Y-4023.

Shell Oil, Carson - Van Nuys PDXLine 6" Product Line D.W.P. R/W Alignment Drawing Y3085.

Shell Submission, 2012. Submission of Pipelines Inventory in Response to Order by LARWQCB.
Tesoro Petition, 2011. A-2163(e) - Chevron Environmental Management Company [13267 Order Regarding Dominguez Channel Site] Part 1, 2 and 3. May 26.
Unocal, 2001. Response Letter to Ms. Wendy Liu, LARWQCB re: Tosco Perry Street Pipeline Request for Pipeline Information. November 7.
U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration (PHMSA), National Pipeline Mapping System (NPMS), Public Map Viewer.
URS, 2011. Light Non-Aqueous Phase Liquid Release Assessment Report. Water Code Section 13267 Order Dated May 26, 2011, Requiring Technical Reports for Dominguez Channel Site, South of Carson Street, Carson, Los Angeles County. October 20.
Western Oil \& Gas Association (WOGA), Long Beach - Wilmington harbor Area Oil Handling Facility Map.

## Tables

## URS

TABLELE 1 TiNE ASSESSMENT DATA MATRIX


TABLE 1
PIPELINE ASEESSMENTDATA MATRCX


|  |  |  |  |  |  |  | Carron, Califormi4 (Page of 8 ) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| URS ID | OSFM ID | $\begin{gathered} \text { Owner } \\ \text { (see notes) } \end{gathered}$ | Size (inches) and Material | Pipeline 10 Used in Reference Materials | Product | Comtact | Pipeline Status | Pipeline Route | References | Not |
| 04 | NA |  | $8^{\prime \prime}$ Steel | $8^{\text {" }}$ Shell Oil, No $\overline{1}$ Gasöline Line, the Dominguez Fue) Line and 8 " Equilon | Gasoline |  | LACDPW, Land Records substructure Map No W-222 shows the pipeline is abandoned in August 1973. <br> fipe ine Abandonment Report ( $\mathrm{C}_{2}$ REM 2001) shows the pipeline as sbandoned In Aprll 1971. | The plpellne travels within Perry St and Carson St, then crosses beneath the Wominguez Channel near the portherly edge of Carson St bridge and continues into Recreation Road <br> The overall inter-refinery pipeline operated between the Dominguez Refinery and the Wilmington Refinery. | 1) LACDPW, Land Records Substructure Map No. W-222, 2) LACDPW, Levee Side Subdrain System Dorninguez Channel, Figure 2. <br> 3) Alr Products and Chemicals, Mobil Torrance Pipeline Project, 10" $\mathrm{H}_{2}$ Pipeline Alignment Drawing 2137-A-113. 4) Well Installation Work Plan (for Cheuron Texaco Heritage Site No. 21-1316) Plate No 4 (Harding ESE 2002). 5) Pipeline Abandonment Report (Perry Street Investigation, Sheil Oill Company) ( $C_{2}$ REM 2001) | The plpenine wascoestructed in October 2928 amg the length of the pipeline is approximately 2.8 milles ( $14,784 \mathrm{ft}$ ) |
