

## California Regional Water Quality Control Board Central Valley Region

Karl E. Longley, ScD, P.E., Chair



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30 December 2009

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Mr. James Taylor Continental Grain Company AON Center 200 E. Randolph St., Suite 600 Chicago IL 60601-6436

### NOTICE OF APPLICABILITY OF GENERAL ORDER NO. R5-2008-0149-005, CONTINENTAL GRAIN COMPANY, FRENCH CAMP GRAIN ELEVATOR, 9504 SOUTH HARLAN ROAD, IN-SITU REMEDIATION OF VOLATILE ORGANIC COMPOUNDS, SAN JOAQUIN COUNTY

Continental Grain Company (Discharger) has submitted to the California Regional Water Quality Control Board, Central Valley Region (Central Valley Water Board) a 7 May 2009 Notice of Intent, requesting coverage under General Order No. R5-2008-0149 entitled *General Waste Discharge Requirements for In-situ Groundwater Remediation at Sites with Volatile Organic Compounds, Nitrogen Compounds, Perchlorate, Pesticides, Semi-Volatile Compounds and/or Petroleum Compounds.* Based on information in your submittal, it is our determination that this project meets the required conditions in order to be approved under General Order No. R5-2008-0149. All of the requirements contained in the General Order are applicable to your project. You are assigned Order No. R5-2008-0149-005.

#### **Project Location:**

The project is located at the French Camp Grain Elevator facility, at 9504 South Harlan Road, San Joaquin County, Latitude 37°52'32" N, Longitude -121°16'32" W., Assessor's Parcel No. 193-21-003. The site location is illustrated in Figure 1.

#### **Project History:**

In 2004, pursuant to Waste Discharge Requirements Order No. R5-2004-0160, Continental Grain Company injected zero-valent iron into the subsurface at four locations to create an iron formation that degrades the constituents of concern, which are carbon tetrachloride, chloroform, 1,2-dichloropropane, and 1,2,3-trichloropropane. These Waste Discharge Requirements were rescinded on 25 January 2008. In 2008, the Discharger implemented a groundwater recirculation pilot study that removes polluted groundwater from an extraction well downgradient of the iron injection locations and delivers it into one of the iron formations through an injection well. The groundwater recirculation system accelerates the rate of contaminant destruction within the iron formation.

### California Environmental Protection Agency



#### **Project Description:**

This project adds a second recirculation system that will be operated concurrently with the first. The extraction well for the second system is located about 90 feet side-gradient of the first extraction well and the injection point is into an iron formation about 90 feet upgradient of the first injection point. The second recirculation system was installed and tested in 2008, but has not been operated continuously. Each recirculation system will operate at about 6 gpm.

If the iron reactivity diminishes such that an average 70% reduction in carbon tetrachloride relative to 2006 levels is not achieved after one year of operating the dual recirculation system, a contingency plan will be implemented. The contingency plan includes adding a carbon substrate to the reinjected water in order to augment the chemical reductive capability of the iron with reductive biological reductions. Continental Grain Company will submit a work plan, Notice of Intent, and a chemical analysis of the carbon substrate. Central Valley Water Board staff will determine if a new or revised Notice of Applicability is appropriate.

#### **Public Notification:**

On 23 July 2009, Continental Grain circulated a fact sheet notifying interested parties of its proposal to expand the treatment system. No comments were received during or after the 30-day comment period.

#### **Conditions of Approval:**

- 1. Pressure transducers installed in monitoring wells MW-5B, MW-3B and MW-10B shall continue to provide groundwater elevation data monthly for the first year of operation.
- If the groundwater elevation data shows that the injected water is causing a groundwater mound that extends to MW-5B and persists for more than 48 hours, then the injection rate shall be decreased by 2 gpm within 48 hours and Central Valley Water Board staff shall be notified.
- 3. The extraction rate shall not exceed 10 gpm at any extraction well.
- 4. If the average concentration of carbon tetrachloride in monitoring wells MW-4B, MW-9B, MW-10B, and MW-13B does not decline to at least 70% of the 2006 average level in these wells, the Discharger shall implement the contingency plan, including providing an implementation-specific work plan, a chemical analysis of the carbon substrate, and a Notice of Intent.
- 5. The project will be operated in accordance with the requirements contained in the General Order and in accordance with the information submitted in the Notice of Intent.
- 6. The required annual fee (as specified in the annual billing you will receive from the State Water Resources Control Board) shall be submitted until this Notice of Applicability is officially revoked.
- 7. Failure to abide by the conditions of the General Order could result in an enforcement action as authorized by provisions of the California Water Code.

8. The Discharger shall comply with the attached Monitoring and Reporting Program, Order No. R5-2008-0149-005, and any revisions thereto as ordered by the Executive Officer.

If you have any questions regarding this matter, please contact Ms. Amy Terrell at (916) 464-4680.

FIN PAMELA C. CREEDON Executive Officer

Attachments

cc: Ms. Lori Duncan, San Joaquin County Environmental Health Dept., Stockton Ms. Della Kramer, Regional Water Quality Control Board, Sacramento Ms. Linda Huff, Huff & Huff Inc., Oak Brook, IL Mr. Robert Marty, Advanced GeoEnvironmental Inc., Stockton



# Figure 1. Location of French Camp Grain Elevator and Treatment Infrastructure

#### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

#### MONITORING AND REPORTING PROGRAM NO. R5-2008-0149-005

FOR

#### IN-SITU GROUNDWATER REMEDIATION AT SITES WITH VOLATILE ORGANIC COMPOUNDS, NITROGEN COMPOUNDS, PERCHLORATE, PESTICIDES, SEMI-VOLATILE COMPOUNDS AND/OR PETROLEUM HYDROCARBONS

#### CONTINENTAL GRAIN COMPANY SAN JOAQUIN COUNTY

This Monitoring and Reporting Program (MRP) describes requirements for monitoring a groundwater extraction and treatment system. This MRP is issued pursuant to Water Code Section 13267. The Discharger shall not implement any changes to this MRP unless and until a revised MRP is issued by the Executive Officer. As appropriate, California Regional Water Quality Control Board, Central Valley Region (Central Valley Water Board) staff shall approve specific sample station locations prior to implementation of sampling activities. This Monitoring and Reporting Program is in addition to routine groundwater monitoring prescribed by Monitoring and Reporting Program No. R5-2007-0826.

