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6	CHEVRON ENVIRONMENTAL MANAGEMENT COMPANY
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. 8	STATE WATER RESOURCES CONTROL BOARD
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11	In the Matter of the California Regional ) CHEVRON ENVIRONMENTAL Water Quality Control Board – Los Angeles ) MANAGEMENT COMPANY'S
12	Region Requirement to Provide a Technical ) PETITION FOR REVIEW,
13	Report on Soil and Groundwater ) REQUEST FOR HEARING, AND Investigation (California Water Code Section ) REQUEST FOR STAY
14	13267 Order) Directed to "ConocoPhillips" ) Company"; 76 Service Station, 1025 E.
15	Carson Street, Carson, California (UST Case ) No. I-02903)
	140.1-02503)
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28	601447586v1 - 1 -
	CHEVRON EMC'S PETITION FOR REVIEW

1	I. <u>PETITION FOR REVIEW</u> .
2	Pursuant to Section 13267 of the California Water Code and Section 2050 of
3	Title 23 of the California Code of Regulations ("CCR"), Chevron Environmental
4	Management Company ("EMC") ("Petitioner") <sup>1</sup> petitions the State Water Resources
5	Control Board ("State Board") to review the April 26, 2011 action of the California
6	Regional Water Quality Control Board, Los Angeles Region ("Regional Board") in issuing
7	the order entitled "Requirement to Provide Technical Report on Soil and Groundwater
8	Investigation (California Water Code Section 13267) Directed To 'ConocoPhillips
9	Company' 76 Service Station 1025 E. Carson Street, Carson, California (UST Case No. I-
10	02903)." Hereafter, this April 26, 2011 directive is referred to as the "Order." A true and
11	correct copy of the Order is attached as Exhibit 1 to the declaration of Amy E. Gaylord,
12	concurrently submitted in support of this Petition (hereafter "Gaylord Decl.").
13	Additionally, Pursuant to Section 13320 of the California Water Code and Section
14	2053 of Title 23 of the California Code of Regulations, Petitioner requests that an order be
15	issued staying the effect of the Order, and requests a hearing on this Petition.
16	A. NAME, ADDRESS, TELEPHONE NUMBER AND EMAIL ADDRESS
17	OF PETITIONER.
18	Petitioner is Chevron Environmental Management Company Attn: Mr. A. Todd Littleworth
19	Chevron Corporation - Law Department 6001 Bollinger Canyon Road
20	San Ramon, CA 94583 Telephone: (925) 842-9159
21	Email: TLittleworth@chevron.com
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26	This site is subject to a contractual agreement between Chevron EMC and ConocoPhillips, whereby going forward, Chevron EMC will be responsible for
27	remediation of the historical releases at the site, including the existing LUST case and any actions required by this Order. See Declaration of Amy E. Gaylord, ¶ 3.
28	

1.	Petitio	oner requests that copies of all communications and documents relating to this	
2	Petition also be sent to:		
3		Amy E. Gaylord, Esq.	
4		Pillsbury Winthrop Shaw Pittman LLP 50 Fremont Street	
5		San Francisco, CA 94105-2228 Telephone: (415) 987-7262	
6		Email: amy.gaylord@pillsburylaw.com	
7	B.	THE SPECIFIC ACTION OF THE REGIONAL BOARD THAT THE	
8		STATE BOARD IS REQUESTED TO REVIEW.	
9	Petitio	oner seeks rescission of the directives contained in the Regional Board's April	
10	26, 2011 Ord	er which are vague, ambiguous, overly broad and duplicative of other	
11	Regional Boa	ard orders. Specifically, Petitioner seeks rescission of the Order insofar as it	
12	attempts to re	equire it to: (1) investigate a service station that has already been extensively	
13	investigated p	pursuant to an open Regional Board Leaking Underground Storage Tank	
14	("LUST") cas	se and is not reasonably considered a potential source of the petroleum release	
15	in the Domin	guez Channel; and (2) investigate the undefined "Site," which presumably is	
16	intended to en	ncompass the Dominguez Channel and properties in the vicinity, none of	
17	which Petitio	ner owns or operates, and over which it has no control or right of access.	
18	The C	order exceeds the scope of the Regional Board's investigatory authority under	
19	Water Code s	section 13267 because the burden of the directive does not bear a reasonable	
20	relationship t	o the need for the work directed or the benefits to be gained by it, and because	
21	the Order is r	not supported by adequate evidence. See Cal. Wat. Code § 13267 (b)(1).	
22	C.	THE DATE ON WHICH THE REGIONAL BOARD ACTED OR	
23	,	FAILED TO ACT.	
24	The R	Regional Board acted on April 26, 2011 when it issued the Order.	
25	D.	STATEMENT OF REASONS THE ACTION OR INACTION WAS	
26		INAPPROPRIATE AND IMPROPER.	
27	· · · · · · · · · · · · · · · · · · ·	1. History of the Order.	
28	601447586v1	- 3 -	

1	In January 2011, a petroleum release from the bottom of the Dominguez Channel
2	was discovered. On April 26, 2011, the Regional Board issued Orders <sup>2</sup> to "Chevron
3	Pipeline", Chevron Environmental Management Company, ConocoPhillips Company,
4	Crimson Pipeline, Shell Oil Products US, Tesoro Corporation, Prowell Family Trust, and
5	BP Pipelines, naming them as potentially responsible parties for approximately 13 different
6	"petroleum facilities" in the vicinity of the Dominguez Channel. See Gaylord Decl., Ex. 1.
7	The facilities for which these entities are responsible include current and former service
8	stations, various pipelines, a former air harbor facility and an active petroleum terminal,
9	among others. Id. Several of these facilities are already under unrelated Regional Board
10	orders. Id.
11	The Order requires the recipients to submit:
12	1. By June 8, 2011, a work plan to delineate the vertical and lateral
13	extent of petroleum impact in the vicinity of the release. The work plan shall be prepared with the intent of determining (1) the extent of petroleum impact from the Site and (2) if your facility last that the Roll of the
14	impact from the Site and (2) if your facility has contributed to the Release in the Dominguez Channel. The work plan shall place an emphasis on
15	expedient groundwater delineation but shall also include plans to delineate soil and soil gas impacts. The work plan shall propose initial sampling
16	locations, describe proposes sampling and analysis techniques, provide a proposed timeline for activities, and include provisions for follow-up work in the event the proposed work does not sufficiently define the extent of
17	impact.
18	2. After Approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the approved work plan
19	schedule.
20	Id. The Order does not define the term "Site."
21	The Order states that the work it directs is necessary "to determine (1) the extent of
22	petroleum impact beneath and near the ongoing release in the Dominguez Channel,
23	approximately 400 feet south of Carson Street in Carson, California and (2) whether your
24	facility has contributed to the petroleum release." Id. The Order represents that the
25	evidence justifying the burden imposed by it is the "operation of a petroleum facility near
26	
27	<sup>2</sup> Petitioner has not seen the text of the orders to all of the other recipients, but presumes they are the same.
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	CHEVRON EMC'S PETITION FOR REVIEW