| 05 | NA | Shell | $12^{*}$ Steel | $\begin{aligned} & \text { 12" Shell Dil, No; } 17 \text { SRi } \\ & \text { Residue Line and } 12^{\prime \prime} \\ & \text { Equilon } \end{aligned}$ |  |  | LACDPW, Land Records Substructure Map No. W-222 shows the pipeline as abandoned in August 1973. <br> Pipeline Abandonment Report ( $\mathrm{C}_{2}$ REM 2001) shows the pipeline as abandoned in April 1971 |  <br> within Perry St and Carson <br> $5 t$, then crosses beneath Dominguez Channel near the northerly edge of the Carson at bridge and continues into kecreation Road <br> The overall inter-refinery 3ipeline operated between the Dominguez Refinery and the Wilmington Refinery | 2̄) LACDPW, Land Records Substricture Map No. W-222, 2) LACDPW, Leve Side Subdrain System Dominguez Channel, Figure 2. <br> 3) Shell OII, Abandoned Inter-Refinery Pipelines, Wilmington 4, Dominguez Refineries Drawings $Y$-5166-H, $Y$ - 5 S166-J and $Y$ -5166-k, <br> 4) Air Products and Chemicals, Mobil Torrance Pipeline Project, $10^{\prime \prime} \mathrm{H}_{2}$ Pipeline Alignment Drawing 2137-A-113 5) Well Installation Work Plan (for Chevron Texaco Heritage Site No, 21-1316) Plate No 4 (Harding ESE 2002). 6) Pipeline Abandonment Report (Perry Street Investigation, Shell Oil Company) ( $C_{2}$ REM 2001) | The pipeline was constructed in Feibruary 1953. |
| 06 |  | Shelī | $12^{\text {" Steel }}$ | $11^{\text {" Shell Cil, No. } 15 \text { Hot Oil }}$ Line and 12 " Equilan | Hot Oil |  | ACDPW, Land Records substructureMap No. W-222 shows the pipeline as abandoned in August 1973. <br> - Pipeline Abandonment Report ( $C_{3}$ REM 2001) shows the pipeline as abandoned in April 1971. | The pipeline travels withln Perry St and Carson St, then erosses beneath Dominguez Channel near the northerly edge of the Carson St bridge and continues into Recreation Road_ <br> The overall inter-refinery pipeline operated between the Dorninguez Refinery and the Wilmington Refinery | (13) LCDPW, Land Records Substructure Map Na, W-222, 2) LACDPW, Levee Side Subdrain System Dominguez Channel, Figure 2. <br> 3) Shell Oil, Abandoned Inter-Refinery Pipelines, wilmington 3 Dominguez Refineries Drawings $Y$-516 $-\mathrm{H}, \mathrm{Y}$ - S 166 J and $Y$ 5166 - , <br> 4) Air Products and Chemicals, Mobil Torrance Pipel ine Project, $10 " H_{2}$ Pipelline Alignment Drawing 2137-A-113. 5) Well Installation Work Plan (for Chevron Texaco Heritage site No. 21-1316) Plate No. 4 (Harding ESE 2002). 6) Pipeline Abandonment Report (Perry Street Investigation, Shell Oil Company) (CC2REM 2001) | The pipeline was constructed in August 1942 and the length of the pipeline $s$ approximately 28 miles (14,784 ft). |
| 07 |  | Shell |  | 12" Shelloinibutailene Pipeline | Butadiene |  | LACDPW, Land Records Substructure Map No , W-222 shows the pipel ine alignment. <br> Pipeline Abandonment Report ( $C_{2}$ REM 2001) states that the pipeline was never constructed | The proposed pipeline was be constructed between the Torrance Synthetic Rubber | 11) ACDPW, Land Records Substructure Map No. W-2z2 2) Pipeline Abandonment Report (Perry Street Anvestigatior, Shell Oil Company) ( $\mathrm{C}_{2}$ REM 2001) | The proposed $1 \mathbf{2}^{\text {r }}$ pipeline was to be 11.5 miles $(60,720 \mathrm{ft})$ long. <br> According to Pipeline Abandonment Report <br>  and firkd observations confirmed the absence of the pipeline. |