All samples should be representative of the volume and nature of the discharge or matrix of material sampled. The time, date, and location of each grab sample shall be recorded on the sample chain of custody form.

#### **GROUNDWATER MONITORING**

As shown on Attachment A, there are 17 monitor wells, 2 extraction wells, and 2 injection wells associated with this site. Only the wells listed in Table 1 are associated with the groundwater treatment system. The groundwater monitoring program for the wells listed in Table 1 and any treatment system wells installed subsequent to the issuance of this MRP, shall follow the schedule below. When sampling required by this MRP is duplicative of sampling required by separate MRP issued to the Discharger, one sample and analysis can satisfy the requirements of both MRPs. The volume of extracted groundwater shall also be provided in quarterly monitoring reports. Sample collection and analysis shall follow standard EPA protocol.

The monitoring wells, extraction wells and/or injection wells shall be sampled according to the schedule in Table 1 and the samples analyzed by the methods in Table 2, as shown on the following page.

### Table 1: Sampling Frequency and Constituent Suites

Well Number <sup>1</sup>	Frequency <sup>2</sup>	Constituent Suite(s) <sup>3</sup>	Monitoring Objective
MVV-5B, MVV-7B	Quarterly	A	Compliance <sup>4</sup>
MW-5B, MW-7B	Semi-Annually	В	. Compliance <sup>4</sup>
MW-3B, MW-9B, MW-10B	Quarterly	A and B	Treatment Zone <sup>5</sup>
MW-4B, MW-13B, EW-11B, EW-12B	Quarterly	A and B	Transition Zone <sup>6</sup>
MW-1B, MW-2B	Semi-Annually	A and B	Background <sup>7</sup>

<sup>1</sup> Well numbers as shown on Figure 1.

<sup>2</sup> Semi-Annually in the 1<sup>st</sup> and 3<sup>rd</sup> quarters (January-March, July-September)

<sup>3</sup> Constituent suite components listed in Table 2.

<sup>4</sup> Wells used to determine compliance with water groundwater limitations.

<sup>5</sup> Wells sampled to evaluate in-situ bioremediation progress inside the treatment zone.

<sup>6</sup> Wells sampled to evaluate migration of pollutants within the treatment zone.

<sup>7</sup> Wells used to develop background concentrations.

#### Table 2: Analytical Methods

Constituent	Method <sup>1</sup>	Maximum Practical Quantitation Limit (ug/L) <sup>2</sup>	
Suite A			
Volatile Organic Compounds	EPA 8020 or 8260B	0.5	
Suite B			
Iron, dissolved	EPA 200.7	200	
Carbon, dissolved organic	EPA 415	300	

<sup>1</sup> Or an equivalent EPA Method that achieves the maximum Practical Quantitation Limit.

<sup>2</sup> All concentrations between the Method Detection Limit and the Practical Quantitation Limit shall be reported as an estimated value.

#### FIELD SAMPLING

In addition to the above sampling and analysis, field sampling and analysis shall be conducted each time a monitor well or extraction well is sampled. The sampling and analysis of field parameters shall be as specified in Table 3.

#### **Table 3: Field Sampling Requirements**

Parameters	Units	Type of Sample
Groundwater Elevation	Feet, Mean Sea Level	Measurement
Oxidation-Reduction Potential	Millivolts	Grab
Electrical Conductivity	uhmos/cm	Grab
Dissolved Oxygen	mg/L	Grab
рН	pH Units (to 0.1 units)	Grab

Field test instruments (such as those used to test pH and dissolved oxygen) may be used provided that:

- 1. The operator is trained in proper use and maintenance of the instruments;
- 2. The instruments are calibrated prior to each monitoring event;
- 3. Instruments are serviced and/or calibrated by the manufacturer at the recommended frequency; and
- 4. Field calibration reports are submitted as described in item (b) of the "Reporting" section of this MRP.

### DISCHARGE MONITORING

The Discharger shall record the flow rate and cumulative volume of water reinjected into each injection point. If the Contingency Plan is initiated, the Discharger shall record the addition of amendments that are injected into the groundwater according to the requirements specified in Table 4. Each amendment addition shall be recorded individually, along with information regarding the time period over which the amendment was injected into the aquifer.

Parameters	Units	Type of Sample
Injected Volume	gallons per day	Meter
Amendment(s) Added	kilograms per day	Measured

#### **Table 4: Discharge Monitoring Requirements**

#### AMENDMENT ANALYSIS

kilograms per day

Measured

Prior to use, amendments shall be analyzed for the constituents listed in Table 5. The analysis should be done on the pure amendment and on a mixture of the amendment and deionized water at the estimated concentration that would be injected during the implementation of the Contingency Plan.

