# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD COLORADO RIVER BASIN REGION

ORDER NO. R7-2008-0004

WASTE DISCHARGE REQUIREMENTS (REVISION 1) FOR

ORNI 17, LLC. WELL FIELD OWNER, ORNI 18, LLC, POWER PLANT OWNER
ORMAT NEVADA INC., FACILITY OPERATOR
NORTH BRAWLEY GEOTHERMAL PROJECT
WELLFIELD MUD SUMPS/CONTAINMENT BASINS
North Brawley Known Geothermal Resource Area (KGRA) - Imperial County

The California Regional Water Quality Control Board, Colorado River Basin Region, finds that:

- Board Order No. R7-2007-0012 is being revised to address the handling and disposal of drilling wastes generated during installation of geothermal production wells and geothermal injection wells on private land within the North Brawley Known Geothermal Resource Area (KGRA).
- 2. The KGRA is located north of the town of Brawley in Imperial County. The address for Ormat Nevada Inc., ORNI 17, LLC., and ORNI 18 LLC. is 6225 Neil Road, Suite 300, Reno, Nevada 89511.
- 3. ORNI 17, LLC, Well Field Owner, ORNI 18, LLC, Power Plant Owner, Ormat Nevada, Inc., Facility Operator, Victor V. & Janet D. Veysey Trust, Landowner, John Robert Benson, Landowner, Barbara Meyer, Landowner, Jack Bros, Inc., Landowner, Daniel H. and R.J. Lillywhite, Landowners, and Brawley Development Group c/o Tierra Management, Landowner are hereinafter collectively referred to as "Dischargers."
- 4. Board Order No. R7-2008-0004 regulates the handling and disposal of drilling wastes generated by Ormat Nevada Inc. during well drilling, testing, and maintenance of geothermal production wells and geothermal injection wells installed within the North Brawley KGRA. The location of the North Brawley KGRA is shown on Attachment A.
- 5. To gather scientific information on the geothermal resource and its power generating potential, Ormat Nevada Inc. installed five (5) of the six (6) geothermal exploration wells permitted by Board Order No. R7-2007-0012. Based on data collected, Ormat Nevada Inc. intends to construct a 49.9 megawatt binary power plant in the area.
- 6. The binary power plant will be a "zero discharge" facility. All wastewaters generated within the facility will be reinjected into the geothermal resource.
- 7. Including the five (5) geothermal exploration wells, Ormat Nevada Inc. will install a maximum of twenty to twenty-six (20-26) production wells and a maximum of fourteen to twenty (14-20) injection wells in the North Brawley KGRA. The five (5) exploration wells will be converted to either production or injection wells such that the maximum number of both production and injection wells for the project will not exceed forty (40).

- 8. All geothermal well drilling performed by Ormat Nevada within the North Brawley KGRA will be regulated under this Order. Locations of the proposed production and injection wells are shown on Attachment B.
- 9. Ormat Nevada Inc. submitted a new Report of Waste Discharge dated June 29, 2007 for the North Brawley Geothermal Project.
- 10. The project will consist of well pad construction, geothermal well drilling and geothermal waste handling/disposal. A typical well pad is shown on Attachment C.
- 11. The discharger has enrolled in the construction stormwater program, General Permit 99-08 DWQ, and has submitted a stormwater pollution prevention plan for project construction.
- 12. Definition of terms used in this Board Order:
  - a. **Facility** The entire parcel of property where Ormat Nevada Inc. or related geothermal industrial and drilling activities are conducted.
  - b. Waste Management Unit (WMUs) Mud sumps/containment basins are WMUs.
  - **c. Discharger** Any person who discharges waste that could affect the quality of the waters of the State, and includes any person who owns the land, waste management unit, or who is responsible for the operation of a waste management unit.

#### Geothermal Drilling Wastes

- 13. The following wastes are generated during construction, operation, and maintenance of geothermal wells:
  - a. Geothermal brine The Discharger reports geothermal brines in the area of the North Brawley KGRA are hot saline solutions that contain Total Dissolved Solids (TDS) ranging from 12,000 to 60,000 mg/L. Based on the results from the five (5) exploration wells, nearby geothermal projects, major constituents of the brine are predicted to be the following:
    - 1. Sodium (Na)
    - 2. Chloride (CI)
    - 3. Calcium (Ca)
    - 4. Potassium (K)
    - 5. Sulfate (SO<sub>4</sub>)
    - 6. Lithium (Li)
    - 7. Lead (Pb)
    - 8. Arsenic (As)
  - b. **Drilling muds with additives** Drilling mud is inert mineral clay such as bentonite clay. Drilling mud additives may include sodium bicarbonate, soda ash, drilling soap, organic polymers, wood fibers, graphite, cottonseed hulls, walnut shells and cement. Drilling mud additives do not render the drilling mud hazardous when used according to manufacturer's specifications.

c. **Drill cuttings (rock)** – small rock fragments pulverized during drilling and forced to the surface by drilling mud, aerated mud, and/or air.