TABLE I
PIPELINE ASSESSMENT DATA MATRIX





TABLE 1
PIPELINE ASSESSMENT DATA MATRIX


|  |  |  |  |  |  |  | $\begin{aligned} & \text { Carson, Califormia } \\ & \text { (Page } 7 \text { or } 8 \text { ) } \end{aligned}$ |  | dpods |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| URS I | OSFM | $\begin{gathered} \text { Owner } \\ \text { (see notes) } \end{gathered}$ | Size (inches) and Material | Pipeline ID Used in Reference Materials | Product | Contact | Pip | Pipeline Route | Reforences | Notes |
| - $\mathrm{c}_{2}$ | D081 | Plains All American Pipeline | $8{ }^{\prime \prime}$ | Une $6, B^{n}$ ARCO, $8^{"}$ fichfleld Oil and R-266 O\|| Llne-8" | Drained/Water Office of State Fire Marshal), Past used for Crude service | Johnkifilato LB DIstrict Terminal Manager (562)728-2346 | Hipeline is not shown in the National Plpeline Mapplng System. <br> Research at the Office of the State Fire Marshal, Lakewood Office showed an $8^{\prime \prime}$ plpe as owned by Plains All American and as out of service <br> LACDPW, Levee Side Subdrain System Dominguez Channel, Figure 2 and Alr Products and Chemicals Drawing 2137-A-113 both show the pipelines as active. <br> Plpeline replaced abandoned segment of the URSH25 pipeline actoss channel. | The plpeline travels in a amiallel drectoon whitin the rortheasterty access road of the Dorminguez Channel. It then crowes benctuth bie Dominguez Channel north of Carson St and continues into Recreation Road <br> The overall pipeline operated between Figueroa St and Rosecrans Ave to the LA Refinery | 1\% LACDPW, Land Records Substructure Map No. W-222. 2) LACDPW, Levee Side Subdrain System Dominguez Channel, Figure 2. <br> 3) Air Products and Chemicals, Mobll Torrance Pipeline Project, $10^{\circ} \mathrm{H}_{2}$ Plpeline Alignment Drawing 2137-A-113 4) Western Oill \& Gas Assoclation, Long Beach - Wilmington Harbor Ares Oll Handling Facillty Map <br> 5) BP Pettion 13267 Order Regarding Dominguez Channel site (BP 2011). <br> 6) Office of the State fire Marshal, Lakewood Office | BP Petition (BP 2011) states that" "The R-266 is a deslgnation from the old WOGA (Western Oil and Gas) maps (maps no longer produced). The "R" designation stood for At lantic Richfield ... The 266 was a sequential WOGA number given to two Richfield lines, an $8^{n}$ oil and a $10^{\circ}$ oll in thls case It is referring to $\mathbf{1 0} 0^{\prime \prime}$ Line 1 and $\mathrm{g}^{\boldsymbol{n}}$ Line $6 \ldots . .$. . Line 1 is now BP's plpelline. Line 6 was sold to Ptalns All American In approximately 1999. Further <br>  of 8 " Line 6 which crosses the Dominguez channel in the same general area but was abandoned prior to 1964." <br> BP Pettion (BP 2011) states chat "The section of Une 6 that was sold to Plalins was previously owned by ARCO Pipeline Company, a subsidiary of Atlantic Richfield Company. BP purchased Atiantic Richfield Company in 2000 The portion that was sold to Plains was never BP's asset because It was sold to Plains prior to BP purchase of ARCO. The abandoned portion of LIne 6 remsins BP's asset." |
| 23 |  |  | $12{ }^{\text {² }}$ | $\begin{gathered} 12^{n} \text { Cheviot HIl\|s Gas, } 12^{n} \\ \text { ARCO } 211 \text { and } 211 \text { Stocker } \\ \text { Carson REF } \end{gathered}$ | Natural Gas | Supervisor OCC \& Land Terminals (562) 728-2264 bandalebp.com 5905 Paramount Long Beach, CA 90802 | National Pipeline Mapping System shows the plpeiline as 211 Stocker Carson REF and as in service. <br> Research at the Office of the State Fire Marshal, Lakewood Office did not yield any information regarding a pipeline that is $12^{\circ}$ in diameter at that location. <br> BP Petition (BP 2011) in Erlka Harding (BP) response to Samuel Unger (LARWQCB) states that Plpelline 211 is an active natural gas pipeline. <br> Pipeline replaced abandoned segment of the URSN26 pipeline across channel. | The plpeline travels in a parallel direction within the northeasterly access road of the Dominguer Channel. It then crosses a pproximately 15 ft below the bottom of the Dominguez Channel north of Carson St and Road. |  |  |
| 24 | NÁ | BP | $10^{10}$ | Line 1, 1-1, Plpeline $1 r, 10^{n}$ ARCO, $10^{\circ}$ 凡ichfield Oill and R-266 OII Une-20" <br> TPipeline segment within the Dominguer Channel onty) | Past used for Crude servic |  | Abandoned portion of the Pipeline is not shown in the National Plpeline Mapping System. <br> Research at the Office of the State Fire Marshal, Lakewood office did not field any information regarding the abandoned portion of the plpeline itits $1 \sigma$ in dameter et ingrt locistion. <br> Air Products and Chericals Drowing 2137-A-113 shows the pipeline as abandoned and relocated. <br> bp Petition (BP 2011) in Section C (Petitioner's Cooperation and Compliance With Reglonal Board Requests) states that "an old abandoned section of Une 6 crossed the Dominguez Channel and was abandoned before 1964.- That segment was located further north than the locations of Lines 211 and $1 \ldots . .$. |  | 1) LCDPW, Land Records Substructure Map No. W--222 <br> 2) LACDPW, Levee Side Subdrain 5ystem Dominguez <br> Channel, Figure 2. <br> 3) Air Products and Chemieals, Mobll Torrance Plpeline <br> Project, $10^{\circ} \mathrm{H} 2$ Pipelline Algnment Orawing 2377-A-113. <br> 4) Westem oll \& Gas Association, Long Beach - Wilmington <br> Harbor Area Oill Handlling Facility Map. <br> 5) BP Pettion 1326 Order Regarding Dominguez Channel <br> site (BP 2011) |  |