1.	the release site." Id. In addition, a table attached to the Order, entitled "Recipients of CWC
2	Section 12367 Orders Associated with a Petroleum Release Near Carson Street in the
3	Dominguez Channel," purports to explain the "Basis for Order" as it pertains to each of the
4	recipients. Id. However, the information contained in the table with regard to the 76
5	Station includes references to data, with no citation as to the source of the data referenced.
6	Id. Presumably the data referenced was intended to be the maximum on-site concentrations
7	of petroleum constituents detected, however Petitioner cannot reasonably determine where
8	the data contained in the table originated. Declaration of Ian Robb ("Robb Decl.") at ¶2.
9	On May 13, 2011, the Regional Board held a meeting in Los Angeles with the Order
10	recipients. According to information presented by the Regional Board project manager for
11	the Order, Greg Bishop, petroleum was discovered "daylighting" from the bottom of the
12	Dominguez Channel in January 2011. See Gaylord Decl., Ex. 3 at 3. Since then, Los
13	Angeles Department of Water and Power ("LADPW"), the owner and operator of the
14	Channel, has been undertaking capture activities in the Channel. Id. at 5. Apparently, only
15	very limited sampling of the petroleum product found in the Channel has been conducted.
16	According to the Regional Board, data indicate that the product found in the seep is refined
17	petroleum, likely a gasoline and/or jet fuel range hydrocarbon. <i>Id.</i> at 22-24. An additional
18	source of petroleum to the Channel from what appears to be a distinct petroleum product
19	has been detected in subdrain piping running in the levees along the sides of the Channel.
20	Id.
21	On May 17, 2011, the Regional Board issued a Cleanup and Abatement Order
22 .	("CAO") to the Los Angeles Department of Public Works ("DPW"), directing it to "assess,
23	monitor, cleanup the waste, and abate the effects of the ongoing discharge of LNAPL and
24	other wastes within the Dominguez Channel, approximately 400 feet south of Carson Street
25	in Carson, California." Gaylord Decl. Ex. 4.
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1	2. The 76 Station.
2	The Order was issued as the result of the discovery of LNAPL in the Dominguez
3	Channel. The subject site is located approximately 450 feet from the Channel. Robb Dec
4	$\P$ 3. Groundwater monitoring has been performed at the site since 1992. In order for
5	LNAPL to travel to the Channel, one would expect to see an onsite accumulation
6	(thickness) greater than has historically been observed in the monitoring wells at this
7	station. Id. Moreover, although LNAPL is currently present onsite it was only measured
8	in well MW9 at 0.01 ft during the 2 <sup>nd</sup> half 2010 monitoring event and has not been
9	measured at a thickness greater than 0.03 ft since 1996. LNAPL has only been sporadicall
10	measured in well MW1, located between MW2 and MW9, during 18 years of monitoring.
11	Robb Decl. ¶ 4. In sum, the existing data does not support the conclusion that the 76
12.	Station is a source of the petroleum found in the Channel. See
13	< http://geotracker.swrcb.ca.gov/profile_report.asp?global_id=T0603702871>.
14	3. <u>The "Site"</u> .
15	In addition to investigating its facility and any offsite impacts from it, the order
16	directs Petitioner to investigate some undefined "Site." As explained during the meeting
17	with the Regional Board, the assessment goals of this Order are:
18	1. Physical subsurface sampling to fully delineate soil, <i>groundwater</i> and soil gas impact around <u>petroleum infrastructure</u> and the <u>Dominguez</u>
19	<u>Channel</u> (including the connection to subdrain systems and the bottom of the channel).
20	<ul> <li>LNAPL</li> <li>Other petroleum (dissolved phase, soil gas, etc.)</li> </ul>
21	<ul> <li>Other contaminants (?)</li> <li>Full <u>lateral</u> and <u>vertical</u> extents</li> </ul>
22	<ul> <li>Connection to bottom of channel</li> <li>Connection to subdrains</li> </ul>
23	<ul> <li>Transport along subdrains</li> <li>Gain an understanding of the subsurface conditions delivering LNAPL to</li> </ul>
24	the channel bottom and the levee subdrains.  3. Determine whether individual petroleum infrastructures are contributing
25	to the Dominguez Channel release.
26	4. Complete sufficient assessment to design a remediation approach.
27	

1	Faster results
2	<ul><li>Better results</li><li>Lower Costs</li></ul>
3	1 LOWEL COSE
4	Gaylord Decl., Ex. 3 at 27-39 (emphasis in original). Petitioner understands the Regional
5	Board's goals, in combination with the vague language of the Order, to require the Order
. 6	recipients to investigate and delineate the scope of impacts in some undefined area in and
7	near the Channel itself, despite having ordered LADPW to clean up and abate any ongoing
8	releases at the Channel, and despite the fact that LADPW is the owner and operator of the
9	Channel and the only entity involved with control or access to the Channel.
10	4. The Burden of the Order is Not Justified In Light of the
11	Limited/Non-Existent Benefits to Be Gained by It.
12	Due to the vague nature of the Order, it is not clear what Petitioner is expected to do
13	to comply with it. It appears that the Regional Board expects Petitioner to prepare a new
14	work plan and conduct further investigation of the 76 Station site, as well as some
15	unidentified area in the vicinity of, and including, the Dominguez Channel. The cost and
16	burden of preparing such a work plan is disproportionate to the need and benefits to be
17	gained by the report. California Water Code Section 13267(b)(1) states, in part: "The
18	burden, including costs, of these [technical] reports shall bear a reasonable relationship to
19	the need for the report and the benefits to be obtained from the reports." Moreover,
20	evidence from old investigations that does not support continuing investigation
21	requirements, is not a valid basis for an investigatory Order pursuant to Water Code section
22	13267. See In the Matter of the Petition of Chevron Products Company, 2004 WL
23	1371359, at 4 (Cal. St. Wat. Res. Bd., Order WQO 2004-2005)(May 20, 2004).
24	The burden imposed by the Order has not been properly justified, in light of the
25	following:
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	CHEVRON EMC'S PETITION FOR REVIEW

1	•	The 76 Station is currently under oversight of the Regional Board's UST
2		program and any work done pursuant to this Order may conflict, duplicate or
3		repeat work already completed;
4	•	Data from the 76 Station indicate that it is unlikely to be a source of the
5	•	release in the Dominguez Channel;
6	•	If Petitioner were to attempt to comply with the Order, it would be under
7		two distinct regulatory orders from the same agency. Petitioner is faced with
8		potentially conflicting, or at a minimum, duplicative orders for the service
9		station site;
10	•	The Order demands Petitioner submit a work plan to investigate the release
11		in the Dominguez Channel, which is vague and infeasible. It also is
12		duplicative in light of the fact that it already issued a cleanup and abatement
13 .		order to the rightful party - the owner and operator of the Channel - to do
14		the more than just investigate, but to also cleanup and abate the release; and
15	•	Petitioner does not own, operate or have access - other than to the service
16		station site - to the area of the Dominguez Channel, including the Channel
17	•	itself.
18	The Order do	es not meet the requirement of Water Code section 13267 that the need for the
19	work required	l bear a "reasonable relationship" to the burden of completing it and exceeds
20	the Regional	Board's authority under Water Code section 13267.
21	E.	THE MANNER IN WHICH THE PETITIONER IS AGGRIEVED.
22	The re	equirement to prepare a work plan to investigate a service station already
23	under Region	al Board jurisdiction aggrieves Petitioner because it is vague, overly broad,
24	fails to consid	ler work already done by Petitioner under an existing LUST case under the
25	Regional Boa	rd's oversight, is not justified in light of current data which the Order fails to
26	consider, requ	ires investigation of properties outside the scope of Petitioner's control, and
27	duplicates/con	nflicts with directives to Petitioner and other parties. The Order demands
28 -	601447586v1 ·	

2 these facts.	
F. THE SPECIFIC ACTION BY THE STATE OR THE REGIONAL	
4 <u>BOARD THAT PETITIONER REQUESTS</u> .	
5 Petitioner requests that the State Board rescind the Order. Petitioner will compl	y
6 with reasonable requirements to investigate the 76 Station pursuant to the open LUST c	ase
7 for that site, consistent with the existing data. Petitioner also requests a Stay of the June	
8 2011 due date presented in the Order.	•
9 G. <u>A STATEMENT OF POINTS AND AUTHORITIES IN SUPPORT</u>	<u>OF</u>
10 <u>LEGAL ISSUES RAISED IN THE PETITION</u> .	
Petitioner's initial statement of points and authorities is set forth herein above.	•
12 Petitioner reserves the right to supplement this statement and file additional points and	
authorities at a future date upon receipt and review of the administrative record and as	
14 additional information and evidence is developed.	
15 H. STATEMENT THAT THE PETITION HAS BEEN SENT TO THE	
16 REGIONAL BOARD AND TO THE DISCHARGER, IF NOT THE	
17 <u>PETITIONER</u> .	
A copy of this Petition has been sent to the Regional Board, and will be transmit	ted
19 to the other named parties in the Order.	
20 I. <u>STATEMENT THAT THE SUBSTANTIVE ISSUES OR</u>	
21 OBJECTIONS RAISED IN THE PETITION WERE RAISED	
22 <u>BEFORE THE REGIONAL BOARD</u> .	
This site is subject to a contractual agreement between Chevron EMC and	
24 ConocoPhillips, whereby going forward, Chevron EMC will be responsible for remediate	ion
of the historical releases at the site, including the existing LUST case and any actions	
26 required by this Order. Gaylord Decl. ¶ 3. This transition of site responsibility was	
occurring at such a time that earlier communication with the Regional Board after receip	t of
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CHEVRON EMC'S PETITION FOR REVIEW	