# **Drilling Waste Containment (WMUs)**

- 14. The Discharger proposes to contain geothermal brine generated during drilling, testing, or maintenance by discharging into large portable tanks. Geothermal brine will be returned to the geothermal resource via injection, or discharged offsite into permanent Class II surface impoundments constructed pursuant to Title 27 of the California Code of Regulations (Title 27).
- 15. Drilling muds and rock cuttings generated during well drilling, testing, or maintenance will be discharged to mud sumps/containment basins designed to temporarily (less than one (1) year) contain the material while drying. Mud sumps/containment basins will be built with a minimum of twelve (12) inches of compacted clay with permeability of approximately 1x10<sup>-6</sup> cm/sec, or a synthetic liner(s) providing equivalent protection. Each mud sump/containment basin will be approximately 100 feet by 250 feet by 5 feet deep, and will be operated to maintain a minimum of two (2) feet of freeboard.
- 16. Geothermal wells are drilled to minimize mixing of drilling mud and cuttings with geothermal brine. Only a small amount of brine may commingle with drilling mud, primarily brines in that part of the formation displaced by the drill bit. Geothermal brine will not be discharged into mud sumps/containment basins. Standing fluid observed in mud sumps/containment basins (if any) will be removed immediately, stored in portable tanks, and returned to the geothermal resource, or discharged offsite into Class II surface impoundments constructed pursuant to Title 27.
- 17. Clay liner compaction must be certified by a Civil Engineer or Certified Engineering Geologist registered by the State of California. Synthetic liner placement and welding must be certified by the installer to verify factory requirements were satisfied, and no damage occurred during placement. Both types of certification must be submitted, in writing, to the Regional Board prior to use of the temporary mud sump/containment basin. After cleanout of discharged geothermal solids, the integrity of the liner must be re-certified before reuse.

### **Drilling Waste Disposal**

- 18. Liquid wastes produced from drilling, testing, and maintenance of geothermal wells will be contained in portable tanks and returned to the geothermal resource, or discharged off-site to Class II surface impoundments built to construction standards of Title 27.
- Solids discharged to mud sumps/containment basins will be removed offsite or closed in place, provided that representative samples of solids are shown not to be hazardous or designated waste.

### Surface Water

20. Surface water in the area of the North Brawley KGRA consists of canals and agricultural drains operated and maintained by Imperial Irrigation District.

21. The Facility is not located in a 100-year flood plain.

# Regional Groundwater

22. The regional groundwater flow direction within the Imperial Valley is toward the Salton Sea, a closed basin with a surface elevation of approximately 225 feet below sea level. The North Brawley KGRA is located approximately 120 feet below sea level; groundwater flows in a general northwest direction.

## Local Groundwater

- 23. The Discharger reports that shallow groundwater in the area of the North Brawley KGRA occurs approximately ten (10) feet below ground surface, flows generally to the northwest, and has a TDS concentration ranging from 10,000 to 20,000 mg/L.
- 24. Groundwater depth, gradient, and quality in the area of the North Brawley KGRA may be influenced, at times, by irrigation of adjacent agricultural fields, and by recharge from nearby canals.

# Regional Geology

25. The North Brawley Geothermal Exploration site is located within the Salton Trough area of southeast California. The Salton Trough is a tectonically active zone containing numerous faults associated with the San Andreas Fault Zone. The site is located on the north-central portion of the trough, and is underlain by deltaic and lacustrine formations associated with the Colorado River delta. Bedrock in this part of the Salton Trough is approximately three (3) miles below ground surface.

## <u>Climate</u>

- 26. Climate in the region is arid. Climatological data obtained from 1951 to 1980 indicate an average seasonal precipitation of 2.5 inches, and an average annual pan evaporation rate greater than 100 inches.
- 27. The wind direction follows two general patterns:
  - a. Seasonally from fall through spring, prevailing winds are from the west and northwest. Most of these winds originate in the Los Angeles basin. Humidity is lowest under these conditions.
  - b. Summer weather patterns are dominated by intense heat induced low-pressure areas that form over the interior desert, drawing air south of the Facility. Humidity is highest under these conditions.