| UnSID | osmid | $\underset{\substack{\text { cuner } \\ \text { Lemotes) }}}{ }$ | Stat | Pipeline eluedin | Produt | conat | Stums | Piperion fuut | Reforenes | Notes |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Line $6,8^{\prime \prime}$ ARCO, $8^{\prime \prime}$ Richtieid Onl and R-266 Oll Lire-8" Dominguez Channel only) | Past used Tor Crude service |  | Mapplnes System <br> dild not wield ane Oince of the State Fire Marshal, Pipeline Safety Oision pipeline that is information regarding the abandoned portion of the <br> Alp Products and Chemicals Drawing 2137-A-113 shows the plpelline as abandoned and relocter <br> BP Petition (BP 2011) in Donna DIRoceo (BP) response to Greg Bishop abandened section of $8^{\prime \prime}$ Une 6 which cosses the Dominguez Channel in the same general area but was abandoned prior to 1964." |  | 2) Lacolw, Levee <br> 3) Ar Products and Chemienis, Mobil Torrance Pipeline Project, $10^{\circ} \mathrm{H}_{2}$ Pipellne Allgniment Drawing 2137-A-113. Harbor Area Oll Handlling Facllity Map. 5) BP Petition 13 site (BP 2011). |  |
|  | Na |  | ${ }^{12}$ |  | Nawal |  | Abandaned portion of the Pipeline is not shown in the National Pipellne Mapping System. <br> Research at the Office of the State FIre Marshal, Plpeline Safely Divislon did not vield any Information regarding the abandoned portion of the pipellne that is $12^{\prime \prime}$ in diameter at that location. <br> Alr Products and Chemicals Drawing 2137-A-113 shows the pipeline as abandoned and relocated. |  |  |  |
|  |  | Mevive |  |  |  |  |  plpeline as active. | The plpeline travels in a parallel direction within the wouthwesterly access road of the Daminguez Channel. | 1) Alr'Yroducts and Chemlesin, MobifJorrance Nopiline; Troject, $10^{\prime \prime} \mathrm{H}_{2}$ Plpeline Allgment Orawings 2137-A-112 and 113. |  |





Figures
REFERENCE:
Portion of 7.5-minute Series (Topographic) Map United States Department of the Interior Geological Survey
Quadrangle Locallon
Long Beach and Torrance, California Quadrangle 1981

## SITE VICINITY MAP



## EXHIBIT B

## Basis for Naming Responsible Parties

 Readers are referred to this report for additional information about each pipeline.
## EXHIBIT C

Monitoring and Reporting Program

## MONITORING AND REPORTING PROGRAM FOR CLEANUP AND ABATEMENT ORDER NO. R4-2013-0007

This Monitoring and Reporting Program is part of Cleanup and Abatement Order (CAO) No. R4-20130007. Failure to comply with this program constitutes noncompliance with the CAO and the California Water Code, which can result in the imposition of civil monetary liability. All sampling and analyses shall be by USEPA-approved methods or by other methods the Regional Board may approve for this project. The test methods chosen for detection of the constituents of concern shall be subject to review and concurrence by the California Regional Water Quality Control Board, Los Angeles Region (Regional Board).

Laboratory analytical reports to be included in technical reports shall contain a complete list of chemical constituents which are tested for and reported on by the testing laboratory. In addition, the reports shall include both the method detection limit and the practical quantification limit for the testing methods. All samples shall be analyzed within the allowable holding time for the method being used. All quality assurance/quality control ( $Q A / Q C$ ) samples must be run on the same dates when samples were actually analyzed. Proper chain of custody procedures must be followed and a copy of the completed chain of custody form(s) shall be submitted within reports. All analyses must be performed by a California Department of Public Health accredited laboratory, unless otherwise approved by the Regional Board.

The Regional Board's Quality Assurance Project Plan, September 2008, can be used as a reference and guidance for project activities involving sample collection, handling, analysis and data reporting. The guidance is available on the Regional Board's web site at:
http://www.waterboards.ca.gov/rwqcb4/water_issues/programs/remediation/Board_SGVSFVCleanupProgram_Sept2008_QAPP.pdf

## GROUNDWATER MONITORING

To facilitate a groundwater monitoring program, the Dischargers shall submit a work plan for groundwater sampling and monitoring from all the existing shallow aquifer groundwater monitoring wells within the $A$ - and $B$-zones. The work plan shall include proposed figures to be included in future groundwater monitoring reports.

After approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the Time Schedule.

## REMEDIATION SYSTEMS

Reporting requirements shall be proposed within the required Interim Remedial Action Plan and any Remedial Action Plans. Reporting requirements will be evaluated by the Regional Board once the remediation methods are known.

## MONITORING FREQUENCIES

Specifications in this monitoring program are subject to periodic revisions. Monitoring requirements may be modified or revised by the Executive Officer based on review of monitoring data submitted pursuant to this Order. Monitoring frequencies may be adjusted or parameters and locations removed or added by the Executive Officer if Site conditions indicate that the changes are necessary.

## REPORTING REQUIREMENTS

1. The Dischargers shall report all monitoring data and information as specified herein and as may be approved in response to work plans submitted by the Dischargers.
2. The Regional Board may revise these monitoring reporting requirements or make more specific monitoring reporting requirements from time-to-time, particularly after reviewing work plans for groundwater monitoring or remedial actions.