1.	this Order did not occur. Id. Although Petitioner did not substantively communicate with
2	the Regional Board about this site specifically, many of the issues raised herein were raised
3	by other Order recipients and rejected by the Regional Board. Id.
4	J. THE PETITIONER REQUESTS A HEARING ON THE ORDER.
5	Petitioner requests a hearing on the Order. In support of this request, it makes the
6	following points:
7	(1) A summary of the arguments that Petitioner wishes to make at the
8	hearing is provided in the Petition above.
9	(2) A summary of the testimony or evidence the petitioner wishes to
10	introduce is provided in the Petition above, including all documents referenced in this
11	Petition, although Petitioner may supplement the testimony or evidence at the hearing.
12	II. REQUEST FOR STAY ORDER.
13	Petitioner requests a stay of the Order pending resolution of the issues raised in this
14	Petition. This stay request is based on the accompanying declarations of Amy E. Gaylord
15	and Ian Robb that demonstrate (1) substantial harm to the Petitioner if a stay is not granted;
16	(2) a lack of substantial harm to other interested persons and to the public interest if a stay
17	is granted; and (3) substantial questions of fact or law regarding the disputed action.
18	A. <u>LEGAL GROUNDS FOR A STAY</u> .
19	Pursuant to section 2053 of the State Board's regulations (23 CCR § 2053), a stay of
20	the effect of an order shall be granted if the petitioner shows:
21	(1) Substantial harm to petitioner or to the public interest if a stay is not
22	granted;
23	(2) A lack of substantial harm to other interested parties and to the public
24	if a stay is granted; and
25	(3) Substantial questions of fact or law regarding the disputed action
26	exist.
27	These requirements are met in this case.
28	601447586v1 - 10 -
	- IV -

1	1. <u>Petitioner Will Suffer Substantial Harm if a Stay Is Not Granted.</u>
2	Petitioner challenges the Order on the grounds that the Regional Board does not
3	meet the burden required under California Water Code Section 13267 to show that the need
4	and benefits of a work plan outweigh the significant costs to be incurred in its preparation.
5	The Order requires the submittal of a work plan to evaluate a service station
6	property that already has been investigated under an unrelated Regional Board case, as well
7	as some undefined "Site." The cost of submitting and implementing a work plan to
8	investigate the overly broad and undefined area in the vicinity of, and including, the
9	Dominguez Channel is presently incalculable, but given the apparent breadth of the Order
10	could potentially total several millions of dollars or more. These costs are unjustified given
11	the existence of the existing order for the site, and the data collected there to date. As a
12	result, these costs should be deemed unnecessary when the State Board acts on the Petition,
13	rendering the expenditure of money, time and resources to comply in the meantime a costly
14	exercise in futility. However, if Petitioner declines to expend money, time and resources in
15	an effort to produce a work plan for a site it already is investigating, it becomes exposed to
16	significant daily penalties for non-compliance with the Order. If a stay is not granted,
17	Petitioner therefore would be faced with a no-win scenario: expend substantial and
18	unnecessary sums to prepare and implement an unnecessary work plan, or face substantial
19	monetary penalties for failure to produce the work plan. Robb Decl. ¶ 5. A stay until a
20	determination is made as to the cleanup goals would solve this problem and save Petitioner
21	from significant and substantial monetary harm. Id.
22	2. The Public Will Not Be Substantially Harmed If a Stay Is
23	Granted.
24	As noted, above, Petitioner has conducted significant investigation of the service
25	station site under an open UST case. Current data from the Site does not support the
26	conclusion that the service station is a source of petroleum to the Channel. Moreover,
27	because a Cleanup and Abatement Order was issued to the owner/operator of the
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	Dominguez Channel, where the release is occurring, to cleanup and abate it, the public will
2	not be harmed by issuance of a stay with regard to the Order to investigate the already
3	investigated service station. Gaylord Decl. Ex. 4.
4	Accordingly, the grant of a stay would not substantially harm the public.
5	3. The Petition Raises Substantial Questions of Law and Fact.
6	As discussed, above, there are significant questions being posed in this case as to
7	whether the Order requiring completion of a work plan meets the burdens established under
8	California Water Code Section 13267. Petitioner disputes the benefit to be derived from
9	and need for any work plan the Regional Board requires in its Order. There are significant
10	issues of fact and law that are sufficient to warrant the granting of a stay.
11	Dated: May 26, 2011. Respectfully submitted,
12	PILLSBURY WINTHROP SHAW PITTMAN LLP AMY E. GAYLORD
13	50 Fremont Street San Francisco, CA 94105-2228
14	San Francisco, CA 94103-2228
15	By: Um Zanl
16	Attorneys for Petitioner CHEVRON ENVIRONMENTAL MANAGEMENT
17	COMPANY COMPANY
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5	Attorneys for Petitioner, CHEVRON ENVIRONMENTAL MANAGEM	ENT COMPANY					
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11.	In the Matter of the California Regional )	DECLARATION OF IAN ROBB IN					
12	Water Quality Control Board – Los Angeles ) Region Requirement to Provide a Technical )	SUPPORT OF CHEVRON ENVIRONMENTAL					
	Report on Soil and Groundwater	MANAGEMENT COMPANY'S					
13	Investigation (California Water Code Section)	PETITION FOR REVIEW,					
14	13267 Order) Directed to "ConocoPhillips" ) Company"; 76 Service Station, 1025 E.	REQUEST FOR HEARING, AND REQUEST FOR STAY					
15	Carson Street, Carson, California (UST Case) No. I-02903)						
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1	I, Ian Robb, declare and state as follows:
2	1. I am a project manager for Chevron Environmental Management Company
3	("Petitioner") with oversight responsibilities for the property involved in the instant action
4	This declaration is submitted in support of the Petition to the State Board challenging the
5	April 26, 2011 action of the California Regional Water Quality Control Board, Los Angele
6	Region ("Regional Board") in issuing the order entitled "Requirement to Provide Technical
7	Report on Soil and Groundwater Investigation (California Water Code Section 13267)
8	Directed To 'ConocoPhillips Company' 76 Service Station 1025 E. Carson Street, Carson
9	California (UST Case No. I-02903)" (the "Order"). I am aware of the site conditions at the
10	property and have reviewed the existing site data available for this site. Unless otherwise
11	stated, I have personal knowledge of the matters stated here in and could and would testify
12	competently thereto.
13	2. A table attached to the Order, entitled "Recipients of CWC Section 12367
14	Orders Associated with a Petroleum Release Near Carson Street in the Dominguez
15	Channel," purports to explain the "Basis for Order" as it pertains to each of the Order
16	recipients. However, the information contained in the table with regard to the 76 Station
17	includes references to data, with no citation as to the source of the data referenced.
8	Presumably the data referenced were intended to be the maximum on site concentrations of
19	petroleum constituents detected; however, I have been unable to determine where the data
20	contained in the table originated.
21	3. The subject site is located approximately 450 feet from the Channel.
22	Groundwater monitoring has been performed at the site since 1992. In order for LNAPL to
23	travel to the Channel, one would expect to see an onsite accumulation (thickness) greater
24	than has historically been observed in the monitoring wells at this station.
25	4. Although LNAPL is currently present onsite it was only measured in well
26	MW9 at 0.01 ft during the 2 <sup>nd</sup> half 2010 monitoring event and has not been measured at a
27	thickness greater than 0.03 ft since 1996. LNAPL has only been sporadically measured in
28	well MW1, located between MW2 and MW9, during 18 years of monitoring.
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1	5. The cost of submitting and implementing a work plan to investigate the							
2	overly broad and undefined area in the vicinity of, and including, the Dominguez Channel							
3	is presently incalculable, but given the apparent breadth of the Order could potentially total							
4	several millions of dollars or more. These costs are unjustified given the existing order for							
5	the site, and the data collected there to date. As a result, these costs should be deemed							
6	unnecessary when the State Board acts on the Petition, rendering the expenditure of money,							
7	time and resources to comply in the meantime a costly exercise in futility. However, if							
8	Petitioner declines to expend money, time and resources in an effort to produce a work plan							
9	for a site it already is investigating, it becomes exposed to significant daily penalties for							
10	non-compliance with the Order. If a stay is not granted, Petitioner therefore would be faced							
11	with a no-win scenario: expend substantial and unnecessary sums to prepare and implement							
12	an unnecessary work plan, or face substantial monetary penalties for failure to produce the							
13	work plan. A stay until a determination is made as to the cleanup goals would solve this							
14	problem and save Petitioner from significant and substantial monetary harm.							
15								
16.	I certify under penalty of perjury under the laws of the State of California that the							
17	foregoing is true and correct.							
18	Dated this 26th day of May, 2011, in San Ramon, California.							
19								
<b>2</b> 0	ByIan Robb							
21	Ian Kodu							
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5	Attorneys for Petitioner,								
6	CHEVRON ENVIRONMENTAL MANAGEMENT COMPANY								
7									
8	STATE WATER RESOURCES CONTROL BOARD								
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11	In the Matter of the California Regional ) Water Quality Control Board – Los Angeles )  DECLARATION OF AMY E.  GAYLORD IN SUPPORT OF								
12	Region Requirement to Provide a Technical ) CHEVRON ENVIRONMENTAL								
13	Report on Soil and Groundwater ) MANAGEMENT COMPANY'S Investigation (California Water Code Section ) PETITION FOR REVIEW, 13267 Order) Directed to "ConocoPhillips" ) REQUEST FOR HEARING, AND								
14	Company"; 76 Service Station, 1025 E. ) REQUEST FOR STAY								
	Carson Street, Carson, California (UST Case)								
15	No. I-02903)								
15 16	No. I-02903)								
	No. I-02903)								
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DECLARATION OF AMY E. GAYLORD IN SUPPORT OF CHEVRON EMC'S PETITION