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Constituent	Method <sup>1</sup>	Maximum Practical Quantitation Limit (μg/L) <sup>2</sup>	
Volatile Organic Compounds	EPA 8020 or 8260B	0.5	
General Minerals <sup>3</sup>	Various	Various	
Metals, Total and Dissolved <sup>4</sup>	EPA 200.7, 200.8	Various	
Semi-Volatile Organic Compounds	EPA Method 8270	5.0	
Total Dissolved Solids	EPA 160.1	10,000	
рН	meter	NA	
Electrical Conductivity	meter	NA	

 Table 5: Amendment Analytical Requirements

Footnotes on following page

Biocide Added

#### Footnotes to Table 5.

- <sup>1</sup> Or an equivalent EPA Method that achieves the maximum Practical Quantitation Limit.
- <sup>2</sup> All concentrations between the Method Detection Limit and the Practical Quantitation Limit shall be reported, and reported as an estimated value.
- <sup>3</sup> Alkalinity, bicarbonate, potassium, chloride, sulfate, total hardness, nitrate, nitrite, ammonia.
- <sup>4</sup> Metals include arsenic, barium, cadmium, calcium, total chromium, copper, iron, lead, manganese. magnesium, mercury, molybdenum, nickel, selenium and silica.

#### ESTABLISHMENT OF BACKGROUND CONCENTRATION VALUES

The Discharger developed background values for concentrations of various constituents, including total dissolved solids, chloride, carbon dioxide, methane, total and dissolved iron, nitrate, sulfate, and alkalinity.

#### REPORTING

When reporting the data, the Discharger shall arrange the information in tabular form so that the date, the constituents, and the concentrations are readily discernible. The data shall be summarized in such a manner as to illustrate clearly the compliance with this Order. In addition, the Discharger shall notify the Central Valley Water Board within 48 hours of any unscheduled shutdown of any groundwater extraction system. The results of any monitoring done more frequently than required at the locations specified in the Monitoring and Reporting Program shall also be reported to the Central Valley Water Board.

As required by the California Business and Professions Code Sections 6735, 7835, and 7835.1, all reports shall be prepared by a registered professional or their subordinate and signed by the registered professional.

The Discharger shall submit quarterly electronic data reports, which conform to the requirements of the California Code of Regulations, Title 23, Division 3, Chapter 30. The quarterly reports shall be submitted electronically over the internet to the Geotracker database system by the 1st day of the second month following the end of each calendar quarter, (by **1 February, 1 May, 1 August, and 1 November)** until such time as the Executive Officer determines that the reports are no longer necessary.

Hard copies or electronic copies of quarterly reports shall be submitted to the Central Valley Water Board by the **1st day of the second month following the end of each calendar quarter (i.e., by 1 February, 1 May, 1 August, and 1 November**). Each quarterly report shall include the following minimum information:

(a) a description and discussion of the groundwater sampling event and results, including trends in the concentrations of pollutants and groundwater elevations in the wells, how and when samples were collected, and whether the pollutant plume(s) is delineated;

- (b) field logs that contain, at a minimum, water quality parameters measured before, during, and after purging, method of purging, depth of water, volume of water purged, etc.;
- (c) groundwater contour maps for all groundwater zones, if applicable;
- (d) pollutant concentration maps for all groundwater zones, if applicable;
- (e) a table showing well construction details such as well number, groundwater zone being monitored, coordinates (longitude and latitude), ground surface elevation, reference elevation, elevation of screen, elevation of bentonite, elevation of filter pack, and elevation of well bottom;
- (f) a table showing historical lateral and vertical (if applicable) flow directions and gradients;
- (g) cumulative data tables containing the water quality analytical results and depth to groundwater;
- (h) a copy of the laboratory analytical data report, which may be submitted in an electronic format;
- (i) the status of any ongoing remediation, including an estimate of the cumulative mass of pollutant removed from the subsurface, system operating time, the effectiveness of the remediation system, and any field notes pertaining to the operation and maintenance of the system; and
- (j) if applicable, the reasons for and duration of all interruptions in the operation of any remediation system, and actions planned or taken to correct and prevent interruptions.

A Semi-Annual Report shall be submitted electronically over the internet to the Geotracker database system and provided in hardcopy format to the Central Valley Water Board by **1 May and 1 November** of each year. This report shall contain an evaluation of the effectiveness and progress of the investigation and remediation, and may be substituted for the first or third quarter monitoring report. The report may be incorporated with semi-annual reporting required by any additional Monitoring and Reporting Programs issued to the Discharger for this site. The Semi-Annual Report shall contain the following minimum information:

(a) both tabular and graphical summaries of all data obtained during the year;

- (b) groundwater contour maps and pollutant concentration maps containing all data obtained during the previous year;
- (c) a discussion of the long-term trends in the concentrations of the pollutants in the groundwater monitoring wells;

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- (d) an analysis of whether the pollutant plume is being effectively treated;
- (e) a description of all remedial activities conducted during the year, an analysis of their effectiveness in removing the pollutants, and plans to improve remediation system effectiveness;
- (f) an id entification of any data gaps and potential deficiencies/redundancies in the monitoring system or reporting program; and
- (g) if desired, a proposal and rationale for any revisions to the groundwater sampling plan frequency and/or list of analytes.

A letter transmitting the monitoring reports shall accompany each report. Such a letter shall include a discussion of requirement violations found during the reporting period, and actions taken or planned for correcting noted violations, such as operation or facility modifications. If the Discharger has previously submitted a report describing corrective actions and/or a time schedule for implementing the corrective actions, reference to the previous correspondence will be satisfactory. The transmittal letter shall contain the penalty of perjury statement by the Discharger, or the Discharger's authorized agent, as described in the Standard Provisions General Reporting Requirements Section B.3.

The Discharger shall implement the above monitoring program on the first day of the month following adoption of this Order.