Reports that do not comply with the Regional Board's content or reporting requirements may be rejected by the Regional Board and the Dischargers shall be deemed to be in noncompliance with the Monitoring and Reporting Program.

## EXHIBIT D

Time Schedule

TIME SCHEDULE
CLEANUP AND ABATEMENT ORDER NO. R4-2013-0007

| Directive |  | Due Date |
| :---: | :---: | :---: |
| 1 | Submit a work plan for containment of petroleum hydrocarbons and associated wastes. | April 30, 2013 |
|  | Implement the work plan and report results in accordance with the approved work plan schedule. | To be determined |
| 2 | Submit a work plan to remove and legally dispose of petroleum hydrocarbons and associated wastes within both channel sub-drain systems. | April 30, 2013 |
|  | Implement the work plan and report results in accordance with the approved work plan schedule. | To be determined |
| 3 | Submit an Interim Remedial Action Plan (IRAP) to stop the discharge of petroleum hydrocarbons and associated wastes to the surface waters of the Dominguez Channel. | August 30, 2013 |
|  | Implement the IRAP work plan and report results in accordance with the approved work plan schedule. | To be determined |
| 4 | Develop and Update a Site Conceptual Model (SCM) | July $\mathbf{1 , 2 0 1 3}{ }^{1}$ or sooner if needed to justify actions proposed in the Master Work Plan (Directive 5a) $\qquad$ |
|  | Provide SCM updates in future technical reports, | To be determined |
| $\begin{aligned} & 5 \\ & 5 a \end{aligned}$ | Complete Delineation of Wastes |  |
|  | Submit a Master Work Plan | May 31, 2013 |
| 5b | Submit subsequent Work Plans | To be determined |
|  | Implement the Master Work Plan and any subsequent Work Plans and report results in accordance with the approved work plan schedule. | To be determined |
| 6 | Prepare a Human Health Risk Assessment (HHRA) if requested by the Regional Board. | To be determined |

[^5]| Directive |  |  | Due Date |
| :---: | :---: | :---: | :---: |
| 7 | Conduct Remedial Action |  |  |
| 7 a | Develop a comprehensive Remedial Action Plan (RAP) |  | To be determined |
| 7b | Submit Quarterly Remediation Progress Reports |  | To be determined |
| 7 c | Implement the RAP and report results in accordance with the approve work plan schedule |  | To be determined |
| 7d | Submit revisions to the RAP or additional RAP(s) if required by the Regional Board |  | To be determined |
| 8 | Conduct Groundwater Monitoring |  |  |
|  | Submit a Work Plan for groundwater sampling and monitoring. |  | April 2, 2013 |
|  | Submit an initial groundwater monitoring report for the January to July 2013 period |  | July 31, 2013 |
|  | Submit periodic groundwater monitoring reports in accordance with the following schedule: |  | January 31 (each year) July 31 (each year) |
|  | Monitoring Period | Report Due Date |  |
|  | January - June | July 31 |  |
|  | July - December | January 31 |  |

## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is 1000 Wilshire Boulevard, Suite 600, Los Angeles, California 90017-2463.

On March 11, 2013, I served true copies of the following documents) described as PETITION FOR REVIEW AND REQUEST FOR HEARING on the interested parties in this action as follows:

State Water Resources Control Board
Office of Chief Counsel
Jeannette L. Bashaw, Legal Analyst
P.O. Box 100

Sacramento, CA 95812-0100
Telephone: (916) 341-5155
Facsimile: (916) 341-5199
E-Mail: jbashaw@waterboards.ca.gov
BY E-MAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the documents) to be sent from e-mail address odanaka@caldwell-leslie.com to the persons at the e-mail addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.

BY OVERNIGHT DELIVERY: I enclosed said document (s) in an envelope or package provided by the overnight service carrier and addressed to the persons at the addresses listed in the Service List. I placed the envelope or package for collection and overnight delivery at an office or a regularly utilized drop box of the overnight service carrier or delivered such documents) to a courier or driver authorized by the overnight service carrier to receive documents.

I declare under penalty of perjury under the laws of the State of California that the

Executed on March 11, 2013, at Los Angeles, California.


## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is 725 South Figueroa Street, 31st Floor, Los Angeles, California 90017-5524.