### Basin Plan

28. The Water Quality Control Plan (Basin Plan) for the Colorado River Basin Water Board, as amended to date, designates the beneficial uses of ground and surface waters in this region.

- 29. The beneficial uses of groundwater in the Imperial Hydrological Unit are:
  - a. Municipal Supply (MUN)\*
  - b. Industrial Supply (IND)

\*With respect to the MUN designation, the Basin Plan states: "At such time as the need arises to know whether a particular aquifer which has no known existing MUN use should be considered as a source of drinking water, the Regional Board will make such a determination based on the criteria listed in the 'Sources of Drinking Water Policy' in Chapter 2 of the Basin Plan. An indication of MUN for a particular hydrologic unit indicates only that at least one of the aquifers in that unit currently supports a MUN beneficial use. For example, the actual MUN usage of the Imperial Hydrologic Unit is limited only to a small portion of that ground water unit."

- 30. The beneficial uses of surface waters in the area of the North Brawley Geothermal Power Project are as follows:
  - a. Imperial Valley Drains
    - i. Freshwater Replenishment (FRSH)
    - ii. Water Contact Recreation (RECI)
    - iii. Non-contact Water Recreation (RECII)
    - iv. Warm Freshwater Habitat (WARM)
    - v. Wildlife Habitat (WILD)
    - vi. Preservation of Rare, Threatened, or Endangered Species (RARE)
  - b. All American Canal System
    - vii. Municipal (MUN)
    - viii. Agricultural (AGR)
    - ix. Aquaculture Supply (AQUA)
    - x. Freshwater Replenishment (FRSH)
    - xi. Industrial (IND)
    - xii. Groundwater Recharge (GWR)
    - xiii. Water Contact Recreation (RECI)
    - xiv. Non-Contact Water Recreation (RECII)
    - xv. Warm Freshwater Habitat (WARM)
    - xvi. Wildlife Habitat (WILD)
    - xvii. Hydropower Generation (POW)
    - xviii. Preservation of Rare, Threatened, or Endangered Species (RARE)

### Storm Water

31. Federal regulations for storm water discharges were promulgated by the U.S. Environmental Protection Agency (40 CFR Parts 122, 123, and 124). The regulations require specific categories of facilities that discharge storm water associated with industrial activity to obtain a National Pollutant Discharge Elimination System (NPDES) permit, and to implement Best Conventional Pollutant Technology (BCPT) to reduce or eliminate industrial storm water pollution.

## Anti-Degradation Policy

32. State Water Resources Control Board (State Water Board) Resolution No. 68-16 ("Policy with Respect to Maintaining High Quality Waters of the State"; hereafter Resolution No. 68-16) requires a Regional Board, in regulating the discharge of waste, to maintain high quality waters of the state (i.e., background water quality) until it is demonstrated that any change in quality will be consistent with maximum benefit to the people of the State, will not unreasonably affect beneficial uses, and will not result in water quality less than that described in plans and policies (e.g., violation of any water quality objective). The discharge is required to meet waste discharge requirements that result in the best practicable treatment or control of the discharge necessary to assure pollution or nuisance will not occur, and the highest water quality consistent with maximum benefit to the people will be maintained.

# **CEQA**

33. The Imperial County Planning Department prepared a Mitigated Negative Declaration for the North Brawley Development Project. The Imperial County Planning Commission certified the Mitigated Negative Declaration during a meeting on November 14, 2007. The Board has considered the Mitigated Negative Declaration. Compliance with these WDRs should prevent and mitigate any water quality impacts.

#### Notification

- 34. The Regional Board has notified the Discharger and all known interested agencies and persons of its intent to adopt (WDRs) for said discharge, and has provided them with an opportunity for a public meeting and to submit comments.
- 35. The Regional Board, in a public meeting, heard and considered all comments pertaining to this discharge.

IT IS HEREBY ORDERED, that in order to meet the provisions contained in Division 7 of the California Water Code and regulations adopted there under, the Dischargers shall comply with the following:

#### A. Specifications

- 1. The treatment or disposal of wastes at this facility shall not cause pollution or nuisance, as those terms are defined in Section 13050 of Division 7 of the California Water Code.
- 2. Waste material at this facility must be contained at all times.
- 3. Containment of waste shall be limited to the areas designated for such activity. Any revision or modification of the waste containment area or change in operation that alters the nature and constituents of the waste produced must be submitted in writing to the Regional Board Executive Officer for review and approval before the change in operation or modification of the designated area is implemented.
- 4. Prior to drilling a new well at the facility, the Discharger shall notify, in writing, the Regional Board Executive Officer of the proposed change.