601447584v1

- I I, Amy E. Gaylord, declare and state as follows:
- 2 1. I am a licensed attorney with the law firm Pillsbury Winthrop Shaw Pittman
- 3 LLP. I am representing Chevron Environmental Management Company ("Petitioner") in
- 4 the instant action. This declaration is submitted in support of the Petition to the State Board
- 5 challenging the April 26, 2011 action of the California Regional Water Quality Control
- 6 Board, Los Angeles Region ("Regional Board") in issuing the order entitled "Requirement
- 7 to Provide Technical Report on Soil and Groundwater Investigation (California Water
- 8 Code Section 13267) Directed To 'ConocoPhillips Company' 76 Service Station 1025 E.
- 9 Carson Street, Carson, California (UST Case No. I-02903)" (the "Order"). Unless
- 10 otherwise stated, I have personal knowledge of the matters stated here in and could and
- 11 would testify competently thereto.
- 12 2. A true and correct copy of the Order is attached hereto as Exhibit 1.
- 3. I am informed and believe that by virtue of a contractual agreement between
- 14 Chevron and ConocoPhillips, Chevron Environmental Management Company has accepted
- 15 responsibility for the environmental remediation of the 76 Service Station site located at
- 16 1025 E. Carson Street, Carson, California (UST Case No. I-02903). It is my understanding
- 17 that ConocoPhillips has informed, or will shortly inform, the Regional Board of the
- 18 transition of site responsibility, consistent with the letter attached hereto as Exhibit 2. This
- 19 site is subject to a contractual agreement between Chevron EMC and ConocoPhillips,
- 20 whereby going forward, Chevron EMC will be responsible for remediation of the historical
- 21 releases at the site, including the existing LUST case and any actions required by this
- 22 Order. This transition of site responsibility was occurring at such a time that earlier
- 23 communication with the Regional Board after receipt of this Order did not occur
- 24 specifically with regard to this site; however, many of the issues raised herein were raised
- 25 by other Order recipients and rejected by the Regional Board.
- 26 4. On May 13, 2011, the Regional Board held a meeting in Los Angeles with
- 27 the Order recipients. I attended on Petitioner's behalf. At the time, a slide presentation was

1	given, and the slides were later uploaded to the Geotracker website. A true and correct							
2	copy of the slide presentation is attached hereto as Exhibit 3.							
3	5. On May 17, 2011, the Regional Board issued a Cleanup and Abatement							
4	Order ("CAO") to the Los Angeles Department of Public Works, directing it to "assess,							
5	monitor, cleanup the waste, and abate the effects of the ongoing discharge of LNAPL and							
6	other wastes within the Dominguez Channel, approximately 400 feet south of Carson Street							
7	in Carson, California." A true and correct copy of that order was obtained from the							
8	Geotracker website and is attached hereto as Exhibit 4.							
9	I certify under penalty of perjury under the laws of the State of California that the							
10	foregoing is true and correct.							
11	Dated this 26th day of May, 2011, in San Francisco, California.							
12	$(1, e^{\alpha}, 1)$							
13	By MY E GAYLDRD							
14	AMY E. GAYLORD  Attorney for Petitioner							
15	CHEVRON ENVIRONMENTAL MANAGEMENT COMPANY							
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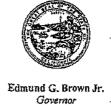
## EXHIBIT 1



Linda S. Adams
Acting Secretary for
Environmental Protection

## California Regional Water Quality Control Board Los Angeles Region

320 West Fourth Street, Suite 200, Los Angeles, California 90013 (213) 576-6600 • FAX (213) 576-6640 http://www.waterboards.ca.gov/losangeles



April 26, 2011

Ms. Holly Quasem ConocoPhillips Company 3900 Kilroy Airport Way, Suite 210 Long Beach, CA 90806

SUBJECT:

REQUIREMENT FOR TECHNICAL REPORT - PURSUANT TO CALIFORNIA

WATER CODE SECTION 13267 ORDER

SITE/CASE:

DOMINGUEZ CHANNEL, SOUTH OF CARSON STREET

CARSON, CALIFORNIA

Dear Ms. Quasem:

The California Regional Water Quality Control Board, Los Angeles Region (Regional Board) is the public agency with primary responsibility for the protection of groundwater and surface water quality for all beneficial uses within major portions of Los Angeles and Ventura counties, including the referenced Site. To accomplish this, the Regional Board oversees the investigation and cleanup of unregulated discharges adversely affecting the State's water, authorized by the Porter-Cologne Water Quality Control Act (California Water Code [CWC], Division 7).

Since January 2011, light non-aqueous phase liquids (LNAPL) have been appearing within the Dominguez Channel in Carson, California, approximately 400 feet south of Carson Street. The petroleum product has been observed (1) entering into channel waters from sediments within the bottom of the channel and (2) within horizontal, perforated sub-drain pipe systems installed within both the west and east channel levees.

This Regional Board has been working in collaboration with other agencies, under United States Environmental Protection Agency (USEPA) lead, to facilitate the assessment and remedy of the release. As the channel owner and operator, the Los Angeles County Department of Public Works (LADPW) has been performing containment operations using booms and absorbent pads in the channel. In addition to the recovery of released product to channel waters, this Regional Board has requested that LADPW extract LNAPL from the sub-drain piping systems on both sides of the channel.