On March 11, 2013, I served true copies of the following documents) described as PETITION FOR REVIEW AND REQUEST FOR HEARING on the interested parties in this action as follows:

Mr. Darrell Fah
BP p.l.c., BP Pipelines (North America) Inc. 4 Centerpointe Drive
La Palma, CA 90623
Tel.: (714) 670-5400
Todd Littleworth
Senior Counsel
Chevron Law Department
6001 Bollinger Canyon Road, Room T2240
San Ramon, CA 94583
Tel.: (925) 842-9159
Amy Gaylord
Pillsbury Winthrop Shaw Pittman LLP
Four Embarcadero Center, 22 ${ }^{\text {nd }}$ Floor
San Francisco, CA 94111
Tel.: (415) 983-7262

Attorneys for BP

Attorneys for Chevron

Attorneys for Chevron Environmental Management Company and Phillips 66 Company

BY OVERNIGHT DELIVERY: I enclosed said documents) in an envelope or package provided by the overnight service carrier and addressed to the persons at the addresses listed in the Service List. I placed the envelope or package for collection and overnight delivery at an office or a regularly utilized drop box of the overnight service carrier or delivered such documents) to a courier or driver authorized by the overnight service carrier to receive documents.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on March 11, 2013, at Los Angeles, California.


## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is Apex Attorney Services, 1055 West Seventh Street, Suite 250, Los Angeles, CA 90017.

On March 11, 2013, I served true copies of the following document(s) described as PETITION FOR REVIEW AND REQUEST FOR HEARING on the interested parties in this action as follows:

Samuel Unger
California Regional Water Quality Control
Board - Los Angeles Region
320 W. Fourth Street, Suite 200
Los Angeles, CA 90013
Tel.: (213) 576-6600
E-Mail: sunger@waterboards.ca.gov
BY PERSONAL SERVICE: I personally delivered the document(s) to the person being at the addresses listed in the Service List. (1) For a party represented by an attorney, delivery was made to the attorney or at the attorney's office by leaving the documents in an envelope or package clearly labeled to identify the attorney being served with a receptionist or an individual in charge of the office. (2) For a party, delivery was made to the party or by leaving the documents at the party's residence with some person not less than 18 years of age between the hours of eight in the morning and six in the evening.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on March 11, 2013, at Los Angeles, California.

CALDWELL LESLIE \& PROCTOR, PC
MICHAEL R. LESLIE, State Bar No. 126820
leslie@caldwell-leslie.com
DAVID ZAFT, State Bar No. 237365
zaft@caldwell-leslie.com
725 S. Figueroa Street, 31st Floor
Los Angeles, California 90017
Telephone: (213) 629-9040
Facsimile: (213) 629-9022
Attorneys for Petitioner EQUILON ENTERPRISES
LLC dba SHELL OIL PRODUCTS US

# STATE WATER RESOURCES CONTROL BOARD FOR THE STATE OF CALIFORNIA 

In the Matter of the Petition of
EQUILON ENTERPRISES LLC dba SHELL OIL PRODUCTS US

Cleanup and Abatement Order R4-2013-0007 California Regional Water Quality Control Board, Los Angeles Region

California Water Code $\S \S 13267$ and 13304

## I. INTRODUCTION

In accordance with Water Code section 13321(a) and section 2053 of Title 23 of the California Code of Regulations, Equilon Enterprises LLC dba Shell Oil Products US ("Equilon") hereby requests a stay of Cleanup and Abatement Order R4-2013-0007 ("CAO") issued by the California Regional Water Quality Control Board, Los Angeles Region (the "Regional Board") pursuant to Sections 13304 and 13267 of the Water Code. A copy of the CAO is attached as Exhibit 2 to Equilon's Petition for Review and Request for Hearing ("Petition") filed herewith.

The grounds for stay are set forth below and in the Petition and supporting Declaration of Gene Freed filed herewith and incorporated herein by reference. Because of the imminent deadlines contained in the CAO, Equilon requests that the State Board issue the requested stay and conduct a hearing on this matter as soon as possible.

In its Petition for Review, Equilon explains that the Regional Board named Equilon in the CAO despite lacking any evidence that any of the pipelines associated with Equilon in the vicinity of the Dominguez Channel have discharged waste into the environment or that any such discharge (if it exists) caused the contamination observed in the Dominguez Channel. Thus, the Regional Board lacks any basis for naming Equilon in the CAO and, on that basis, the CAO should be rescinded. However, while this Petition is under review by the State Water Board, Equilon still faces numerous deadlines as set forth in the CAO that begin in April 2013 and continue through 2013 and beyond. For this reason, Equilon respectfully requests that the State Board stay the CAO until it has an opportunity to address Equilon's Petition on the merits, as well as any other petitions filed by the other parties named in the CAO.