- 5. Any substantial increase or change in volume of material to be discharged under this Order must be submitted in writing to the Regional Board Executive Officer for review and approval.
- 6. Liquid or solid geothermal waste discharged to tanks shall be contained at all times.
- 7. A minimum freeboard of two (2) feet shall be maintained in mud sumps/containment basins at all times.
- 8. Following well completion, residual solids and semisolids contained in tanks shall be tested for constituents listed in Monitoring and Reporting Program No. R7-2008-0004, and for additional constituents requested by Regional Board Executive Officer (if any). Disposal of this material shall be in accordance with applicable laws and regulations based on analytical results of sampling and analysis.
- 9. Prior to removing solid material discharged to mud sumps/containment basins, the material shall be tested for constituents listed in Monitoring and Reporting Program No. R7-2008-0004, and for additional constituents requested by the Regional Board Executive Officer (if any). Disposal of this material shall be in accordance with applicable laws and regulations based on analytical results of sampling and analysis.
- 10. Public contact with material containing geothermal wastes shall be precluded through fences, signs, or other appropriate alternatives.
- 11. Mud sumps/containment basins shall be constructed, operated and maintained to ensure their effectiveness, in particular:
  - a. Erosion control measures shall be implemented;
  - b. Liners in mud sumps/containment basins shall be maintained to ensure proper function; and
  - c. Solid material shall be removed from mud sumps/containment basins in a manner that minimizes the likelihood of damage to the liner.
- 12. Upon ceasing operation at the facility, all waste, natural geologic material contaminated by waste, and surplus or unprocessed material shall be removed from the site and disposed of in accordance with applicable laws and regulations.
- 13. Surface drainage from tributary areas or subsurface sources shall not contact or percolate through waste discharged at this site.
- 14. The Discharger shall use the constituents listed in Monitoring and Reporting Program No. R7-2008-0004 and revisions thereto as "Monitoring Parameters".
- 15. The Discharger shall implement the attached Monitoring and Reporting Program No. R7-2008-0004 and revisions thereto to detect at the earliest opportunity any unauthorized discharge of waste constituents from the facility, or any impairment of beneficial uses associated with (caused by) discharges of waste to the mud sumps/containment basins.

- 16. Water used for the process and site maintenance shall be limited to the amount necessary for the process, dust control, and cleanup and maintenance.
- 17. The Discharger shall not cause or permit the release of pollutants or waste constituents in a manner that could cause or contribute to a condition of contamination, nuisance, or pollution.

# B. Prohibitions

- 1. Geothermal wells shall be drilled to minimize mixing of drilling mud and cuttings with geothermal brine. Only a small amount of brine may commingle with drilling mud, primarily brines in that part of the formation displaced by the drill bit. Geothermal brine shall not be discharged into mud sumps/containment basins. Standing fluid observed in mud sumps/containment basins (if any) will be removed immediately, stored in portable tanks, and returned to the geothermal resource, or discharged offsite into Class II surface impoundments constructed pursuant to Title 27.
- 2. The discharge of solid geothermal waste to mud sumps/containment basins as a final means of disposal is prohibited without written authorization by the Regional Board Executive Officer.
- 3. The Discharger shall not cause degradation of any groundwater aguifer or supply water.
- 4. The discharge of waste to land not owned or controlled by the Discharger is prohibited.
- 5. Use of geothermal brine or drilling muds for dust control on access roads, well pads, or within the plant area is prohibited.
- 6. The discharge of hazardous or designated wastes to areas other than a waste management unit authorized to receive such waste is prohibited.
- 7. Permanent (longer than one (1) year) disposal or storage of drilling waste to mud sumps/containment basins is prohibited, unless authorized in writing by the Regional Board Executive Officer.
- 8. All mud sumps/containment basins must be lined. Drilling waste shall not penetrate the lining during the containment period.
- Direct or indirect discharge of geothermal drilling wastes in mud sumps/containment basins or tanks, to surface water or surface drainage courses (including canals, drains, or subsurface drainage systems) is prohibited except as allowed under an appropriate NPDES permit.
- 10. The Discharger shall neither cause nor contribute to the contamination or pollution of groundwater via the release of waste constituents.

#### C. Provisions

1. The Discharger shall comply with Monitoring and Reporting Program No. R7-2008-0004 and future revisions thereto, as specified by the Regional Board Executive Officer.