Samples of product entering channel waters from sediments in the bottom of the channel have been determined to contain primarily gasoline-range hydrocarbons, with smaller fractions of heavier-end (diesel- and oil-range) hydrocarbons. Product examined from the western sub-drain system was observed to be approximately 0.25 inch thick on one occasion with a clear and colorless appearance. Product examined from the eastern sub-drain system was observed to be dark brown to black and translucent. Based upon the variation in the visual appearance of the product, this Regional Board suspects that multiple releases of petroleum may be involved. The sources of the release have not been identified.

California Environmental Protection Agency

We have determined that, to protect the beneficial uses of the waters beneath the Site, an assessment of the full extent of impacts to the subsurface from the identified contaminants of concern is required.

Enclosed is a Regional Board Order requiring, pursuant to section 13267 of the CWC, that you complete assessments of the contaminants of concern impacting soil, soil vapor, and groundwater at the Dominguez Channel and determine the extent to which your facility may have contributed to the release.

Similar Orders are being sent to multiple suspected Responsible Parties in the vicinity of the release, including you. The attached Order includes a table that lists these parties. At your discretion, you may collaborate with some or all of the other parties to satisfy the requirements of the Order.

If you have any questions, please contact Mr. Greg Bishop at (213) 576-6727 or gbishop@waterboards.ca.gov.

Sincerely,

Samuel Unger, P.E.
Executive Officer

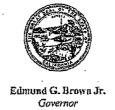
Enclosure



Linda S. Adams
Acting Secretary for
Environmental Protection

## California Regional Water Quality Control Board Los Angeles Region

320 West Fourth Street, Suite 200, Los Angeles, California 90013
(213) 576-6600 • FAX (213) 576-6640
http://www.waterboards.ca.gov/losangeles



## REQUIREMENT TO PROVIDE A TECHNICAL REPORT ON SOIL AND GROUNDWATER INVESTIGATION (CALIFORNIA WATER CODE SECTION 132671)

DIRECTED TO "CONOCOPHILLIPS COMPANY"

76 SERVICE STATION, 1025 E. CARSON STREET CARSON, CALIFORNIA (UST CASE NO. I-02903)

You are legally obligated to respond to this Order. Please read this carefully.

Since January 2011, light non-aqueous phase liquids (LNAPL) have been appearing within the Dominguez Channel in Carson, California, approximately 400 feet south of Carson Street. The petroleum product has been observed (1) entering into channel waters from sediments within the bottom of the channel and (2) within horizontal, perforated sub-drain pipe systems installed within both the west and east channel levees.

Pursuant to section 13267(b) of the California Water Code (CWC), you are hereby directed to submit the following:

- 1. By June 8, 2011, a work plan to delineate the vertical and lateral extent of petroleum impact in the vicinity of the release. The work plan shall be prepared with the intent of determining (1) the extent of petroleum impact from the Site and (2) if your facility has contributed to the release in the Dominguez Channel. The work plan shall place an emphasis on expedient groundwater delineation but shall also include plans to delineate soil and soil gas impacts. The work plan shall propose initial sampling locations, describe proposed sampling and analytical techniques, provide a proposed timeline for activities, and include provisions for follow-up work in the event the proposed work does not sufficiently define the extent of impact.
- 2. After approval by the Regional Board Executive Officer, implement the work plan and report results in accordance with the approved work plan schedule.

California Environmental Protection Agency

California Water Code section 13267 states, in part: (b)(1) In conducting an investigation..., the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or, discharging, or who proposes to discharge waste within its region...shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports.

The work plan shall be submitted via e-mail (in portable document format [pdf]) with one paper hard-copy to:

Mr. Greg Bishop, P.G.
Engineering Geologist
Regional Water Quality Control Board – Los Angeles Region
320 W. 4th Street, Los Angeles, CA 90013
(213) 576-6727
gbishop@waterboards.ca.gov

Pursuant to section 13268(b)(1) of the CWC, failure to submit the required technical or monitoring report described in paragraph 1 above may result in the imposition of civil liability penalties by the Regional Board, without further warning, of up to \$1,000 per day for each day the report is not received after the due dates.

The Regional Board needs the required information to determine (1) the extent of petroleum impact beneath and near the ongoing release within the Dominguez Channel, approximately 400 feet south of Carson Street in Carson, California and (2) whether your facility has contributed to the petroleum release.

The evidence supporting this requirement is your operation of a petroleum facility near the release site (see the attached table).

We believe that the burdens, including costs, of these reports bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. If you disagree and have information about the burdens, including costs, of complying with these requirements, provide such information to Mr. Greg Bishop within ten days of the date of this letter so that we may reconsider the requirements.

Please note that effective immediately, the Regional Board, under the authority given by California Water Code (CWC) section 13267, subdivision (b)(1), requires you to include a perjury statement in all reports submitted under the 13267 Order. The perjury statement shall be signed by a senior authorized Chevron Company representative (not by a consultant). The perjury statement shall be in the following format:

"I, [NAME], do hereby declare, under penalty of perjury under laws of State of California, that I am [JOB TITLE] for Chevron Company, that I am authorized to attest, that veracity of the information contained in [NAME AND DATE OF THE REPORT] is true and correct, and that this declaration was executed at [PLACE], [STATE], on [DATE]."

The State Water Resources Control Board (State Water Board) adopted regulations requiring the electronic submittals of information over the Internet using the State Water Board GeoTracker data management system. You are required not only to submit hard copy reports required in this Order, but also to comply by uploading all reports and correspondence prepared to date on to the GeoTracker data management system. The text of the regulations can be found at the URL:

http://www.waterboards.ca.gov/water\_issues/programs/ust/electronic\_submittal.

Any person aggrieved by this action of the Regional Water Board may petition the State Water Board to review the action in accordance with Water Code section 13320 and California Code of Regulations, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., 30 days after the date of this Order, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the law and regulations applicable to filing petitions may be found on the Internet at:

http://www.waterboards.ca.gov/public\_notices/petitions/water\_quality

or will be provided upon request.

SO ORDERED.

Samuel Unger, P.E.

Executive Officer

Enclosure: Recipients of CWC Section 13267 Orders Associated with a Petroleum Release near

Carson Street in Dominguez Channel, Carson, California, April 26, 2011

# Recipients of CWC Section 13267 Orders Associated with a Petroleum Release near Carson Street in the Dominguez Channel, Carson, California April 26, 2011