## II. A STAY OF THE EFFECT OF THE 13267 LETTER IS WARRANTED IN THIS CASE

Under Section 2053 of the State Board's regulations (23 Cal. Code Regs. § 2053), a stay of the effect of an order shall be granted if Equilon shows:
(1) substantial harm to petitioner or to the public interest if a stay is not granted;
(2) a lack of substantial harm to other interested parties and to the public if a stay is granted; and
(3) substantial questions of fact or law regarding the disputed action exist.

Here, the requirements for issuance of a stay are clearly met.

## A. Equilon Will Suffer Substantial Harm If a Stay Is Not Granted

The CAO (a copy of which is attached as Exhibit 2 to the concurrently filed Declaration of Gene Freed ("Freed Decl.")) requires substantial work during the coming months, including the following submissions and tasks:

- By April 30, 2013, Equilon and the other named parties must submit a work plan for the containment of petroleum wastes from the Dominguez Channel and an undefined larger area, and a work plan for the removal and disposal of hydrocarbons within the Dominguez Channel sub-drain systems;
- By May 31, 2013, the parties must submit a master work plan;
- By July 1, 2013, the parties must submit a Site Conceptual Model;
- By April 2, 2013, the parties must submit a work plan for groundwater monitoring and by July 31, 2013, they must submit an initial groundwater monitoring report; and
- By August 30, 2013, the Parties must submit an Interim Remedial Action Plan.

The CAO also requires preparation of a Human Health Risk Assessment and development and implementation of a comprehensive Remedial Action Plan ("RAP") by some future undetermined dates.

The costs Equilon would incur to comply with the CAO's directives likely would exceed $\$ 1$ million. (Freed Decl., $\mathbb{1} 8$.) Thus, unless a stay of the CAO is granted, Equilon either will have to undertake substantial measures immediately and continuing for years to attempt to comply with the numerous directives and deadlines set forth in the CAO, or it will face the threat of administrative sanctions, which include substantial daily penalties. Either way, Equilon will incur substantial harm which can be avoided through a stay while the State Board considers the merits of Equilon's petition. Moreover, Equilon understands that other named parties are also in the process of preparing petitions challenging the CAO. Because the Regional Board has stated that the different parties named in the CAO should coordinate their efforts, it is logical and efficient to await a determination on the various petitions before proceeding with the steps set forth in the CAO.

## B. The Public Will Not Be Substantially Harmed If a Stay is Granted

There is no known risk of substantial harm to the public or to water quality if the stay is granted. This is because, as the Regional Board states in the CAO, the ongoing work by Resource Environmental LLC ("RELLC") in the Dominguez Channel and the sub-drain systems has effectively stopped the appearance of the hydrocarbon sheen. (CAO, p. 4.) In fact, the Regional Board previously relied on the actions taken by RELLC as the basis for its February 2012 rescission of a prior CAO issued to the Los Angeles Flood Control District to address the contamination in the Dominguez Channel. (Freed Decl., ๆ 6.) The Regional Board has not stated
how the situation has changed since that time, and, to the contrary, it has acknowledged in the CAO that the sheen has disappeared.

## C. The Petition Raises Substantial Questions of Law and Fact

Third, Equilon's Petition raises substantial questions of law and fact, namely whether or not the Regional Board exceeded its authority in naming Equilon in the CAO based only on the fact that Equilon has owned and operated pipelines in the vicinity of the Dominguez Channel. As Equilon explains in its Petition, this fact alone is not sufficient to permit issuance of a CAO pursuant to Section 13304 in the absence of substantial evidence that Equilon was responsible for a discharge that caused the contamination. Equilon also requests the State Board review the definition of "Site" used in the CAO, viz., the section of the Dominguez Channel located approximately 400 feet south of the Carson Street bridge, and "the surrounding area where discharges of petroleum hydrocarbons in the subsurface have occurred." (CAO, p. 2.) This additional language makes the scope of the CAO vague and potentially imposes obligations on the named parties that are unrelated to the discharge or discharges into the Dominguez Channel that are the subject of the CAO.

## III. CONCLUSION

For the foregoing reasons, Equilon respectfully requests that the State Board stay the CAO pending a decision on the merits of the concurrently filed Petition for Review and any other petitions submitted by the other parties named in the CAO. Equilon requests that the State Board expeditiously issue a stay as soon as possible in order to avoid irrecoverable investment of resources in advance of a decision on the merits.

DATED: March 11, 2013
CALDWELL LESLIE \& PROCTOR, PC MICHAEL R. LESLIE


Attorneys for Petitioner EQUILON ENTERPRISES LLC dba SHELL OIL PRODUCTS US

## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is 725 South Figueroa Street, 31st Floor, Los Angeles, California 90017-5524.