Ordered by:

PAMELA C. CREEDON Executive Officer

(Date)

05/31/07:AMM



### ATTACHMENT A French Camp Elevator Location of Monitoring Wells, Injection Wells and Extraction Wells.

#### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

### ORDER NO. R5-2008-0149

#### WASTE DISCHARGE REQUIREMENTS GENERAL ORDER FOR IN-SITU GROUNDWATER REMEDIATION AT SITES WITH VOLATILE ORGANIC COMPOUNDS, NITROGEN COMPOUNDS, PERCHLORATE, PESTICIDES, SEMI-VOLATILE COMPOUNDS, HEXAVALENT CHROMIUM AND/OR PETROLEUM HYDROCARBONS

The California Regional Water Quality Control Board, Central Valley Region, (hereafter Regional Water Board) finds that:

- 1. Pursuant to Section 13263, subdivision (i) of the California Water Code (CWC), the Regional Water Board may prescribe general waste discharge requirements (WDRs) for discharges produced by similar operations, involving similar types of wastes, and requiring similar treatment standards.
- 2. Discharges of volatile organic compunds (VOCs), perchlorate, pesticides, semi-volatile compounds, hexavalent chormium and petroleum hydrocarbons have degraded groundwater at numerous sites within the Central Valley Region and cause or threaten to cause pollution or nuisance and adversely affect existing and potential beneficial uses of groundwater resources. Remediation of groundwater at these sites includes the use and application of in-situ biological, chemical, and physical treatments. These processes include oxygen enhancement, chemical oxidation, biostimulation (addition of nutrients and bacteria to enhance biodegrdation), bioaugmentation (introducing appropriate bacteria) and groundwater extraction and sometimes treatment, with return of treated groundwater to the area in the aguifer undergoing treatment. The application of the amendments can be done actively with hydraulic control of the treatment zone as the amendments are added to the extracted groundwater and injected upgradient into the treatment area. The application is also done at times in a passive mode where the amendments are injected into the treatment zone and there is no nearby hydraulic control of the treatment zone. Additional details are supplied in the Information Sheet, attached to this Order.
- 3. Adoption of general WDRs for the these processes would: a) simplify the application process for dischargers, b) prevent regulatory delays to groundwater remediation activities, c) reduce time needed for Regional Water Board staff to prepare and the Regional Water Board to adopt WDRs for common remedial activities in the Central Valley Region, d) enhance protection of surface water quality by eliminating some discharges of treated groundwater to surface water, and e) provide a comparable level of water quality protection to individual, site-specific WDRs.
- 4. This Order regulates the use and application of in-situ biological, chemical, and physical treatments to clean up waste constituents in groundwater. The dischargers regulated by this Order are more appropriately regulated by general WDRs than individual WDRs because the Regional Water Board regulates many sites using this type of process, the cleanup of these type of sites is of high priority and the issuance of individual WDRs is

time-consuming without providing additional benefit, and the types of treatment used have similar effects that can reasonably be regulated with general WDRs. This Order does not preclude the adoption of individual WDRs where appropriate.

- 5. The materials that can be used to remediate groundwater pollution at a site in the Central Valley Region under this Order are limited to those listed in the CONDITIONS OF ELIGIBILITY, listed below. This Order is not intended for use and application of other materials to remediate groundwater pollution or for remediation of waste constituents in groundwater other than VOCs, perchlorate, nitrogen compounds (nitrate, ammonia, etc.), some selected pesticides and semi-volatile organic compounds, and petroleum hydrocarbons.
- 6. The application of any material to groundwater may result in unintended adverse effects to groundwater quality. To comply with this Order, any potential adverse water quality effects that may occur must be localized, of short-term duration, and may not affect existing or potential beneficial uses of groundwater. Groundwater quality will be monitored before and after addition of any materials to verify both the effectiveness of the remediation and that no long-term adverse affect on beneficial uses of groundwater has occurred.
- 7. The addition of materials to remediate groundwater may require bench-scale and/or smallscale pilot testing prior to design and implementation of full-scale remediation. The addition of amendments to conduct pilot studies is also covered under this Order.

### **REGULATORY CONSIDERATIONS**

- 8. The Water Quality Control Plan, Fourth Edition, for the Sacramento and San Joaquin River Basins, Fourth Edition (hereafter Basin Plan) designates beneficial uses, establishes water quality objectives (WQOs), contains prohibitions, contains implementation plans and policies for protecting waters of the basin, and incorporates by reference plans and policies adopted by the State Water Resources Control Board (State Water Board). Pursuant to ¶ 13263(a) of the California Water Code (CWC), waste discharge requirements must implement the Basin Plan.
- 9. The designated beneficial uses of underlying groundwater include, but are not limited to:
  - a. Municipal and domestic water supply (MUN);
  - b. Agricultural water supply (AGR);
  - c. Industrial service supply (IND); and
  - d. Industrial process supply (PRO).
- 10. The Basin Plan establishes numerical and narrative water quality objectives for surface water and groundwater within the basin, and recognizes that water quality objectives are achieved primarily through the Board's adoption of waste discharge requirements and enforcement orders. Where numerical water quality objectives are listed, these are limits necessary for the reasonable protection of beneficial uses of the water. Where compliance with narrative water quality objectives is required, the Board will, on a case-by-

case basis, adopt numerical limits in orders, which will implement the narrative objectives to protect beneficial uses of the waters of the state. Finding No. 15 lists those numerical limits for compliance with the narrative objectives for this Order.