Ē										
Regional Board Program: Case Number		UST: 1-02903		SCP: 0490C	SCP: 0490A/0490B	CC0. 023-00	200	SCP: 1110A SCP: 1110B		
Best To Children and Children a	Former Union Oll pipeline Within Petry Street, beneath Active Ry, and adjacent to the Dominguez Channel		Former Union Oil pipeline within Perry Street, beneath Active RV, and adjacent to the Dominguez Channel	Former Carson Air Harbor facility Pipeline 0367 (water, active; former petroleum, inactive;	Pipelines within Perry Street, formerly beneath Active RV and Dominguez Channel	Pipeline corridor approximately 400 feet west of 1-405 and E. Carson Street Shalf Caren Terminal (2004) Withminator Aumentol	Pipeline 0366 (let fuel, active)	Former Active RV 11202 E. Carson Street Former Humble Oil Gas Station (1216 E. Carson Street)	former Texaso Gasoline Station 1739 E. Carson State; Chaylor Tisting 71-7315 with funding remained specially as the solution of a third state of the site. Historically, a petroleum sheem has been detected at the site since March 2004. Mark to God foody was dentified in June 2010. Groundwater samples rollicated beneath the site detected Theig up to 370,000 ppt. Theid up to 120,000 µg/L benzene up to 14,000 µg/L, MTBC up to 41 µg/L, and TBA up. 10 of 54 µg/L.	Pipelines north of Carson Street, adjacent to Dominguez Channel (oil and refined product) Problines beneath the Dominguez Channel north of Carson Sireet Pipelines with the Receasion Rhad
Silvati	сґррј@сһежоп.сот	holly.quasem@confractor.conocophillips.com	mjromley@crimsonpl.com	18-591-5356 eugeneifreed@shell.com			c/a Mr. Ron Prowell reprowell@gmail.com		dояпа dirocco@bp.com	
Phone Contraction	714-936-4678	562-290-1727	562-595-9463			310-522-8602	c/o Mr. Ron Prowell 714-719-1621	713-432-2142	562-499-2202	
Zip	90538	90806	90755		90810-1039 818-991-5356		90744-2911	92649	77401	90813
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Colf.	La Mirada				WitmIngton	Нипипетоп Веасh	Bellaire	long Beach		
Address	16301 Trojan Way	3900 Kiiroy Airport Way, Suite 210	2459 Redondo Avenue	Eugene Freed Shell ON Products US Avenue		1930 E. Pacific Coast Highway	3997 Mistral Road	48,00 Fourance Pt. #526A	J3OD Pler 8 Street	
Company	Chevran Pipeline	Conocorhillips Company	Crimson Pipeline			Tesoro Carporation	Prowell Family Trust	Chevron Environmental Management Company	OP Pipelines	
Last Name	Сгіррел	Quasem	Romley			Gabel	Prowell	Speer	Diractio	
Saluation Phot Name	uyor	Holly	wike			Oanlel	Countland	Rob	Donna	
noiteule	Mr.		Mr.				Mr.	ž	Mr.	Ms.
Recipient	1	7	6				8	9	. 2	<b>.</b> ≅

EXHIBIT 2



Dan Fischman, CPG, CHG Site Manager Risk Management & Remediation 3900 Kilroy Airport Way, Ste. 210 Long Beach, CA 90806 Phone 562.290-1553 Fax 918.662-8443 dan fischman@conocophillips.com

May 26, 2011

Greg Bishop California Regional Water Quality Control Board, Los Angeles Region 320 West Fourth Street, Suite 200 Los Angeles, CA 90013

Re: Notice to Agency of Change in Contact Information for Former Unocal 6082 (Chevron Facility No. 351816) – Site Address: 1025 East Carson, Carson, CA (Dominguez Channel) – Case No. I-02903

Dear Mr. Bishop:

As of May 26, 2011 ("Effective Date"), ConocoPhillips Company transferred the management of the environmental remediation activities at the above-referenced site to Union Oil Company of California ("Union Oil"). From the Effective Date forward, Union Oil (or its designees or representatives, including Chevron Environmental Management Company) will manage the day-to-day corrective action/remediation obligations related to the referenced case and will be responsible for responding to the Los Angeles Regional Water Quality Control Board's order entitled "Requirement to Provide Technical Report on Soil and Groundwater Investigation (California Water Code Section 13267) directed to ConocoPhillips Company," which was sent on your behalf on April 26, 2011.

As of the Effective Date, please direct all correspondence related to this project to:

lan Robb Chevron Environmental Management Company 6101 Bollinger Canyon Road, Fifth Floor San Ramon, CA 94583-5186 Office Phone: 925-790-6237 E-mail: ianrobb@Chevron.com

The environmental consultant for this site is now: Mark Fahan of Holguin, Fahan & Associates, Inc. All applicable contact information is provided below:

Mark Fahan Holguin, Fahan & Associates, Inc. 50 West Main St Ventura, CA 93001 Office Phone: 805-641-4087 E-mail: Mark\_Fahan@hfa.com

If you have any questions, please feel free to contact me.

Sincerely,

ConocoPhillips Risk Management and Remediation

ban Fischman, CPG, CHG

Area Manager

cc: Kambiz Katirai, 1025 E. Carson, Carson, CA 90745

EXHIBIT 3



Linda S. Adams Acting Secretary for Environmental Protection

### California Regional Water Quality Control Board Los Angeles Region

320 West Fourth Street, Suite 200, Los Angeles, California 90013
(213) 576-6600 • FAX (213) 576-6640
http://www.waterboards.ca.gov/losangeles



### MEETING ATTENDANCE SHEET

Date: May 13, 2011		SCP Case No.:	Dominguez Channel @ Carson St.				
SUBJECT: Release Briefing / Investigation Kick-Off Meeting Page 1							
Name	Organization	Telephone	E-Mail				
Greg Bishop	LARWQCB	(213) 576-6727	gbishop@waterboards.ca.gov				
EdT	LACIPW	567. 860.03/4	eteran Codow loouty gov				
MIKE Romley	CVIMSON PIJElinu	562-595-9463	mironly c evinceupl. com				
Paula Rasmussau	LA RWECE	913.576-674	prasmussa Quater boards .ca,				
Art Heath	LARWORCO	213-576-6725	gay				
Most Himmelsken	URS	714-646-2888	meth-himmelstern'e urs corp.com				
Rebecca Frend	URS	9/90)294-7049	rebecca- frend Durscorp. com				
Marc Greenberg	Tesoro Consal	5C2 436-2046	mark green beig & KVZ. Com				
JOANNE ALMAN	TESORO	(310) 522-6195	Jo-Annes J. Alvarez @ Trocopp. com				
Dan Gobel	Tespro	310)522-8602	david a gob-letsocop, com				
Vin Forska	7.5080	310 522 8463	Kinshi- Faules & Too Cosq. Com				
Amy Gaylord	Pillsbury for Chernin	415-983-7260	- center actually all of the contractions				
Pete Beigeron	Chevron Emc	1	pete bergéran @ cherron com				
Jennifer Nobus	VPS	213 996-2451	Jennifor_Nobvi & vrs corp. com				
Holly Quasen	COP	949-637-1543	Holly . Quasem J contractor, comocophillips. Com Conicl Of HILLIPS. COM				
Louis Mosconi	Cor.	562940-1721	MOSCOLS & CONOCOPHILLIPSCOM				
MARK REESE	CRIMS SN PIPELIDE	714624-5301	MIREESE @ BEACON ESI. COM				
Sam Unger	California Environma	and the property of the contract of the contra	LWALDAMONE CHIMSON PL. COM.				
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# Jominguez Channel Release

Subsurface Investigation Requirement Overview of Conditions and

May 13, 2011



## Dominguez Channel Release Location Carson, California





## Petroleum Daylighting

- Petroleum sheen on water surface
- Primarily lighter-end hydrocarbons (not exclusively)
- Discovered in January 2011
- Release still occurring
- Occurs at low tides



# Release Overview

## Agencies

- U.S. Environmental Protection Agency
- California Department of Fish and Game
- Regional Water Quality Control Board
- California Department of Forestry and Fire Protection (CalFire)
- South Coast Air Quality Management District
  - Los Angeles County Fire Department
- City of Carson



# Release Overview

- Los Angeles County Department of Public Works (LADPW)
- Responsible for product containment/removal from channel
- Channel owner
- Neighbor Complaints
- Strong odors
- Residential

# Oil firms told to create plan to fix leak

CARSON: Source of pettoloum contains...
Domin...