On March 11, 2013, I served true copies of the following documents) described as REQUEST FOR STAY on the interested parties in this action as follows:

State Water Resources Control Board
Office of Chief Counsel
Jeannette L. Bashaw, Legal Analyst
P.O. Box 100

Sacramento, CA 95812-0100
Telephone: (916) 341-5155
Facsimile: (916) 341-5199
E-Mail: jbashaw@waterboards.ca.gov
BY MAIL: I enclosed the documents) in a sealed envelope or package addressed to the persons at the addresses listed in the Service List and placed the envelope for collection and mailing, following our ordinary business practices. I am readily familiar with Caldwell Leslie \& Proctor, PC's practice for collecting and processing correspondence for mailing. On the same day that the correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service, in a sealed envelope with postage fully prepaid.

BY E-MAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the documents) to be sent from e-mail address odanaka@caldwell-leslie.com to the persons at the e-mail addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on March 11, 2013, at Los Angeles, California.


## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is 725 South Figueroa Street, 31st Floor, Los Angeles, California 90017-5524.

On March 11, 2013, I served true copies of the following documents) described as REQUEST FOR STAY on the interested parties in this action as follows:

Mr. Darrell Fah
BP p.1.c., BP Pipelines (North America) Inc.
4 Centerpointe Drive
La Palma, CA 90623
Tel.: (714) 670-5400
Todd Littleworth
Senior Counsel
Chevron Law Department
6001 Bollinger Canyon Road, Room T2240
San Ramon, CA 94583
Tel.: (925) 842-9159
Amy Gaylord
Pillsbury Winthrop Shaw Pittman LLP
Four Embarcadero Center, $22^{\text {nd }}$ Floor
San Francisco, CA 94111
Tel.: (415) 983-7262
BY OVERNIGHT DELIVERY: I enclosed said documents) in an envelope or package provided by the overnight service carrier and addressed to the persons at the addresses listed in the Service List. I placed the envelope or package for collection and overnight delivery at an office or a regularly utilized drop box of the overnight service carrier or delivered such documents) to a courier or driver authorized by the overnight service carrier to receive documents.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on March 11, 2013, at Los Angeles, California.


## PROOF OF SERVICE

## STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is Apex Attorney Services, 1055 West Seventh Street, Suite 250, Los Angeles, CA 90017.

On March 11, 2013, I served true copies of the following document(s) described as REQUEST FOR STAY on the interested parties in this action as follows:

Samuel Unger
California Regional Water Quality Control
Board - Los Angeles Region
320 W. Fourth Street, Suite 200
Los Angeles, CA 90013
Tel.: (213) 576-6600
E-Mail: sunger@waterboards.ca.gov
BY PERSONAL SERVICE: I personally delivered the document(s) to the person being at the addresses listed in the Service List. (1) For a party represented by an attomey, delivery was made to the attorncy or at the attorney's office by leaving the documents in an envelope or package clearly labeled to identify the attorney being served with a receptionist or an individual in charge of the office. (2) For a party, delivery was made to the party or by leaving the documents at the party's residence with some person not less than 18 years of age between the hours of eight in the morning and six in the evening.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on March 11, 2013, at Los Angeles, California.



[^0]:    ${ }^{1}$ Pipeline Assessment Update uses a numbering system ("URS ID") sequentially from 1 to 27 to identify each identified pipeline. This Cleanup and Abatement Order references pipelines using the "URS ID" number defined in the Pipeline Assessment Update report. While Pipeline Assessment Update references pipelines URS \#01 through URS \#27, Pipelines URS \#01 and URS \#03 are believed to be the same pipeline.

[^1]:    ${ }^{3}$ Containment booms on the channel surface are currently being operated by Resource Environmental, LLC. Pursuant to this CAO, this will be the collective responsibility of the Dischargers.
    ${ }^{4}$ Absorbent materials for LNAPL recovery within the levee sub-drain systems are currently being maintained by Resource Environmental, LLC. Pursuant to this CAO, this will be the collective responsibility of the Dischargers.

[^2]:    1 Union Oil Company, dba Unocal merged with Chevron Corporation in 2005 and became a wholly-owned subsidiary.

[^3]:    2 Atlantic Richfield Company is the entity that manages remediation activities for BP, who in turn obtained petroleum forensics review services from AECOM.

[^4]:    ${ }^{3}$ Tosco merged into Phillips Petroleum in 2001, and Conoco and Phillips subsequently merged on August 30, 2002 to become ConocoPhillips.

[^5]:    ${ }^{1}$ The Regional Board notes that a SCM was already submitted within Supplemental Site Assessment Report, dated April 30, 2012, prepared by URS. If the Responsible Parties all agree with this SCM, then a declaration may be submitted to the Regional Board indicating the agreement among Responsible Parties in lieu of a revised SCM. Alternatively, the July 1, 2013, due date for the SCM remains.