- 11. The Basin Plan identifies numerical water quality objectives for waters designated as municipal supply. These are the maximum contaminant levels (MCLs) specified in the following provisions of Title 22, California Code of Regulations: Tables 64431-A (Inorganic Chemicals) and 64431-B (Fluoride) of Section 64431, Table 64444-A (Organic Chemicals) of Section 64444, and Table 64449-A (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits) of Section 64449. The Basin Plan's incorporation of these provisions by reference is prospective, and includes future changes to the incorporated provisions as the changes take effect. The Basin Plan recognizes that the Board may apply limits more stringent than MCLs to ensure that waters do not contain chemical constituents in concentrations that adversely affect beneficial uses.
- 12. The Basin Plan contains narrative water quality objectives for chemical constituents, tastes and odors, and toxicity. The toxicity objective requires that groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in humans, plants or animals. The chemical constituent objective requires that groundwater shall not contain chemical constituents in concentrations that adversely affect beneficial uses. The tastes and odors objective requires that groundwater shall not contain tastes or odors producing substances in concentrations that cause nuisance or adversely affect beneficial uses.
- 13. State Water Board Resolution No. 92-49 (hereafter Resolution No. 92-49) requires the Regional Board to require actions for cleanup and abatement of discharges that cause or threaten to cause pollution or nuisance to conform to the provisions of State Water Board Resolution No. 68-16 (hereafter Resolution No. 68-16) and the Basin Plan. Pursuant to Resolution No. 92-49, the Regional Board shall ensure that dischargers are required to clean up and abate the effects of discharges in a manner that promotes attainment of either background water quality, or if background levels of water quality cannot be restored, the best water quality which is reasonable and which complies with the Basin Plan including applicable WQOs.
- 14. Resolution No. 68-16 requires the Board in regulating discharges to maintain high quality waters of the State until it is demonstrated that any change in quality will be consistent with maximum benefit to the people of the State, will not unreasonably affect present and potential beneficial uses, and will not result in water quality less than that described in plans and policies (e.g., quality that exceeds WQOs). Temporal degradation of groundwater may occur at sites subject to this Order within the defined treatment zone due to the amended groundwater injection. The temporary degradation allowed by this Order is consistent with Resolution No. 68-16 since (1) the purpose is to accelerate and enhance remediation of groundwater pollution and such remediation will benefit the people of the State; (2) the discharge facilitates a project to evaluate the effectiveness of cleanup technology in accord with Resolution No. 92-49; (3) the degradation is limited in scope and

duration; (4) best practicable treatment and control, including adequate monitoring and hydraulic control to assure protection of water quality, are required; and (5) the discharge will not cause WQOs to be exceeded beyond the treatment zone and it is expected that increases in concentrations above WQOs caused by the treatment will be reduced over time. A slight residual increase in salts may occur at some sites subject to this Order but will be limited to a maximum 10 percent increase over background and less than the WQO listed below in Finding No. 15. See Groundwater Limitation E.3.

15. This Order addresses water quality as it relates to the chemicals being injected, as well as the byproducts and breakdown products produced by the reactions of the injectants, chemicals being treated and geological materials. Cleanup criteria for groundwater are established in an appropriate enforcement document - Record of Decision, Cleanup and Abatement Order, or Remedial Action Plan and are not discussed further as a part of this Order. As discussed above, chemicals are injected to stimulate reduction in concentrations of the target waste constituent and the target waste constituent may undergo a series of transformations to other constituents as it degrades. The injected chemical itself may leave residuals of its components, as well as cause changes in aroundwater chemistry that liberate metals found in the formation materials. Background/baseline concentrations of metals and total dissolved solids will be established pursuant to the attached Monitoring and Reporting Program. The applicable WQOs are the narrative toxicity objective, Primary and Secondary Maximum Contaminant Levels, and the narrative taste and odor objective as found in the Basin Plan. Numerical limits in this Order implement those WQOs. The following Table presents the numerical WQOs for potential waste constituents of concern at the site:

Constituent	WQO	Reference
trichloroethene	0.8 µg/L	California Public Health Goal
tetrachlorethene	0.06 µg/L	California Public Health Goal
vinyl chloride	0.05 µg/L	California Public Health Goal
cis 1,2-dichlorethene	6 μg/L	Primary Maximum Contaminant Level
1,2-dichlorethene	10 µg/L	Primary Maximum Contaminant Level
1,2-dichloroethane	0.4 µg/L	California Public Health Goal
1,1-dichloroethene	6 µg/L	Primary Maximum Contaminant Level
1,1-dichloroethane	3 µg/L	California Public Health Goal
1,2,3-trichloropropane	0.0007µg/L	Draft California Public Health Goal
1,2-dichloropropane	0.5 μg/L	California Public Health Goal
1-chloropropane	280 µg/L	IRIS
propene	28 µg/L	Taste and Odor
iron	300 µg/L	Secondary Maximum Contaminant Level
manganese	50 μg/L	Secondary Maximum Contaminant Level
hexavalent chromium	2 µg/L	Draft PHG
total chromium	50 μg/L	Primary Maximum Contaminant Level
total dissolved solids	450 mg/L	Food and Agricultural Organization
sulfate	250,000 μg/L	Secondary Maximum Contaminant Level
sodium	20,000 µg/L	USEPA Health Advisory
bromate	10 µg/L	Priamry Maximum Contaminant Level
chloride	106,000 µg/L	Agricultural Water Quality Goal – Food and Ag