PRESSTELEGRAM.COM SATURDAY, APRIL 30, 2011

Oil products are polluting channel to Sea cutor is rection in the smell in the second in the secon

Carson

companies is at fault. haven't determined CARSON: Experts which of seven

By Sandy Mazza Staff Writer

floating along the surface of the Dominguez Channel just below Carson's main thoroughfare a The Carson Street bridge stretches over troubled waters. An oily sheen was reported few months ago.

riverbed. Since January, they have been containing it with loating hooms and absorbing line bubbling up from beneath the sediment in the able to pin down the source of the problem, but they've detereum products - mostly gasomined the substance is petro-Investigators haven't been

This week, the Los Angeles Regional Water Quality Con-trol Board ordered seven oil companies that operate pipe-lines and storage tanks in the the oil with pads.

contaminated from a former oil a storage tank farm at the site. hat area, near Lomita and Ava-! on boulevards, is not far from the Dominguez Channel site.

ay and Main Street, the city is of lear that site, on a 157-acre lot de stween the San Diego Rree- " 110) Freeway and Torrance of Center office and industrial rmer Golden Eagle Refinery. " landfill into a major the Carson Town or laza was built on top of the eating and transforming a icross town, at the Harbor loulevard

Contamination of the Dominguez Channel, which flows to the ocean — and the can be used for drinking water — can endanger ocean life and groundwater beneath, which the availability of potable wate in a state with limited supplies



Daily Breeze

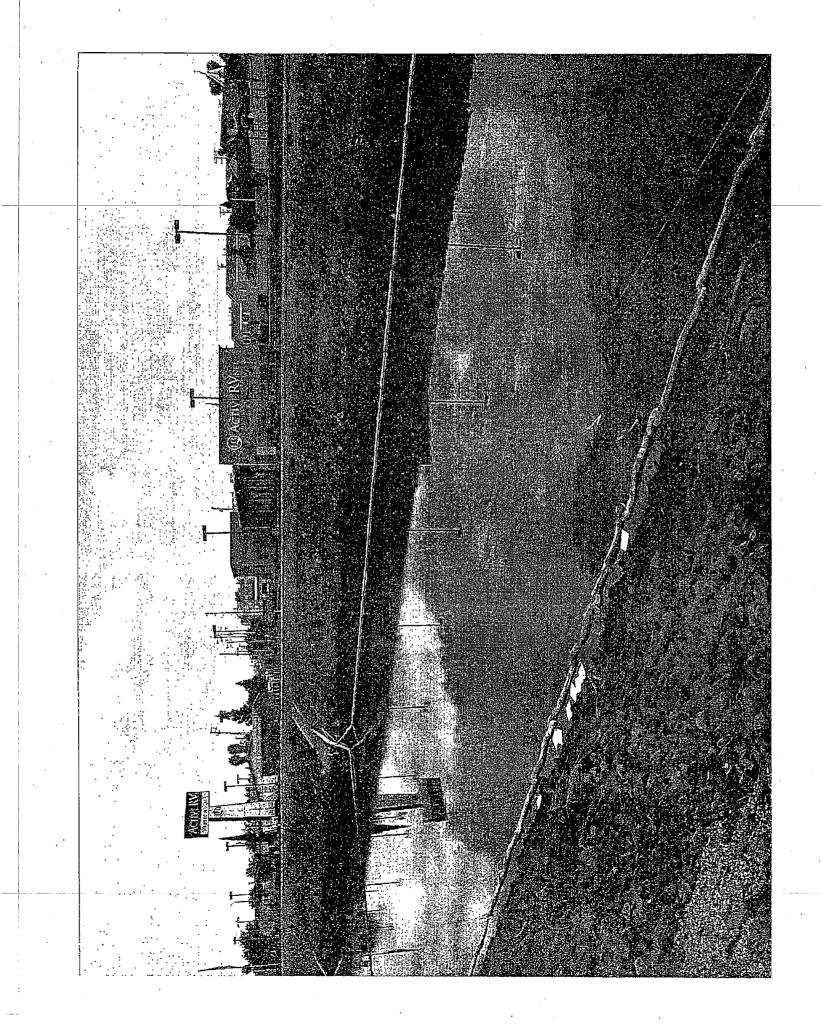
 Press-Telegram -4/30/2011

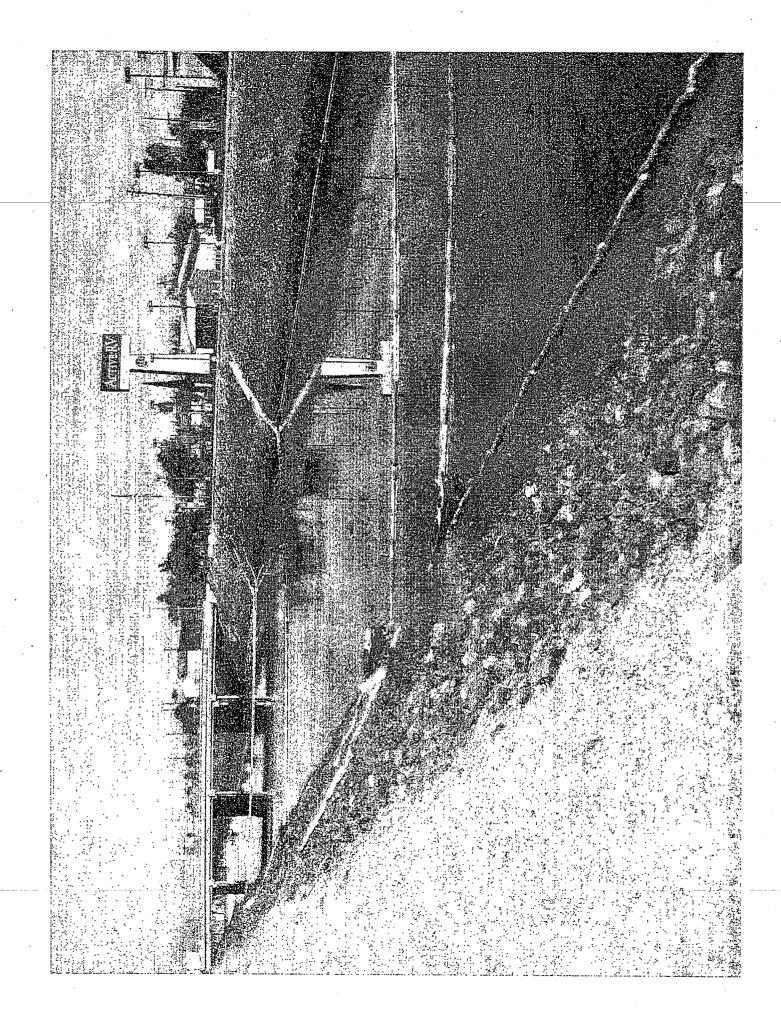
-4/30/2011



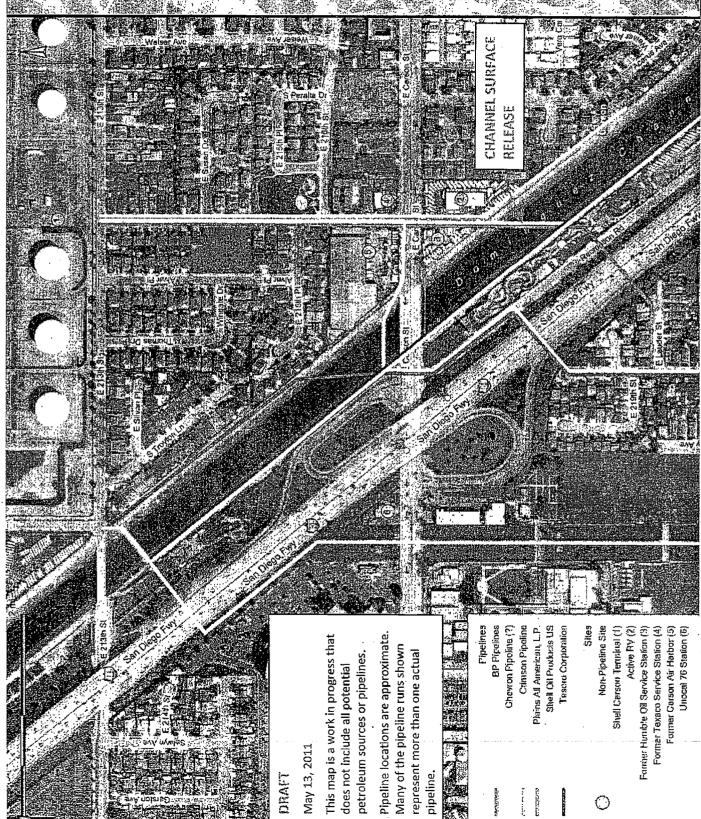








# Dominguez Channel Release Vicinity Facilities





- Pipelines
- Chevron EMC (former Union Oil)
- Crimson Pipeline (former Union Oil)
- Shell Oil Products US
- Tesoro Corporation
- BP Pipelines
- Plains All American Pipeline, L.P.