- Unless otherwise approved by the Regional Board Executive Officer, all analyses shall be conducted at a laboratory certified for such analyses by the California Department of Health Services. All analyses shall be conducted in accordance with the latest edition of "Guidelines Establishing Test Procedures for Analysis of Pollutants", promulgated by the U.S. Environmental Protection Agency.
- 3. Prior to any change in ownership of this operation, the Discharger shall transmit a copy of this Board Order to the succeeding owner/operator, and forward a copy of the transmittal letter to the Regional Board.
- 4. Prior to any modification that could result in a material change in the quality or quantity of discharge or material change in the location of the discharge the Discharger shall report all pertinent information in writing to the Regional Board Executive Officer and obtain revised requirements before implementing the modification.
- 5. All mud sumps/containment basins shall be certified, by a California Registered Civil Engineer or Certified Engineering Geologist to contain a continuous 1-foot-thick clay liner with a hydraulic conductivity of less than or equal to 1x10<sup>-6</sup> cm/sec, or equivalent system approved by the Regional Board's Executive Officer.
- 6. The Discharger shall ensure that all site-operating personnel are familiar with the content of this Board Order and shall maintain a copy of this Board Order at the site.
- 7. This Board Order does not authorize violation of any federal, state, or local laws or regulations.
- 8. The Discharger shall allow the Regional Board, or an authorized representative, upon presentation of credentials and other documents, as may be required by law, to:
  - a. Enter upon the premises regulated by this Board Order, or the place where records must be kept under the conditions of this Board Order;
  - b. Have access to and copy, at reasonable times, any records that shall be kept under the condition of this Board Order;
  - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Board Order, and
  - d. Sample or monitor at reasonable times, for the purpose of assuring compliance with this Board Order or as otherwise authorized by the California Water Code, any substances or parameters at this location.
- 9. The Discharger shall comply with all of the conditions of this Board Order. Any noncompliance with this Board Order constitutes a violation of the Porter-Cologne Water Quality Act and is grounds for enforcement action.

- 10. The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control, and related appurtenances, that are installed or used by the Discharger to achieve compliance with this Board Order. Proper operation and maintenance also includes adequate laboratory controls, and appropriate quality assurance procedures.
- 11. The Discharger shall comply with the following:
  - a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity;
  - b. The Discharger shall retain records of all monitoring information, copies of all reports required by the Board Order, and records of all data used to complete the application of the Board Order, for a period of at least five (5) years from the date of the sample, measurement, report or application. This period may be extended by the Regional Board Executive Officer at any time;
  - c. Records of monitoring information shall include:
    - i. The date, exact place(s), and time of sampling or measurement(s).
    - ii. The individual(s) who performed the sampling or measurement(s).
    - iii. The date(s) analyses were performed.
    - iv. The individual(s) responsible for reviewing the analyses.
    - v. The results of such analyses; and
  - d. Monitoring must be conducted according to test procedures described in the Monitoring and Reporting Program, unless other test procedures have been specified in this Board Order or approved by the Regional Board Executive Officer.
- 12. The Discharger is the responsible party for the WDRs, and the monitoring and reporting program for the Facility. Ormat Nevada Inc. shall comply with all conditions of these WDRs. Violations may result in enforcement action, including Regional Board Orders or court orders, that require corrective action or impose civil monetary liability, or modification or revocation of these WDRs by the Regional Board.
- 13. The Discharger shall furnish, under penalty of perjury, technical monitoring program reports submitted pursuant to the specifications provided by the Regional Board Executive Officer. Specifications are subject to periodic revision as may be warranted.
- 14. The monitoring reports shall be certified to be true and correct, and signed, under penalty of perjury, by an authorized official of the company.
- 15. This Board Order does not convey property rights of any sort, or any exclusive privileges; nor does it authorize injury to private property, invasion of personal rights, or infringement of federal, state, or local laws and regulations.

- 16. This Board Order may be modified, rescinded, or reissued for cause. The filing of a request by the Discharger to modify, or rescind or reissue a Board Order does not stay any Board Order condition. Likewise, notification of planned changes or anticipated noncompliance does not stay any Board Order condition. Causes for modification include: changes in land application plans, sludge use, or disposal practices; or promulgation of new regulations by the State or Regional Boards, including revisions to the Basin Plan.
- I, Robert Perdue, Executive Officer, do hereby certify the foregoing is a full, true and correct copy of an Order adopted by the California Regional Water Quality Control Board, Colorado River Basin Region, on January 16, 2008.

Ordered by:

**Executive Officer**