- 16. Some amendments used to stimulate degradation of waste constituents in groundwater have a salt component (generally sodium or potassium). Upon completion of the intended degradation process, the salt component remains. The groundwater in the Central Valley is severely degraded by salts and the Regional Board is intent on minimizing the discharge of salts to the groundwater. The use of non salt-containing injectants is preferred, and the Discharger is required to demonstrate that there are no non salt-containing injectant alternatives that will cost-effectively promote the degradation of the target constituent before being allowed to use a salt-containing injectant. See Discharge Specification D.1. Furthermore, the Discharger is required to establish background salt concentrations and monitor the groundwater for changes in salt concentrations during the life of the project. Increases in salt concentrations in ground water are restricted by Groundwater Limitation E.3, below.
- 17. The action to adopt these Waste Discharge Requirements is exempt from the provisions of the California Environmental Quality Act (Public Resources Code Section 21000, et seq.) (CEQA) because it: (1) authorizes activity that will result in a minor modification to land pursuant to Title 14, California Code of Regulations, Section 15304; (2) consists of an action by a regulatory agency authorizing actions for the protection of the environment pursuant to Title 14, California Code of Regulations, Section 15308; and (3) authorizes minor cleanup actions costing \$1.5 million or less that are taken to prevent, minimize, stabilize, mitigate, or eliminate the release or threat of release of a hazardous waste or substance pursuant to Title 14, California Code of Regulations, Section 15330.
- 18. The discharge is exempt from the requirements of *Consolidated Regulations for Treatment, Storage, Processing, or Disposal of Solid Waste,* set forth in the Title 27, California Code of Regulations (CCR), section 20005 *et seq.* (hereafter Title 27), which allows a conditional exemption from some or all of the provisions of Title 27. The exemption, pursuant to Title 27 CCR Section 20090(b), is based on the following:
  - a. The Regional Water Board is issuing waste discharge requirements.
  - b. The discharge is in compliance with the applicable Basin Plan.
  - c. The wastewater does not need to be managed according to Title 22CCR, Division 4.5 and Chapter 11 as a hazardous waste.

Section 20090(d) allows exemption for a project to cleanup a condition of pollution that resulted from an unauthorized discharge of waste based on the following:

- d. The application of amendments to groundwater is at the direction of the Regional Water Board to cleanup and abates conditions of pollution or nuisance resulting from the unauthorized discharge of waste.
- e. Wastes removed from the immediate place of release must be discharged according to the Title 27 regulations; and
- f. The cleanup actions intended to contain wastes at the place of release shall implement the Title 27 regulations to the extent feasible.

19. Section 13267(b) of the California Water Code provides that:

"In conducting an investigation specified in subdivision (a), the Regional Board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste outside of its region that could affect the quality of the waters of the state within its region shall furnish under penalty of perjury, technical or monitoring program reports which the Regional Board requires. The burden, including costs of these reports, shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. In requiring these reports, the Regional Board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports."

The technical reports required by this Order and the attached Monitoring and Reporting Program are necessary to assure compliance with this Order. The Discharger operates the facility that discharges the waste subject to this Order.

- 20. The California Department of Water Resources sets standards for the construction and destruction of groundwater wells, as described in *California Well Standards Bulletin No.* 74-90 (June 1991) and Water Well Standards: State of California Bulletin No. 94-81 (December 1981). These standards, and any more stringent standards implemented by the Regional Water Board or adopted by the local county where the site is located pursuant to California Water Code Section 13801 apply to all monitoring and injection wells.
- 21. Section 3020(b)(2) of the Resource Conservation and Recovery Act (RCRA) states that prior to injection into or above an underground source of drinking water, contaminated groundwater shall be "...treated to substantially reduce hazardous constituents prior to such injection." In a letter dated 10 December 1999, the United States Environmental Protection Agency, Office of Solid Waste and Emergency Response (OSWER) states, "if extracted groundwater is amended at the surface (i.e., "treated") before reinjection, and the subsequent in-situ bioremediation achieves a substantial reduction of hazardous constituents the remedy would satisfy Section 3020(b)(2)." The injection of groundwater within the treatment zone in compliance with this Order, with or without the treatment for the constituents of concern, complies with Section 3020(2)(b) of RCRA.
- 22. Section 13304.1(b) of the California Water Code requires that the Regional Board shall consult with the affected groundwater management entity, if any, affected public water systems, and the State Department of Public Health prior to setting applicable water quality standards to be achieved at groundwater cleanup sites that are associated with an aquifer that is used as a drinking water source. Prior to issuing a Notice of Applicability under this Order for a specified project, the Regional Board will consult with the appropriate interested agencies.

23. Section 13307.5 of the California Water Code requires specific public participation actions if the site cleanup is being undertaken pursuant to a cleanup and abatement order. When applying this Order to sites subject to a cleanup and abatement order, the required public participation will be adhered to.

### Other

- 24. Pursuant to California Water Code Section 13263(g), discharge is a privilege, not a right, and adoption of this Order does not create a vested right to continue the discharge.
- 25. All the above and the supplemental data and information and details in the attached Information Sheet, which is incorporated by reference herein, were considered in establishing the following conditions of discharge.
- 26. The Discharger and interested agencies and persons were notified of the intent to prescribe waste discharge requirements for this discharge and provided with an opportunity for a public hearing and an opportunity to submit written comments.
- 27. In a public meeting, all comments pertaining to this Order were heard and considered.

**IT IS HEREBY ORDERED** that, pursuant to Sections 13263 and 13267 of the California Water Code, Dischargers, in order to meet the provisions contained in Division 7 of the California Water Code, and regulations and guidelines adopted thereunder, shall comply with the following:

### A. CONDITIONS OF ELIGIBILITY

- 1. A discharger may seek coverage under this Order to:
  - a. Add specific amendments directly to groundwater or indirectly through the soil column for the purpose of facilitating in situ remediation of waste constituents. The Discharger must demonstrate the effectiveness of the selected amendment(s), and demonstrate control of side reactions and breakdown products under site conditions.
- 2. To be covered under this Order, a discharger must provide the following:
  - a. A Notice of Intent (Attachment A), including additional information as required in Attachment B (Report of Waste Discharge);
  - b. A Regional Board approved Work Plan, Work Plan Addendums (if applicable), and/or a Remedial Action Plan or Cleanup Plan which includes application of an amendment that qualifies for coverage under this Order (The approval for the