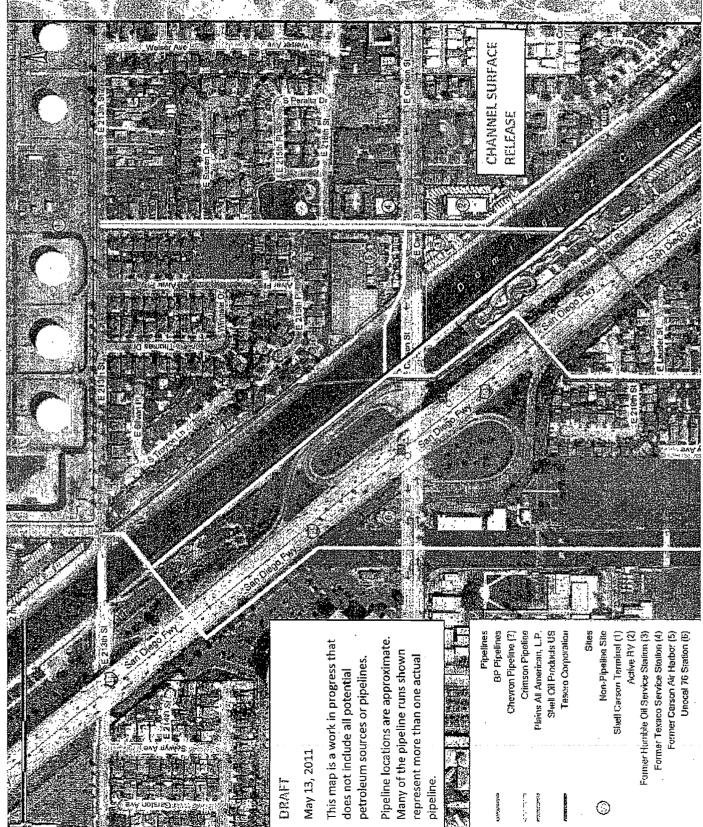


- Underground Storage Tanks (USTs)
- ConocoPhillips Company (Union 76 Station)
- Prowell Family Trust (former Humble Oil Gas Station)
- Chevron EMC (former Texaco service station)



- Other
- Shell Oil Products US (Carson Air Harbor)
- Waste Oil Tank / Former Septic System
- Shell Carson Terminal
- Tank Farm (with pipeline connections)

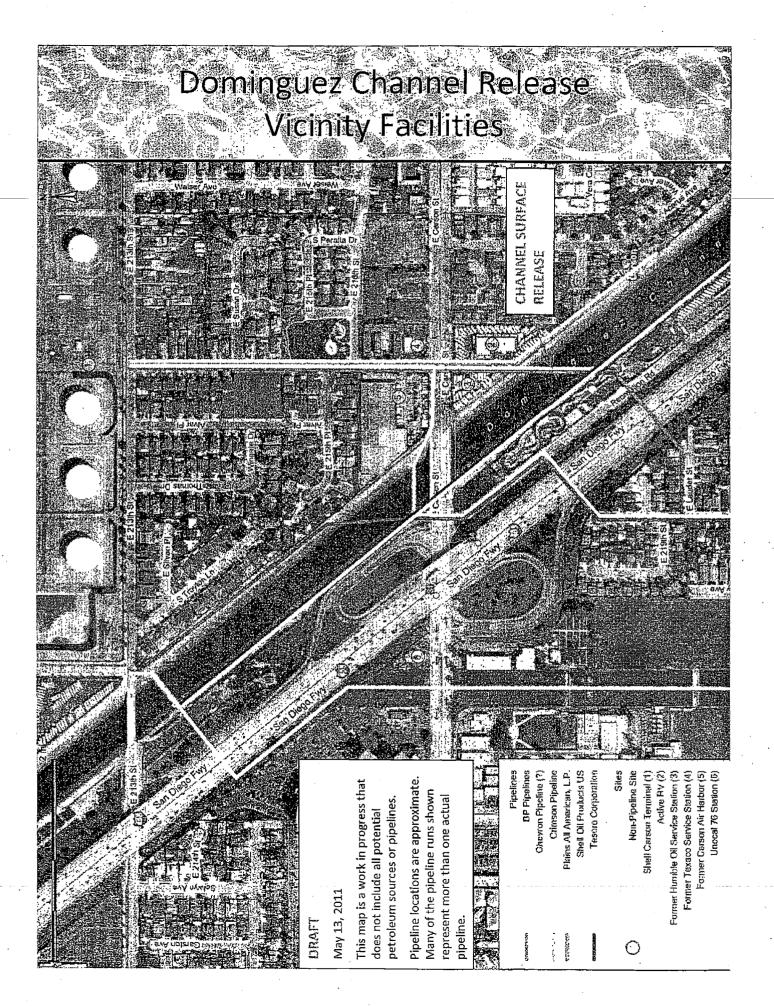
# Dominguez Channel Release Vicinity Facilities





# Nearby LAPL Sites

- Perry Street (Shell Oil)
- Root casts
- Carson Air Harbor (Shell Oil)
- In one well
- ROST responses across southern half of site
- Unocal 76 Station
- In GWM wells
- Active RV
- Septic leach pit (1954)
- Former Texaco (Chevron EMC)

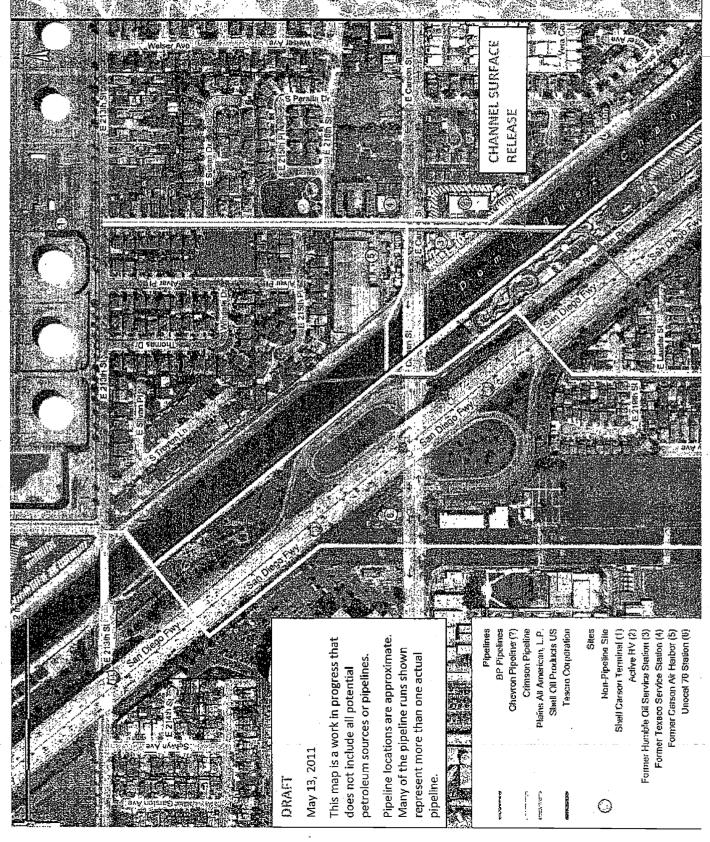




# Recreation Road

- Recreation Road
- petroleum impact during soil excavation ir City of Carson reported "substantial" past.

# Dominguez Channel Release Vicinity Facilities





# 

- Subdrain System
- Horizontal piping on both sides of channel
- Perforated
- Approximately 20 feet down from levee tops
- Horizontal drain to channel every 400' with manhole access
- Fuel in subdrain piping
- Discharges to Channel at low tide
- Different colors on east/west sides



- Siphon System
- Below center of channel
- Used for dewatering during channel construction