Work Plan or Remedial Action Plan needs to be dated within 12 months of the date of the Notice of Intent);

- c. A proposed Monitoring and Reporting Program, based on Attachment C, incorporated herein by reference; and
- d. The first annual fee in accordance with the current version of the California Code of Regulation, Title 23, Division 7, Chapter 9, Waste Discharge Report and Requirements Article 1 fees for a discharge. The check or money order shall be made payable to the "State Water Resources Control Board".
- e. A Contingency Plan to be implemented to correct unacceptable water quality effects.
- 3. This Order covers the following actions:
  - a. Pilot studies of limited extent and duration:
    - i. When the amendments have previously been demonstrated (previous pilot tests or full-scale operations) to achieve the desired results and side reactions, byproducts, breakdown products, and residuals are understood.
    - ii. When processes to remove byproducts, breakdown products, and residuals are identified and discussed in the Remedial Action Work Plan or Report of Waste Discharge.
  - b. Full-scale applications:
    - i. When it has been demonstrated in a pilot study, or full-scale application at this site or a similar site, that the desired results can be achieved and side reactions, breakdown products, and residuals do not result in longterm adverse water quality effects.
- 4. Coverage under this Order applies to the following groups of amendments, except as specifically excluded in A5 below, provided the conditions in A1, A2, and A3 are satisfied:
  - a. Amendments that create reducing conditions (i.e., amendments that provide carbon, energy, electrons and/or macronutrients). Examples include:
    - i. Zero valent iron
    - ii. Easily degradable carbon sources such as glucose, acetate, citric acid, acetic acid, ethanol, methanol and others
    - iii. Slowly degradable carbon sources such as edible oils, poly-lactate, and other hydrogen release compounds
    - iv. Polysulfides

- v. Macro nutrients such as nitrate, phosphate, and potassium
- vi. Microorganisms cultured on site materials
- b. Amendments that create oxidizing conditions (i.e., amendments that provide oxygen or otherwise gain electrons). Examples include:
  - i. Air
  - ii. Oxygen
  - iii. Ozone
  - iv. Potassium or sodium permanganate
  - v. Oxygen release compounds
  - vi. Hydrogen peroxide
- c. Multiple amendments (includes application of reducing agents or oxidizing agents or both applied concurrently or over time as proposed in an approved Work Plan and the Notice of Intent). Examples include:
  - i. Establishing a reducing zone immediately downgradient of an oxidizing zone to reduce hexavalent chromium that may be produced under oxidizing conditions
  - ii. Providing a slowly degradable carbon source along with polysulfides to precipitate sulfates as metal sulfides.
- d. Tracer compounds as discussed in Attachment A (Notice of Intent/Report of Waste Discharge).
- e. Biofouling control agents such as chlorine dioxide, chlorine and bleach.
- 5. Amendments specifically excluded from coverage under this Order:
  - a. Amendments that may cause violent exothermic reactions.

### **B. NOTIFICATION OF COVERAGE**

Project coverage under this Order shall not take effect until the Executive Officer notifies the Discharger in writing, by issuance of a Notice of Applicability which shall be a part of this Order, that coverage has been issued. The Executive Officer will not issue notification of project coverage under this Order prior to providing notice and a 30-day public comment period on the proposed issuance of coverage. Notification of project coverage under this Order shall not be issued if the Executive Officer finds that there may be significant effects on water quality, or finds that significant public controversy has arisen or will likely arise from the issuance of project coverage by this Order and that individual Waste Discharge Requirements should be considered at a regularly scheduled Regional Water Board meeting.

### C. DISCHARGE PROHIBITIONS

- 1. The discharge of any amendment or other materials not specifically regulated by this Order is prohibited. These amendments and materials are those listed in the approved Work Plan required in A.2.b and the Notice of Applicablity, as listed above.
- 2. Creation of a pollution, contamination, or nuisance, as defined by Section 13050 of the California Water Code (CWC), is prohibited.
- 3. The discharge of amendments or wastes to surface water or surface water drainage courses is prohibited.
- 4. The discharge of amendments or wastes to land or groundwater in areas other than that proposed for remediation is prohibited.
- 5. The discharge of amendments to property that is not under the control of the Discharger is prohibited. The "area under the control" of the Discharger is considered to be at the horizontal borders of the waste plume and owned by the Discharger and/or where the Discharger holds an agreement with the property owner for purposes of investigation and remediation.
- 6. The migration of any byproducts produced as part of the treatment process beyond the boundaries of the property owned or controlled by the discharger or to surface waters is prohibited.

### D. DISCHARGE SPECIFICATIONS

- 1. The Discharger shall not inject any amendments into the aquifer prior to receiving the Notice of Applicability nor prior to the construction of all necessary monitor wells listed in the Monitoring and Reporting Progam.
- 2. The groundwater shall not be amended with materials other than those approved in the Notice of Applicability.
- 3. The Discharger will minimize the amount of amendments injected to the extent practicable.

### E. GROUNDWATER LIMITATIONS

- 1. The discharge shall not cause the pH of the groundwater at the compliance points, downgradient and outside the treatment zone, to shift outside the range of 6.5 to 8.5.
- 2. The release, injection, discharge or addition of constituents from a remediation system shall not cause the groundwater at the compliance wells listed in Table 1 of the Monitoring and Reporting Program attached to the Notice of Applicability, and any revisions thereto, to contain concentrations of chemical constituents, including the

amendments and by-products of the in-situ treament process, in amounts that exceed the Water Quality Objectives listed in Finding No. 15.

- 3. The release, injection, discharge or addition of constituents from a remediation system shall not cause the groundwater at the compliance wells listed in Table 1 of the Monitoring and Reporting Program attached to the Notice of Applicability, and any revisions thereto, to contain concentrations of metals, total dissolved solids, or electrical conductivity that are more than 20% greater than their respective background concentrations, as established by the Monitoring and Reporting Program attached to the Notice of Applicability, and any revisions thereto.
- 4. The release, injection, discharge or addition of constituents from a remediation system shall not cause the groundwater to contain taste or odor producing substances that cause nuisance or adversely affect beneficial uses at the compliance monitor points designated in Table 1 of the Monitoring and Reporting Program attached to the Notice of Applicability, and any revisions thereto.

## F. PROVISIONS

- 1. The Discharger shall comply with all applicable Standard Provisions and Reporting Requirements for Waste Discharge Requirements, dated 1 March 1991, which are attached hereto and by reference a part of this Order. This attachment and its individual paragraphs are commonly referenced as Standard Provisions.
- 2. The Discharger shall comply with the Monitoring and Reporting Program, attached to the Notice of Applicability, and any revisions thereto, as ordered by the Executive Officer.
- 3. The Discharger may be required to submit technical reports pursuant to California Water Code Section 13267 as directed by the Executive Officer. The technical reports required by this Order are necessary to assure compliance with this Order.
- 4. All technical reports required herein that involve planning, investigation, evaluation, or design or other work requiring interpretation or proper application of engineering or geologic sciences, shall be prepared by, or under the direction of, persons registered to practice in California pursuant to California Business and Professions Code, sections 6735, 7835 and 7835.1. To demonstrate compliance with Title 16, CCR, Sections 415 and 3065, all technical reports must contain a statement of the qualifications of the responsible registered professional(s). As required by these laws, completed technical reports must bear the signature(s) and seal(s) of the registered professional(s) in a manner such that all work can be clearly attributed to the professional responsible for the work.
- 5. A copy of this Order shall be maintained at the project site and be available at all times to operating personnel.

- 6. Provisions of this Order are severable. If any provision of these requirements is found invalid, the remainder of this Order shall not be affected.
- 7. The Discharger shall maintain in good working order and operate as efficiently as possible any facility or control system installed by the discharger to achieve compliance with this Order.
- 8. In the event of a violation of the order, or any material change in the character, location, or volume of the discharge, or if the Discharger is unable to comply with any of the conditions of this Order due to:
  - a. breakdown of any facility or control system or monitoring equipment installed by the Discharger to achieve compliance with this Order;
  - b. migration or application of amendments, pollutants or byproducts outside the specified treatment area;
  - c. accidents caused by human error or negligence; or
  - d. other causes such as acts of nature;

the Discharger shall notify the Regional Water Board by telephone within 24-hours after he or his agents have knowledge of the incident and confirm this notification in writing within two weeks of the telephone notification. The written notification shall include pertinent information explaining reasons for the noncompliance and shall indicate the steps taken to correct the problem and the dates thereof, and the steps being taken to prevent the problem from recurring. The reporting of migration or application of amendments, waste constituents or byproducts outside the specified treatment area shall include an assessment of and schedule for implementation of the contingency plans required in the Notice of Applicability.

- 9. The Discharger shall report within 48-hours to the Regional Water Board any violation of this Order, and any material change in the character, location, or volume of the discharge.
- 10. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the discharger, the discharger shall notify the succeeding owner or operator of the following items by letter, in advance of the transfer of ownership or control, a copy of the notice must be forwarded to the Regional Water Board:
  - a. existence of this Order; and
  - b. the status of the discharger's annual fee account
- 11. This Order does not convey any property rights of any sort or any exclusive privileges. The requirements prescribed herein do not authorize the commission of any act

causing injury to persons or property, nor protect the discharger from his liability under Federal, State, or Local laws, nor create a vested right for the discharger to continue the waste discharge.

- 12. Chemical, bacteriological, and bioassay analyses must be conducted at a laboratory certified for such analyses by the State Department of Public Health.
- 13. All reports, Notice of Intent, or other documents required by this Order, and other information requested by the Regional Board shall be signed by a person described below or by a duly authorized representative of that person.
  - a. for a corporation: by a responsible corporate officer such as: (a) a president, secretary, treasurer, or vice president of the corporation in charge of a principal business function; (b) any other person who performs similar policy or decision making functions for the corporation; or (c) the manager of one or more manufacturing, production, or operating facilities if authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
  - b. Reports required by this Order, other information requested by the Regional Water Board, and Notices of Intent may be signed by a duly authorized representative provided:
    - i. the authorization is made in writing by a person described in paragraph (a) of this provision;
    - ii. the authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company; and
    - iii. the written authorization is submitted to the Regional Water Board prior to or together with any reports, information, or applications signed by the authorized representative.
  - c. Any person signing a document under paragraph (a) or (b) of this provision shall make the following certification: "I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted, is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine

and imprisonment for knowing violations."

- 14. The Discharger shall permit authorized staff of the Regional Water Board:
  - a. entry to the project site covered by this Order or in which any required records are kept;
  - b. access to copy any records required to be kept under terms and conditions of this Order;
  - c. inspection of monitoring equipment or records; and
  - d. sampling of any discharge.
- 15. The Regional Water Board may review this Order periodically and may revise requirements when necessary. In addition, the discharger shall file a report of waste discharge with the Executive Officer at least 120 days before making any material change or proposed change in the character, location, or volume of the discharge.
- 16. This Order is in effect until terminated by the Executive Officer. Project coverage under this Order may be terminated, by the Executive Officer at any time upon giving reasonable notice to the discharger.

I, Pamela C. Creedon, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 11 September 2008.

original signed by: PAMELA C. CREEDON, Executive Officer

12/06/07: AMM-AT-MLP